



AGENDA

CITY COUNCIL

91136 N Willamette Street

541-682-7852 | coburgoregon.org

Tuesday, September 13, 2022 at 7:00 PM

CALL THE CITY COUNCIL MEETING TO ORDER This meeting will be in-person and through Zoom. To participate by Zoom you will need to pre-register by 3PM the day of the meeting. Questions contact City Recorder, Sammy Egbert, sammy.egbert@ci.coburg.or.us or 541-682-7852.

PLEDGE OF ALLEGIANCE

ROLL CALL

MAYOR COMMENTS

AGENDA REVIEW

CITIZEN TESTIMONY (*Sign up prior to meeting. Limit 3 minutes.*)

RESPONSE(S) BY CITY COUNCIL

CONSENT AGENDA (*Councilors may remove an item from the "Consent" agenda for discussion by requesting such action prior to consideration.*)

- [1.](#) Minutes August 9, 2022 City Council
- [2.](#) Planning Service Intergovernmental Agreement

SPECIAL GUEST

ORDINANCES AND RESOLUTIONS

- [3.](#) **Second Reading**
ORDINANCE A-200-L AN ORDINANCE AMENDING ARTICLE VII.C OF THE COBURG ZONING CODE TO IMPLEMENT A FORM BASED CODE FOR THE CENTRAL BUSINESS DISTRICT AND IMPLEMENTING OTHER GENERAL HOUSEKEEPING UPDATES TO THE ZONING CODE.
- [4.](#) **RESOLUTION 2022-23** A RESOLUTION ADOPTING THE COBURG SUCCESSION PLAN
- [5.](#) **RESOLUTION 2022-24** A RESOLUTION ADOPTING THE COBURG CONTINUITY OF OPERATIONS PLAN

COUNCIL ACTION ITEMS

- [6.](#) Paverite USA Contract for Street Preservation
- [7.](#) Finance Audit Committee Appointment

ADMINISTRATIVE INFORMATION REPORTS

- [8.](#) Pickleball Court at Norma Pfeiffer Park
- [9.](#) Administration Monthly Report

COUNCIL COMMENTS

UPCOMING AGENDA ITEMS

City Fee Schedule Annual Review and Update

FUTURE MEETINGS

September 14 Heritage Committee
September 21 Planning Commission
September 27 Council Work Session on Water Project Feasibility Study
October 11 City Council

ADJOURNMENT

The City of Coburg will make reasonable accommodations for people with disabilities. Please notify City Recorder 72 hours in advance at 541-682-7852 or sammy.eqbert@ci.coburg.or.us

All Council meetings are recorded and retained as required by ORS 166-200-0235.



MINUTES

Coburg City Council Meeting

August 9, 2022, at 7:00 P.M.

91136 N Willamette Street

Hybrid Meeting in-person or via Zoom

MEMBERS PRESENT: Mayor Ray Smith, John Fox, Nancy Bell, John Lehmann, Patty McConnell, and Kyle Blaine

MEMBERS ABSENT: Mark Alexander

STAFF PRESENT: City Administrator Anne Heath, Finance Director Tim Gaines, City Recorder Sammy Egbert, Public Works Director Brian Harmon, Chief of Police Larry Larson, and Planner Megan Winner.

RECORDED BY: Trenay Ryan, Lane Council of Governments (LCOG)

CALL TO ORDER

Mayor Smith called the meeting to order at 7:00 pm.

ROLL CALL

Ms. Egbert called roll. A quorum was present.

PLEDGE OF ALLEGIANCE

Mayor Smith led the Pledge of Allegiance.

MAYOR COMMENTS

Mayor Smith thanked Councilor Bell for conducting the meeting on July 26, 2022. He noted that he was doing well, regarding his health. Mr. Smith commented on the success of Coburg's recent Car Classic Event. He concluded by reminding all of the continued concerts that were being held in the local park, as well as the upcoming Antique Fair to be held in September.

AGENDA REVIEW

Ms. Egbert referred Councilors to their Red Folder:

- Staff report and a proposed contract with H&J Inc. for work on McKenzie Street. This item will be added to the agenda as item number 8.5.
- An amended ballot title to replace the one included in packet under agenda item 6 regarding the question of a temporary ban on psilocybin service centers and the manufacture of psilocybin .
- Written Citizen testimony from James Hansborough and a petition to delay the approval of Resolution 2022-21. Will be part of the Citizen testimony during agenda item 8.

CITIZEN TESTIMONY

1. Karen Coury Written Testimony

Mayor Smith stated that Citizen testimony will be held during the specific agenda items.

RESPONSE(S) BY CITY COUNCIL

CONSENT AGENDA

1. Minutes July 12, 2022, City Council
2. Minutes July 2, 2022, City Council Special Meeting

Councilor Lehmann noted that he wished for clarification of a comment, located on page six of the July 12, 2022, meeting, in the second paragraph. He said the comment would have been inconsistent with his sentiment on the issue and he wished for it to state; “Mr. Lehmann noted that private commercial owners could be asked to put up the sound walls.”

MOTION: Councilor Fox moved, seconded by Councilor Bell to approve the consent agenda as amended. The motion passed unanimously, 5:0.

ORDINANCES AND RESOLUTIONS

4. Public Hearing | First Reading

ORDINANCE A-200-L AN ORDINANCE AMENDING ARTICLE VII.C OF THE COBURG ZONING CODE TO IMPLEMENT A FORM BASED CODE FOR THE CENTRAL BUSINESS DISTRICT AND IMPLEMENTING OTHER GENERAL HOUSEKEEPING UPDATES TO THE ZONING CODE.

Mayor Smith opened the public hearing at 7:10 pm and held the first reading on Ordinance A-200-L, amending Article VII.C of the Coburg Zoning Code to implement a form-based code for the Central Business District and implementing other general housekeeping updates to the zoning code.

The Ad-Hoc Committee chose to pursue a form-based code and to restrict formula-based businesses within the Central Business District. Some of the amendments include the corrections of basic scrivener errors and other straightforward language changes, the addition of alternative street standards, the addition of a public facilities zoning district section, additional rendering for the highway commercial zoning district, additional mobile food vending standards as recommended by the fire chief, and other changes found in the proposed change matrix. Alternate language to list formula-based businesses under 10,000 square feet as a conditional use instead of a prohibited use within the Central Business District was prepared as directed by Council at the previous meeting.

Ad-Hoc Committee representative Cathy Engebretson presented the Citizens Advisory Committee recommendations, as follows: The recommended changes presented, primarily pertained to Coburg's Central Business District. The downtown area was chosen as the first review, due to the extremely limited existing code. Ms. Engebretson said the new code would be a good balance between trying to require a classic looking Main Street, but also, not overdoing it with so many regulations that would discourage or frustrate development. The theme of the form-based code was to ensure that the core part of Coburg's downtown Main Street retains its historic and unique architectural character.

Public Testimony:

Coburg property owner, Robert Lamont, expressed that he liked the proposed changes. He felt it would help in the growth of Coburg, while benefiting everyone.

Councilor McConnell was still quite concerned that Coburg would end up with a Dollar General chain store.

Ms. Winner reminded her that 10,000 square feet or less would require a conditional use permit, as well as meeting the additional use criteria.

Councilor Fox stated it could be a possibility, that instead of two businesses which took up 10,000 square feet, there could be a beneficial business that was 1500 square feet or 1200 square feet.

Councilor Lehmann inquired of awnings on Main Street. Ms. Engebretson clarified that awnings would be permitted, and she did not believe that they counted towards a building's footprint.

Public Hearing closed at 7:48. Second reading of Ordinance A-200-L is scheduled for September 13, 2022, regular City Council Meeting.

5. Second Reading

ORDINANCE A-163-T AN ORDINANCE ADOPTING THE OREGON CRIMINAL CODE, OREGON UNIFORM CONTROLLED SUBSTANCES ACT, OREGON LIQUOR CONTROL ACT, AND THE OREGON MOTOR VEHICLE CODE; REPEALING CONFLICTING ORDINANCES.

Mayor Smith read Ordinance A-163-T by title for the second reading.

Chief of Police, Larry Larson, explained it was a second reading for the Ordinance A-163-T, which allowed the Coburg Police Department to arrest offenders and sight individuals into the Coburg Municipal Court.

MOTION: *Councilor Blaine moved, seconded by Councilor McConnell to adopt Ordinance A-163-T An ordinance adopting the Oregon Criminal Code Uniform and Controlled Substances Act, Oregon Liquor Control Act in Oregon Motor Group, Motor Vehicle Code, repealing conflicting ordinances. The motion passed unanimously, 5:0.*

6. RESOLUTION 2022-19

A RESOLUTION APPROVING A BALLOT TITLE TO BE SUBMITTED TO THE VOTERS AT THE NOVEMBER 8, 2022, ELECTION, THE QUESTION OF A TEMPORARY BAN ON PSILOCYBIN SERVICE CENTERS AND THE MANUFACTURE OF PSILOCYBIN PRODUCTS.

Staff report presented by Anne Heath.

Mayor Smith noted that if the voters do not pass the vote of the citizens, Coburg would follow state laws.

Motion: *Councilor Bell moved, seconded by Councilor Blaine to adopt Resolution 2022-19. A resolution approving a ballot title to be submitted to the voters at the November 8, 2022, election. The question of a temporary ban of psilocybin service centers and the manufacture of psilocybin products as revised. The motion passed unanimously, 5:0.*

7. RESOLUTION 2022-20

A RESOLUTION TO REFER TO THE ELECTORS OF THE CITY OF COBURG THE ADOPTION OF THE 2022 COBURG CHARTER, AND REPEALING 1992 COBURG CHARTER AND CHAPTER XII SECTION 45 OF THE 1950 COBURG CHARTER.

Ms. Heath presented the staff report. She stated this was a new charter, one that had been rewritten to be read with a clearer understanding, as well as being more user friendly for Councilors and staff. The council rules of order needed to be aligned with the charter. Ms. Heath noted that all previous Charter language will be repealed if adopted by City Voters. She concluded by mentioning that section 45 of the 1950 charter would now be regulated by the state; the city would no longer need to include that in its charter.

MOTION: *Councilor Bell moved, seconded by Councilor Lehmann to adopt Resolution 2022–20 approving the 2022 Coburg Charter and Ballot Title placing a measure to adopt 2022 Coburg Charter and repeal 1992 Coburg Charter and Chapter 12 section 45 of the 1950 Coburg Charter. The motion passed unanimously, 5:0.*

8. RESOLUTION 2022-21

A RESOLUTION CONDITIONALLY ACCEPTING A DEDICATION OF A PORTION OF MACY STREET.

Citizen Testimony:

Coburg resident Frank Fetsko of 91227 North Harrison Street, at the corner of Harrison and Macy, was present to protest the possible road near his residence, upon the sale of the Hoffmans property. Mr. Fesko was concerned with traffic noise, increased traffic and possible vandalism if a road was built. His concerns also included redirection of traffic that would not be beneficial to Coburg, the safety of the children and pets in his neighborhood and the possibility of an historic tree being removed.

April Virkaitis, Coburg resident of 91226 North Harrison, corner of Harrison Street and Macy Street, relocated from Los Angeles, California and has enjoyed the small town feel of Coburg. She was concerned with increased speeding and noise, as well as the continued disregard of a stop sign near her home. Ms. Virkaitis stated there had been an increase of garbage and auto break-ins in the area.

Erin Young and Scott Young signed in to present testimony but were not present when called on.

Mayor reminded everyone that there was also written testimony from Karen Coury and Jim Hansborough.

Kathleen Collins, resident on East Lincoln Street in Coburg, requested that lucrative incentives be offered to those impacted by the street build.

Ms. Heath presented the staff report. She explained that the resolution was to conditionally accept a dedication of a portion of Macy Street to allow for a right of way, for the completion of Macy Street as provided for in the transportation system plan. The resolution was not for the design of the road, as that would come later. The urban growth boundary would include residential lands, currently owned by Bruce Wiechert Custom Homes, which was developing

phase one of a two phase residential development. Phase two was put on hold. The landlocked urban growth boundary had long been of concern to the city. The state required that Coburg have residential lands available for development. Ms. Heath summarized the resolution would be a dedication of 30 feet; 20 feet across with five feet across on either side of the street, as right of way, which was presently owned by the city.

The Councilors questioned Mr. Wiechert on the dimensions of the street, however the design of the street would not be decided upon until a later date. Mayor Smith said he had gotten involved in government, to try and stop the growth in Coburg, but unfortunately it would have to be accepted that there would be growth in the city of Coburg because it was mandated by state law, and they would have to plan for access to residential areas.

MOTION: Councilor Lehmann moved, seconded by Councilor Fox to adopt Resolution 2022-21, a resolution conditionally accepting dedication of a portion of Macy Street. The motion passed unanimously, 5:0.

COUNCIL ACTION ITEMS

8.5 Construction Contract with H&J

Public Works Director, Brian Harmon, discussed the McKenzie Street reconstruction. He explained that the construction window was limited in order to be cognizant of contractors. The contract is for H&J Construction Incorporated. Lowest bids are always accepted, as long as, all of their documentation and post bid documentation, that are the requirements, come back. The McKenzie Street project consists of a small amount of reconstruction on the west side of Willamette with off-street parking, curb, and sidewalk just past the Chief's entrance. The East side to Willamette would have off-street parking, curb, gutter, sidewalk, ATA ramps, and stormwater management. Mr. Harmon concluded by saying a bioswale rain garden area with overflow going into the stormwater system and a new water main would be constructed.

MOTION: Councilor Bell moved, seconded by Councilor Blaine to approve, the construction contract with H&J Construction Inc. for the purpose, of reconstructing McKenzie Street. The motion passed unanimously, 5:0.

ADMINISTRATIVE INFORMATION REPORTS

9. Public Works Annual Water Reports

Brian Harmon stated the nitrate in well two had been slightly elevated, although not at any level requiring any type of treatment or notifications. He stated the reasons for the increase could be, that samples were not taken at correct times or could have just migrated in and the nitrate level rose. Mr. Harmon explained that while both wells run in the summertime, well one takes the lead and runs longer each day. With well two not being used, that could have caused the nitrate to rise. Mr. Harmon assured all that Coburg's drinking water was safe. He discussed the total maximum daily load for different constituents (TMDL). Moving forward, Mercury

would be a contaminant that would be looked at being removed. Coburg has a stormwater system and does not direct discharge into the rivers or streams. He noted that Coburg was in year two of a five-year matrix.

Recess from 9:30 - 9:36 p.m.

10. FINANCE QUARTERLY PRESENTATION

Finance Director, Tim Gaines, discussed the fourth quarter of fiscal year 2022 - June 30, 2022. City revenues were \$5,496,032 or 54% of budget compared to last year at 53% of budget. A transfer was made from the URA of \$375,000 to the sewer department in June.

Reimbursements for number six for the water project arrived late in July for \$263,000. Those proceeds would go to revenues in the prior fiscal year. State fuel tax generated \$98,524. City fuel tax generated \$163,646, exceeding the budget of \$155,000 at 105% of budget. Water fees exceeded budget revenues at 103% of budget. Budget revenues were 91% of the budget at \$5,000,606,769, compared to the previous year at 63% of capital projects of the city in the process. Capital expenditures were paid out, but not reimbursed as of June.

Ms. Heath stated the importance of recognizing Coburg budgeted for street and water projects that were delayed. Those were substantial amounts, creating a \$700,000 gap that Coburg was awaiting reimbursement for.

11. POLICE DEPARTMENT QUARTERLY PRESENTATION

Chief of Police Larry Larson presented the quarterly report for the police department and then the second quarter of the present year, ending June 30, 2022. He noted that 43% of the department's time was spent on traffic and person stops. 19% doing patrol and business checks. It was broken down further into service society crimes; 14% property crimes and 5% person crimes. The following were some of the activities that the department responded to; traffic stops, sex abuse, welfare checks, and a death investigation. Administration consisted of council reports, policies, procedures, updates, and a lot of changes. Service calls can take up quite a bit of time, including filling out the reports, as well as follow ups. All reported time consisted of 50/50, full time sworn officers vs. reserve officers. There were four paid officers, including the Chief and seven in reserves. Full time officers work 173.33 hours. Reserve officers, while not on a regular schedule, work as needed. Chief Larson said that the current scheduling had been working well, but that may change as Coburg grows. He invited all to attend a Mental Health First Aid Training, presented by Patrol Officer Bo Rankin on Thursday September 8, 2022, from 1:00 to 5:00 p.m. at Coburg City Hall. He concluded by saying that his wife and himself, Officer Wilson and his wife, Officer Seneca, Officer Lee and Officer Rupe, took a mental health training class on Emotional Survival for Law Enforcement.

12. ADMINISTRATION MONTHLY REPORT

Mayor Smith asked if there were any questions for Ms. Heath regarding the administrative report. There were none.

UPCOMING AGENDA ITEMS

Ordinance A-200-L Zoning Code Amendments
City Free Schedule Review

FUTURE MEETINGS

August 17, 2022, Planning Commission
September 5, 2022, City Hall Closed - Labor Day
September 13, 2022, City Council Meeting

ADJOURNMENT

Mayor Smith adjourned the meeting at 10:00 pm.

APPROVED by the City Council of the City of Coburg on this 13th day of September 2022.

Ray Smith, Mayor of Coburg

ATTEST:

Sammy L. Egbert, City Recorder

INTERGOVERNMENTAL AGREEMENT

BETWEEN: **Lane Council of Governments (LCOG)**, an organization of governments within Lane County, Oregon

AND: **The City of Coburg (CITY)**, a unit of local government of the State of Oregon

EFFECTIVE DATE: **Upon Execution**

RECITALS

- A. ORS 190.010 provides that units of local government may enter into agreements for the performance of any and all functions and activities that any party to the agreement, its officers, or agents have the authority to perform.
- B. Provision of services for the remuneration specified in this agreement will mutually benefit the parties.
- C. CITY and LCOG desire to enter into an agreement where-in LCOG will provide the services described in this agreement and Attachment A (attached hereto and incorporated herein by reference).
- D. This IGA shall replace the IGA executed on July 1, 2008, between LCOG and CITY.

AGREEMENT

- 1. **Duration.** The agreement term shall take effect upon execution by both LCOG and CITY and shall continue in place until terminated pursuant to Paragraph 4 of this agreement.
 - 2. **Services to be Provided.** LCOG agrees to provide planning/technical services to CITY, including but not limited to current planning in response to applications, and long-term planning with regard to corrections and updates to Codes and Plans, and related technical services. See Attachment A attached hereto for a complete description of services to be provided.
 - 3. **Compensation.** CITY shall pay LCOG upon receipt of an invoice, which shall be issued quarterly unless otherwise agreed to by the parties in writing. The invoice will reflect hourly rates for LCOG personnel plus any direct expenses associated with the Work performed. LCOG billing rates are subject to change each July 1. The total cost of this agreement shall not exceed \$35,000. The total not to exceed amount shall automatically renew on July 1 of each new fiscal year.
 - 4. **Termination.** Upon thirty days' prior written notice delivered to the persons designated in Paragraph 6 to receive notice, either party, without cause, may terminate its participation in this agreement.
 - 5. **Amendments.** This agreement may be modified or extended by written amendment signed by both parties.
 - 6. **Administration.** Each party designates the following person as its representative for purposes of administering this agreement. Either party may change its designated representative by giving written notice to the other as provided in paragraph 14.
- | | |
|---|---|
| <p>For LCOG: Jacob Callister
859 Willamette St., Suite 500
Eugene, OR 97401-2910
Ph: 541-682-4114</p> | <p>City of Coburg:
Anne Heath
City Administrator
91136 N Willamette Street, PO BOX 8316
Coburg, OR
Ph: 541-682-7871</p> |
|---|---|
- 7. **Records/Inspection.** CITY and LCOG shall each maintain records of its costs and expenses under this agreement for a period of not less than three full fiscal years following completion of this agreement. Upon

reasonable advance notice, either party or its authorized representatives may from time to time inspect, audit, and make copies of the other party's records related to this agreement.

- 8. Indemnification.** To the extent allowed by the Oregon Constitution and the Oregon Revised Statutes, each of the parties hereto agrees to indemnify, defend, and save the other harmless from any claims, liability or damages including attorney fees, at trial and on appeal, arising out of any error, omission or act of negligence on the part of the indemnifying party, its officers, agents, or employees in the performance of this agreement.
- 9. Dispute Resolution.** The parties shall exert every effort to cooperatively resolve any disagreements they may have under this Agreement. In the event that the parties alone are unable to resolve any conflict under this Agreement, they agree to present their disagreements to a mutually agreeable mediator for mediation. Each party shall bear its own costs for mediation and the parties shall share the cost of the mediator. This mediation procedure shall be followed to its conclusion prior to either party seeking relief from the court, except in the case of an emergency.

If the dispute remains unresolved through mediation, the parties may agree in writing to submit the dispute to arbitration, using such arbitration process as they may choose at the time and which includes the following conditions:

- a. The location of the arbitration shall be in Eugene, Oregon;
 - b. Each party shall bear its own costs (except arbitration filing costs), witness fees, and attorney fees;
 - c. Arbitration filing costs and any arbitrator's fees will be divided equally between the parties; and
 - d. Judgment upon the award rendered by the arbitrator may be entered in the Circuit Court in Lane County, Oregon.
- 10. Insurance.** Each party working under this agreement is either a subject employer under the Oregon Worker's Compensation Law and shall comply with ORS 656.017, which requires each to provide Worker's Compensation coverage for all its subject workers, or is an employer that is exempt under ORS 656.126.
- 11. Subcontracting.** LCOG shall not subcontract the Work under this agreement, in whole or in part, without the CITY's prior written approval. LCOG shall require any approved subcontractor to agree, as to the portion of the Work subcontracted, to comply with all obligations of LCOG specified in this agreement. Notwithstanding the CITY's approval of a subcontractor, LCOG shall remain obligated for full performance of this agreement and CITY shall incur no obligation to any sub-contractor.
- 12. Assignment.** Neither party shall assign this agreement in whole or in part, or any right or obligation hereunder, without the other party's written approval.
- 13. Compliance With Laws.** LCOG shall comply with all applicable federal, state, and local laws, rules, ordinances, and regulations at all times and in the performance of the Work, including all applicable State and local public contracting provisions.
- 14. Notices.** Any notices permitted or required by this agreement shall be deemed given when personally delivered or upon deposit in the United States mail, postage fully prepaid, certified, return receipt requested, addressed to the representative designated in paragraph 6. Either party may change its address by notice given to the other in accordance with this paragraph.
- 15. Integration.** This agreement embodies the entire agreement of the parties. There are no promises, terms, conditions or obligations other than those contained herein. This agreement shall supersede all prior communications, representations or agreements, either oral or written, between the parties.
- 16. Interpretation.** This agreement shall be governed by and interpreted in accordance with the laws of the State of Oregon.

Signatures on following page.

LANE COUNCIL OF GOVERNMENTS:

AGENCY: City of Coburg

DocuSigned by:

By: 13551805786F479...
Brendalee S. Wilson, Executive Director
5/23/2022
Date: _____

By: _____
Anne Heath, City Administrator
Date: _____

1. Short-range and current planning such as building permits, land use applications, code interpretation and implementation, and resolving general planning issues;
2. Long-range and regional planning related to land use, demographics, housing, transportation, parks and recreation, and contribute to economic development initiatives;
3. Special projects and grants;
4. Public inquiries;
5. Code enforcement;
6. Staffing for Planning Commission and City Council meetings as necessary;
7. Planning Department budget development and strategic planning;
8. Regional and State coordination; and
9. Assistance in other duties as requested by the City Administrator, City Council or Mayor.

COBURG CITY COUNCIL ACTION ITEM



TOPIC: Ordinance A-200-L: An Ordinance Amending Article VII.C of the Coburg Zoning Code to Implement a Form-Based Code for the Central Business District and Implementing Other General Housekeeping Updates to the Zoning Code

Meeting Date: September 13, 2022
Staff Contact: Megan Winner, Planner
Contact: 541.682.7862, megan.winner@ci.coburg.or.us

REQUESTED COUNCIL ACTION:

Adoption of an ordinance amending Article VII.C of the Coburg Zoning Code to implement a form-based code for the Central Business District and implementing other general housekeeping updates to the Coburg Zoning Code, also known as the Coburg Development Code. This is the second Reading of Ordinance A-200-L.

Suggested motion:

I move to adopt Ordinance A-200-L an ordinance amending Article VII.C of the Coburg Zoning Code to implement a form-based code for the Central Business District and implementing other general housekeeping updates to the Zoning Code. .

CITY COUNCIL GOAL

Council Goal 1: Livability, Health and Vitality
 Council Goal 5: Strategic Planning
 Council Goal 6: Economic Development

BACKGROUND

In 2020, the City of Coburg contracted with the Urban Collaborative LLC., to conduct a Build-Out Scenario analysis. The Build-Out Scenario project spurred discussion in the community about what is currently allowed in the Zoning Code. From this discussion, an Ad-Hoc Code Review Committee was formed at the direction of the City Council. The Ad-Hoc Code Review Committee comprised of two City Councilors, two Planning Commissioners, two citizens-at-large and one business owner. The Ad-Hoc Code Review Committee met bi-weekly for a period of over 8 months, from February to October of 2021 to review and make recommendations on the proposed amendments. By the end of their meetings, the Committee chose to pursue a form-based code for and prohibit the use of formula-based businesses (also known as chain stores) within the Central Business District zoning district, in addition to other amendments to the code.

The form-based code overlay to the boundaries of the Central Business District is one of the most significant amendments being proposed. One primary purpose of a form-based code is to focus on the built environment and its desired look and feel. The form-based code overlay, including a regulating plan, development checklist and rendering have been reviewed and recommended approval by the Ad-Hoc Code Review Committee (Attachment F).

Other amendments to the code include:

- Prohibiting the use of formula-based businesses (also known as chain stores) within the Central Business District
- Correcting scrivener's errors and other straightforward language changes
- Addition of alternative street design standards
- Addition of a Public Facilities zoning district section
- Addition of rendering for the Highway Commercial zoning district,
- Additional Mobile Food Vending standards as recommended by the Coburg Fire Chief

From Planning Commission Public Hearing on July 20th, 2022

Planning Commission received the staff report, presentation and public testimony. Planning Commission had questions for staff and discussion ensued. Planning Commission had concerns particularly over the formula business restriction, but voted unanimously to recommend approval of the proposed amendments to City Council.

From City Council Public Hearing on July 26, 2022:

The City Council received the staff report, presentation and public testimony. City Council and public testimony identified several questions/concerns, particularly regarding the prohibited use of formula businesses in the Central Business District. City Council directed staff to research and develop an alternate code amendment to allow formula businesses as a conditional use with a potential square footage restriction, rather than an outright prohibited use. City Council continued the hearing and public record and requested another first reading of the ordinance take place on August 9 to accommodate the additional alternate amendment request. City Council adjourned until August 9, 2022, to perform a first reading of the ordinance and receive the staff report on the alternate amendment as directed by Council. Council will deliberate and hear a second reading and make a decision at the September 13, 2022 meeting.

From City Council First Reading and Public Hearing on August 9th, 2022

Staff received no further direction and will present the second reading on September 13, 2022.

APPROVAL CRITERIA

ARTICLE X.E TYPES OF REVIEW PROCEDURES, TYPE IV PROCEDURE

E. Type IV Procedure (Legislative).

1. *Pre-Application Conference.* A pre-application conference is required for all Type IV applications initiated by a party other than the City of Coburg. The requirements and procedures for a pre-application conference are described in Section F.

FINDING: The City of Coburg initiated this procedure. This criterion is not applicable.

2. *Timing of Requests.* *The City accepts legislative requests twice yearly, meeting January and July application timeline requirements. The City Council may initiate its own legislative proposals at any time.*

FINDING: The City of Coburg initiated this procedure. This criterion is met.

3. *Application Requirements.*

a. *Application forms.* *Type IV applications shall be made on forms provided by the City Planning Official or designee.*

b. *Submittal Information.* *The application shall contain:*

- (1) The information requested on the application form;*
- (2) A map and/or plan addressing the appropriate criteria and standards in sufficient detail for review and decision (as applicable);*
- (3) The required fee; and*
- (4) One copy of a letter or narrative statement that explains how the application satisfies each and all of the relevant approval criteria and standards.*

FINDING: The City of Coburg initiated this procedure. These criteria are not applicable.

4. *Notice of Hearing.*

a. *Required hearings.* *A minimum of two hearings, one before the Planning Commission and one before the City Council, are required for all Type IV applications, except annexations where only a hearing by the City Council is required.*

b. *Notification requirements.* *Notice of public hearings for the request shall be given by the City Planning Official or designee in the following manner:*

- (1) At least 10 days, but not more than 40 days, before the date of the first hearing on an ordinance that proposes to amend the comprehensive plan or any element thereof, or to adopt an ordinance that proposes to rezone property, a notice shall be prepared in conformance with ORS 227.175 and mailed to:*
 - (i) Each owner whose property would be rezoned in order to implement the ordinance (including owners of property subject to a comprehensive plan amendment shall be notified if a zone change*

would be required to implement the proposed comprehensive plan amendment);

- (ii) Any affected governmental agency;
 - (iii) Any person who requests notice in writing;
 - (iv) For a zone change affecting a manufactured home or mobile home park, all mailing addresses within the park, in accordance with ORS 227.175;
- (2) At least 10 days before the scheduled Planning Commission public hearing date, and 10 days before the City Council hearing date, public notice shall be published in a newspaper of general circulation in the City.
- (3) The City Planning Official or designee shall:
- (i) For each mailing of notice, file an affidavit of mailing in the record as provided by subsection 1; and
 - (ii) For each published notice, file in the record the affidavit of publication in a newspaper that is required in subsection 2.
- (4) The Oregon Department of Land Conservation and Development (DLCD) shall be notified in writing of proposed comprehensive plan and development code amendments at least 45 days before the first public hearing at which public testimony or new evidence will be received. The notice to DLCD shall include a DLCD Certificate of Mailing.
- (5) Notifications for annexation shall follow the provisions of this Chapter.

FINDING: The proposed amendment does not rezone any property in the City. However, Measure 56 notice and Type IV mailing notice was sent to every property owner in Coburg City limits using the Lane County Assessors roll through RLID. Agency referral was sent to affected agencies on May 24, 2022. The notice of public hearings at Planning Commission and City Council was published in the Register Guard. Staff notified DLCD through their online Post Amendment Plan Acknowledgement (PAPA) process in March 2022. These criteria are met.

7. Decision-Making Criteria. *The recommendation by the Planning Commission and the decision by the City Council shall be based on the following factors:*

- a. *Approval of the request is consistent with the Statewide Planning Goals;*

FINDING: As explained below, the request is consistent with the Statewide Planning Goals. This criterion is met.

APPLICABLE STATEWIDE PLANNING GOALS:

GOAL 1: Citizen Involvement

FINDING: The Ad-Hoc Code Review Committee held several public meetings and work sessions while reviewing and suggesting new language for the proposed amendments. As part of the adoption process, two public hearings are scheduled, July 20, 2022 with the Planning Commission and July 26, 2022 with the City Council, followed by a second reading of the ordinance at the August 9th City Council meeting.

GOAL 2: Land Use Planning

FINDING: The proposed amendments enhance the Coburg Zoning Code, and are based on the Comprehensive Plan relevant policies as required by Goal 2.

GOAL 5: Natural Resources, Scenic and Historic Areas, and Open Spaces

FINDING: The proposed amendments preserve the historic architectural character of the Central Business District, which is within Coburg's National Historic District. The intention of the amendments within the Central Business District is to protect the historic assets and special environment, both natural and manmade, of the community so that the uniqueness of Coburg may flourish without inappropriate changes.

GOAL 9: Economic Development

FINDING: The proposed amendments to the Coburg Zoning Code enhance the code for further economic opportunity in the Central Business district as required by Goal 9. Reducing formula based businesses fosters a more hospitable business environment for small businesses and entrepreneurs.

STATEWIDE PLANNING GOALS 3,4, 6,7,8, 10 -19 are not applicable to this amendment.

CONCLUSION: The proposed amendments to the Coburg Zoning Code meet the necessary requirements of the applicable Statewide Planning Goals. This amendment does not change the priority or inventory of those related requirements. These criteria are met.

b. Approval of the request is consistent with the Comprehensive Plan; and

FINDING: As explained below, the request is consistent with the Comprehensive Plan. This criterion is met.

APPLICABLE COMPREHENSIVE PLAN POLICIES AND GOALS

GOAL 1: Citizen Involvement

FINDING: The Ad-Hoc Code Review Committee held several public meetings and work sessions while reviewing and suggesting new language for the proposed amendments. As part of the adoption process, two public hearings are scheduled, July 20, 2022 with the Planning Commission and July 26, 2022 with the City Council, followed by a second reading of the ordinance at the August 9th City Council meeting. Notice was sent to every property owner in the City. Information and invitations to comment were put in the newsletter and on the City's website.

GOAL 2: Land Use

Policy 11: *Central Business District – The Central Business District designation is intended to establish the downtown area as the historic heart of Coburg. The CBD is the location for smaller scale commercial and business facilities, civic buildings and city functions, and mixed use. The Central Business district will be historic and pedestrian-oriented in character.*

Finding: The proposed amendments largely affect the Central Business District development regulations in the zoning code. This zone contains vacant properties where development will significantly contribute to the character of the historic downtown corridor. The intention of the proposed amendments within the Central Business District, both the form-based code overlay and prohibited use of formula-based businesses, is to protect the historic assets and special environment, both natural and manmade, of the community so that the uniqueness of Coburg may flourish without inappropriate changes.

Alternative street standards provide flexibility in the design, repair and construction of streets, particularly in historic neighborhoods.

The proposed amendments provide a way forward for intentional development.

Policy 17: *Public Facility – This designation is intended to provide lands for public facilities and uses such as water reservoirs, sewage treatment plants, pump stations, major electric utilities and similar uses.*

Finding: The addition of a Public Facilities section to the Zoning Code will promote and ensure the purpose of the designation.

GOAL 5: Open Spaces, Scenic and Historic Areas, and Natural Resources

Coburg Objective: **To protect, restore and enhance open space, scenic and historic areas, and, to promote a healthy and visually attractive environment in harmony with the natural landscape.**

Finding: The proposed amendments preserve the historic architectural character of the Central Business District, which is within Coburg's National Historic District. The intention of the amendments within the Central Business District is to protect the historic assets and special

environment, both natural and manmade, of the community so that the uniqueness of Coburg may flourish without inappropriate changes.

GOAL 9: Economy

Coburg Objective: To guide community development in such a way that the local economy is improved while maintaining Coburg's small town atmosphere.

Policy 11: *The City shall promote quality of life and compatibility of commercial and industrial uses with the small town, historic character of the community.*

Policy 20: *The downtown area of Coburg should reflect the rural and historic character of the area. Businesses are encouraged to provide attractive building exteriors, signs, landscaping and parking lots that are in keeping with character of the downtown area. The downtown area is the heart of Coburg and essential businesses and city functions should be located in this area. The downtown area should invite citizens and other customers to use alternative modes of transportation, including walking and bicycling to patronize these businesses.*

Policy 21: *The Coburg Development Code shall include standards that ensure development in the downtown reflects the rural and historic character of the area, and provides an attractive, pedestrian-oriented character for the downtown.*

Policy 22: *The City shall encourage a vital downtown area as a key strategy to maintaining the City's quality of life.*

Policy 23: *The City shall encourage mixed-use in the Central Business District, and where appropriate, in adjacent areas.*

Policy 26: *The City shall utilize design standards for commercial and industrial development uses.*

Finding: The proposed amendments to the Coburg Zoning Code enhance the code for further economic opportunity and vitality in the Central Business district. The form based code overlay will ensure development in the downtown reflects the rural and historic character of the area and provide an attractive, pedestrian-oriented character for the downtown. Reducing formula-based businesses fosters a more hospitable business environment for small businesses and entrepreneurs.

GOAL 11: Public Facilities and Services

Coburg Objective: To provide the residents of Coburg the public facilities and services which make possible a safe, healthy and satisfying living environment.

Finding: The addition of a Public Facilities section to the Zoning Code will promote and ensure the purpose of the designation.

GOAL 12: Transportation

Policy 3: *Improve the aesthetics of streets and streetscapes, especially at City entrance ways such as Interstate 5 interchange area. Aesthetic improvements may address: street design, trees, lighting, utility lines, sidewalks, park strips, noise abatement, etc.*

Finding: Alternative street design standards are meant to provide flexibility, improve aesthetics and preserve the historic character of the community. Some existing local streets are unable to follow the standards for new roadways due to narrow right-of-way. Council directed staff to create alternative street design standards to provide flexibility, improve aesthetics and preserve the historic character of the community.

GOALS 3,4, 6,7,8, 10, 13, 14 are not applicable to this amendment

CONCLUSION: The proposed amendments to the Coburg Zoning Code support and promote goals, objectives and policies of the Comprehensive Plan. These criteria are met.

c. The property and affected area is presently provided with adequate public facilities, services and transportation networks to support the use, or such facilities, services and transportation networks are planned to be provided concurrently with the development of the property.

FINDING: The proposed amendments do not change any physical aspect of any property. This criterion is not applicable.

8. Approval Process and Authority.

a. The Planning Commission shall:

(1) After notice and a public hearing, vote on and prepare a recommendation to the City Council to approve, approve with modifications, approve with conditions, deny the proposed change, or adopt an alternative; and

b. Any member of the Planning Commission who votes in opposition to the Planning Commission's majority recommendation may file a written statement of opposition with the City Planning Official or designee before the Council public hearing on the proposal. The City Planning Official or designee shall send a copy to each Council member and place a copy in the record; and

- c. *If the Planning Commission fails to adopt a recommendation to approve, approve with modifications, approve with conditions, deny the proposed change, or adopt an alternative proposal within 60 days of its first public hearing on the proposed change, the City Planning Official or designee shall:*

- (1) *Report the failure together with the proposed change to the City Council; and*
- (2) *Provide notice and put the matter on the City Council's agenda for the City Council to hold a public hearing and make a decision. The Commission shall take no further action.*

FINDING: The hearing and approval process and procedure shall be as normal. These findings will be updated following the Planning Commission hearing to reflect the recommendation made. These criteria will be met.

- d. *The City Council shall:*

- (1) *Approve, approve with modifications, approve with conditions, deny, or adopt an alternative to an application for legislative change, or remand the application to the Planning Commission for rehearing and reconsideration on all or part of the application;*
- (2) *Consider the recommendation of the Planning Commission; however, the City Council is not bound by the Commission's recommendation; and*
- (3) *Act by ordinance, which shall be signed by the Mayor after the Council's adoption of the ordinance.*

FINDING: The hearing and approval process and procedure shall be as normal. These criteria will be met.

9. *Vote Required for a Legislative Change.*

- a. *A vote by a majority of the qualified voting members of the Planning Commission present is required for a recommendation for approval, approval with modifications, approval with conditions, denial or adoption of an alternative.*
- b. *A vote by a majority of the qualified members of the City Council present is required to decide any motion made on the proposal.*

FINDING: The hearing and approval process and procedure shall be as normal. These criteria will be met.

- 10. *Notice of Decision.*** *Notice of a Type IV decision shall be mailed to the applicant, all participants of record, and the Department of Land Conservation and Development, within five business days after the City Council decision is filed with the City Planning Official or designee. The City shall also provide notice to all persons as required by other applicable laws.*

FINDING: Staff shall follow up with correct noticing procedures should the City Council vote to approve the amendments. This criterion will be met.

- 11. *Final Decision and Effective Date.*** *A Type IV decision, if approved, shall take effect and shall become final as specified in the enacting ordinance, or if not approved, upon mailing of the notice of decision to the applicant.*

FINDING: Should Planning Commission and City Council vote to approve the amendment, the ordinance will be effective **on the thirtieth day after adoption of City Council and approval by the Mayor.** Effective October 13, 2022, in accordance with Article X of the Coburg Zoning Code. This criterion will be met.

12. *Record of the Public Hearing.*

- a. A record of the proceeding shall be made by a minutes recorder, stenographic, mechanical, or electronic means. It is not necessary to transcribe an electronic record. The minutes and other evidence presented as a part of the hearing shall be part of the record;*
- b. All exhibits received and displayed shall be marked to provide identification and shall be part of the record;*
- c. The official record shall include:*
 - (1) All materials considered by the hearings body;*
 - (2) All materials submitted by the City Planning Official or designee to the hearings body regarding the application;*
 - (3) The v record made by the minutes recorder, stenographic, mechanical, or electronic means; the minutes of the hearing; and other documents considered;*
 - (4) The final ordinance;*
 - (5) All correspondence; and*
 - (6) A copy of the notices that were given as required by this Chapter.*

FINDING: The City shall follow record procedures as described. These criteria will be met.

BUDGET

N/A

RECOMMENDATION

Staff recommends that the Council approve the proposed code amendment, in accordance with the above findings to ensure that it complies with the Criteria for Land Use District Text Amendments set forth in Article XVI of the Coburg Zoning Ordinance No. A-200-I.

NEXT STEPS

If approved, proposed code amendments shall take effect and shall become final as specified in the enacting ordinance. Staff will then update the official zoning map to include the additional overlay zoning district.

ATTACHMENTS

A. Ordinance A-200-

REVIEWED THROUGH:

Anne Heath, City Administrator
Henry Hearly, Contract Planner
Sammy Egbert, City Recorder

ORDINANCE A-200-L

AN ORDINANCE AMENDING ARTICLE VII.C OF THE COBURG ZONING CODE TO IMPLEMENT A FORM BASED CODE FOR THE CENTRAL BUSINESS DISTRICT AND IMPLEMENTING OTHER GENERAL HOUSEKEEPING UPDATES TO THE ZONING CODE.

WHEREAS, the City of Coburg conducted a Build Out Scenario analysis which spurred discussion to review the Coburg, Oregon Zoning Code and led to the creation of an Ad-Hoc Code Review Committee comprised of two City Councilors, two Planning Commissioners, two citizens-at-large and one business owner;

WHEREAS, with the passage of Resolution 2020-22, the Coburg City Council directed the formation of an Ad-Hoc Code Review Committee. The Committee met bi-weekly for a period of over 8 months, from February to October of 2021, to review and make recommendations on the proposed amendments. At the conclusion of the Committee's work, the Committee chose to pursue a form-based code overlay for the Central Business District zoning district, prohibit the use of formula based businesses within the Central Business District, add alternative street standards and a Public Facilities section, in addition to other amendments to the code;

WHEREAS, through routine review and inspection of the Coburg Zoning Code, City staff recognized several housekeeping items that needed to be updated throughout the Development Code. The housekeeping items that require updating are included in the amendments proposed of Ordinance A-200-L.

WHEREAS, staff have prepared the proposed text amendments, as seen in Exhibit "A" attached hereto to be incorporated in the Coburg Zoning Code.

WHEREAS, staff have prepared Findings of Fact to support adoption of Ordinance A-200-L, as seen in Exhibit B attached hereto.

WHEREAS, after proper notice, the City of Coburg Planning Commission conducted a public hearing and considered the amendments at their July 20, 2022 public meeting. The Planning Commission passed a motion recommending that City Council adopt the proposed Development Code amendments;

WHEREAS, after proper notice, the City of Coburg City Council held a public hearings on July 26, 2022 and August 9th, 2022 to consider the proposed Zoning Code amendments.

NOW, THEREFORE, THE CITY OF COBURG ORDAINS AS FOLLOWS:

Section 1. **Coburg Zoning Code.** The City of Coburg Zoning Development Code is hereby amended as shown in Exhibit "A". Exhibit "A" is hereby adopted by this reference.

Section 2. **Findings of Fact.** The Findings of Fact set forth in Exhibit "B" attached to this Ordinance are adopted as findings in support of this Ordinance.

- Section 3.** **Severability.** The sections and subsections of this ordinance are severable. The invalidity of any section or subsection shall not affect the validity of the remaining sections and subsections.
- Section 4.** **Conflicts.** In the event that sections or provisions of this ordinance conflicts with other ordinances, then the standards established by this ordinance shall take priority.
- Section 5.** **Reference Errors.** The City Recorder, at the request of, or with the concurrence of the City Attorney, is authorized to administratively correct any reference errors contained herein.
- Section 6.** **Effective Date.** This ordinance takes effect on the thirtieth day after adoption of City Council and approval by the Mayor.

After public notice and reading pursuant to the Coburg City Charter and after Council deliberations followed by councilor motion and second, this ordinance was put to a vote, the results of which were:

ADOPTED by the **City Council** of the **City of Coburg** this 13th day of September, 2022, by a vote of ____ for and ____ against.

APPROVED by the Mayor of the City of Coburg this 13th day of September, 2022.

Ray Smith, Mayor

ATTEST:

ORDINANCE NO. A-200-L

TABLE OF CONTENTS

	<u>Page</u>
ARTICLE I <u>TITLE</u>	1
ARTICLE II <u>PURPOSE</u>	1
ARTICLE III <u>ESTABLISHMENT OF DISTRICTS</u>	1
ARTICLE IV <u>RULES FOR INTERPRETATION OF DISTRICT BOUNDARIES</u>	2
ARTICLE V <u>APPLICATION OF DISTRICT REGULATIONS</u>	3
ARTICLE VI <u>NON-CONFORMING USES</u>	4
ARTICLE VII <u>DISTRICT REGULATIONS</u>	8
A. <u>Traditional Residential District (TR)</u>	8
B. <u>Traditional Medium Residential (TMR)</u>	14
C. <u>Central Business District (C-1)</u>	19
D. <u>Highway Commercial District (C-2)</u>	21
E. <u>Light Industrial District (LI)</u>	33
F. <u>Campus Industrial (CI)</u>	38
G. <u>Parks, Recreation, Open Space District (PRO)</u>	41
H. <u>Flood Plain Sub-district (FP)</u>	43
I. <u>Mobile Home PUD District</u>	44
J. <u>Public Facilities District</u>	49
K. <u>Downtown Coburg Overlay District</u>	52
ARTICLE VIII <u>SUPPLEMENTARY DISTRICT REGULATIONS</u>	70
A. <u>Access Management and Visions Control Regulations</u>	70
B. <u>Parking Regulations</u>	70
C. <u>Pedestrian Access & Circulation</u>	76
D. <u>Sign Regulations</u> (Also See Sign Ordinance)	78
E. <u>Street, Alleys and Other Public Way Standards</u>	78
F. <u>Other Public Improvements</u>	90
G. <u>Exception to Height Regulations</u>	92
H. <u>Fences and Walls</u>	92
I. <u>Screening Standards for Multi-Family, Comm. and Ind. Development</u>	93

J.	<u>Cottage Housing</u>	95
K.	<u>Accessory Dwelling Units (ADUs)</u>	97
L.	<u>Design Standards and Guidelines</u>	97
M.	<u>Mixed Use</u>	110
N.	<u>Mobile Food Vending</u>	112
O.	<u>Home Occupation Standards</u>	114
P.	<u>Wireless Communication Facilities</u>	116
Q.	<u>Drive-through facility standards</u>	120
ARTICLE IX	<u>SPECIAL DISTRICTS</u>	122
A.	<u>Architecturally-Controlled Areas</u>	122
B.	<u>Site Review Permit</u>	122
ARTICLE X	<u>TYPES OF REVIEW PROCEDURES</u>	123
A.	<u>Purpose and Applicability of Review Procedures</u>	123
B.	<u>Type I Procedure</u>	125
C.	<u>Type II Procedure</u>	126
D.	<u>Type III Procedure</u>	130
E.	<u>Type IV Procedure</u>	137
F.	<u>General Provisions Applicable to All Reviews</u>	142
G.	<u>Special Procedures – Expedited Land Divisions</u>	147
H.	<u>Neighborhood Meetings</u>	148
I.	<u>Traffic Impact Studies</u>	148
ARTICLE XI	<u>LAND USE REVIEW AND SITE DESIGN REVIEW</u>	152
A.	<u>Purpose</u>	152
B.	<u>Applicability</u>	152
C.	<u>Land Use Review Procedure and Approval Criteria</u>	154
D.	<u>Site Design Review - Application Review Procedure</u>	156
E.	<u>Site Design Review - Application Submission Requirements</u>	156
F.	<u>Site Design Review Approval Criteria</u>	165
G.	<u>Bonding and Assurances</u>	166
H.	<u>Development in Accordance With Permit Approval; Modifications; Permit Expiration</u>	166
ARTICLE XII	<u>LAND DIVISIONS AND PROPERTY LINE ADJUSTMENTS</u>	169
A.	<u>Purpose and Applicability</u>	169
B.	<u>General Requirements</u>	169
C.	<u>Tentative Approval</u>	174
D.	<u>Final Plat Approval</u> (Partition and Subdivision)	179
E.	<u>Performance Guarantee</u>	180

F.	Filing and Recording	181
G.	Re-platting and Vacation of Plats	182
H.	Property Line Adjustments	183
ARTICLE XIII	CONDITIONAL USE PERMITS	185
A.	Purpose	185
B.	Approvals Process	185
C.	Application Submission Requirements	185
D.	Criteria, Standards and Conditions of Approval	185
E.	Additional Development Standards	188
ARTICLE XIV	MASTER PLANNED DEVELOPMENTS	189
A.	Purpose	189
B.	Applicability	190
C.	Review and Approvals Process	190
D.	Modification of District Regulations and Supplementary District Regulations (Design Standard)	191
E.	Overlay Zone and Concept Plan Submission	192
F.	Overlay Zone and Concept Plan Approval Criteria	193
G.	Administrative Procedures	194
H.	Detailed Development Plan Submission Requirements	194
I.	Detailed Development Plan Approval Criteria	195
J.	Land Use Review, Site Design Review, Final Plat, and Building Permit Approvals	196
ARTICLE XV	MODIFICATIONS OF APPROVAL PLANS AND CONDITIONS OF APPROVAL	197
A.	Modifications - Purpose	197
B.	Modifications - Applicability	197
C.	Major Modifications	197
D.	Minor Modifications	199
ARTICLE XVI	LAND USE DISTRICT MAP AND TEXT AMENDMENTS	200
A.	Purpose	200
B.	Legislative Amendments	200
C.	Quasi-Judicial Amendments	200
D.	Conditions of Approval on Quasi-Judicial Amendments	201
E.	Record of Amendments	201
F.	Transportation Planning Rule Compliance	201
ARTICLE XVII	CODE INTERPRETATIONS	204

A.	Purpose	204
B.	Procedure	204
ARTICLE XVIII	MISCELLANEOUS PERMITS	205
A.	Temporary Use Permits	205
B.	Home Occupation Permits	208
ARTICLE XIX	VARIANCES	210
A.	Purpose	210
B.	Applicability	210
C.	Variance Procedure	210
ARTICLE XX	BOUNDARY CHANGES	213
A.	Annexation and Withdrawal Procedures and Criteria	213
B.	Extraterritorial Extension of Water, Storm water and Sewer Service	217
C.	Definitions	220
ARTICLE XXI	ZONE CHANGES	224
A.	Zone Change Procedures and Criteria	224
ARTICLE XXII	COMPREHENSIVE PLAN AMENDMENTS	226
A.	Zone Change Procedures and Criteria	226
B.	Plan Amendment Criteria	226
ARTICLE XXIII	VACATION	227
A.	Vacation Procedures and Criteria	227
ARTICLE XXIV	PENALTIES FOR ZONING CODE VIOLATIONS	228
A.	Penalties for Violations	228
B.	Nuisance Procedures	228
ARTICLE XXV:	DEFINITIONS	237
A.	Integration	237
B.	Definitions	237
ARTICLE XXVI:	SEVERABILITY CLAUSE	253

ARTICLE I. TITLE

This code shall be known as the “Coburg, Oregon Zoning Code” and the map herein referred to shall be known as the “Official Zoning Map of the City of Coburg, Oregon.”

ARTICLE II. PURPOSE

The several purposes of this Code are to encourage the most appropriate use of land; conserve and stabilize the value of property; aid in the rendering of fire and police protection; provide adequate open space for light and air; lessen congestion on streets; promote orderly growth in the city; prevent undue concentrations of population; implement the comprehensive plan; facilitate adequate provision for community utilities and facilities such as water, sewage disposal, transportation, schools, parks and other public requirements; and promote the public health, safety, convenience and general welfare.

ARTICLE III. ESTABLISHMENT OF DISTRICTS

The City is hereby divided into zones, or districts, as shown on the Official Zoning Map which together with all explanatory matter thereon is hereby declared to be part of this Code.

If, in accordance with the provisions of this Code and ORS 227, changes are made in district boundaries or other matter portrayed on the Official Zoning Map, such changes shall be entered on the Official Zoning Map promptly after the amendment has been approved by the City Council.

No changes of any nature shall be made in the Official Zoning Map or matter shown thereon except in conformity with the procedures set forth in this Code. The Official Zoning Map shall be kept in the office of the City Recorder and shall be the final authority as to the current zoning status of land and water areas, buildings and other structures in the city.

ARTICLE IV. RULES FOR INTERPRETATION OF DISTRICT BOUNDARIES

Where uncertainty exists as to the boundaries of districts as shown on the Official Zoning Map, the following rules shall apply:

- A. Boundaries indicated as approximately following the center lines of streets, highways, or alleys shall be construed to follow such center lines;
- B. Boundaries indicated as approximately following platted lot lines shall be construed as following such lot lines;
- C. Boundaries indicated as approximately following city limits shall be construed as following such city limits;
- D. Boundaries indicated as following railroad lines shall be construed to be midway between the main tracks;
- E. Boundaries indicated as approximately following the center lines of streams, rivers, canals, lakes, or other bodies of water shall be construed to follow such center lines;
- F. Boundaries indicated as parallel to or extensions of features indicated in subsections A through E above shall be so construed. Distances not specifically indicated on the Official Zoning Map shall be determined by the scale of the map;
- G. Where physical or cultural features existing on the ground are at variance with those shown on the Official Zoning Map, or in other circumstances not covered by subsections A through F above, the Planning Commission shall interpret the district boundaries.
- H. Where a district boundary line divides a lot which was in single ownership at the time of passage of this ordinance, the Planning Commission may permit, as a special exception, the extension of the regulations for either portion of the lot not to exceed 100 feet beyond the district line into the remaining portion of the lot.
- I. If land is annexed into the City and the intent of the City and applicant is to zone the annexed land the same as the existing Comprehensive Plan zoning designation, it automatically is zoned as such.

ARTICLE V. APPLICATION OF DISTRICT REGULATIONS

The regulations set by this Code within each district shall be minimum regulations and shall apply uniformly to each class or kind of structure or land, and particularly, except as hereinafter provided:

The regulations set by this Code within each district shall be minimum regulations and shall apply uniformly to each class or kind of structure or land, and particularly, except as hereinafter provided:

- A.** No building, structure, or land shall hereafter be used or occupied, and no building or structure or part thereof shall hereafter be erected, constructed, reconstructed, moved, or structurally altered except in conformity with all of the regulations herein specified for the district in which it is located.
- B.** No building or other structure shall hereafter be erected or altered:
 - 1. to exceed the height or bulk;
 - 2. to accommodate or house a greater number of families;
 - 3. to occupy a greater percentage of lot area;
 - 4. to have narrower or smaller rear yards, front yards, side yards, or other open space than herein required; or in any other manner contrary to the provisions of this Code.
- C.** No part of a yard, or other open space, or off-street parking or loading space required about or in connection with any building for the purpose of complying with this Code, shall be included as part of a yard, open space, or off-street parking or loading similarly required for any other building.
- D.** No yard or lot existing at the time of passage of this Code shall be reduced in dimension or area below the minimum requirements set forth herein. Yards or lots created after the effective date of this Code shall meet at least the minimum requirements established by this Code.
- E.** The City may attach such conditions as are necessary to carry out the provisions of this Code, and other applicable ordinances and regulations. Such conditions of approval shall be based upon the Code criteria, Comprehensive Plan, or applicable ordinance or regulation.

ARTICLE VI. NON-CONFORMING USES

- A. Intent** - Within the districts established by this Code or amendments that may later be adopted there exist lots, structures, uses of land and structures, and characteristics of use which were lawful before this Code was adopted or amended, but which would be prohibited, regulated, or restricted under the terms of this Code and future amendment. It is the intent of this Code to permit these non-conformities to continue until they are removed, but not to encourage their survival. It is further the intent of this Code that non-conformities shall not be enlarged upon, expanded or extended, nor be used as grounds for adding other structures of uses prohibited elsewhere in the same district.

Non-conforming uses are declared by this Code to be incompatible with permitted uses in the districts involved. A non-conforming use of structure and land in combination shall not be extended or enlarged after passage of this Code by attachment on a building or premises of additional signs intended to be seen from off the premises, or by the addition of other uses, of a nature which would be prohibited generally in the district involved.

To avoid undue hardship, nothing in this Code shall be deemed to require a change in the plans, construction, or designated use of any building on which actual construction was lawfully begun prior to the effective date of adoption amendment of this Code and upon which actual building construction has been carried on diligently. Actual construction is hereby defined to include the placing of construction materials in permanent position and fastened in a permanent manner. Where excavation or demolition or removal of an existing building has been substantially begun preparatory to rebuilding, such excavation or demolition or removal shall be deemed to be actual construction, provided that work shall be carried on diligently.

- B. Non-Conforming Lots of Record** - In any district in which single family dwellings are permitted, a- single family dwelling and customary accessory building may be erected on any single lot of record at the effective date of adoption or amendment of this Code, notwithstanding limitations imposed by other provisions of this Code.

This provision shall apply even though such lot fails to meet the requirement for area or width, or both, that are generally applicable in the district, provided that yard dimensions and requirements other than these applying to area or width, or both, of the lot shall conform to the regulations for the district in which such lot is located. Variance of yard requirements shall be obtained only through action of the Planning Commission.

- C. Non-Conforming Uses of Land (or Land with Minor Structures Only)** - Where, at the time of passage of this Code, lawful use of land exists which would not be permitted by the regulations imposed by this Code, and where such use involves no individual structure with a replacement cost exceeding \$1,000, the use may be continued so long as it remains otherwise lawful, provided:

1. No such non-conforming use shall be enlarged or increased, nor extended to occupy a greater area of land than was occupied at the effective date of adoption or amendment of this Code;
2. No such non-conforming use shall be moved in whole or in part to any portion of the lot or parcel other than that occupied by such use at the effective date of adoption or amendment of this Code;
3. If any such non-conforming use of land ceases for any reason for a period of more than 30 days, any subsequent use of such land shall conform to the regulations specified by this Code for the district in which such land is located.
4. No additional structure not conforming to the requirements of this Code shall be erected in connection with such non-conforming use of land.

D. Non-Conforming Structures - Where a lawful structure exists at the effective date of adoption or amendment of this Code that could not be built under the terms of this Code by reason of restrictions on area, lot coverage, height, yards, its location on the lot, or other requirements concerning the structure, such structure may be continued so long as it remains otherwise lawful, subject to the following provisions:

1. No such non-conforming structure may be enlarged or altered in a way which increases its non-conformity, but any structure or portion thereof may be altered to decrease its non-conformity.
2. Should such non-conforming structure or non-conforming portion of structure be destroyed by any means to an extent of more than 50 percent of its replacement cost at time of destruction, it shall not be reconstructed except in conformity with the provisions of this Code.
3. Should such structure be moved for any reason for any distance whatever, it shall thereafter conform to the regulations for the district in which it is located after it is moved.

E. Non-Conforming Uses of Structures or of Structures and Premises in Combination - If lawful use involving individual structures with a replacement cost of \$1,000 or more, or of structure and premises in combination, exists at the effective date of adoption or amendment of this Code, that would not be allowed in the district under the terms of this Code, the lawful use may be continued so long as it remains otherwise lawful) subject to the following provisions:

1. No existing structure devoted to a use not permitted by this Code in the district in

which it is located shall be enlarged, extended, constructed, reconstructed, moved, or structurally altered except in changing the use of the structure to a use permitted in the district in which it is located;

2. Any non-conforming use may be extended throughout any parts of a building which were manifestly arranged or designed for such use at the time of adoption or amendment of this Code but no such use shall be extended to occupy any land outside such building;
 3. If no structural alterations are made, any non-conforming use of a structure, or structure and premises, may as a special exception be changed to another non-conforming use provided that the Planning Commission, either by general rule or by making findings in the specific case, shall find that the proposed use is more appropriate to the district than the existing non-conforming use. In permitting such change, the Planning Commission may require appropriate conditions and safeguards in accord with the provisions of this ordinance;
 4. Any structure, or structure and land in combination, in or on which a non-conforming use is superseded by a permitted use, shall thereafter conform to the regulations for the district, and the non-conforming use may not thereafter be resumed;
 5. When a non-conforming use of a structure, or structure and premises in combination, is discontinued or abandoned for six consecutive months or for 18 months during any three-year period (except when government action impedes access to the premises), the structure, or structure and premises in combination, shall not thereafter be used except in conformity with the regulations of the district in which it is located;
 6. Where non-conforming use status applies to a structure and premises in combination, removal or destruction of the structure shall eliminate the non-conforming status of the land. Destruction for the purpose of this subsection is defined as damage to an extent of more than 50 percent of the replacement cost at time of destruction.
- F. Repairs and Maintenance** - On any non-conforming structure or portion of a structure containing a non-conforming use, work may be done in any period of 12 consecutive months on ordinary repairs, or on repair or replacement of non-bearing walls, fixtures, wiring, or plumbing, to an extent not exceeding 10 percent of the current replacement cost of the non-conforming structure or non-conforming portion of the structure as the case may be, provided that the cubic content existing when it became non-conforming shall not be increased.

If a non-conforming structure or portion of a structure containing a non-conforming use

becomes physically unsafe or unlawful due to lack of repairs and maintenance, and is declared by any duly authorized official to be unsafe or unlawful by reason of physical condition, it shall not thereafter be restored, repaired, or rebuilt except in conformity with the regulations of the district in which it is located.

Nothing in this Code shall be deemed to prevent the strengthening or restoring to a safe condition of any building or part thereof declared to be unsafe by any official charged with protecting the public safety, upon order of such official.

- G. Uses Under Special Exception Provisions Not Non-Conforming Uses** - Any use which is permitted as a special exception in a district under the terms of this ordinance (other than a change through Planning Commission action from a non-conforming use to another use not generally permitted in the district) shall not be deemed a non-conforming use in such district, but shall without further action be considered a conforming use.

ARTICLE VII. DISTRICT REGULATIONS

District regulations are set forth in the following Schedule of District Regulations:

A. Traditional Residential District (TR)

1. **Purpose:** The Traditional Residential District is intended to provide a livable neighborhood environment, preserve the small town and historic character of the traditional core of Coburg, ensure architectural compatibility, and provide for a variety of residential housing choices and other associated uses as determined to be desirable and/or necessary.

2. **Uses and Structures**

a. Permitted Principal Uses and Structures

(1) Residential

- (i) Single-family detached dwellings
- (ii) Duplexes located on a corner parcel with each primary entry oriented to a different street
- (iii) Group home, not to exceed five unrelated individuals
- (iv) Manufactured homes on individual lots
- (v) Residential Homes as defined by ORS 197.660-670
- (vi) Residential Facilities, as defined by ORS 197.660-670, subject to locational standards in Section 11(b).
- (vii) Cottage housing, subject to the standards in ARTICLE VIII.J.

(2) Home Occupations as provided in ARTICLE VIII.O.

(3) Public and Institutional

- (i) Places of Worship subject to the locational standards in Section 11.
- (ii) Public and private schools subject to the locational standards in Section 11.

(4) Bed and Breakfast Inns, subject to the locational standards in Section 11.

(5) Child care center providing care to six or fewer children. Child care centers with 7-12 children are permitted subject to the locational standards in Section 11.

b. Permitted Accessory Uses and Structures

- (1) Accessory buildings and uses, such as garages, carports, or sheds, are permitted.
 - (2) One accessory dwelling unit, as provided in ARTICLE VIII.K.
- c. Conditional Uses. The following uses require a conditional use permit under the procedure, criteria, and standards of ARTICLE XIII.
- (1) Boarding, lodging or rooming house
 - (2) Child care center-providing care to thirteen or more children
 - (3) Nursing homes
 - (4) Public parks, playgrounds and community centers
 - (5) Public and semi-public buildings
 - (6) Public, private and parochial schools that do not meet the locational standards in Section 11
 - (7) Places of worship that do not meet the locational standards in Section 11
 - (8) Agricultural uses and crop cultivation subject to Nuisance Ordinance criteria and Section 10 requirements
 - (9) Gardens and greenhouses for commercial purposes
 - (10) Mixed-use development (a residential use with another permitted use or commercial use), subject to locational and design standards in Article VIII, Section M.
- d. Prohibited Uses
- (1) All uses not listed as permitted, accessory, or conditional

3. Driveway Limitations in the Traditional Residential District

- a. In the Traditional Residential District, driveways shall be limited to a maximum of one (1) per dwelling. One driveway shall be allowed for each unit of a duplex. A single driveway cannot be used by more than one dwelling.

Exception: A single driveway can serve one dwelling in addition to an approved accessory dwelling unit.

4. Minimum Lot Requirements

- a. For properties not served by sanitary sewers, the minimum lot requirements shall be as follows:

Number of Units	Sq. Ft./lot	Min. Width	Max. Lot. Coverage.
Single Family Duplexes	10,000	50 ft., 55 ft. for corner lots	30%

- b. For properties served by sanitary sewers, the minimum lot requirements shall be as listed below:

Number of Units	Sq. Ft./lot	Min. Width	Max. Lot. Coverage.
Single Family detached and Manufactured home on a lot	6,000	50 ft.; 55 ft. for corner lots.	40%
Duplex	7,000	65 ft.	50%

- c. The approval body may grant a 15% modification to the lot area and/or lot dimension standards, provided that:
- (1) The modification is necessary to address physical constraints, such as topography, existing development, significant trees, and other natural and built features; and
 - (2) The overall density requirements of the subdivision are satisfied; and
 - (3) Where the proposed subdivision abuts an existing subdivision with standard or larger than standard sized lots, the proposed lots abutting the lots in the existing subdivision shall be at least the minimum lot size for the proposed subdivision.

Where substandard lots abut standard or larger sized lots, the approval body may require screening or other transitions to provide a buffer between uses.

5. Residential Density Standards

The following density standards apply to all new development where sanitary sewer is available. The standards are intended to ensure efficient use of buildable lands and provide for a range of needed housing.

- a. The maximum density permitted on any parcel in the Traditional Residential District shall be 7.5 dwelling units per acre. The maximum density limitation does not apply to accessory dwelling units, cottage housing, or residential uses as part of a mixed-use development.
- b. When lots are created through a land division, or site development is proposed for four or more dwelling units, a minimum density of 60 percent of the maximum density (or 5.4 dwelling units per acre) is required. (Minimum density calculations are based on net density. See density calculations definition.) This standard does not apply to the following developments:
 - (1) Partitions;
 - (2) Subdivisions of parcels totaling 20,000 square feet or less;
 - (3) Lot line adjustments;
 - (4) Bed and Breakfast inns; and

- (5) Development on physically constrained sites, where lot configuration, access limitations, topography, significant trees, wetlands or other natural features prevent development at the minimum density.
- c. The density standards may be averaged over more than one development phase (i.e., as in a master planned development).
- d. Duplexes used to comply with the density standard shall be so designated on the final subdivision plat.

6. Minimum Yard Requirements.

a. Front yards.

- (1) Setbacks shall be a minimum of 15 feet, with the following exceptions:
 - (i) Garages, carports, and sheds shall be set back a minimum of 20 feet from the front property line and shall be set back a minimum of 5 feet from the longest wall of the front façade of the house.
- (2) Steps are permitted within the front yard setback.
- (3) In any required front yard, no fence or wall shall be permitted that materially impedes vision across such yard above the height of 30 inches, and no hedge or other vegetation shall be permitted that materially impedes vision across such yard between the heights of 30 inches and 10 feet.
- (4) In the case of through lots, unless the prevailing front yard pattern on adjoining lots indicates otherwise, front yards shall be provided on all frontages. Where one of the front yards that would normally be required on a through lot is not in keeping with the prevailing yard pattern, the Planning Official may waive the requirement for the normal front yard and substitute, therefore, a special yard requirement which shall not exceed the average of the yards provided on adjacent lots.
- (5) In the case of corner lots that do not have reversed frontage, a front yard of the required depth shall be provided in accordance with the prevailing yard pattern and a second front yard of half the depth required generally for front yards in the district shall be provided on the other frontage.
- (6) In the case of the reversed frontage corner lots, a front yard of the required depth shall be provided on either frontage, and a second front yard of half the depth required generally for front yards in the district shall be provided on the other frontage.

- (7) In the case of corner lots with more than two frontages, the Planning Official shall determine the front yard requirements, subject to the following limitations: (1) At least one front yard shall be provided having the full depth required generally in the district; (2) No other front yard on such lots shall have less than half the full depth required generally.
- b. Side yard setbacks shall be seven feet from any property line, except:
 - (1) Corner lots shall have a side yard next to the street of 10 feet.
- c. Rear yard. Primary structures shall be set back not less than 10 feet from the rear property line. Accessory structures that require a building permit shall be set back not less than five feet from the rear property line.
- d. Schools. Schools shall provide and maintain setbacks of 50 feet from side and rear property lines, except on the street side of a corner lot where a setback of at least 25 feet shall be required. Alleys contiguous to or within the property being used for school purposes may be included in the required setback. This provision does not apply to residences used for home schooling.
- e. All structures, including but not limited to buildings, fences, decks, and stairways, shall be a minimum of one foot from the Coburg Loop Path right-of-way.

7. Maximum Height Standards

- a. Residential Buildings. The maximum height shall be 35 feet.
- b. Accessory Buildings, including accessory dwellings. The maximum structural height shall be 15 feet. The maximum height may be 25 feet if a living unit is provided on the second floor.
- c. Garages. Garages shall not exceed the maximum height of the primary structure. Where an ADU is located above a garage, the maximum height may be 35 feet.
- d. All other buildings shall not exceed 35 feet.
- e. Mixed Use. The maximum height shall be 45 feet.

8. Parking and Access Requirements

See ARTICLE VIII for parking and access requirements.

9. Sign standards

See Sign Ordinance and ARTICLE VIII for requirements.

10. Standards for Agriculture and Livestock Uses

- a. The total maximum number of animals permitted on a lot shall be as follows.
(Area computation may be utilized one time only for allowable animal count):

Type of Animals Allowed	Minimum Square Feet Required	Square Feet per Animal Required
Honey Bee Colonies (per hive)	10,000	10,000
Fowl (not including roosters, Rabbits)	4,000	2,000;(maximum of 10 on 40,000 square feet)

11. Locational Standards

Buildings and uses subject to this section may be located only where they are:

- a. Adjacent to the Central Business District or Highway Commercial District or Light Industrial, either by sharing a property line or across a street or alley;
and
- b. Abutting a collector or arterial street.

12. Compliance with Design Standards and Guidelines

- a. All uses, structures and development in this district are subject to the applicable design and development standards in ARTICLE VIII.

B. Traditional Medium Residential District (TMR)

1. **Purpose:** The Traditional Medium Residential District is intended to provide for medium density housing in a livable neighborhood environment, preserve the small town and historic character of the traditional core of Coburg, ensure architectural compatibility, and provide for a variety of residential housing choices and other associated uses as determined to be desirable and/or necessary.

2. **Uses and Structures**

a. Permitted Principal Uses and Structures

(1) Residential

- (i) Single-family detached dwellings
- (ii) Single-family attached dwellings (townhomes) subject to the design standards of ARTICLE VIII
- (iii) Cottage housing, subject to the standards in ARTICLE VIII.J
- (iv) Duplexes
- (v) Multi-family dwellings subject to the design standards of ARTICLE VIII.I and L(4)
- (vi) Group homes
- (vii) Manufactured homes on individual lots as provided in ARTICLE VIII.L(4)J
- (viii) Manufactured dwelling parks
- (ix) Residential Homes and Residential Facilities, as defined by ORS 197.660-.670

- (2) Mixed-use development (a residential use with another permitted use or a commercial use identified in ARTICLE VII.C.2.a(1) and (5) subject to the standards in ARTICLE VIII.M

- (3) Home occupations as provided in ARTICLE VIII.O

- (4) Public and Institutional

- (i) Places of worship, subject to the locational standards in Section 10

- (5) Child care center providing care to six or fewer children. Child care centers with 7-12 children are permitted subject to the locational standards in Section 10.

b. Permitted Accessory Units and Structures

- (1) Accessory buildings and uses, such as garages, carports, or sheds
- (2) One accessory dwelling unit, as provided in ARTICLE VIII.K

- c. Conditional Uses. The following uses require a conditional use permit under the procedure, criteria, and standards of ARTICLE X.III.

- (1) Boarding, lodging or rooming house
- (2) Child care center-providing care to thirteen or more children
- (3) Nursing homes
- (4) Public parks, playgrounds and community centers
- (5) Public and semi-public buildings
- (6) Public, private and parochial schools that do not meet the locational standards in Section 10
- (7) Places of worship that do not meet the locational standards of Section 10
- (8) Agricultural uses crop cultivation and animal husbandry (including bee colonies) subject to Nuisance Ordinance criteria and Section 9 requirements

- (i) Gardens and greenhouses for non-commercial purposes

- d. Prohibited Uses

- (1) All uses not listed as permitted, accessory, or conditional uses.

3. Minimum Lot Requirements and Maximum Residential Density

- a. For areas not served by sanitary sewers, the minimum lot requirements shall be as follows:

Number of Units	Sq. Ft./lot	Min. Width	Max. Lot. Coverage
Single Family	10,000	60 ft.	30%
Two-Family	8,000	70 ft.	60%
Three-Family	10,000	80 ft.	60%
Four-Family	12,000	90 ft.	60%

- b. For areas served by sanitary sewers, the minimum lot requirements shall be as listed below.

Housing Type	Min. Sq. Ft./lot ¹	Min. Width ¹	Max. Lot. Coverage
Single Family Detached	3,350	40 ft.	40%
Duplex	6,700	60 ft.	60%
Single Family Attached	3,500	30 ft.	45%
Multiple Family	10,000	80 ft.	60%

- c. The approval body may grant a 15% modification to the lot area and/or lot dimension standards, provided that:
 - (1) The modification is necessary to address physical constraints, such as topography, existing development, significant trees, and other natural and built features; and
 - (2) The overall density requirements of the subdivision are satisfied; and
 - (3) Where the proposed subdivision abuts an existing subdivision with standard or larger than standard sized lots, the proposed lots abutting the lots in the existing subdivision shall be at least the minimum lot size for the proposed subdivision.

Where substandard lots abut standard or larger sized lots, the approval body may require screening or other transitions to provide a buffer between uses.

4. Residential Density Standards

The following density standards apply to all new development where sanitary sewer is available. The standards are intended to ensure efficient use of buildable lands and provide for a range of needed housing.

- a. The maximum density permitted on any parcel shall be 13 dwelling units per acre. The maximum density limitation does not apply to accessory dwelling units, single-family attached dwellings, cottage housing, or residential uses as part of a mixed use development.
- b. When lots are created through a land division, or site development is proposed for four or more dwelling units, a minimum density of 80 percent of the maximum density (or 10.4 dwelling units per acre) is required. Minimum density is calculated based on Net Density. See Density Calculation Definition. This standard does not apply to the following developments:
 - (1) Partitions;
 - (2) Subdivisions of parcels totaling 20,000 square feet or less;
 - (3) Lot line adjustments;
 - (4) Bed and Breakfast inns; and
 - (5) Development on physically constrained sites, where lot configuration, access limitations, topography, significant trees, wetlands or other natural features prevent development at the minimum density.
- c. The density standards may be averaged over more than one development phase (i.e., as in a master planned development).
- d. Duplexes and townhomes used to comply with the density standard shall be so designated on the final subdivision plat.

5. Minimum Yard Requirements.

- a. Front yard setbacks shall be a minimum of 15 feet, with the following exceptions:
 - (1) Garages shall be set back a minimum of 20 feet from the front property line and shall be set back a minimum of 5 feet from the longest wall of the front façade of the house. Garages shall comply with the applicable standards in Article VIII.
 - (2) Steps are permitted within the front yard setback.
 - (3) See ARTICLE VII.A.6.a(3) through (7) for additional standards to front yard setbacks.
- b. Side yard. Setbacks shall be five feet from any property line, except:
 - (1) Corner lots shall have a side yard next to the street of 10 feet.
- c. Rear yard. Primary structures shall be set back not less than 10 feet from the rear property line. Accessory structures that require a building permit shall be set back not less than five feet from the rear property line.
- d. Setback Exceptions: Eaves, chimneys, bay windows, overhangs, and similar architectural features may encroach into setbacks by no more than 2 feet.

Porches, decks and similar structures not exceeding 2 feet in height may encroach into setbacks by no more than 2 feet, subject to front yard setback provisions.
- e. All structures, including but not limited to buildings, fences, decks, and stairways, shall be a minimum of one foot from the Coburg Loop Path right-of-way.

6. Maximum Height Standards

- a. Residential Buildings. The maximum height shall be 35 feet.
- b. Accessory Buildings, including accessory dwellings. The maximum structural height shall be 15 feet. The maximum height may be 25 feet if a living unit is provided on the second floor.
- c. Garages. Garages shall not exceed the maximum height of the primary structure. Where an ADU is located above a garage, the maximum height may be 35 feet.

- d. Mixed Use. The maximum height shall be 45 feet.
- e. All other buildings shall not exceed 35 feet.

7. Parking and Access Requirements

See Article VIII for parking and access requirements.

8. Sign standards

See Sign Ordinance for requirements.

9. Standards for Agriculture and Livestock Uses

- a. The total maximum number of animals permitted on a lot shall be as follows.
(Area computation may be utilized one time only for allowable animal count):

Type of Animals Allowed	Minimum Square Feet Required	Square Feet per Animal Required
Bee Colonies (per hive)	10,000	10,000
Fowl (not including roosters, Rabbits)	4,000	2,000; (maximum of 10 on 40,000 square feet)

10. Locational Standards.

Buildings and uses subject to this section may be located only where they are:

- a. Adjacent to the Central Business District or Highway Commercial District or Light Industrial, either by sharing a property line or across a street or alley; and
- b. Abutting a collector or arterial street.

11. Compliance with Design Standards and Guidelines

All uses, structures and development in this district are subject to the applicable design and development standards in ARTICLE VIII.

C. Central Business District (C-1)

1. **Purpose.** The Central Business District is intended to preserve and enhance the downtown area as the historic heart of the community. Coburg's downtown is the community's central location for commercial services, civic functions and mixed use. The district regulations are intended to ensure the downtown reflects the small town and historic character of Coburg, and provides an attractive, pedestrian-oriented setting.
2. **Uses and Structures**
 - a. Permitted Principal Uses and Structures (subject to Site Design Review provisions in ARTICLE XI)
 - (1) Business and Professional Offices
 - (2) Civic uses and facilities such as government offices and facilities, libraries, community centers and fire stations
 - (3) Clubs, Lodges, Fraternities and similar uses
 - (4) Mixed-use development (a residential use with another permitted use), subject to standards in Article VIII.M
 - (5) Personal services (e.g., childcare, catering/food services, restaurants, dry cleaners, barbershops and salons, and similar uses) up to a 10,000 square-foot footprint.
 - (6) Public parking lots and structures
 - (7) Public parks, playgrounds and recreational facilities
 - (8) Retail and Wholesale Stores and Shops, provided that:
 - (i) Yard setbacks and other open areas shall not be used for the storage of business inventory, merchandise, equipment, or building materials, or for any scrap or salvage operation, storage or sale.
 - (ii) The footprint of the building is no larger than 10,000 square feet.
 - (iii) For wholesale uses: The ground floor facing the principal commercial street shall be used only for commercial sales or business or professional offices.
 - (9) Banks, lending and financial institutions, without drive-up facilities
 - (10) Existing agricultural, horticultural, and livestock uses (no new uses). Agricultural, horticultural, and livestock uses in operation on the effective date of this Code shall be deemed nonconforming uses and shall continue to operate subject to the provisions of ARTICLE VI of this Code.
 - (11) Single-family Dwellings on individual lots with frontage on a local or collector street, or on individual lots with frontage on an arterial street where the single-family dwelling existed before January 1, 2018.
 - (12) Except as prohibited under subsection c. below, multi-family dwellings subject to the design standards of ARTICLE VIII.L.4

- (13) Mobile food carts, subject to obtaining a business license and certain standards in ARTICLE VIII.N

b. Permitted Accessory Uses and Structures

- (1) All accessory uses normal and incidental to the uses permitted in this district.

c. Conditional Uses. The following uses require a conditional use permit under the procedure, criteria, and standards of ARTICLE X.III.

- (1) Amusement establishments
- (2) Clinics and laboratories, including animal clinics except that animals may be boarded overnight only when being medically treated in the clinic
- (3) Places of worship and accessory activities and facilities, except rescue missions or temporary revivals, which are prohibited
- (4) Small-scale manufacturing or processing, provided that the front 25 feet of the building's ground floor facing the principal commercial street shall be used for commercial uses or business or professional offices
- (5) Farmers' markets
- (6) Drive-up, drive-in and drive-through uses not related to food service or alcoholic beverage sales, which are prohibited; subject to the standards in ARTICLE VIII.Q.
- (7) Alteration or demolition of identified historical resource as listed in the Coburg Comprehensive Plan and/or in Article IX
- (8) Drinking Establishments not including restaurants and alcohol beverage sales
- (9) Formula based businesses with a total area of floor space less than 10,000 square feet

d. Prohibited Uses

- (1) New Manufactured Dwelling Parks
- (2) New agricultural, horticultural, and livestock uses
- (3) New vehicle service and gasoline stations
- (4) Drive-up, drive-in and drive-through facilities related to food service or alcoholic beverage sales
- (5) Schools
- (6) Any permitted or conditional use that creates odor, dust, smoke, noise, or vibration-that is perceptible beyond the property boundaries
- (7) Ground-floor multi-family dwellings facing Willamette Street
- (8) Formula based businesses with a total area of floor space of 10,000 square feet or greater
- (9) All uses not listed as permitted, accessory, or conditional uses

3. See [Article VII Section K. Downtown Coburg Form Based Code Overlay](#) for Central Business District for building standards and other regulations and requirements in this zoning district.

D. Highway Commercial District (C-2)

1. Purpose

The purpose of the C-2 District is to provide goods and services that primarily serve the traveling public and regional market. The C-2 District is intended to promote a high quality of life through a diverse economy and strong tax base, transition between higher and lower intensity uses, encourage bicycle and pedestrian access for employees and customers, and allow appropriately scaled commercial uses that fit the small town, historic character of the community.

2. Uses and Structures

a. Permitted Principal Uses and Structures:

- (1) Commercial retail and service businesses, including automobile service and automobile-dependent uses.
- (2) Commercial uses requiring outdoor storage, display, or customer service areas, such as vehicle sales, rental and repair, retail lumberyards, greenhouses, and retail building supply.
- (3) Institutional uses, including religious, human care, educational and social institutions and public and semi-public buildings.
- (4) Offices for professional services, professions and administrative uses.
- (5) Service and gasoline stations in compliance with ARTICLE VII.D.14.
- (6) Eating Establishments.
- (7) Existing agricultural, horticultural and livestock uses (no new uses after September 30, 2005).
- (8) Existing manufactured dwelling parks, mobile home parks, and other residential uses (no new residential uses), except per subsection (12).
- (9) Existing warehouse and wholesale distribution uses (no new uses after September 30, 2005).
- (10) Residential structures and uses for on-site security and/or management personnel in conjunction with and as part of another permitted use, up to 1,000 square feet total floor area.
- (11) Residential uses, provided they are part of a mixed-use building and all residential uses are on an upper floor (no ground floor residential use).
- (12) Transportation facilities, consistent with the City's Transportation System Plan and Parks and Open Space Master Plan.
- (13) Mobile food carts, subject to obtaining a business license and certain standards in ARTICLE VIII.N.6.
- (14) Hotel

(15) Motel

b. Permitted Accessory Uses and Structures

Customary accessory uses to the permitted and conditional uses in subsections a and c, provided that structures must be in compliance with the Uniform Building Code and may require a building permit.

c. Conditional Uses. The following uses are permitted with a conditional use permit pursuant to ARTICLE XIII:

- (1) Commercial recreation facilities including indoor theaters, bowling alleys, indoor skating rinks or similar uses that are conducted wholly within a fully enclosed building that is set back at least 75 feet from any property line shared with the Residential District.
- (2) Ambulance service.
- (3) New warehouse uses located on the south side of Delaney Street as noted in City Resolution 90-14.
- (4) Truck stops on parcels or lots west of Interstate 5 that are at least 5,000 feet from an existing truck stop and do not share more than 75 feet of a property line with the Residential Zone. Truck stops east of Interstate 5 are not permitted.
- (5) Drive-through and drive-up facilities in conjunction with a permitted or other conditional use, subject to the standards in ARTICLE VIII.Q.

d. Prohibited Uses

- (1) All uses not listed as permitted, accessory, or conditional.

3. Lot Requirements

a. For parcels not served by public sewer:

- (1) The minimum lot area shall be 10,000 square feet.
- (2) The minimum average lot width shall be 100 feet.
- (3) The maximum allowable lot coverage is 60 percent

b. For parcels served by public sewers:

- (1) No minimum lot area or width is required.
- (2) The maximum allowable lot coverage is 80 percent.
- (3) A minimum of 15 percent of the total area of the site shall be landscaped in accordance with ARTICLE VIII, Supplementary District Regulations.

4. Minimum Yard Requirements (measured from the building foundation to the respective property line.)

- a. Front yard setbacks shall be a minimum of 5 feet and a maximum of 20 feet. No parking or loading areas shall be located within the front yard setback.
- b. Interior side yards and rear yards: 10 feet minimum
- c. A 25-foot horizontal buffer zone shall be required between development and any adjacent Residential District. This buffer is in addition to any required yard setbacks. This area shall provide landscaping to screen parking, service and delivery areas, and walls without windows or entries. The buffer may contain pedestrian seating. Any pedestrian pathways shall not contain off-street parking, or storage of equipment, materials, vehicles, etc. Landscaping shall be in accordance with ARTICLE VIII.H and I.
- d. Water quality treatment areas may be provided within setback yards, subject to City approval.
- e. Additional setbacks on public street frontages may be required to provide for planned widening of an adjacent street.
- f. All developments shall meet applicable fire and building code standards, which may require setbacks different from those listed above.
- g. Construction of pathways and fence breaks in yard setbacks may be required to provide pedestrian connections to adjacent neighborhoods or uses, or other districts, or public pathways, consistent with the City's Transportation System Plan, Parks Plan or other applicable Comprehensive Plan policies and Zoning Code provisions.

5. Maximum Height and Ground Floor Size Standards

- a. For parcels located west of Interstate 5, the maximum structural height is 35 feet for buildings within 250 feet of land in a residential zoning district (TR, TMR). The height limit applies only to the portion of a building that is within 250 feet of the residential district. The maximum structural height for buildings, or portions of buildings, farther than 250 feet from residential zoning districts is 45 feet.
- b. For parcels located east of Interstate 5, the maximum structural height is 45 feet.
- c. The ground floor space of each building shall not exceed 50,000 square feet.

6. Compliance with Design Standards and Guidelines

- a. All uses, structures and development in this district are subject to the applicable design and development standards in ARTICLE VIII, Supplementary District Regulations.

7. On-Premise and Off-Site Signs

See Sign Ordinance for requirements.

8. Parking and Access Requirements

See ARTICLE VIII, Supplementary District Regulations.

9. Vision Clearance

See Article VIII, Supplementary District Regulations.

10. Street and Path Standards

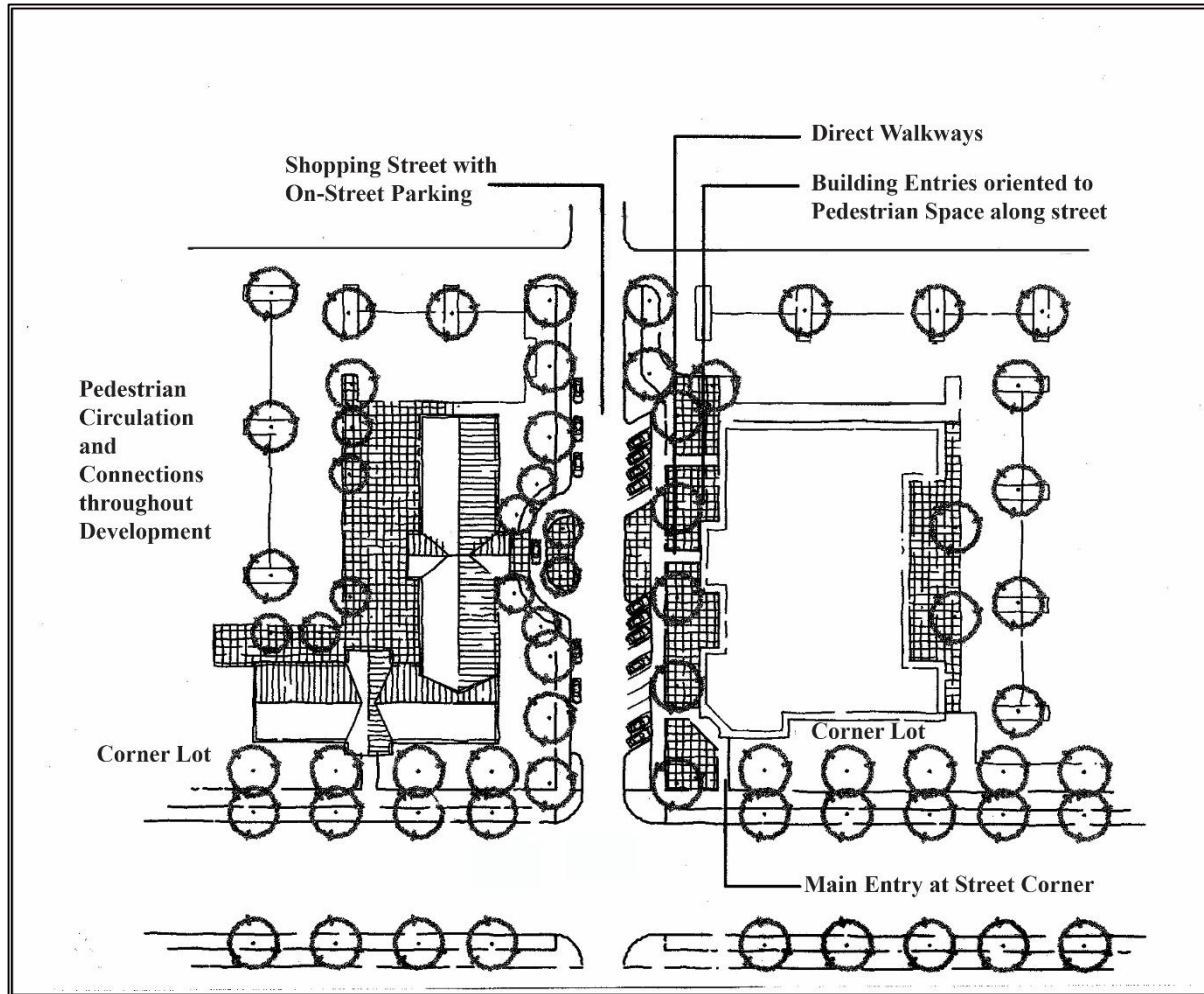
New development shall conform to the City's Street and Path Standards, as set forth in ARTICLE VIII, Sections C & E.

11. Building Orientation and Location of Parking

- a. The intent of this section is to provide for the development of pedestrian-friendly commercial settings that fit the small-town, historic character of the community by regulating the placement of buildings and parking.
- b. The primary entrance to a building shall be oriented to the street. "Oriented to the street" means that the building entrance faces the street. Streets used to comply with this standard are public streets, private streets, or drive aisles with street-like features ("shopping street" – see Figure VII.D.11). Streets used to comply with these standards must include sidewalks, curbs, and street trees.
- c. Off-street parking shall not be placed between buildings and streets. Parallel and angled parking that is located on a drive aisle designed with street-like features (i.e., sidewalks, curbs, and street trees) to function like a street is considered on-street parking.
- d. Building entrances on or within 30 feet of a public or private street shall connect to the street system and transit facilities through separated pedestrian pathways that comply with the federal Americans With Disabilities Act (ADA) and City regulations.
- e. When the only street abutting a development is an arterial street, the building's entrance(s) may be oriented to an internal drive with street-like features (i.e., sidewalks, curbs, and street trees) when impractical to orient

towards the street. The internal drive or street shall have a raised, ADA-compliant pathway connecting the building entrance(s) to the street right-of-way.

Figure VII.D.11



12. Building Design Standards

- a. All new commercial buildings shall have exterior wall articulation every 20 horizontal feet and shall include varied exterior treatment, e.g., varied materials, painting, etc. along the entire façade.
- b. All new commercial buildings shall have display windows on the primary frontage, occupying at least 50% of horizontal linear dimension of wall and located not more than three feet above the finished grade. Windows mounted on the exterior façade, non-transparent glass, and non-glass

materials covering the inside or outside of any portion of the display window are prohibited.

13. Standards for Service Stations

In addition to meeting the design and development standards in Article VIII, Service Stations shall comply with the additional standards below:

a. Locational Standards

- (1) The minimum distance from the service station site (defined in ARTICLE XXV) to a residential zoning district, or an existing residential use, school, park, playground, church, or museum, shall be 200 feet.
- (2) Not more than two service stations shall be located west of Interstate 5; and not more than two service stations shall be located east of Interstate 5.
- (3) West of Interstate 5, no more than one service station shall be located north of E. Pearl Street or Van Duyn Road, and no more than one service station shall be located south of E. Pearl Street or Van Duyn Road.
- (4) Truck stops, defined in ARTICLE XXV, are not service stations and are not subject to the provisions of this section.

b. Site Design

- (1) A minimum of 15 percent of the service station site shall be landscaped in accordance with Article VIII. Existing specimen trees, mature ornamental shrubs, and ground cover shall be preserved whenever possible.
- (2) Perimeter Buffering
 - (i) A fence, hedge or wall shall be erected on all interior property lines.
 - (ii) Such a fence, hedge or wall shall be a minimum of five feet and a maximum of seven feet in height, except within 40 feet of street rights-of-way, where it may be no higher than three feet in height.
 - (iii) No portion of any fence, hedge or wall shall be within 15 feet of a street right-of-way.
 - (iv) The fence, hedge or wall shall screen 70 percent of the view between the service station and adjacent property.
 - (v) These perimeter buffering requirements does not apply to service stations built as part of a shopping center or other commercial development, or where the service station site shares a property line with another commercial use or

development.

- (3) Each landscaped and planted area shall be serviced by an underground irrigation system that is remotely operated, unless the applicant submits professional certification that the proposed plant species are drought-tolerant for Coburg's climate and the site conditions. Planted areas must remain living after planting and shall be continuously maintained by the property owner. If the vegetation fails to survive or is otherwise not maintained in good condition, the property owner shall replace them with an equivalent species and size within 180 days.

c. Access

- (1) A service station shall be permitted not more than two curb cuts for each arterial street frontage under City jurisdiction.
- (2) Access on County roads and State highways shall be determined by Lane County and the Oregon Department of Transportation, respectively.

d. Signs

See Sign Ordinance for requirements.

e. Exterior Lighting

- (1) Freestanding lighting fixtures shall not exceed a height of 20 feet.
- (2) Lighting fixtures shall be shielded and not shine or glare off the property.

f. Operations

- (1) All service stations must comply with all applicable state and federal rules and regulations.

14. Residential Frontage Area Standards

a. Purpose

The purpose of the residential frontage area standards is to create a pedestrian-friendly atmosphere in the C2 zoning district that is compatible with adjacent residential development, transitions between higher and lower intensity uses, and fosters appropriately scaled commercial uses that fit the small town, historic character of the community.

b. Applicability

- (1) These standards apply to properties in the C2 zoning district that are across a public right-of-way from a property zoned residential (TR or TMR), and specifically those portions of C2 properties that are within 250 feet of a property zoned residential, as measured from the residential side of the public right-of-way and generally indicated in Figure VII.D.14.b.
- (2) If the Residential Frontage Area Standards conflict with standards elsewhere in this Code, the Residential Frontage Area Standards shall supersede.

Figure VII.D.14.b



c. Lot requirements

- (1) The minimum lot frontage shall be 25 feet.

- (2) The minimum lot size shall be 1,500 feet.
 - (3) One hundred percent coverage is allowable when minimum loading space, landscaping, setbacks, and parking are provided.
- d. Yard Requirements for Properties Fronting Pearl Street
- (1) Front yard setbacks: 5 feet maximum, no minimum.
 - (2) Interior side yards: no minimum.
 - (3) Exterior side yard: 5 feet maximum, no minimum.
 - (4) Rear yard: no minimum.
- e. Yard Requirements and Shopping Street Design for Properties Fronting North Coburg Industrial Way
- (1) Front yard: The front yard shall have no setback from the right-of-way and shall contain a shopping street that is parallel to North Coburg Industrial Way, and separated from the right-of-way by a landscape strip with street trees (See Figure VII.D.14.e.). The shopping street shall contain on-street parking and a sidewalk adjacent to the buildings on the east side of the street.
 - (2) Interior side yards: no minimum.
 - (3) Exterior side yard: 5 feet maximum, no minimum.
 - (4) Rear yards: no minimum.

Figure VII.D.14.e

Figure VII.D.14.e



f. Building Orientation and Location of Parking

In addition to the standards in Section 11 (Building Orientation and Location of Parking), the following standards shall be met:

- (1) Buildings shall abut the sidewalk, except where public plazas, courtyards, approved landscaping, or other public pedestrian amenities are approved through site design review.
- (2) The primary entrance of buildings shall face the shopping street.
- (3) Except for on-street spaces located on the shopping street, all required parking shall be located behind buildings.
- (4) Parking areas located behind buildings may be accessed via walkways between buildings.

g. Building Design

Buildings shall comply with the following design standards:

- (1) Pedestrian Entrances: Ground level entrances oriented to a street shall be at least partly transparent for natural surveillance and to encourage an inviting and successful business environment. This standard may be met by providing a door with a window(s), a transom window above the door, or sidelights beside the door. Where ATMs or other kiosks are proposed on any street-facing elevation, they shall be visible from the street for security and have a canopy, awning, or other weather protection shelter.
- (2) Windows: The front/street-facing elevations of buildings shall provide display windows, windowed doors, and where applicable, transom windows to express a storefront character. Storefront windows shall consist of framed picture or bay windows, which may be recessed. At least 60 percent of the ground floor, street-facing elevation(s) of all buildings shall be transparent windows, measured as a section extending the width of the street-facing elevation between the building base (or 30 inches above the sidewalk grade, whichever is less) and a plane 84 inches above the sidewalk grade.
- (3) Upper story definition: Building elevations shall contain detailing that visually defines street level building spaces (storefronts) from upper stories. The distinction between street level and upper floors shall be established, for example, through the use of awnings, canopies, belt course, or similar detailing, materials, or fenestration. Upper floors may have less window area than ground floors, but shall follow the vertical lines of the lower level piers and the horizontal definition of spandrels and any cornices. Upper floor window orientation shall primarily be vertical, or have a width that is no greater than height. Paired or grouped windows that, together, are wider than they are tall, shall be visually divided to express the vertical orientation of individual windows.
- (4) Pedestrian shelter: Permanent awnings, canopies, recesses, or similar pedestrian shelters (except lighted or bubble awnings, which are not allowed) shall be provided along at least 75 percent of the ground floor elevation(s) of a building where the building abuts a sidewalk, civic space, or pedestrian access way. Pedestrian shelters used to meet the above standard shall extend at least five feet over the pedestrian area; except that the City Planning Official, through Site Design Review, may reduce the above standards where it finds that existing right-of-way dimensions, easements, or building code requirements preclude standard shelters. In addition, the above standards do not apply where a building has a ground floor dwelling, as in a mixed-use development or live-work building, and the dwelling has a covered entrance.
- (5) Rooftops: Rooftop mechanical units shall be setback or screened behind a parapet wall so that they are not visible from any public right-of-way or civic space. Where such placement and screening is not practicable, the City Planning Official may approve painting of mechanical units in lieu of screening; such painting shall use colors that make the equipment visually subordinate to the building and adjacent buildings.

Figure VII.D.14.f



This conceptual rendering looking north at the corner of Pearl and Coburg Industrial Way shows how future development of Highway Commercial could help create compatible commercial development across from existing residential while providing a slip street for slower traffic and on-street parking



Current state.

E. Light Industrial District (LI)

1. Purpose

The purpose of the LI District is to provide areas for manufacturing, assembly, packaging, wholesaling, related activities, and limited commercial uses that support local industry and are compatible with the surrounding commercial and residential districts. The LI District is intended to promote a high quality of life through a diverse economy and strong tax base, transition between higher and lower intensity uses, encourage multi-modal forms of transportation that utilize bicycle and pedestrian access for employees and customers, and appropriately scaled non-polluting industrial uses that fit the small town, historic character of the community.

2. Uses and Structures

a. Permitted Principal Uses and Structures

(1) Commercial and Service

- (i) Office(s) provided the office(s) are integral to a primary industrial use (e.g., administrative offices). Retail and service commercial uses up to 5,000 square feet in gross floor area (e.g., convenience markets, restaurants, banks, dry cleaners, retail sales of products made on-site, and similar uses)

(2) Manufacturing and assembly, and associated sales of products manufactured or assembled on-site

- (i) Boat building and repairs
- (ii) Cabinet and sash and door shop
- (iii) Electrical and electronic equipment
- (iv) Food products, except the rendering or refining of fats or oils and meat packing plants
- (v) Furniture manufacture and assembly
- (vi) Ice
- (vii) Paint shop
- (viii) Plumbing supplies
- (ix) Pottery
- (x) Soft drinks
- (xi) Trailers, campers and recreational vehicles
- (xii) Upholstery
- (xiii) Vehicle maintenance and repair facilities
- (xiv) Recreational vehicles sales lots, including sales of vehicles manufactured off-site
- (xv) Beer and Wine

- (3) Processing
 - (i) Greenhouses
 - (ii) Laundry cleaning and dyeing plants, including rugs and carpets
 - (iii) Printing and publication
- (4) Utilities
 - (i) Distribution plant
 - (ii) Service yard
 - (iii) Substation
- (5) Except where prohibited under subsection c(2) below, wholesaling, warehousing and storage not exceeding 250,000 square feet
 - (i) Building material storage yards
 - (ii) Cold storage
 - (iii) Contractor's storage yard
 - (iv) Distribution agencies
 - (v) Household and consumer goods
 - (vi) Vehicles, boats, aircraft
 - (vii) Warehousing of manufacturing products
 - (viii) Wholesale businesses and sales room
 - (ix) Storage
- (6) Agricultural, horticultural, and livestock uses that were legally established Prior to September 30, 2005
- (7) Other
 - (i) Accessory buildings and uses normal and incidental to the uses permitted in this district
 - (ii) Animal hospitals and clinics
 - (iii) Public parking areas and structures
 - (iv) Residential structures and uses for on-site security and/or management personnel in conjunction with and as a part of a Light Industrial District permitted use not exceed 1,000 square feet in total area.
- (8) Transportation facilities, consistent with the City's Transportation System Plan and Parks and Open Space Master Plan
- (9) Mobile food carts subject to obtaining a business license and certain standards in ARTICLE VIII.N.

b. Conditional Uses. The following uses require a conditional use permit in accordance with ARTICLE X.III, conditional use procedures and criteria:

- (1) Public and semi-public buildings--including, but not limited to, fire stations and reservoirs--essential to the physical, social and economic welfare of an area.
- (2) Service stations, subject to the standards in ARTICLE VII.D.13.
- (3) Stone yards and marble works.
- (4) Agricultural, horticultural, and livestock uses that were legally established prior to September 30, 2005.
- (5) Wireless communication equipment, including radio (i.e., cellular), television and similar types of transmission and receiving facilities, in conformance with the Federal Telecommunications Act of 1996 and the provisions of ARTICLE VIII.P.
- (6) Resource extraction, including, but not limited to, the operation of mineral and aggregate quarries. The conditional use permit shall include an approved site reclamation plan, submitted by the applicant, which complies with applicable requirements of State natural resource regulatory agencies.

c. Prohibited Uses

- (1) All uses not listed as permitted, accessory, or conditional
- (2) Wholesaling, warehousing, and storage on properties located on the east side of Interstate 5

3. Maximum Height Standards

The maximum structural height shall be 45 feet, except as follows:

- a. Increased height may be approved for Wireless Communication facilities, subject to the provisions of ARTICLE VIII.P

4. Lot Requirements

a. For parcels not served by public sewer:

- (1) The minimum lot area shall be 10,000 square feet.
- (2) The minimum lot width shall be 100 feet.
- (3) The maximum allowable lot coverage is 60 percent.

b. For parcels served by public sewers:

- (1) The minimum lot area for properties lying east of Interstate 5

shall be 20 acres. Otherwise, no minimum lot area or width is required.

- (2) The maximum allowable lot coverage is 80 percent
- (3) A minimum of 15 percent of the total area of the site shall be landscaped in accordance with ARTICLE VIII, Supplementary District Regulations. Water quality treatment areas may be incorporated into required landscape area.

5. Minimum Yard Requirements (measured from the building foundation to the respective property line.)

- a. Front Yards: 20 feet minimum; within which there shall be landscaping that conforms to the provisions of Article VIII. Front setback yards may contain roof overhangs (roof drains required), awnings, canopies, pedestrian seating and pedestrian pathways but shall not contain any storage of equipment, materials, vehicles, etc. Landscaping shall be in accordance with ARTICLE VIII.I of this Code.
- b. Side and Rear Yards Adjacent to Streets: See Front Yards.
- c. Interior Side Yards and Rear Yards: 10 feet minimum.
- d. Where an industrial use abuts a residential district, a 25 foot setback is the minimum area that shall be required between any development and any adjacent Residential District. Additional setback up to 200 feet may be required where the proposed activity would have a significant impact on adjacent residential property in the form of noise, dust, smoke, vibration or other negative impact that is perceptible beyond the property boundaries. A 25-foot landscaped horizontal buffer zone shall be required between development and any adjacent Residential District. This buffer shall be included within any required yard setbacks. This area shall provide landscaping to screen buildings, parking, and service and delivery areas. The buffer may contain pedestrian seating and pedestrian pathways but shall not contain any off-street parking, or storage of equipment, materials, vehicles, etc. Landscaping shall be in accordance with ARTICLE VIII.H of this Code.
- e. Water quality treatment areas may be provided within setback yards, subject to City approval.
- f. Construction of pathways and fence breaks in yard setbacks may be required to provide pedestrian connections to adjacent neighborhoods or uses, or other districts.
- g. Additional setbacks on public street frontages may be required to provide for planned widening of an adjacent street consistent with the

City's Transportation System Plan and Parks and Open Space Master Plan.

- h. All developments shall meet applicable fire and building code standards, which may require setbacks different from those listed above.

6. Compliance with Design Standards and Guidelines

- a. All uses, structures and development in this district are subject to the applicable design and development standards in ARTICLE VIII.

7. Parking and Access Requirements

See ARTICLE VIII Supplementary District Regulations, Sections B and C.

F. Campus Industrial District (CI)

1. Purpose

The purpose of the Campus Industrial District (CI) is to provide areas for high employment centers, including but not limited to research and development, manufacturing, assembly, packaging, related activities, and limited industrial-supportive commercial uses in an attractive, campus setting. The CI District is intended to promote a high quality of life through a diverse economy and strong tax base, encourage multi-modal forms of transportation that utilize bicycle and pedestrian access for employees and customers, and appropriately scaled, non-polluting industrial uses that fit the small town, historic character of the community.

2. Uses and Structures

a. Permitted Principal Uses and Structures

(1) Commercial and Service

- (i) Office(s)
- (ii) Retail and service commercial uses, provided that no individual use exceeds 5000 square feet in gross floor area.

(2) Manufacturing and Assembly, including Associated Sales.

(3) Transportation facilities, consistent with the City's Transportation System Plan and Parks and Open Space Master Plan

(4) Other

- (i) Accessory buildings and uses normal and incidental to the uses permitted in this district.
- (ii) Animal hospitals and clinics
- (iii) Public parking areas and structures
- (iv) Residential structures and uses for on-site security and/or management personnel in conjunction with and as a part of a Campus Industrial District permitted use, not to exceed 1,000 square feet in total area

(5) Uses similar to those listed in subsections 1-4, above, as determined through a Type II Administrative Review

(6) Mobile food carts subject to obtaining a business license and certain standards in ARTICLE VIII.N

b. Conditional Uses. The following uses require a conditional use permit in accordance with ARTICLE X.III, conditional use procedures and criteria:

- (1) Public and semi-public buildings--including, but not limited to, fire stations and reservoirs--essential to the physical, social and economic welfare of an area

c. Prohibited Uses.

- (1) Distribution Centers and Warehouses
- (2) Automobile-dependent and automobile service uses. See Definitions.
- (3) All uses not listed as permitted, accessory, or conditional uses

3. Maximum Height

The maximum structural height shall be 45 feet.

4. Lot Requirements

a. For parcels **not** served by public sewer:

- (1) The minimum lot area shall be 10,000 square feet.
- (2) The minimum lot width shall be 100 feet.
- (3) The maximum allowable lot coverage is 60 percent.

b. For parcels served by public sewer:

- (1) The minimum lot area for properties lying east of Interstate 5 shall be 20 acres. Otherwise, no minimum lot area or width is required.
- (2) The maximum allowable lot coverage is 60 percent. The maximum allowable lot coverage is computed by calculating the total area covered by buildings and impervious (paved) surfaces, including accessory structures but not including pedestrian pathways. Compliance with other sections of this code may preclude development of the maximum lot coverage for some land uses.
- (3) A minimum of 40 percent of the total area of the site shall be landscaped in accordance with Article VIII, Supplementary District Regulations. Water quality treatment areas may be incorporated into required landscape area.

5. Minimum Yard Requirements (measured from the building foundation to the respective property line.)

- a. Front Yards: 20 feet minimum; within which there shall be landscaping and pedestrian amenities that conform to the provisions of ARTICLE VIII.H. Front yards may contain roof overhangs (roof drains required), awnings, canopies, pedestrian seating and pedestrian pathways but shall not contain any storage of equipment, materials, or vehicles. Landscaping shall be in accordance with ARTICLE VIII.H and I of this Code.

- b. Street Corner Yards: Same as for Front Yards
- c. Interior Side Yards and Rear Yards: 0 feet minimum for common wall development, and 10 feet minimum for all other development, subject to applicable building and fire codes
- d. Water quality treatment areas may be provided within setback yards.
- e. Construction of pathways and fence breaks in yard setbacks may be required to provide pedestrian connections to adjacent neighborhoods or uses, or other districts.
- f. All developments shall meet applicable fire and building code standards, which may require setbacks different from those listed above.
- g. Additional setbacks on public street frontages may be required to provide for planned widening of adjacent streets consistent with the City's Transportation System Plan and Parks and Open Space Master Plan.

6. Compliance with Design Standards and Guidelines

All uses, structures and development in this district are subject to the applicable design and development standards in ARTICLE VIII.

7. Parking and Access Requirements

See ARTICLE VIII Supplementary District Regulations, Section B & C

G. Parks, Recreation and Open Space District (PRO)

1. Purpose and Applicability

- a. It is the purpose of this zone to preserve and protect park, recreation and open space lands that contribute to the general welfare and safety, the full enjoyment or the economic well-being of persons who reside, work or travel in, near or around them.
- b. This zone may be established when found necessary in order:
 - (1) To preserve any existing open land type of use which has been established or proposed to encourage development around it, such as golf courses, country clubs, park and recreation facilities, etc. and investments which have been or will be made in reliance upon the retention of such use.
 - (2) To buffer an otherwise incompatible use or zone.
 - (3) To preserve and maintain natural drainage ways, lakes (natural or artificial), areas unsuitable for intensive development by virtue of physical limitations and environmental control areas for the protection of resource areas and wildlife habitat.
 - (4) To preserve a valuable scenic resource or vista or an area of historical significance.
 - (5) To preserve and protect existing vacated easement or rights-of-way for recreational use and/or open space conservation (e.g., the Coburg Loop Path)
- c. When establishing this district, due regard shall be given to the percentage of a total holding being zoned, the investment made or proposed to be made by private or public interests in reliance upon the retention of the open space, the proper balancing of public and private interests which are affected by such action.
- d. When used as a buffer, the land being zoned as a PRO district shall be part of the holding which creates the need for the buffer.
- e. In each instance when this district is established, the Planning Commission must establish the findings and purpose for the establishment of the zone or the values to be obtained, encouraged or preserved.

2. Uses and Structures

a. Permitted Principal Uses and Structures

- (1) Public parks and playgrounds.
- (2) Golf courses and country clubs, if compatible with the state purpose of adoption.
- (3) Historical areas, structures, interpretive signs and monuments.
- (4) Natural features and vistas unique to the Urban Growth Area.
- (5) Accessory buildings and uses normal and incidental to uses permitted in this section.
- (6) Agricultural uses, crop cultivation or truck gardens and animal husbandry per special conditions of ARTICLE VII.A.10.

b. Conditional Uses and Structures

Conditional Use Permits may be granted under requirements of ARTICLE XIII.C.

- (1) Private recreation uses involving no above ground structure except dressing rooms, swimming pool covers, recreation shelters and comfort stations.
- (2) Cemeteries, provided the only accessory buildings are chapels, administration and maintenance buildings, and the only interment facilities are at ground level or below, and no mounds are above ground level.
- (3) Public and semi-public buildings related to health and safety services--fire stations¹ substations, reservoirs, and wastewater treatment facilities-- essential to the physical, social and economic welfare of the area;
- (4) Equestrian arenas, trails and paths and support facilities.

c. Prohibited Uses

- (1) All uses not listed as permitted, accessory, or conditional.

3. Criteria and Standards

- a. Requirements for height limits, minimum yard requirements, minimum area and dimensions, lot coverages and off-street parking and loading areas shall be specified as a condition of approval during site plan review.
- b. Signs
None, except as specified as a condition of approval for a Conditional Use Permit as defined in ARTICLE XIII.C.

H. Flood Plain Sub-district

1. **Description and Purpose**

The Flood Plain Sub-district designation may be applied in any zone hereinafter set forth where the area is subject to inundation by flooding or surface water. The area subject to flooding shall be as determined by the Federal Flood Insurance Program's most recent data, designating the area subject to a one percent or 100-year flood. Its purpose is to minimize property loss, danger to injury and health hazards. To accomplish such purposes, floor elevations will be established by Lane County prior to issuing any building permits.

- a. The Flood Plain Sub-district establishes special concern requirements for the placement and construction of buildings and development site improvements in areas that may be subject to flooding surface water in order to safeguard the life and health of people in the area and of the general public.
- b. The Flood Plain Sub-district shall be any Zoning District in combination with the symbol "/FP" as an overlay district of special concern. (For example, R/FR means a Residential District Zone with combining "Flood Plain Sub-district" regulations.)
- c. The regulations governing the "FP" Sub-district shall be the same as the Zoning District which the "FP" is combined and with the other provisions of this ordinance applicable to the development.
- d. The intent of the establishment of this Sub-district is to ensure that the proposed development will not during potential future flooding be so inundated by flood water as to result in injury or serious danger of injury to property or to the health, safety or welfare of residents or potential residents of the immediate area.

2. **Conditional Uses and Buildings Permitted**

Conditional Use Permits (CUP) may be granted by the Planning Commission under requirements of ARTICLE X.C. for uses permitted in the underlying zone and the provisions of this section.

3. **Site Investigation Report**

The site investigation report shall provide information on the site of the development and adjacent land that is likely to be affected. The site investigation report shall provide topographic information of the area in sufficient detail to assess accurately potential flooding elevations based on the

recognized definition of area flood potential; identify existing natural drainage ways and potential drainage ways; and other characteristics of the area and their significance as related to the proposed development flooding potential. The report also may serve to refine boundaries shown on the Comprehensive Plan and/or Zoning Map that classify land areas within the Flood Plain Sub-district. The report shall comply with the standards for the kind of area being investigated and the kind of development being proposed.

4. Qualifications to Conduct a Site Investigation Report

The site investigation report shall be prepared by a person or team of persons qualified by experience and training to assemble and analyze the physical conditions in a flood potential area. The person or team shall be employed by the applicant but shall be subject to approval as to the qualifications by the Planning Commission.

5. Criteria and Standards

Permits may be issued by the Planning Commission when, and only when, the Planning Commission has determined:

- a. All new construction, enlargement, relocation or substantial improvements of structures within the "FP" areas shall have the lowest floor (including basement) elevated to or above the level of the 100-year flood plain. Non-residential structures may be flood-proofed in lieu of the elevation of the lowest floor. Flood proofing plans shall be prepared by an engineer licensed by the State of Oregon to practice civil or structural engineering.
- b. No improvements are proposed that will have a serious tendency to change the flow or surface water during potential flooding so as to endanger the health, welfare and safety of residents or potential residents or other property in the area.
- c. That adequate provision has been made or is available for accessibility during potential future flooding so as to insure ingress and egress of emergency vehicles and services during potential future flooding.
- d. That emergency vehicles such as ambulances, police and fire will have access to the site during occurrence of any such flooding, for the purpose of evacuating residents or inhabitants of any residential structure or living quarters within the Flood Plain area.

I. Mobile Home Planned Unit Development District

1. Purpose and Application

- a. The purpose of PUD approval is to encourage comprehensive site-planning and flexibility of design and development. Emphasis is placed on the relationship between buildings, uses and open space and the most efficient use of both natural and development resources. The MH-PUD Overlay Zone is intended to provide flexibility in the Residential Zone in the application of certain regulations in a manner consistent with the Comprehensive Plan for the City of Coburg and the City of Coburg Zoning Ordinance.
- b. The minimum area of a MH-PUD shall be at least one (1) acre and shall not exceed three (3) acres.
- c. Application for a MH-PUD shall be made on forms prescribed by the Planning Commission.
- d. The MH-PUD shall provide unit arrangement and landscaping to promote pleasant relationships between units and between the MH-PUD and existing development.

2. Regulations

- a. The space provided for each mobile home may be less than 10,000 square feet. The measurement of each mobile home space excludes roadway areas, facilities structures, parking spaces, park walkways and other spaces provided for the common uses of residents.
- b. No mobile home shall occupy more than 40 percent of the space provided for it.
- c. No additions or outbuildings shall be constructed or added to or placed upon a mobile home space or lot which does not conform in all aspects to the Coburg City Building Code. No accessory building or addition shall exceed 13 feet or the roofline of the mobile home, whichever is greater in height.
- d. The space provided for each mobile home shall have adjacent to and parallel to it, one or more patio slabs of concrete, asphalt, flagstone or similar material which singly or in combination, total not less than 120 square feet. Such patio space may not be used for the parking of vehicles.
- e. The roadways in the park shall be covered with well-drained paving material and shall be at least 20 feet in width, if no parking is permitted on the roadways, or at least 30 feet in width, if parking is permitted on the roadways.

- f. The space provided for each mobile home shall be equipped with running water and electrical and sewerage connections.
- g. The total number of vehicle and bicycle parking spaces in the park, exclusive of parking provided for the exclusive use of the manager or employees of the park, shall equal not less than two vehicle parking spaces per mobile home unit and not less than one bicycle parking space per mobile home unit. Vehicle parking spaces shall be paved with asphalt, concrete or similar material. Bicycle parking spaces shall provide a convenient place to lock a bicycle and shall be at least six feet long, two feet side, and seven feet height. Bicycle parking shall not interfere with pedestrian circulation.

[Adopted A-133L 10/5/99]

- h. No mobile home shall be placed on any lot until arrangements have been made to connect the mobile home to a septic tank system or sewer system approved by the Building Inspector or Sanitary Officer of the City, and no mobile home shall be occupied until such connection is made.
- i. A mobile home permitted in the park shall contain not less than 650 square feet of space, as determined by measurement of the exterior of the unit, exclusive of any trailer hitch device. It shall contain its own water closet, lavatory and shower or tub which are connected to running water and a drain system and which are located in a room or rooms which afford privacy to the occupant. It shall also contain a kitchen room or space containing a sink which is supplied with hot and cold running water and which is connected to a drain system. Said drain system shall be connected to the septic tank or sewer system.
- j. Any mobile home located in the City shall have the Oregon "Insigne of Compliance," as provided for by Oregon state law. In substitute therefore, upon submission of evidence indicating substantial compliance with the standards required for an "Insigne of Compliance", the City's Building Official may waive the "Insigne of Compliance" requirement for units manufactured prior to September, 1969.
- k. A mobile home permitted in the park shall contain integral electrical wiring which supplies connection to convenience outlets in each room of the mobile home. If there is no separate kitchen, room, at least one convenience electrical outlet shall be located in the kitchen space which is in addition to outlets in other parts of the room in which the kitchen space is located. Outlets provided in the ceiling or wall which are intended

for lighting purposes shall not be counted as convenience outlets.

- l. The wheels of a mobile home located within the City shall be removed and the unit placed on and securely anchored to a foundation having the permanence and strength equal to that provided by a cement or concrete block foundation. Unless the foundation is continuous, the unit shall have a continuous skirting of non-decaying, non-corroding, fireproof material, extending at least six inches into the ground or into an impervious surface. A skirting or continuous foundation shall have adequate ventilation and access to the space under the unit but such opening shall be secured against the entrance of animals. If required, said skirting shall be completed within 90 days after the placement of the mobile home upon the lot within the City.
- m. That portion of the park which is used for common storage parking purposes shall be surrounded, except at entry and exit places, by a sight-obscuring fence or hedge which shall be maintained in a neat appearance.
- n. All mobile homes located in a MH-PUD must conform to conditions and criteria required by this Code and all applicable conditions attached to the approval of that MH-PUD.
- o. If space provided for a mobile home or permanent structure in the park is located more than 500 feet from a public fire hydrant, the park shall be provided with hydrants so that no space or structure within the park shall be more than 500 feet from a hydrant. Each hydrant shall be located on a vehicular way within the park and shall conform in design and capacity to the public hydrants in the City.
- p. A mobile home shall not be located closer than 15 feet from any other mobile home, closer than 6 feet from any accessory building or closer than 5 feet from the property boundary line of the MH-PUD.
- q. A MH-PUD may not be placed adjacent to an existing MH-PUD within two years from the completion of the latter development.

3. MH-PUD Application Submittal Requirements

- a. An applicant shall submit eight (8) copies of a preliminary development plan to the Planning Commission for study, at least ten (10) days prior to the meeting at which it will be discussed. The preliminary plan shall include the following information:

- (1) Proposed land uses, population densities and building locations;
- (2) Proposed circulation pattern, indicating both public and private streets;
- (3) Proposed parks, playgrounds and other open spaces;
- (4) Delineation of the units to be, constructed in progression, if any;
- (5) Relation of the units to future land use in surrounding area and Comprehensive Plan;
- (6) Proposed method of water supply and sewage disposal;
- (7) Proposed bicycle, pedestrian and drainage ways; and
- (8) Proposed landscaping, fencing or screening.

[Adopted A-133L 10/5/99]

4. MH-PUD Approval Procedure

- a. The procedure for processing an application for approval of a PUD shall be as set forth in ARTICLE X of the Coburg Zoning Ordinance.
- b. Any PUD, as approved, shall be subject to all conditions imposed.

5. MH-PUD Findings Required

In order to approve a MH-PUD, the Planning Commission shall find the following:

- a. That construction on the project will begin within one year from the date of full approval and will be completed within one year of commencement of the project or as per an approved “schedule of development.”
- b. That the proposed development conforms to the Comprehensive Plan.
- c. That all residential development will result in an intensity of land utilization no higher than the standards of open space and at least as high as permitted or as otherwise specified, for the zone in which this development occurs.
- d. The Planning Commission shall give particular attention to the “schedule of development,” having in mind that the project may advance in stages or may be abandoned when only partially completed. The project shall be balanced at all times in relation to the construction of required or necessary facilities.

6. Planning Commission MH-PUD Actions

The Planning Commission may deny, approve or conditionally approve an

application for a PUD.

- a. Any conditions imposed by the Planning Commission may include: the time within which the project must begin and be completed, project boundary changes, uses permitted, specification of minimum development standards, specified street dedication and improvement, utilities to be furnished and a list or limit of variances permitted.
- b. Application for and approval of a PUD, wherein variances from the standard regulations are approved or wherein uses normally requiring Use Permits are permitted, shall be deemed to be in compliance with all the necessary procedures for securing or granting a variance or a Use Permit.
- c. Where completed drawings are considered, approval of a PUD shall be deemed to be and include "Site Design Review," as provided for in ARTICLE IX.B. of the Coburg Zoning Ordinance.
- d. Extensions of time limitations may be granted by the Planning Commission upon finding that no change of conditions has occurred in relation to the property since the approval and/or that the approval is still valid with respect to any changed conditions. Application for any extension must be filed in the Planning Commission offices not less than 60 days prior to the expiration date. Within 45 days after receipt of such application, the Planning Commission shall hold a public hearing, as provided for in ARTICLE X, and take action thereon, and if any extension is granted, the Planning Commission may impose additional conditions, if such are found to be necessary.

7. Enforcement and Abatement

See ARTICLE XXIV.

J. Public Facilities District

1. Purpose: The City of Coburg recognizes the need to develop and modify public facilities. This designation is intended to provide lands for public facilities and uses such as water reservoirs, sewage treatment plants, pump stations, major electric utilities and similar uses.

2. Uses and Structures

- a. Permitted Principal Uses and Structures

- (1) Communication facilities and structures including:
 - (i) Radio broadcasting studios, stations and towers;
 - (ii) Telegraph message centers, transmitting and receiving stations;
 - (iii) Telephone exchange stations and relay towers; and
 - (iv) Television broadcasting studios, transmitting stations and relay towers.

- (2) Governmental services including:
 - (i) City Hall;
 - (ii) City or county maintenance facilities;
 - (iii) Community buildings;
 - (iv) County Courthouse;
 - (v) Fire stations;
 - (vi) Police stations;
 - (vii) Post offices;
 - (viii) Public cemeteries;
 - (ix) Public hospitals;
 - (x) Public libraries;
 - (xi) Public museums;
 - (xii) Public restrooms;
 - (xiii) Senior centers;
 - (xiv) Any building or structure erected by a governmental entity not listed above; (xv) Accessory structures for any of the above.

- (3) Park land and open space:
 - (i) Public open space;
 - (ii) Public parks;
 - (iii) Recreational activities, such as fishing, swimming, hiking, bike paths.

- (4) Utilities essential to the physical and social welfare of an area including:
 - (i) Electric utility, electric transmission right-of-way, electric generation plants, electricity regulating substation;
 - (ii) Gas utility, gas pipeline right-of-way, natural or manufactured gas storage and distribution points, gas pressure control stations;
 - (iii) Sewage disposal, sewage treatment plants, sewage sludge drying beds, sewage pressure control stations;
 - (iv) Solid waste disposal, refuse incineration, central garbage grinding stations, composting plants, sanitary landfills and refuse disposal;
 - (v) Water utility, production of domestic water supply, water pipeline right-of-way, water and wastewater treatment plants, water storage.

3. Siting Requirements

Development of all uses in this district are subject to Site Plan Review if deemed necessary by Planning Official.

4. Lot Requirements

- a. For structures:
 - (1) The minimum lot width shall be 25 feet.
 - (2) One hundred percent lot coverage is allowable when minimum loading space, yards, landscaping and parking are provided.
- b. For parks and open spaces: none.

5. Yard Requirements

- a. Corner lots shall have ten feet next to a side street right-of-way.
- b. All non-recreation or open space uses shall be set back 20 feet from adjacent residential property lines.

6. Maximum Height Standards

The maximum structural height for any building shall be three stories or 35 feet, whichever is the lesser. Water towers are exempt from this standard.

7. Fences, Walls and other Structures

No fences, walls or other structures are required unless imposed by conditions of the site plan review process.

8. Signs

All signs must conform to Ordinance A-155-A Sign Ordinance

K. Downtown Coburg Overlay District

1. **Purpose:** The intent of the Downtown Coburg Overlay District is to:
 - a. Encourage and direct development within the boundaries of the Downtown Coburg Overlay District;
 - b. Encourage a form of development that will achieve the physical qualities necessary to preserve and enhance the downtown area as the historic heart of the community, reflect the small town and historic architectural character of Coburg, and provide an attractive, pedestrian-oriented setting; and
 - c. Encourage smaller-scale commercial and business facilities, civic building and city functions, and mixed use, as stated in the Coburg Comprehensive Plan, Policy 11.
2. **Applicability**
 - a. The Downtown Coburg Overlay District shall be an overlay district that applies over the existing C-1 zoning district.
 - b. Use and development of land within the Downtown Coburg Overlay District shall be regulated as follows:
 - (1) Any existing use shall be permitted to continue and the use shall be subject to the underlying zoning requirements and not the Downtown Coburg Overlay District.
 - (2) Any alteration to the footprint, height, or massing of the existing building, or alteration of any parcel shall subject the entire building to the requirements of the Downtown Coburg Overlay District and shall be brought into compliance with the requirements of the Downtown Coburg Overlay District to the maximum extent practical, as determined by the Planning Commission.
 - (3) Where a new building is proposed, the site shall be subject to the requirements of the Downtown Coburg Overlay District.
 - c. Development applications within the Downtown Coburg Overlay District shall be required to follow the Review Procedures contained in Article X.
3. **Regulating Plan**
 - a. **Purpose and Applicability**
 - (1) A Downtown Coburg Overlay District Regulating Plan has been adopted that divides the Downtown Coburg Overlay District into parcel types. Each parcel type designated on the Regulating Plan prescribes requirements for building form, height and massing which ensures that future growth helps meet the community's goals and vision for the district.
 - (2) All new development, redevelopment, alteration to the footprint, height, or massing of an existing building, and improvement to parcels within the Downtown Coburg Overlay District must comply with

regulations for the applicable Parcel Type as well as applicable regulations in the City of Coburg Development Code.

b. Parcel Types. The following list defines the intent of each Parcel Type.

(1) Downtown Core Parcel Type

- (i) The primary intent of this parcel type is to create a vibrant, high density, pedestrian-oriented Main Street along N Willamette St.
- (ii) The mixed-use character of this parcel type is reflected in the verticality of its buildings, where each floor typically hosts a different use. Typically along streetfronts, retail or service uses are located on the ground floor of the building, and residential (lofts), office, retail, trade or service uses are located on the upper floor(s).

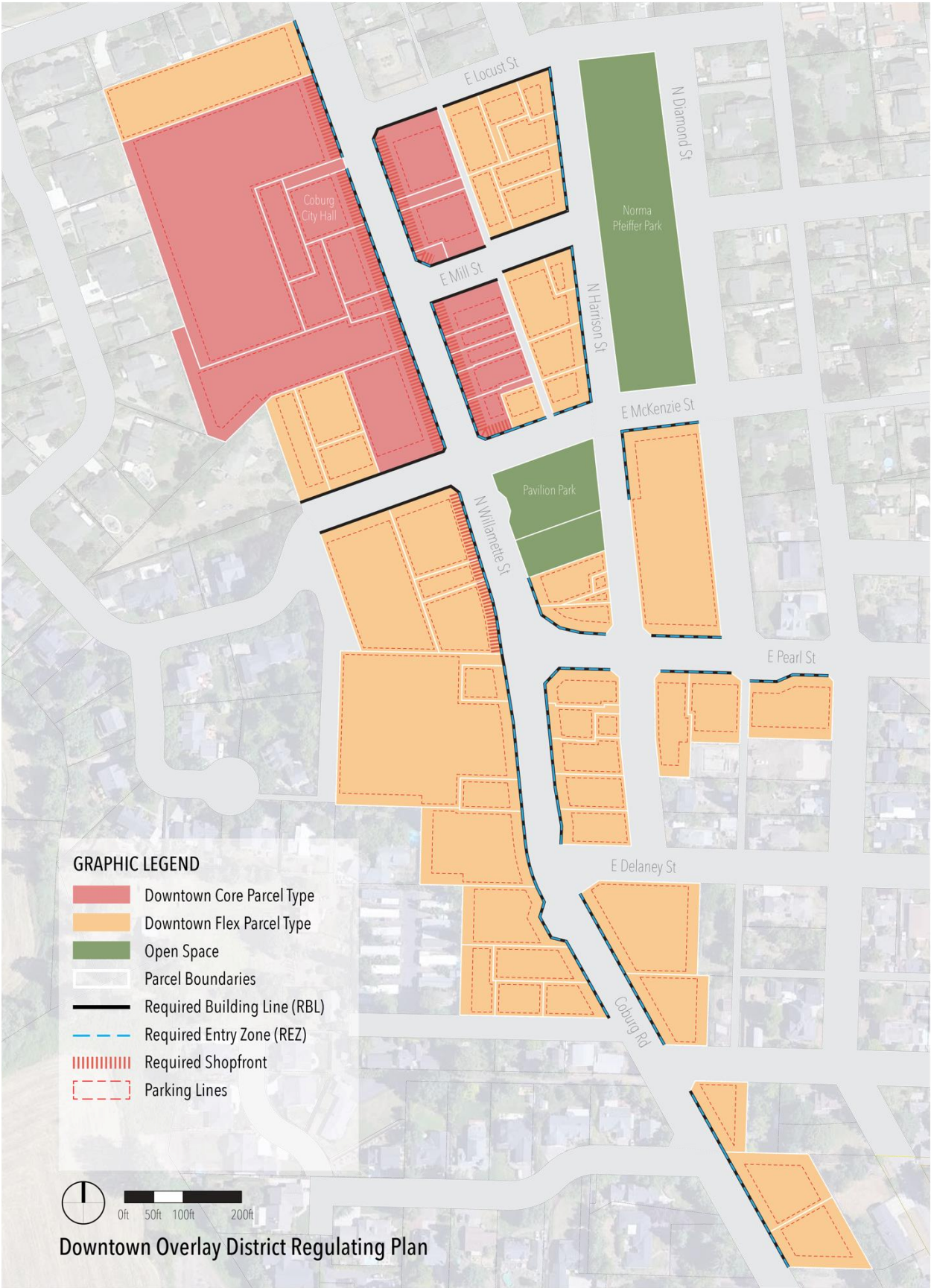
(2) Downtown Flex Parcel Type

- (i) The primary intent of this parcel type is to encourage vibrant, pedestrian-oriented, mixed-use development throughout the Downtown Coburg Overlay District.
- (ii) The mixed-use character of this parcel type is defined by the flexibility and compatibility in use, in a sense that no parcel is restricted to a single use. This allows retail, service, office, live-work, and residential (townhomes or lofts) uses to be within proximity of each other, vertically or horizontally.

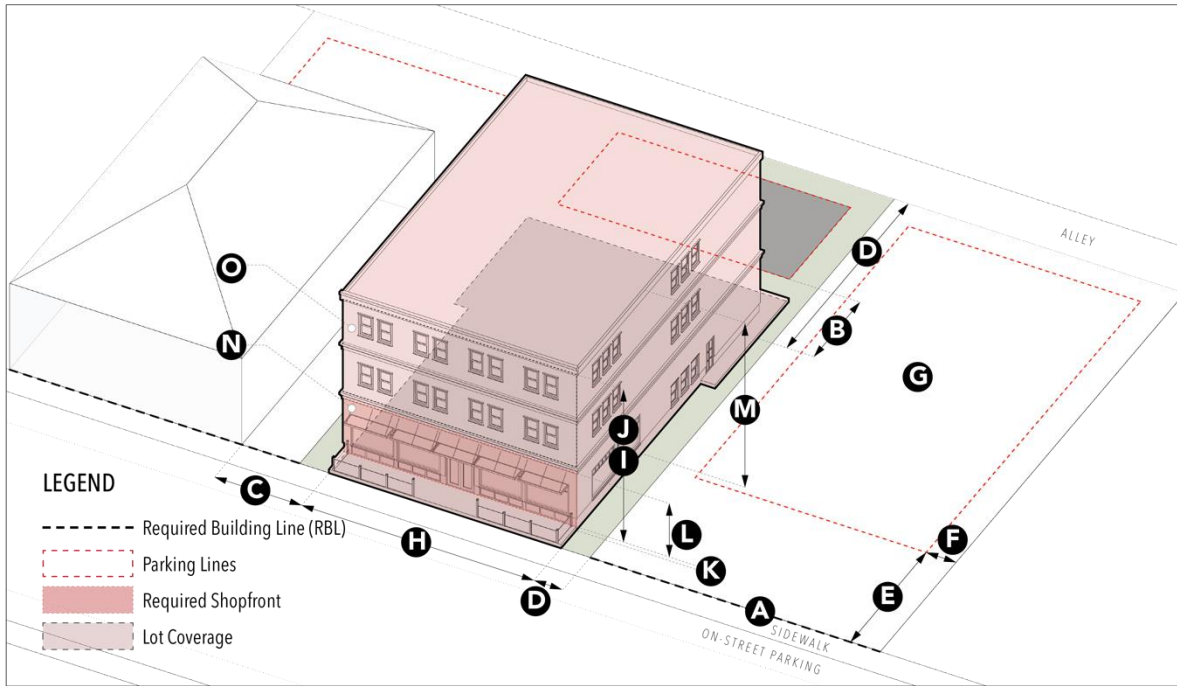
4. Building Standards

a. Purpose and Applicability

- (1) The purpose of this section is to set forth regulations for Building Standards and design guidelines applicable to Parcel Types within the Downtown Coburg Overlay District. These standards are intended to ensure that new developments strengthen and enhance the existing architectural character and neighborhood scale of Downtown Coburg.
- b. The requirements in this section apply to all proposed development within the Downtown Coburg Overlay District and must be considered in relation to the intent and general architectural and neighborhood character of the district. The Building Standards also apply to any alteration to the footprint, height, or massing of the existing building, or alteration of any parcel.
- c. These Building Standards do not apply to the existing use of any buildings or parcel and will not prevent the restoration of a building damaged not more than fifty (50) percent of its assessed valuation by fire, explosion, or extreme weather event.
- d. **Building Standards.** The following pages illustrate and detail requirements regarding building forms for each Parcel Type.



A. DOWNTOWN CORE BUILDING STANDARDS

**Use**

Ground floor:	retail, service, office, trade; residential permitted on non-street-facing part(s) of the lot
Upper floor(s):	retail, service, office, trade, residential

Placement

Front required building line (RBL)	0 ft; the front-most part of the building (i.e. wall, front porch) must be built to the RBL	●
Setback from secondary roads and parking	0 ft min.	●
Setback from other buildings	comply with applicable Uniform Fire Code standards	●
Rear and side setbacks	0 ft min.; see Notes when abutting Traditional Residential parcel	●
Parking setback from RBL	30 ft min.	●
Parking setback from parcel lines with no RBL	6 ft min.; 20 ft min. when abutting Traditional Residential parcel	●

Coverage

Lot size	25 ft min. width; 1,500 sq ft min. area	●
Lot coverage	100% max.; see Notes for prerequisites	●
Primary street facade built to RBL	80% min. of RBL length	●
Building width and length	150 ft max.; exterior building articulation required every 40 horizontal feet or less	●

Height

Minimum number of floors	2 floors	●
Maximum number of floors	3 floors	●
Ground floor elevation	0 in min. above sidewalk; see Notes for residential use	●
Floor to floor height	10 ft min.	●
Building height	45 ft max.; see Notes when abutting Traditional Residential parcel	●

Fenestration

Percent of facade area (ground floor)	60%-80%	●

Percent of facade area (upper floors)	40%-80%	

DOWNTOWN CORE BUILDING STANDARDS

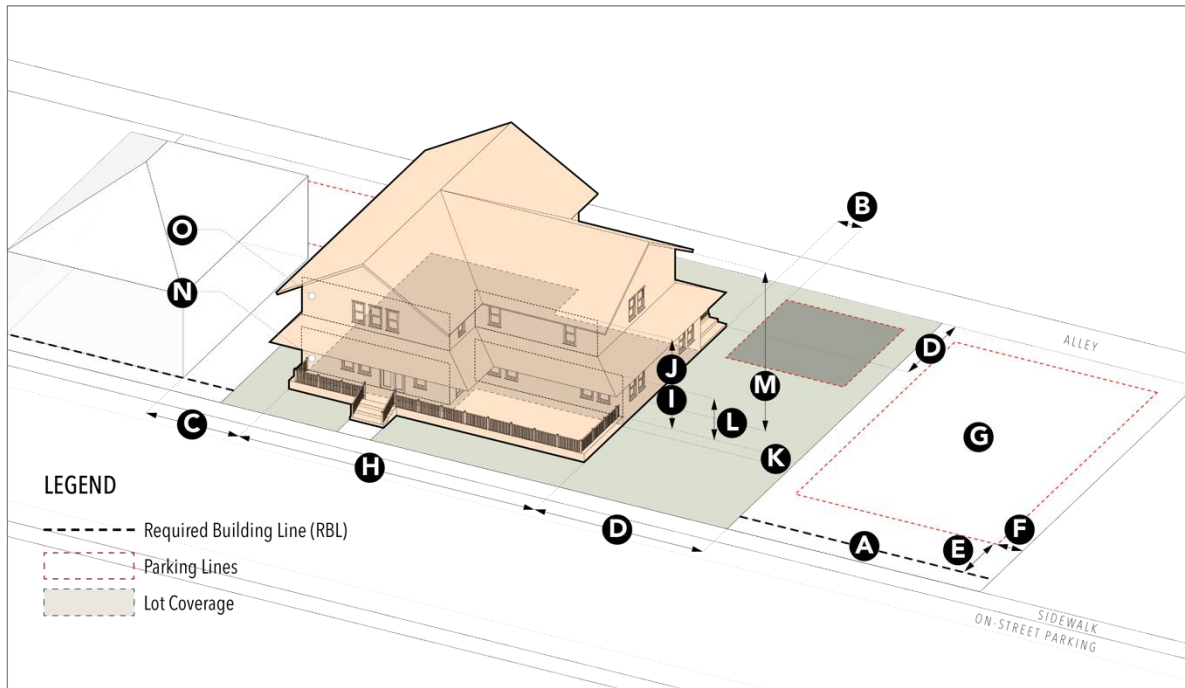
The physical form of buildings on this parcel type is regulated to reflect the town center character of downtown, with required shopfront on the ground floor where RBL exists. Because the Downtown Coburg Overlay District is part of Coburg's "Architecturally Controlled Areas," the building form must also reflect the local architectural characteristics, as defined in Section 3.c of this Overlay Code.



Notes

- Buildings on parcels that abut a Traditional Residential parcel must be set back at least one foot for each foot in building height from the shared property line(s), up to a maximum required setback of 45 ft; building height is measured from the average grade to the top of the wall facing the shared property line or to the top of the highest window or door, whichever is higher
- One hundred percent coverage is allowable when applicable minimum loading space, stormwater, and setback requirements are met
- The ground floor of non-street-facing residential use must be elevated a minimum of 16 inches above grade
- Primary building entrance must be located along the Required Entry Zone (REZ) and be oriented to the street
- Pedestrian sidewalks or walkways must be provided to connect the building primary entrance to the public right of way
- Uses that create odor, dust, smoke, noise, or vibration that is perceptible beyond the property boundaries are prohibited
- All new developments are required to provide a minimum of two of the following pedestrian amenities
 - Outdoor seating options
 - Extra wide sidewalk
 - Courtyard or pocket park
 - Rain garden and/or planters
 - Other opportunities for open spaces
- All new constructions and major renovations are required to incorporate historic building exterior design elements as detailed in Section 3.c of this Overlay Code "Architecturally Controlled Areas"
- The Downtown Coburg Overlay District is exempt from the minimum off-street parking requirements under Article VIII.B Section 2(b) of the Coburg Development Code, except for employees parking and work vehicles that are stored on site
- Refer to Article VIII.M.2.b.(1) for off-street vehicle parking standards for mixed-use development in the Downtown Coburg Overlay District
- If more than four dwelling units are proposed, an alley or private mid-block lane are required for vehicle access
- No structural improvements, except road surfacing, are allowed within 10 feet of the centerline of an alley
- Any ground-level shopfront windows facing circulation networks must be kept visible (unshuttered) at night

B. DOWNTOWN FLEX BUILDING STANDARDS

**Use**

Ground floor:	retail, service, office, trade, residential
Upper floor(s):	retail, service, office, trade, residential

Placement

Front required building line (RBL)	0 ft min. - 6 ft. max.; the front-most part of the building (i.e. wall, front porch) must be built to the RBL	●
Setback from secondary roads and parking	6 ft min.	●
Setback from other buildings	comply with applicable Uniform Fire Code standards	●
Rear and side setbacks	0 ft min.; see Notes when abutting Traditional Residential parcel	●
Parking setback from RBL	20 ft min.	●
Parking setback from parcel lines with no RBL	6 ft min.; 20 ft min. when abutting Traditional Residential parcel	●

Coverage

Lot size	25 ft min. width; 1,500 sq ft min. area	●
Lot coverage	100% max.; see Notes for prerequisites	●
Primary street facade built to RBL	60% min. of RBL length	●
Building width and length	150 ft max.; exterior building articulation required every 40 horizontal feet or less	●

Height

Minimum number of floors	1 floors	●
Maximum number of floors	3 floors	●
Ground floor elevation	0 in min. above sidewalk; 16 in min. for above-grade residential use	●
Floor to floor height	10 ft min.	●
Building height	45 ft max.; see Notes when abutting Traditional Residential parcel	●

Fenestration

Percent of facade area (ground floor)	50%-80%	●
Percent of facade area (upper floors)	40%-80%	●

DOWNTOWN FLEX BUILDING STANDARDS

The physical form of buildings on this parcel type is regulated to support active street and seamless pedestrian experience, with ground floor shopfront for retail, service, and office uses, or street-oriented frontage for residential and live-work uses. Downtown Flex parcels at critical nodes may be required to provide ground floor shopfronts. Because the Downtown Coburg Overlay District is part of Coburg's "Architecturally Controlled Areas," the building form must also reflect the local architectural characteristics, as defined in Section 3.c of this Overlay Code.



Notes

- Buildings on parcels that abut a Traditional Residential parcel must be set back at least one foot for each foot in building height from the shared property line(s), up to a maximum required setback of 45 ft; building height is measured from the average grade to the top of the wall facing the shared property line or to the top of the highest window or door, whichever is higher
- One hundred percent coverage is allowable when applicable minimum loading space, stormwater, setbacks, and parking requirements are met
- Primary building entrance must be located along the Required Entry Zone (REZ) and be oriented to the street
- Pedestrian sidewalks or walkways must be provided to connect the building primary entrance to the public right of way
- Uses that create odor, dust, smoke, noise, or vibration that is perceptible beyond the property boundaries are prohibited
- All new developments are required to provide a minimum of two of the following pedestrian amenities
 - Outdoor seating options
 - Extra wide sidewalk
 - Courtyard or pocket park
 - Rain garden and/or planters
 - Pedestrian-scaled awnings or canopies
 - Other opportunities for open spaces
- All new constructions and major renovations are required to incorporate historic building exterior design elements as detailed in Section 3.c of this Overlay Code "Architecturally Controlled Areas."
- The Downtown Coburg Overlay District is exempt from the minimum off-street parking requirements under Article VIII.B Section 2(b) of the Coburg Development Code, except for employees parking and work vehicles that are stored on site
- Refer to Article VIII.M.2.b.(1) for off-street vehicle parking standards for mixed-use development in the Downtown Coburg Overlay District
- If more than four dwelling units are proposed, an alley or private mid-block lane are required for vehicle access
- No structural improvements, except road surfacing, are allowed within 10 feet of the centerline of an alley

- e. **Architecturally Controlled Areas.** Building Standards are not intended to indicate or suggest any specific architectural style. However, because the Downtown Coburg Overlay District is part of Coburg's "Architecturally Controlled Areas," the physical form of buildings in this district is regulated to reflect the local historic architectural characteristics.
- (1) The following historic building exterior design elements are required for all new construction and major renovations in order to maintain and improve the historic storefront character of the downtown. Historic Structures are also subject to the conditional use criteria in Article XIV.
 - (i) Decorative doors, transom, or clerestory windows.
 - (ii) Windows with trim comparable in style to that commonly used on other historic buildings in the C-1 district.
 - (iii) Certain percentage of the ground floor facade facing the street must have windows. The lower edge of these windows must be no more than 30 inches above the sidewalk. Refer to the corresponding Parcel Type's Building Standards for applicable range of fenestration percentages.
 - (iv) The pitch and style of rooflines must be comparable to existing historic rooflines.
 - (v) Surface detailing is required for blank walls (permitted on non-street facing facades only) and must include offsets, windows, siding, murals, or other similar features.
 - (vi) Weather protection for pedestrians (awnings or canopies). Lighted or bubble awnings are not allowed.
- f. **Shopfront Design Standards.** Building frontage, which is the intersection between the ground floor of the building and the public sidewalks, defines the character of each building. Collectively, building frontages define the built character of a neighborhood. Therefore, welcoming frontages are a critical ingredient in achieving the intent of creating a walkable, interactive, and vibrant public realm in downtown Coburg.
- (1) Shopfronts are required for the ground floor of all Downtown Core buildings that face the main street (N Willamette St) and Pavilion Park.
 - (2) The following shopfront design standards detail frontage elements that can help provide streets and the general public realm with a comfortable, human-scale, lived-in appearance.
 - (i) Shopfronts must be composed of a base up to 30 inches tall, with clear glazing that extends from the base to at least eight feet above the sidewalk level.
 - (ii) Windows and doors must extend along at least 60 percent of the length of the shopfront facade. The lower edge of these windows must be no higher than 30 inches above the sidewalk. Any ground-level shopfront windows facing circulation networks must be kept

visible (unshuttered) at night.

- (iii) Storefronts must incorporate weather protection elements for pedestrians (awnings or canopies); lighted or bubble awnings are not allowed.
- (iv) The location, design, and lighting of signage is integral to the storefront design; refer to Coburg Sign Ordinance A-155.



This conceptual rendering looking north at the corner of E Mill Street and N Harrison Street shows how future development under Downtown Flex could help to frame Pfeiffer Park and activate the street corner for pedestrians.



Current state

5. Sustainable Landscape Standards for Downtown Coburg

a. Purpose and Applicability

- (1) Landscape plays a number of very important roles in the built environment, both at the parcel level and at the larger, neighborhood level. Its more conventional role includes helping generate a network of comfortable, habitable, and beautiful public and private open spaces that support pedestrian functions and a full range of activities in a vibrant public realm.

The role of landscape has also evolved to promote environmental stewardship, addressing sustainability concerns particularly in relation to biofiltration stormwater management. This section focuses on the ways in which site designs can integrate practices of sustainable stormwater management known as “Low Impact Development (LID).”

- (2) Applicant or developer of all new development, redevelopment, alteration to the footprint, height, or massing of an existing building, and improvement to parcels, must demonstrate post-development runoff at or below pre-development rates.
- (3) New developments must provide on-site vegetated stormwater infrastructure as necessary, appropriately sized by the site designers to mitigate any increase in stormwater runoff post-development.
- (4) Article VII.C.4.c Parking Lot Design pertains to landscape-related design standards for parking lots in the Downtown Coburg Overlay District. For parking lot regulations outside of landscaping, refer to Article VIII.B. Parking Regulation as part of the Supplementary District Regulations.

b. On-site Stormwater Infrastructure

- (1) LID is an approach to land development that works with nature in managing stormwater as close to its source as possible to minimize stormwater runoff from buildings and impervious surfaces. Unlike a conventional system that would simply pipe unfiltered stormwater through metal grates straight into drainage channels, LID-based stormwater management approach relies on vegetated natural systems to collect, infiltrate, and filter rainwater on site, often reducing the need for costly underground structures.
- (2) The following list introduces some examples of the different types of best management practices (BMP) for on-site stormwater management commonly adopted in the site development process.

RAIN GARDEN

Rain gardens are vegetated, flat bottomed, shallow landscape depression that collect and hold stormwater runoff, allowing pollutants to settle and filter out as water infiltrates into the ground. Rain gardens are generally smaller and more appropriate for residential systems than bioswales. Rain gardens can be installed in almost any unpaved space. They have the versatility to be configured in a number of different shapes and sizes, such as a standalone landscape amenity, part of a larger garden, or as a strip bordering hardscapes such as parking lots, driveways, or sidewalks.

The entire rain garden must maintain 90 percent vegetation coverage. Plants selected for a rain garden need to be able to withstand moisture conditions ranging from flooded to dry, an edge that native plants often have. More complex rain gardens are equipped with drainage systems and amended soils, often referred to as bioretention or bioinfiltration cells. As water percolates, the layers of vegetation and soil mediums filter pollutants out of water before it infiltrates into the ground below or gets piped to its downstream destination. Rainfall infiltrates into the ground until the soil reaches its absorption capacity, which under ordinary rainfall events should manage most of the volume. During heavy rainfalls, any overflow will be piped to its downstream destination.

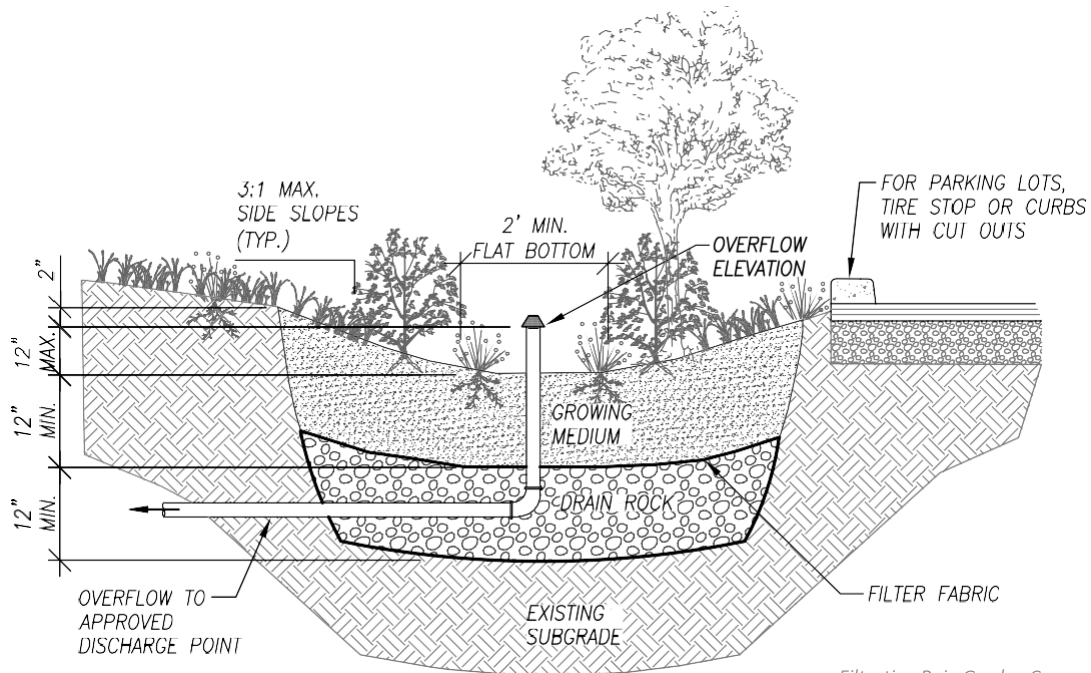
Rain gardens can be used to fulfill applicable requirement for site landscaping area, and should be integrated into the overall site design.



*Rain garden as part of an urban green infrastructure
Source: U.S. Environmental Protection Agency*



*Rain garden on a residential property
Source: Stormwater Report, Water Environment Federation*



*Filtration Rain Garden Concept Details
Source: City of Coburg Standard Drawing SS-004*

VEGETATED SWALE

Vegetated swales are an open channel stormwater system that provide an alternative to the conventional storm sewer piping. They can absorb low flows or carry runoff from heavy rains to storm sewer inlets or directly to surface waters. Additionally, vegetated swales improve water quality by infiltrating the first flush of stormwater runoff and filtering the large storm flows they convey. Because most of the annual precipitation comes from frequent, small rain events, these swales are able to infiltrate and filter nearly all of this water, provided that they are appropriately sized.

Because they are a stormwater runoff conveyance system, vegetated swales are typically a linear system that is long and narrow. Because they tend to be larger in size compared to rain gardens, vegetated swales are prepared to manage a large amount of runoff from large impervious surfaces, such as roadways and parking lots.

Like rain gardens, vegetated swales are vegetated with plants that can withstand both heavy watering and drought, which are often native plants. Whenever possible, design vegetated swales to utilize and enhance existing natural drainage depressions.

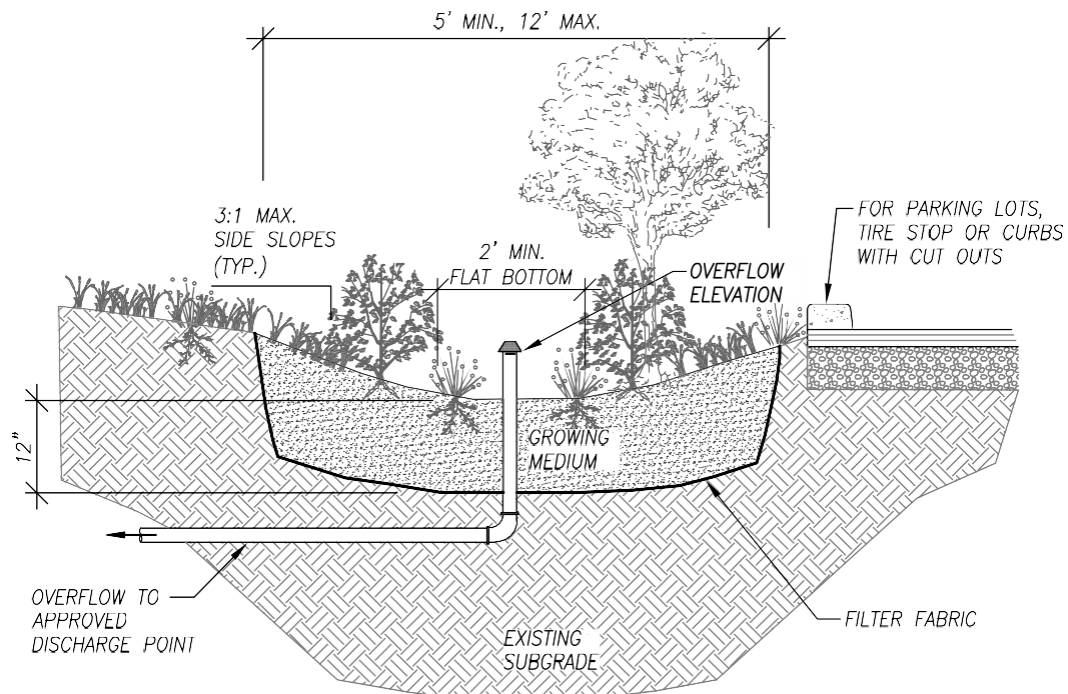
Vegetated swales can be used to fulfill applicable requirement for site landscaping area and should be integrated into the overall site design.



*Vegetated swale as part of a larger landscape
Source: Sustainable Campus, Cornell University*



*The use of vegetated swale along a surface parking lot
Source: University of California, Santa Barbara*



*Vegetated Swale Concept Details
Source: City of Coburg Standard Drawing SS-002*

GRASSED SWALE

Grassed swales are an open channel stormwater system akin to vegetated swales, but only planted with grasses and are essentially drainage ditches. Because grassed swales have less vegetation, they are typically less costly and require lower maintenance than vegetated swales. However, grassed swales tend to provide significantly less infiltration and pollutant filtration opportunities. Nevertheless, when properly designed and sized, grassed swales can still result in a significant improvement over catch basins and conventional pipes in both the slowing and cleaning of stormwater runoff.

Grassed swales are generally used to treat relatively small drainage areas of five acres or less. Vegetated swales or grassed swales that are constructed in tandem with other stormwater management practices are recommended for more urbanized areas or highly impervious areas.

Select grass species that produce fine, uniform, and dense cover and that can withstand a range of moisture conditions. Avoid cutting grass shorter than the design flow depth because it may reduce the grass' effectiveness in slowing and cleaning stormwater runoff.

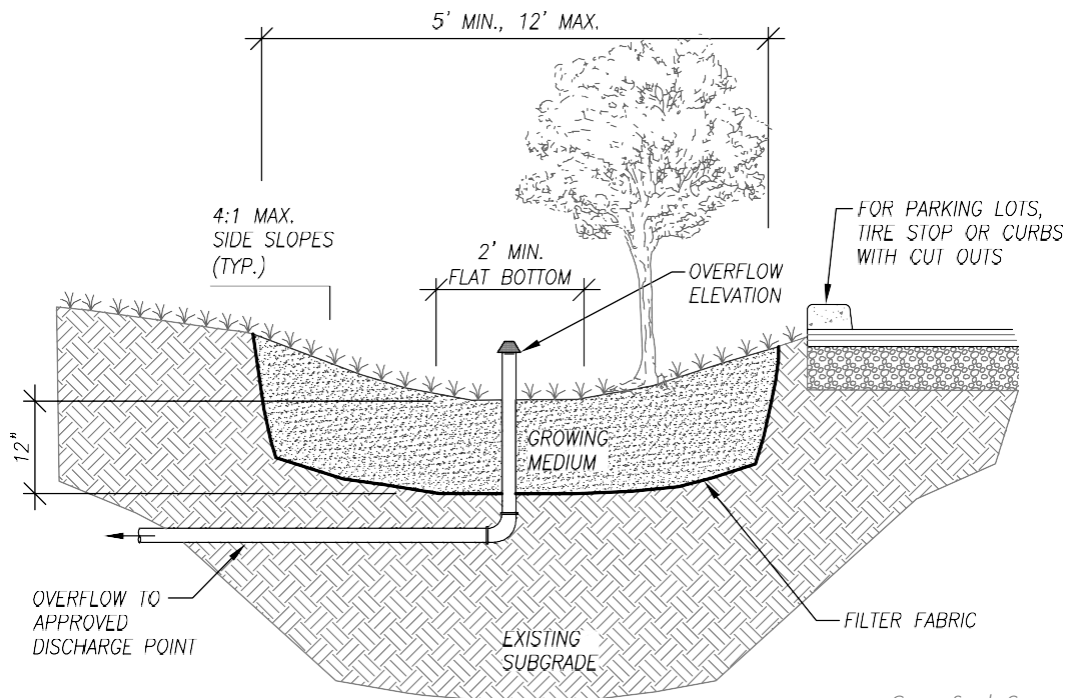
Grassed swales can be used to fulfill applicable requirement for site landscaping area, and should be integrated into the overall site design.



Grassed swale along a divided highway
Source: U.S. Geological Survey



Grassed swale construction
Source: City of Coeur d'Alene, Idaho



Grassy Swale Concept Details
Source: City of Coburg Standard Drawing SS-001

c. Parking Lot Design

- (1) **Parking Lot Grading.** All vehicular parking areas must be graded so as not to drain stormwater over the public sidewalk or onto any abutting public or private property.
- (2) **Parking Lot Screening.** Parking areas with more than two off-street spaces must be screened with an evergreen hedge or fence at least four feet high.
 - (i) Parking areas must be located to the rear or side of the primary structure. To the greatest extent practicable, such parking areas must be situated away from neighboring residential units.
 - (ii) Fences, walls, or other structures must screen at least 70 percent of the view when abutting Residential District parcels. A hedge must, within one year of planting, screen 70 percent of the view between the districts.
 - (iii) The maximum allowable height of fences and walls is six feet, as measured from the lowest grade at the base of the wall or fence. A building permit is required for walls exceeding six feet in height, in conformance with the Uniform Building Code.
 - (iv) If vegetation is used, it must remain living after planting and must be continuously maintained by the property owner. If the vegetation fails to survive or is otherwise not maintained in good condition, the property owner must replace them with an equivalent species and size within 180 days.
 - (v) Any fence, hedge and wall must comply with vision clearance standards in Article VIII.A and provide for pedestrian circulation where required.
- (3) **Parking Lot Landscaping.** New off-street parking with five or more spaces must be landscaped and is highly encouraged to incorporate on-site stormwater management strategies introduced in Section 4.b of this Overlay Code.
 - (i) **Purpose**
 - Landscaping helps screen the parking area both from the development and the right-of-way.
 - Landscaping enhances the site through the careful placement of plantings and other landscape features.
 - Landscaping helps lessen stormwater run-off by reducing the amount of impervious surface. Surface stormwater runoff and water pollution are a major concern in parking lot developments, which typically involve a vast amount of impervious surface.
 - (ii) Landscaping using a combination of vegetated stormwater infrastructure, planters, and shade trees within and/or around the parking area must be provided at a minimum ratio of 10 percent of

the gross area of the parking lot. The parking area is computed by adding all areas used for access drives, aisles, stalls, and maneuvering within the portion of the site that is devoted to parking and circulation.

- (iii) A minimum of one shade tree should be provided for every five parking spaces, or to achieve a minimum of 40 percent canopy coverage of paved area at maturity, whichever is greater.
 - (iv) Landscaping should be evenly dispersed throughout the parking area, with trees planted around the perimeter.
 - (v) Planning staff will confirm that the proposed off-street parking area meets the standard based on an authoritative tree guide, or on a landscaping plan prepared by a licensed landscape architect or arborist certified by the International Society of Arboriculture.
- (4) **Parking Lot Paving.** Another way to minimize surface stormwater runoff and water pollution is to reduce the amount of run-off generating surface area. Pavement plays a major role in transporting stormwater runoff and polluted water from roofs and cars to streams, rivers, and groundwater. When soil and site conditions are suitable, use alternative paving materials for parking areas to achieve filtration and partial storage during storm events, thereby reducing stormwater runoff and decreasing downstream flooding and water pollution.
- (i) Pervious pavements are load-bearing surfaces that allow water to filter and infiltrate into the ground instead of running off the site into storm drains. They can be used for walkways, patios, plazas, driveways, and parking lots. They may also be used for some portions of streets, subject to compliance with local building codes.
 - (ii) Pervious pavements offer a range of benefits, including:
 - Reducing the amount of stormwater runoff and keeping associated pollutants from entering nearby streams
 - Allowing groundwater recharge and reducing localized flooding during rain events
 - Minimizing standing water
 - Minimizing the need to irrigate nearby planting areas
 - (iii) The following list introduces several types of commonly accepted pervious pavement.



Porous asphalt is a good option for areas needing a larger, more stable surface such as parking lots. It looks very similar to traditional asphalt, but is comprised almost entirely of stone aggregate and asphalt binder with very little fine aggregate. With proper design and installation, porous asphalt can span more than 20 years.



Pervious concrete typically has a permeability rate of 12 inches per hour and has the appearance of exposed aggregate concrete. Pervious concrete is manufactured without 'fine' materials and incorporate void spaces to allow water to percolate through the pavement and infiltrate the ground.



Reinforced grass pavers (turf blocks) are concrete interlocking blocks or synthetic grid system with open spaces designed to allow grass to grow in between the pavers. They create a visually appealing parking lot, driveway, or pathway that blends in with the surrounding landscape while allowing water to filter into the ground.



Reinforced gravel paver is a stabilized gravel system that consists of a connected honeycomb- or diamond-celled panels foundation. Once filled with gravel, this system has the strength and durability to withstand vehicle traffic. This porous system can be a more affordable alternative to asphalt, concrete, or block pavers.



Unit paving pads, bricks, or stones can provide high permeability when spaced out to expose the permeable base underneath. Spaced concrete pads with ample permeable material in between can also be used for areas with light vehicle traffic.



Other pervious surfaces may be appropriate upon demonstrating permeability.

- d. **Example of on-site application.** Using a combination of multiple sustainable landscape strategies allows for a wider range of infiltration opportunities. When possible, locate permeable pavement area adjacent to a rain garden, bioswale, or other vegetated stormwater infrastructure to allow overflow to drain into an infiltration area.



ARTICLE VIII. SUPPLEMENTARY DISTRICT REGULATIONS

A. Access Management and Vision Control Regulations

1. **Visibility at Intersections and Access from Driveways**

- a. On a corner lot in any district nothing shall be erected, placed, planted or allowed to grow in such a manner as materially to impede vision between a height of 2-1/2 and 10 feet above the center line grades of the intersecting streets in the area bounded by the street right-of-way lines of such corner lots and a line joining points along said street right-of-way lines, 20 feet from the point of the intersection.
- b. Residential driveways shall be located to optimize intersection operation and, where possible, to provide access from the street with the lowest functional classification. For example, if a house is located on the corner of a local street and a collector, the driveway shall provide access from the local street if the driveway can be located a sufficient distance from the intersection.

2. **Structures and Properties to Have Access**

Every building hereafter erected or moved shall be on a lot fronting or abutting on a public street or with access to a public street over an approved private street or easement of record, and all structures shall be so located on lots as to provide safe and convenient access for servicing, fire protection and required off-street parking. Properties that abut only collector or arterial streets should share access with neighboring properties where feasible.

B. Parking Regulation

1. **Parking and Storage of Certain Vehicles**

Automotive vehicles or trailers of any kind without current license plates shall not be parked or stored on any residentially zoned property other than in completely enclosed buildings.

2. **Off-Street Parking Requirements.**

- a. **Parking Area Design.**
 - (1) All public or private parking spaces, except those required in conjunction with a single-family or two-family dwelling on a single lot, shall be designed and laid out to conform with the requirements of this Code and the Planning Commission.
 - (2) Groups of three or more parking spaces, except those in conjunction with single-family or two-family dwellings on a single lot, shall be served by a service drive so that no backward movements or other maneuvering of a vehicle within a street, other than an alley, shall be required. Service drives shall be designed and constructed to

facilitate the flow of traffic, provide maximum safety in traffic access and egress and maximum safety of pedestrians, bicycles, and vehicular traffic on the site.

b. Parking Space Required

The number of off-street parking spaces required shall be no fewer than as set forth below

Table VIII(B)(2)(b): Parking Space Required	
Residential Types	
Dwelling, single-family	One for each dwelling unit on a single lot
Dwelling, two-family or multiple family	One for each dwelling unit; where fractioned next highest full unit
Hotels, motels, motor hotels, etc.	0.75 for each guest room
Rooming or boarding houses	One for each guest room
Accessory dwelling unit	One for each dwelling unit
Institutional Types	
Hospitals	One for each bed; where fractioned, highest full unit, plus 2 for each nurses' station
Churches, clubs, lodges	1 for every 75 square feet of main assembly area
Libraries, museums, art galleries	1 for each 300 square feet of gross floor area
Nursing homes, homes for the aged	One for each six beds for the aged, group care homes, asylums, etc.
Schools	
Elementary or junior high schools	1 for each teaching station
High schools	1 for each teaching station
Commercial Types	
Retail establishments except as otherwise specified in this Code	1 for each 400 square feet of retail floor area, except one space per 1,000 sq. ft. for bulk retail (e.g., auto sales, nurseries, lumber and construction materials, furniture, appliances, and similar sales)
Barber and beauty shops	1 for each 200 square feet of floor area
Health Clubs, Gyms, Continuous Entertainment (e.g., bowling alleys)	One for every 300 square feet of floor area
Office buildings, businesses and professional offices	One for every 500 square feet of floor area
Recreational or entertainment establishments	
Spectator type auditoriums, assembly halls, theaters, stadiums, places of public assembly, etc.	One for each six seats
Participating skating rinks, dance halls, etc.	One for each 300 square feet of floor area
Establishments for the sale and consumption on the premise of food and beverage	One for each 200 square feet of floor area

c. Calculations

- (1) In the event the calculation produces a fractional number, one parking space shall be required for a fractional unit of .50 or above; no space shall be required for fractional unit of less than .50.
- (2) Where multiple uses are proposed on site, the number of spaces required for each individual use is determined, rounded if necessary, and added to the number of spaces, after rounding, required for the other use(s)
- (3) When square feet are specified, the area measured shall be the gross floor area related to the use. Area not primarily related to the use are excluded from the measurement
- (4) When the number of employees are specified, the number shall reflect the maximum number of employees on the premises at one time during peak season

d. Exceptions and Reductions to Off-Street Parking Requirements

- (1) The Central Business District (C1) is exempt from the minimum parking requirements of Section 2(b), except that off-street parking shall be provided for employees and work vehicles that are stored on site, as follows:
 - (i) All new commercial development, including change of use, in the C-1 district that requires one or more employees shall provide a number of on-site parking spaces equal to the greatest number of employees that will be on site at any particular time. The Planning Official shall determine the number of required off-street parking spaces for a proposed use, or expansion of a use, based on information submitted by the applicant.
 - (ii) One off-street parking space shall be provided for each work vehicle. "Work vehicles" are those vehicles associated with the business that are stored on-site or that are parked on-site for any period of time during regular work hours.
 - (iii) The determination by the Planning Official of the number of spaces required under subsection (i) and (ii) shall be provided in writing, based on written evidence submitted by the applicant.
 - (iv) The Planning Official may waive or reduce off-street parking requirements in accordance with Section 2(d)(3).
- (2) Accessory dwelling units may be exempt from the minimum parking requirements of Section 3(b) if the applicant demonstrates that an equal number of on-street parking spaces are available within 800 feet of the site.
- (3) The Planning Official may waive or reduce off-street parking requirements in any one or more of the following circumstances:

- (i) The applicant demonstrates, based on a parking analysis prepared by a qualified professional, that the proposed use will not generate a need for the required parking;
- (ii) Site has dedicated parking spaces for carpool or vanpool vehicles: Allow up to a 20% reduction to the standard number of automobile parking spaces;
- (iii) Site has dedicated parking spaces for motorcycles, scooters, or electric carts: Allow reductions to the standard dimensions for parking spaces;
- (iv) Site has more than the minimum number of required bicycle parking spaces: Allow up to a 10% reduction to the standard number of automobile parking spaces;
- (v) An equal number of alternate parking spaces are provided off-site through a joint use agreement subject to the following criteria:
 - (aa) The alternate parking is no more than 800 feet from the building or use required to provide parking;
 - (bb) There is no substantial conflict between the principal operating hours of the uses on the property providing the alternate parking and the building or use for which the parking is required (i.e., the applicant must demonstrate that the alternate parking spaces will be available when needed).
 - (cc) The joint use agreement is evidenced by a signed written document, approved by the City Attorney as to form and content, and duly recorded with Lane County, with true copies thereof filed with the City Recorder.
- (vi) A bus stop is located within 800 feet of the site: Allow up to 20% reduction to the standard number of parking spaces.

3. Parking Requirements for Uses Not Specified

The parking space requirements for buildings and uses not set forth herein shall be determined by the Planning Commission, and such determination shall be based upon the requirements for the most comparable building or use specified herein.

4. Common Facilities for Mixed Uses

- a. In the case of mixed uses, the total requirements for off-street parking spaces shall be the sum of the requirements for the various uses. Off-street parking facilities for one use shall not be considered as providing facilities for, any other use except as provided in subsection b, below,

Joint Use of Parking Facilities.

- b. Joint Use of Parking Facilities. The Planning Official may, upon application, authorize the joint use of parking facilities required by said uses and any other parking facility, provided that:
 - (1) The applicant shows that there is no substantial conflict in the principal operating hours of the building or use for which the joint use of parking facilities is proposed;
 - (2) The parking facility for which joint use is proposed is not further than 800 feet from the building or use required to have provided parking; and the parties concerned in the joint use of off-street parking facilities shall evidence agreement for such joint use by a legal instrument approved by the City Attorney as to form and content. Such instrument, when approved as conforming to the provisions of this Code, shall be recorded in the office of the Lane County Recorder and copies thereof filed with the City Recorder.

5. Bicycle Parking

- a. Bicycle parking requirements shall apply to all developments that require a site plan or amended site plan for new development, changes of use, and building expansions and remodels that require a building permit, as follows:
 - (1) Multi-Family. Every residential use of three or more multi-family dwelling units shall provide at least one sheltered bicycle parking space for each unit. Sheltered bicycle parking areas may be in a conveniently located garage or storage unit, or under an eave, independent structure, or similar cover.
 - (2) Non-Residential Parking. There shall be a minimum of one bicycle space for every seven motor vehicle spaces. At least half of all bicycle parking spaces shall be sheltered. Bicycle parking provided in outdoor areas shall be located near the building entrance, similar to vehicle parking spaces, unless existing development on site precludes that option. Fractions shall be rounded to the nearest whole number.
- b. Bicycle Parking Facilities Design Standards
 - (1) Bicycle parking facilities shall either be stationary racks which accommodate bicyclist's locks securing the frame and both wheels, or lockable rooms or enclosures in which the bicycle is stored.
 - (2) Bicycle parking spaces shall provide a convenient place to lock a bicycle and shall be at least six feet long, two feet wide, and seven

feet high. Upright bicycle storage structures are exempted from the parking space length standard.

- (3) A 5-foot aisle for bicycle maneuvering shall be provided and maintained beside or between each row of bicycle parking.
- (4) Bicycle racks or lockers shall be anchored to the surface or to a structure.
- (5) Covered bicycle parking facilities may be located within a building or structure, under a building eave, stairway, entrance, or similar area, or under a special structure to cover the parking. The cover shall leave a minimum 7-foot overhead clearance and shall extend over the entire parking space. If a bicycle storage area is provided within a building, a sign shall be placed at the area indicated that it is for bicycle parking only.
- (6) Bicycle parking shall not interfere with pedestrian circulation.

[Adopted A-133L 10/5/99]

6. Vehicular Parking Area Improvements

All public or private parking areas, which contain four or more parking spaces, and outdoor vehicles sales areas, shall be improved according to the following:

- a. All vehicular parking areas shall have a durable, dust-free surfacing of asphaltic concrete, Portland cement concrete, or other approved materials as specified by the Planning-Official.
 - (1) Vehicular parking areas as a part of a proposed development shall incorporate driveway designs and methods that reduce storm water run-off. Design methods include, but are not limited to: porous concrete, turf pavers, plastic grid systems, or ribbon driveways.
- b. All vehicular parking areas, except those in conjunction with a single-family or duplex dwelling, shall be graded so as not to drain storm water over the public sidewalk or onto any abutting public or private property.
- c. All vehicular parking areas, except those required in conjunction with a single family or two family dwelling, shall provide a substantial bumper or curb stop which will prevent cars from encroachment on abutting private or public property.
- d. All vehicular parking areas and service drives shall be enclosed along any interior property which abuts any residential district, with a 70 percent opaque, site-obscuring fence, wall or hedge not less than three (3) feet nor more than six (6) feet in height, but adhering to the visual clearance and front and interior yard requirements established for the district in which it is located. If the fence, wall or hedge is not located on the property line,

said area between the fence, wall or hedge and the property line shall be landscaped with lawn or low-growing evergreen ground cover. All plant vegetation in this area shall be adequately maintained by a permanent irrigation system, and said fence, wall or hedge shall be maintained in good condition. Screening or plantings shall be of such size as to provide the required degree of screening within 24 hours after installation. Adequate provisions shall be maintained to protect wall, fences, or plant materials from being damaged by vehicles using said parking areas. Any lights provided to illuminate any public or private parking area or vehicle sales area shall be so arranged as to reflect the light away from any abutting or adjacent residential district or use.

- e. Any lights provided to illuminate any public or private parking area or vehicular sales area shall be shielded and so arranged as to reflect the light away from any abutting or adjacent property or public right of way.
- f. All vehicular parking spaces shall be appropriately and substantially marked.
[Adopted A-133L 10/5/99]

C. Pedestrian and Bicycle Access and Circulation

1. **Internal pedestrian circulation** shall be provided within new commercial office, and multi-family residential developments through the clustering of buildings, construction of hard surface walkways, landscaping, or similar technique.

Within the CI zone, pedestrian walkways shall be provided for ingress and egress from the public street(s) and primary frontage sidewalk to all primary building entrances in the form of a continuous separated pathway of at least 5 feet in width. A continuous separated pedestrian walkway of at least 5 feet in width shall also be provided for pedestrian access from parking lots to buildings in the development.

2. **Pedestrian access to transit facilities** shall be provided from new commercial, employment, and multi-family residential development while existing developments shall provide safe and accessible pedestrian access to transit facilities when a site changes uses or is retrofitted.

If development proposed in the CI zone or on LI-zoned property east of Interstate 5 is located within 250 feet of an existing or proposed transit stop, the applicant shall work with the Lane Transit District to locate a transit stop and shelter directly adjacent or as close as possible to the main building entrance. Any required proposed transit stops shall conform to the standards of the Lane Transit District.

3. **Internal pedestrian and bicycle systems** shall connect with external existing and planned systems, including local and regional travel routes and activity

centers such as schools, commercial areas, parks and employment centers.

4. Coburg Loop Path Standards.

Where development occurs on land abutting or within the existing or proposed alignment for the Coburg Loop Path, the City may require that the land within the alignment be reserved for the Path. Such reservation shall be accomplished by dedication to the City, by creation of a permanent public access easement, or by other means deemed acceptable to the City. The land subject to the dedication or public access easement shall include land adequate to accommodate the full 16-foot wide right-of-way, and shall be shown on the final plat, if required, or approved site plan, where final plat is not required.

- a. The Path shall meet all Americans with Disabilities Act (ADA) and American Association of State Highway and Transportation Officials (ASHTO) engineering standards and shall be approved by the City Engineer.
- b. Path Width. Paved Path width shall be 10 feet. Exceptions may be made for areas with significant constraints such as slope, sensitive natural resources, or large trees. Any exception area shall not result in a path that is less than 8 feet wide.
- c. Lateral and Vertical Clearance.
 - (1) A 2-foot or greater shy or clear distance shall be required on both sides of the Path. This area shall be clear of vertical objects such as signs, posts, and trees. Exceptions may be made in cases where existing large trees would otherwise need to be removed.
 - (2) Overhead clearance shall be maintained at 10 feet.
- d. Setbacks from Roads and Alleyways.
 - (1) Where the path is parallel or adjacent to a road or alleyway, a 5-foot separation from the edge of the roadbed is required.
 - (2) Landscaping is required within the setback area in accordance with respective district regulations.
 - (3) Setback exceptions may be made through the variance process (ARTICLE XIX) for areas with significant constraints, such as sensitive natural resources, street trees, structures, or utilities. In cases where a 5-foot setback is unattainable, a physical barrier such as a fence or wall shall be erected between the roadway and the Path edge to provide separation between path users and vehicles. The barrier must be between 42 and 54 inches in height, unless the required height creates a hazard. Openings in the railing must not exceed 6 inches in width. No chain link fencing is allowed.
- e. Surfacing.

- (1) The Path shall be constructed from Portland cement concrete with a minimum thickness of 5 inches set on 6 inch compacted aggregate base.
- (2) A 2-foot aggregate apron shall be placed on both sides of the hard-surfaced Path.
- (3) Saw cut joints should be located every 6-8 feet to help prevent cracking.
- (4) Where the Path is crossed by a driveway or where regular vehicle crossing will occur, the pathway shall be reinforced with steel mesh, re-bar, or other reinforcing material to prevent cracking.

f. Grades and Cross-slope.

- (1) The maximum grade shall be 5 percent. Steeper grades are allowed for up to 500 feet not to exceed 8 percent grade providing there is ample horizontal alignment and sight distance.

D. Sign Regulations

See Coburg Sign Ordinance A-155 (reprinted 01/30/01)

E. Streets, Alleys and Other Public Way Standards

1. Improvements to City Streets shall conform to the standards as set forth in this section. New development shall conform to the street standards as set forth in this section and as adopted in the City's Transportation System Plan. Some local existing streets are not able to conform to the design standards for new streets due to a narrow right-of-way. Therefore, the alternative standards found in Table VIII(E)(1)(b)(vii) may apply to existing local streets subject to approval of the City Engineer and Public Works Director.

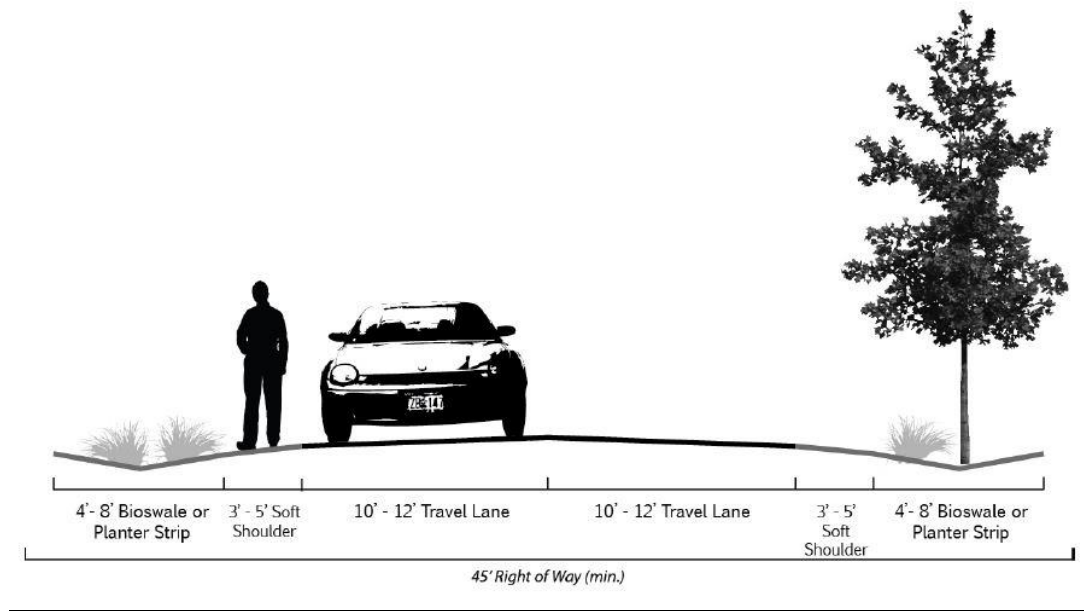
- a. **Dedication of Street Right-of-Way.** City may require dedication of additional public right-of-way in order to meet street standards.
- b. **Street Design Standards** for public streets and the current and future functional classification plan for all streets within Coburg, including those owned by Lane County.
 - (i) Street Design Standards – New Roadways Table VIII(E)(1)(b)(i):

Table VIII(E)(1)(b)(i): Coburg Street Design Standards – New Roadways

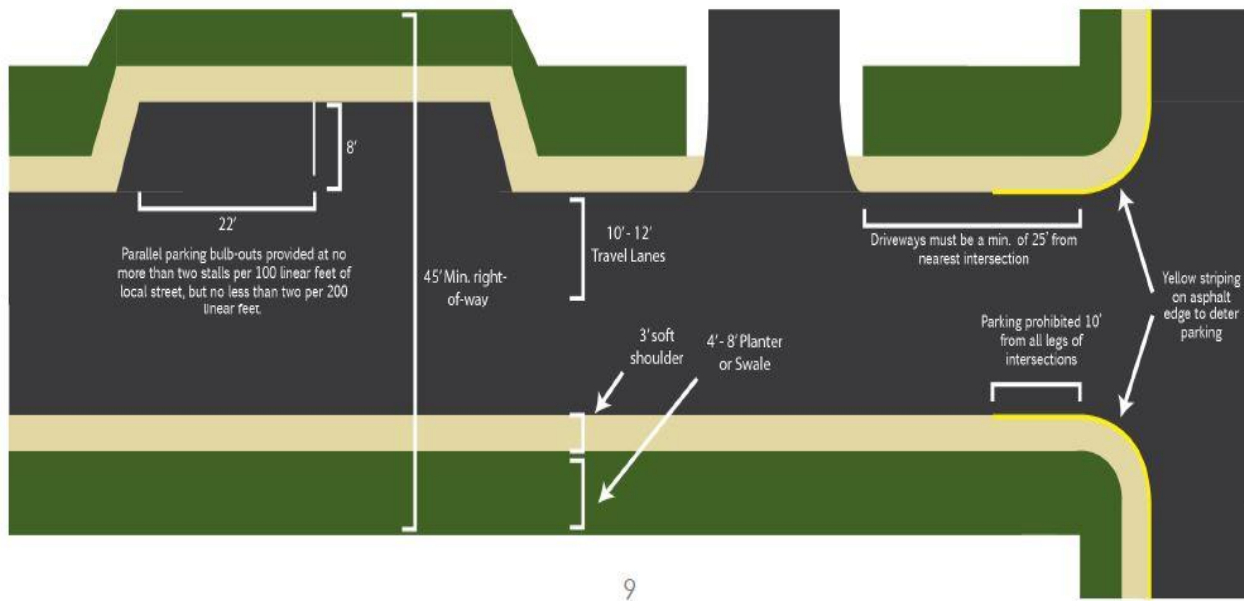
Functional Class	Min. ROW Width	Travel Lanes	Planter with Street Trees or Swale with Street Trees	On-Street Parking	Sidewalks, Curbs and Gutters	Soft Shoulder	Bicycle Lanes
Alley	16'	12' min. paved width	none	Prohibited	None	None	None
Local Access	45'	10' min., 12' max.	Swale - 4' min., 8' max., both sides	Max: 2 per 100 l.f., Min: 2 per 200 l.f.	None	3' min., 5' max., one side min. (striped)	None
Highway Commercial and Industrial Local Street	51'	11' min., 12' max.	Planter- 6' min.	7', one side	5' min. sidewalk; curb and gutter both sides,	None	None
Collector	55'	11' min., 12' max.	Planter - 4' min., 8' max., both sides	7' min., if required	5' min. sidewalk; curb and gutter both sides,	None	Required in Commercial and Industrial Zones and per the City's TSP and Parks and Open Space Master Plan. If required, 5' min.
Coburg Loop Off-road Paths	16'	10' min., paved width	None	N/A	N/A	2' gravel, each side	N/A

** Note: these design standards are proposed for Coburg-owned facilities. Lane County owns and operates several collector and arterial streets within Coburg and Lane County Street Standards apply to these county owned facilities*

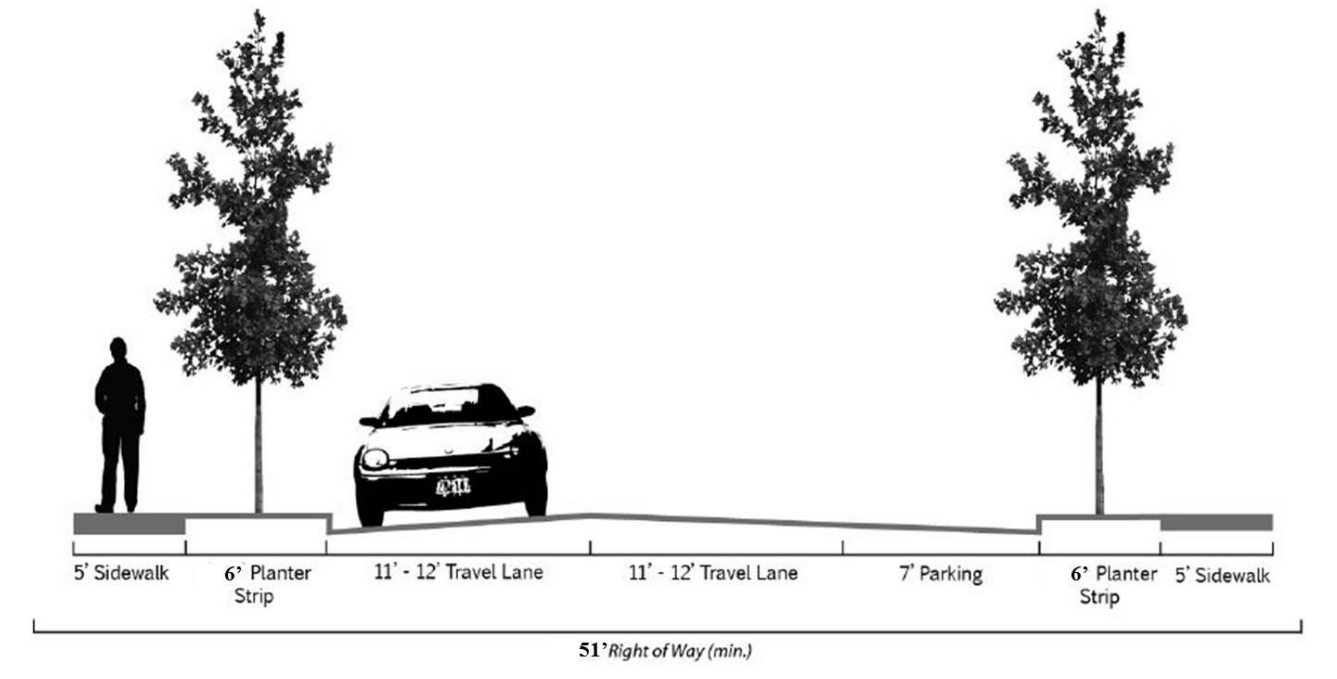
(ii) Local Street Standards



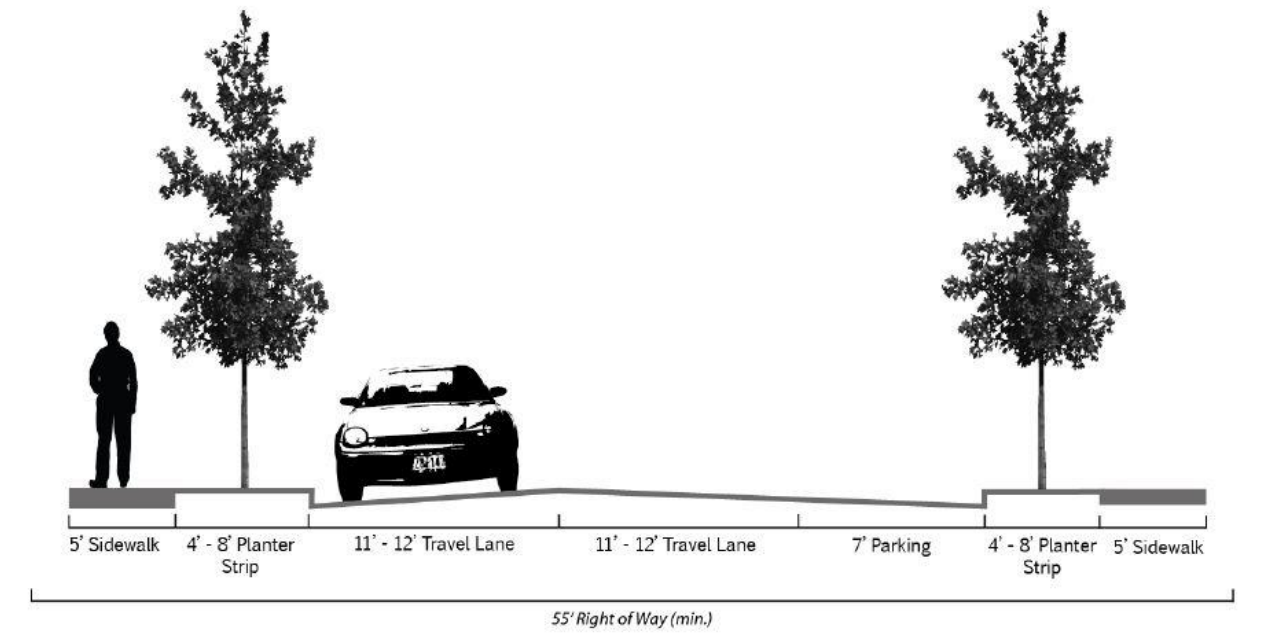
(iii) Local Street Detailed Standards



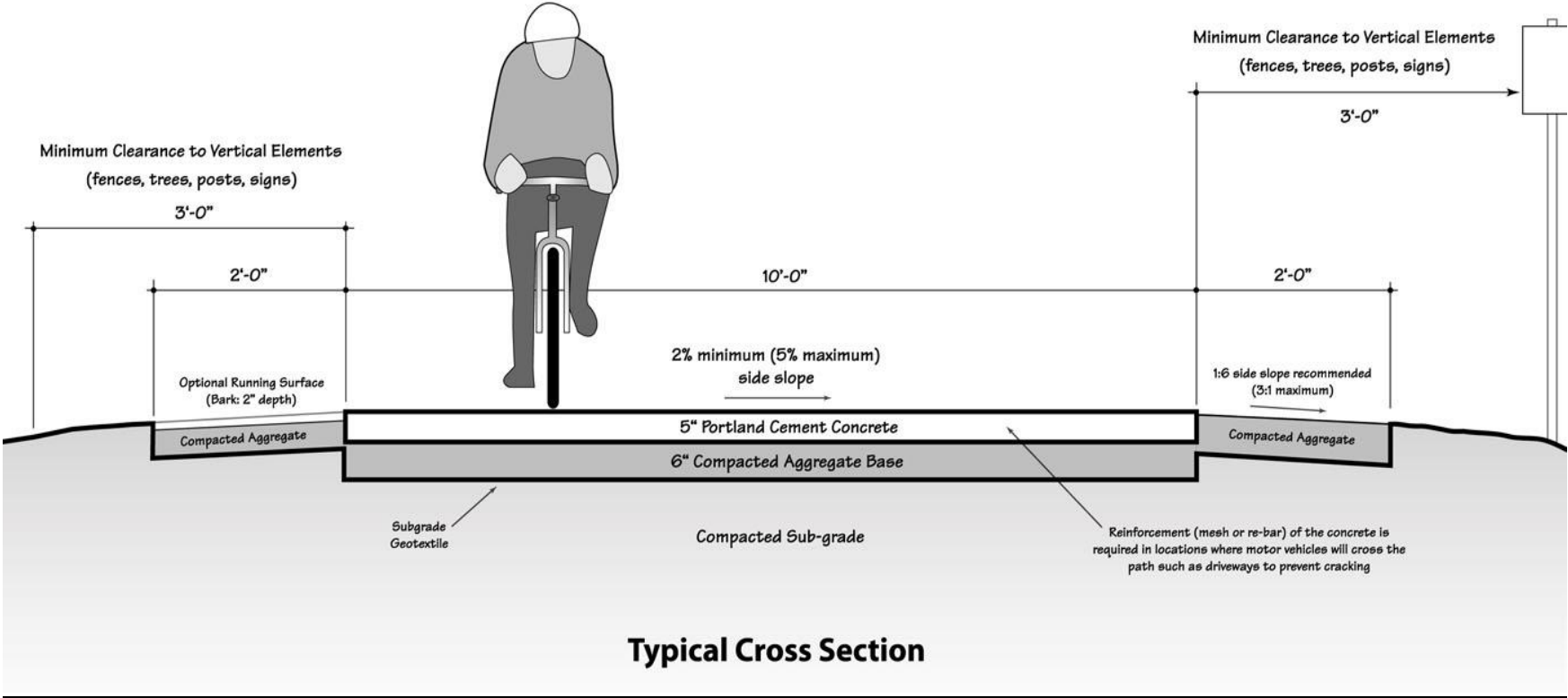
(iv) Commercial and Industrial Street Standards



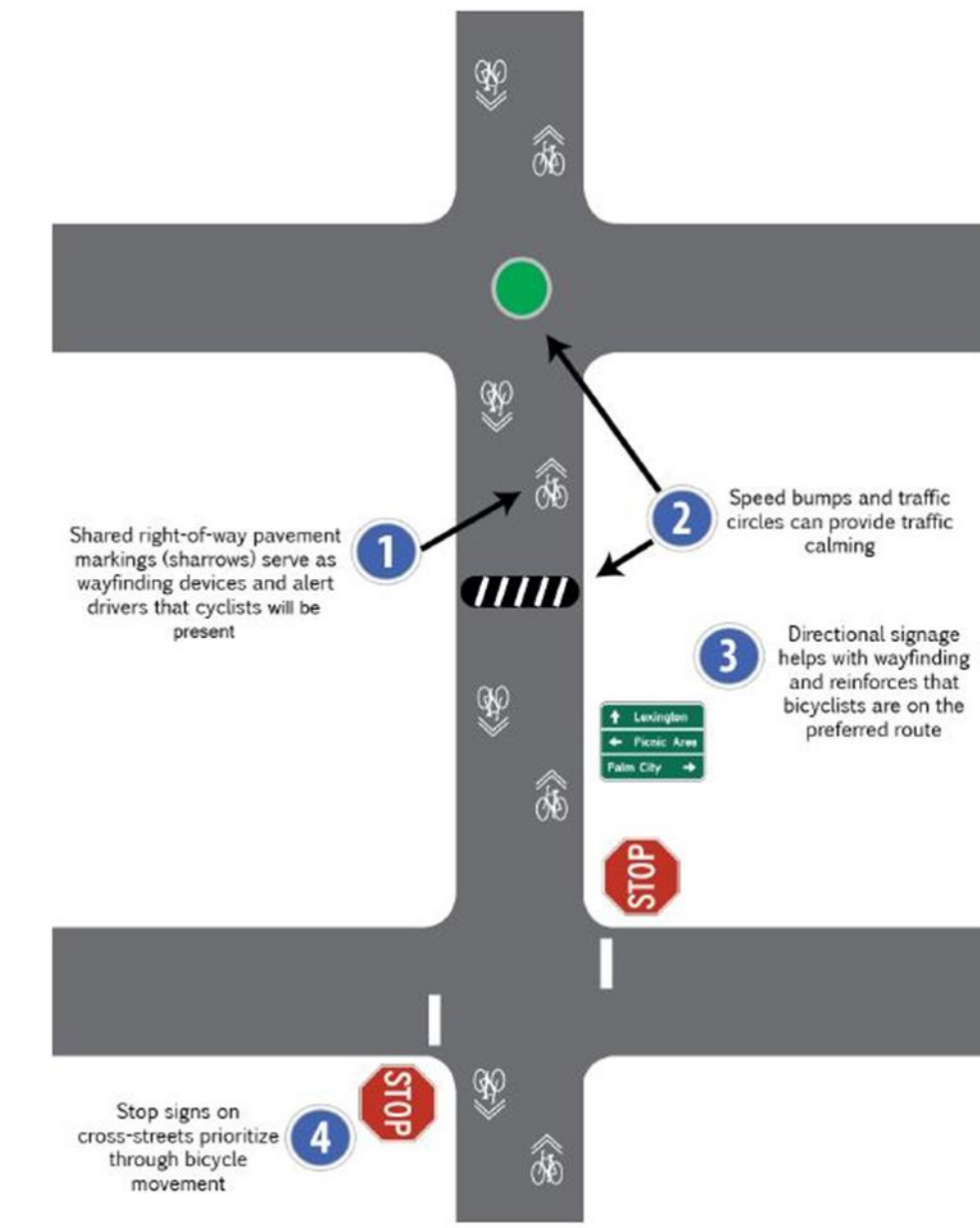
(v) Collector Street Standards



(vi) Coburg Loop Path Standards



- (vii) **Bicycle Boulevards.** Streets designated as Bicycle Boulevards in the Parks and Open Space Master Plan shall be improved with a combination of signage, traffic calming, crossing treatments, and street markings. Sharrows, shown as ① in the graphic below, and stop signs, shown as ④ in the graphic, are required. Speed bumps, traffic circles, and directional signage, shown as ② and ③ are optional.



(vii) Coburg Street Design Standards – Existing Roadways Table VIII(E)(1)(b)(vii)

Table VIII(E)(1)(b)(vii): Coburg Street Design Standards – Existing Roadways

Functional Class	Min. ROW Width	(Number) of Travel Lanes/Widths	Planter with Street Trees or Swale with Street Trees	On-Street Parking	Sidewalks, Curbs and Gutters	Soft Shoulder	Bicycle Lanes
Alley	N/A	Existing ROW width max	None	Prohibited	None	None	None
Local Access	N/A	(2)/8' min.**	Swale as needed for drainage	Max: 2 per 100 l.f., No min.	Match Existing, or none	Match Existing	None
Highway Commercial and Industrial Local Street	N/A	(2-min.)/11' min.	Match Existing	Match Existing	5' min., one side min.	None	None
Collector	N/A	(2-min.)/10' min.	Match Existing or 4' min. with new sidewalk	Match Existing	5' min.; one side min. sidewalk; Match Existing curb and gutter	Match Existing	Per City's TSP
Coburg Loop Off-road Paths	N/A	10' min.	None	N/A	N/A	Match Existing	N/A

** Note: these design standards are proposed for Coburg-owned facilities. Lane County owns and operates several collector and arterial streets within Coburg and Lane County Street Standards apply to these county owned facilities.*

*** Any roadway narrower than 20' shall have compacted gravel shoulders equaling a total width of 20' of hard surface.*

d. Landscaping. See ARTICLE VIII.H & I for standards.

e. Access and Spacing Requirements.

- (1) When new approach roads are planned or constructed near the interchange, unless no alternative exists, the nearest intersection on a crossroad shall be no closer than 1,320 feet from the I-5 interchange. Measurement is taken from the ramp intersection or the end of a free flow ramp terminal merge lane taper.

f. Street Connectivity.

- (1) No dead-end streets will be permitted, unless topographic or environmental constraints require a dead-end. If a street dead-ends, pedestrian and cyclist accessways must be provided. The dead-end must be a “hammer head” or equivalent design for emergency vehicle access and turn-around, and must be built to fire code.
- (2) Streets that are planned to connect through when adjacent developments are constructed may temporarily dead-end, provided a “hammer head” or equivalent turn-around, built to fire code, is provided in the interim period.
- (3) The City may require additional pedestrian and bike connections adjacent to new residential development.

2. Street trees shall be provided along streets according to the following standards and in compliance with City of Coburg Public Works Department recommended list of street trees.

- a. Street trees are required for all new development, and shall be maintained by the adjacent property owner.
- b. Tree wells at a minimum of five feet in width shall be installed next to the curb or edge of pavement.
- c. The minimum caliper or diameter breast height at planting shall be 2 inches, based on the American Association of Nurserymen Standards.
- d. Trees shall be planted no more than 25 feet apart, except where this spacing would conflict with existing trees, retaining walls, curb cuts, utilities, or similar permanent physical barriers.
- e. Plant species must be native or not require irrigation once established. Underground irrigation shall be provided for trees that are not drought-tolerant. If the plantings fail to survive or are otherwise not maintained in good condition, the property owner shall replace them with an equivalent species and size within 180 days.
- f. The use of large canopy trees is encouraged.
- g. Nothing contained herein shall be deemed to impose any liability upon the City, its officers, or employees, nor to relieve the owner of any private property from the duty to keep any tree or shrub upon his or her property or under his or her control from constituting a hazard or public nuisance.

3. Additional Street Standards

- a. Street and sidewalk design must be in compliance with American Association of State Highway and Transportation Officials (AASHTO) standards, National Association of City Transportation Officials (NACTO) standards, Manual on Uniform Traffic Control Devices (MUTCD), Oregon standard drawings and specifications, and City of Coburg standards.
- b. Grades and curves.
 - (1) Grades shall not exceed five percent on minor arterials, 10 percent on collector streets or 12 percent on other streets. Center line radii of curves shall not be less than 200 feet on minor arterials and collectors streets 100 feet on other streets, and shall be to an even 10 feet. Where existing conditions, particularly the topography, make it otherwise impractical to provide buildable sites, the Planning Official may accept steeper grades and sharper curves. In flat areas, allowance shall be made for finished street grades having a minimum slope, preferably, of at least one percent.
 - (2) A minimum required 100 foot tangent section at all intersections shall be required.
- c. Blocks.
 - (1) General. The length, width, and shape of blocks shall take into account the need for adequate building site size and street width and shall recognize the limitations of the topography.
 - (2) Size. Minimum block length for new local streets is 400 feet and maximum block length is 600 feet, unless topographic or environmental constraints are present.
 - (3) Easements.
 - (i) Utility lines – Easements for water mains, electric lines or other public utilities shall be dedicated wherever necessary. The easements shall be at least 10 feet wide and centered on lot or parcel lines, except for utility pole tieback easements which may be reduced to six feet in width.
 - (ii) Water courses – if a tract is traversed by a water course such as a drainage way, channel or stream, there shall be provided a storm water easement or drainage right-of-way conforming substantially with the lines of the water course, and such further width as will be adequate for the purpose. Streets or parkways parallel to the major water courses may be required.
- d. Intersections of Streets, Alleys, and Paths.
 - (1) Angles. Streets shall be laid out to intersect at angles as near to right angles

as practical except where topography requires a lesser angle, but in no case shall the acute angle be less than 80 degrees unless there is a special intersection design. A minor arterial or collector street intersecting with another street shall have at least 100 feet of tangent adjacent to the intersection unless topography requires a lesser distance. Other streets, except alleys, shall have at least 50 feet of tangent adjacent to the intersection unless topography requires a lesser distance. Intersections which contain an acute angle of less than 80 degrees or which include a minor arterial street shall have a minimum corner radius sufficient to allow for a roadway radius of 20 feet and maintain a uniform width between the roadway and the right-of-way line. Ordinarily, intersection of more than two streets at any one point will not be approved.

- e. Reserve strips. Reserve strips or street plugs controlling access to streets will not be approved unless necessary for the protection of the public welfare or of substantial property rights, and in these cases they may be required. The control and disposal of the land comprising such strips shall be placed within the jurisdiction of the City under conditions approved by the Planning Official.
- f. Public access ways. When necessary for public convenience and safety, the Planning Commission may require the land divider to dedicate to the public access ways to connect cul-de-sacs, to pass through oddly shaped or unusually long blocks, to provide for networks of public paths according to adopted plans, or to provide access to schools, parks or other public areas, of such design, width and location as reasonably required to facilitate public use.
- g. Street Names. Except for extensions of existing streets, no street name shall be used which will duplicate or be confused with the name of an existing street. Street names and numbers shall conform to the established pattern in the City and shall be subject to the approval of the Planning Official. All street signs and street lights shall be installed by the City and the cost of such installation and materials shall be assessed to the developer of the land division or partition.
- h. Alignment. As far as is practical, streets other than minor streets shall be in alignment with existing streets by continuations of the center lines thereof, staggered street alignment resulting in "T" intersections shall, whenever practical, leave a minimum distance of 200 feet between the center lines of streets having approximately the same direction and, in no case, shall be less than 125 feet.
- i. Existing Streets. Whenever existing streets adjacent to or within a tract are of inadequate width, additional right-of-way shall be provided at the time of the land division.

- j. Half Streets. Half streets, while generally not acceptable, may be approved where essential to the reasonable development of the subdivision of partition when in conformity with the other requirements of these regulations and when the Planning Official finds it will be practical to require the dedication of the other half when the adjoining property is divided. Whenever a half street is adjacent to a tract to be divided, the other half of the street shall be provided within such tract. Reserve strips and street plugs may be required to preserve the objectives of half streets.
- k. Streets Adjacent to Railroad Right-of-way. Wherever the proposed land division contains or is adjacent to a rail road right -of-way, provision may be required for a street approximately parallel to and on each side of such right-of -way at a distance suitable for the appropriate use of the land between the streets and the railroad. The distance shall be determined with due consideration at cross streets of the minimum distance required for approach grades to a future grade separation and to provide sufficient depth to allow screen planting along the railroad right-of-way.
- l. Marginal Access Streets. Where a land division abuts or contains an existing or proposed arterial street, the Planning Official may require marginal access streets, reverse frontage lots with suitable depth, screen planting contained in a non-access reservation along the rear or side property line, or other treatment necessary for adequate protection of residential properties and to afford separation of through and local traffic.
- m. Alleys. Alleys shall be provided in commercial and industrial districts, unless other permanent provisions for access to off -street parking and loading facilities are approved by the Planning Official. The corners of alley inter sections shall have a radius of not less than 12 feet

F. Other Public Improvements

- 1. **Applicability.** The following requirements apply to all new construction or as specified otherwise. All public improvements must conform to city ordinances and policies, specifications, or standards.
- 2. **Procedures.** Public improvements installed by any person or entity that is not the City shall comply with the following procedures:
 - a. Improvement work shall not be commenced until plans have been checked for adequacy and approved by the City. To the extent necessary for evaluation of the proposal, the plans may be required before approval of the tentative plan of a subdivision or partition.

- b. Improvement work shall not commence until after the City is notified, and if work is discontinued for any reason it shall not be resumed until after the City is notified.
- c. Improvements shall be constructed under the inspection and to the satisfaction of the City. The City may require changes in typical sections and details in the public interest if unusual conditions arise during construction to warrant the change.
- d. Underground utilities installed in streets shall be constructed prior to the surfacing of the streets. Stubs for service connections for underground utilities shall be placed to a length eliminating the necessity for disturbing the street improvements when service connections are made.
- e. A map showing improvements as built shall be filed with the City upon completion of the improvements.

- 3. **Specifications for Improvements.** Public improvements and private streets shall also be consistent with public works design standards and standard specifications as adopted by the Public Works Director.
- 4. **Dedications.** As a condition of any development, the City may require dedication and improvement of public ways for automobile, bicycle and pedestrian use; easements for water, wastewater, and stormwater infrastructure; easements for utilities; dedication of open space; and dedication for other public purposes.
- 5. **Sewage.** All buildings within the city limits must connect to the city sewer system.
- 6. **Water Supply.** All lots and parcels in any land division shall be served by the Coburg water system.

Water lines and fire hydrants serving each building site in a subdivision and connecting the subdivision to city mains shall be installed. The design shall take into account provisions for extension beyond the subdivision and adequately grid the city system.

If water mains are required to directly serve property outside the subdivision, the City will reimburse the subdivider an amount estimated to be the proportionate share of the cost for each connection made to the water mains by property owners outside the subdivision for a period of ten years from the time of installation of the mains. The actual amount shall be determined by the city at the time of approval of the plat, considering current construction costs.

7. **Surface Drainage.** Drainage facilities shall be provided within any new subdivision and connect the subdivision drainage to drainageways outside the subdivision. Design of the drainage system within the subdivision shall take into account the capacity and grade necessary to maintain unrestricted flow from areas draining through the subdivision and to allow extension of the system to serve such areas.
8. **Streets.** Public streets, including alleys, within a subdivision and public streets adjacent but only partially within a subdivision shall be improved to City street standards in ARTICLE VIII. Catch basins shall be installed and connected to drainage tile leading to drainage ways. Upon completion of the street improvement, monuments shall be re-established and protected in monument boxes at every public street intersection and all points of curvature and points of tangency of their centerlines.
9. **Sidewalks.** Where required, sidewalks shall have a minimum paving width of five feet.
10. **Bicycle routes.** If appropriate to the extension of an existing or planned system of bicycle routes, the Planning Commission may require the installation of separate bicycle lanes within streets and separate bicycle paths.
11. **Improvements in Partitions.** The same improvements shall be installed to serve each building site of a partition as is required of a subdivision. However, if the City finds that the nature of development in the vicinity of the partition makes installation of some improvements unreasonable, the City shall except those improvements.
12. **Other.** The developer shall make necessary arrangements with utility companies or other persons or corporations affected for the installation of underground lines and facilities. Electrical lines and other wires, including but not limited to communication, street light and cable television, shall be placed underground.

G. Exception to Height Regulations

The height limitations contained in ARTICLE VII do not apply to spires, belfries, cupolas, antennae, water tanks, ventilators, chimneys or other appurtenances usually required to be placed above the roof level and not intended for human occupancy.

H. Fences and Walls

1. Fences and walls are allowed in any required front yard setback, provided they do not exceed 3.5 feet in height.

2. Fences and wall are allowed in any rear or side yard, provided they do not exceed six feet in height.
3. The height of fences or walls in rear or sideyard setback areas abutting a public street shall be 48 inches or less if said fences or walls are within 10 feet of any public street except an alley.
4. The framework for newly constructed fences and walls shall face toward the builder's property, except where fences are jointly constructed.
5. All fences shall meet the vision control regulations in ARTICLE VIII.A.

I. Screening Standards for Multi-Family, Commercial and Industrial Development

1. **Unless otherwise specified in this code, screening shall be required:**
 - a. When commercial or industrial districts abut residential districts
 - b. For outdoor mechanical devices
 - c. For outdoor storage yards and areas
 - d. For trash receptacles
 - e. For multi-family developments
 - f. Parking areas with more than two off-street spaces
2. **Screening** shall be a non-see through or sight-obscuring fence, evergreen hedge, or decorative wall (i.e., masonry or similar quality material) shall be erected along and immediately adjacent to the abutting property line.
3. **Trash receptacles.** Trash receptacles shall be oriented away from adjacent buildings and shall be completely screened with an evergreen hedge or solid fence or wall of not less than feet in height.
4. **Parking lots.** Parking areas with more than two off street spaces shall be screened with an evergreen hedge or fence at least four feet high. To the greatest extent practicable, such parking areas should be situated away from neighboring residential units and shall be located to the rear or side of the multi-family development. Parking areas with five or more spaces shall be landscaped and provide the required number of parking spaces in accordance with Section VIII of this Code.

5. The following screening standards shall apply:

- a. Such a fence, wall or other structure shall screen at least 70 percent of the view between the districts. A hedge shall, within one year of planting, screen 70 percent of the view between the districts.
- b. The maximum allowable height of fences and walls is six feet, as measured from the lowest grade at the base of the wall or fence, except that retaining walls and terraced walls may exceed six feet when permitted as part of a site development approval, or when approved to construct streets and sidewalks.
- c. A building permit is required for walls exceeding six feet in height, in conformance with the Uniform Building Code.
- d. If vegetation is used, it must remain living after planting and shall be continuously maintained by the property owner. If the vegetation fails to survive or is otherwise not maintained in good condition, the property owner shall replace them with an equivalent species and size within 180 days.
- e. Any fence, hedge and wall shall comply with vision clearance standards in ARTICLE VIII.A and provide for pedestrian circulation where required.

J. Cottage Housing

1. Cottage Housing Development and Design Standards

a. Table 4(2)(a) Development Standards:

Cottage Size	The gross floor area of each cottage shall not exceed 1200 square feet. At least 50% of the cottages in each cluster shall have a gross floor area less than 1000 square feet. “Gross floor area” does not include: a) interior space with a ceiling height of six feet or less; b) basements, c) architectural projections, such as bay windows, fireplaces, or utility closets, that are less than 24 inches deep and six feet wide, d) attached, unenclosed porches, and e) garages or carports. The footprint may not exceed 850 square feet.
Density	Cottages may be built at up to twice the allowed density for single family detached residences in the underlying zone A cluster shall consist of no more than 10 and no fewer than four units.
Setbacks	The minimum setback for any structure shall be 10 feet from any public right-of-way or other structure. Cottages shall be no more than 25 feet from the common open space, measured from the façade of the cottage to the nearest delineation of the common open space. Distance between structures shall be a minimum of five feet.
Maximum Height	25'
Lot Coverage	Max. for all structures in cottage development shall not exceed 60%

b. Design Standards

(1) Orientation of Dwelling Units. Dwellings within a cottage housing development shall be clustered and homes within the clusters shall be oriented to promote a sense of community within the development.

- (i) Each cottage shall have a primary entry oriented to a common open space.
- (ii) ADUs are not allowed as part of a cottage housing development.

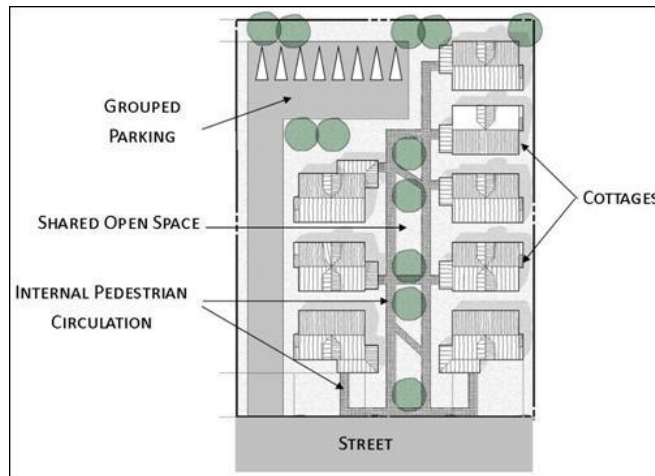
(2) Off-Street Parking Requirements

- (i) One off-street parking space shall be required for each cottage.

- (ii) One additional guest parking space shall be provided for every three cottages, rounded up to the next whole number.
- (ii) The off-street parking requirements may be waived or reduced if sufficient on-street parking is available within 800 feet of the property.

(3) Parking Design

- (i) Parking shall be separated from the common area and public streets by landscaping and/or architectural screening. See image below for visual representation of grouped parking. This image is an example only and not intended to show a required site plan.



- (ii) Parking areas shall be accessed only by a private driveway or public alley.
- (iii) Design of carports and garages, if provided, – including roof lines-- shall be similar to and compatible with that of the cottages.
- (iv) Parking areas shall be limited to no more than five contiguous spaces.

(4) Walkways

- (i) A system of interior walkways shall connect each cottage to at least one other cottage and to the parking area.

(5) Community Assets

- (i) Common Open Space. Each cluster of cottages shall have at least 200 square feet of open space per cottage, with a common open space provided in one contiguous, useable space.
- (ii) Community Building. Single-story community buildings, limited to 1200 square feet, are permitted, so long as they are clearly incidental in use to the dwelling units. A community building converted from an existing building may be larger than 1200 feet.

K. Accessory Dwelling Units (ADUs)

1. General Standards for Attached Accessory Dwelling Units.

- a. Creation. An ADU may be created through new construction or conversion of, or addition to, an existing structure (including legal non-conforming structures).
- b. Size. The total square footage of an ADU shall not exceed 1,000 square feet. Total square footage is measured at the exterior perimeter walls and is defined as all square footage inside of the dwelling, including, but not limited to hallways, entries, closets, utility rooms, stairways and bathrooms.
- c. Building Height/Interior Setback.
 - (1) For ADUs located in the Traditional Residential (TR) zone building heights, and setbacks shall conform to the standards set forth in Article VII, Section A(6)&(7).
 - (2) For ADUs in located In the Traditional Medium Residential (TMR) zone, building heights and setbacks shall conform to the standards set forth in Article VII, Section B (5)&(6).
- d. Maximum Bedrooms. The ADU shall contain no more than 2 bedrooms.

2. General Standards for Detached ADUs. In addition to the standards in ARTICLE VIII.K.1 detached ADUs shall comply with the following:

- a. Building Size. Up to 300 square feet of un-heated garage or storage space attached to the ADU is allowed and is not counted in the allowable total building square footage.
- b. Pedestrian Access. A pedestrian walkway shall be provided from the street or alley to the primary entrance of the ADU. The pedestrian walkway shall be a hard surface (concrete, asphalt, gravel or pavers).
- c. Outdoor Storage/Trash. Outdoor storage and garbage areas shall be screened from view from adjacent properties and those across the street or alley with a minimum 42-inch tall and 100 percent site obscuring fence or enclosure on at least three sides.

L. Design Standards and Guidelines

1. Purpose

The design standards in this section are intended to ensure that new development contributes to the overall livability of the community by:

- a. Preserving and enhancing the small town and historic character of the Coburg;

- b. Ensuring architectural compatibility;
- c. Providing a physical setting that is safe and inviting for walking and other pedestrian activity;
- d. Promoting design that is aesthetically pleasing and consistent with the values of the community as expressed in the Comprehensive Plan.

2. **Applicability**

These standards apply to all new development and substantial improvements, unless otherwise stated within the Coburg Zoning Code. Substantial improvements shall include the following:

- a. Additions that consist of more than 33% of the total floor area of the primary structure and are visible from a public-right-of-way; or
- b. Additions that consist of more than 50% of the total floor area of the primary structure and are not visible from a public-right-of-way.

3. **Standards and Guidelines**

Terms used in this section are intended as follows:

- a. Purpose – The purpose statement explains the intent of the standard for use in interpretations and discretionary reviews where the standards are applied.
- b. Design Standard – The design standards are clear and objective standards that shall be applied during administrative and/or discretionary reviews.
- c. Design Guidelines – The design guidelines are encouraged but not required as part of administrative reviews. They may be required as part of discretionary reviews.

4. **Single Family Detached, Manufactured, Single-Family Attached and Multi-Family Dwellings** (do not apply to mixed use structures; see ARTICLE VIII.M)

- a. Front Porch (does not apply to multi-family unless specified)
 - (1) Purpose
 - (i) Together with street-facing window and the front door, front porches and deck connect the inside of the house with the outside of the house. Porches and decks, in the best examples, make “outside rooms” by extending the indoor living spaces.

- (ii) Porches and decks enable residents to participate either actively or passively with activities on the street.
- (iii) Porches and decks contribute to safety of the neighborhood by providing residents with a place to monitor activity on the street.

(2) Design Standard (minimum requirement)

- (i) Front porches must be oriented towards the street.
- (ii) The minimum finished height of a front porch is 13 inches above grade. The maximum-finished grade for an entry porch in a single-family residential zone is 3 feet above grade.
- (iii) The minimum roof pitch for a front porch is 3:12.
- (iv) Porches and decks must be a minimum of 5 feet wide.
- (v) Porches and decks need to be a minimum of 25 percent of the length of the primary street facing façade.
- (vi) For multi-family dwellings, ground floor units closest to street frontage must have a front porch that is a minimum of five feet wide.

(3) Design Guidelines

- (i) Porches more than 16 inches above grade should consider a hand rail from the top of the front porch to the first stair.
- (ii) Tapered wood columns often exhibit a 2:1 ratio from the top of the column to the base of the column with the base of the column not exceeding 20 inches.
- (iii) Wider front porches are preferred for their ability to make comfortable spaces.
- (iv) The use of a projecting wood cap or sill is encouraged at the base of the column.

b. Landscaping

(1) Purpose

- (i) Landscaping helps integrate the dwelling with the lot.
- (ii) Landscaping enhances the site through the careful placement of plantings and other landscape features.
- (iii) Landscaping helps create a transition between the street and the front door.
- (iv) Landscaping helps define neighboring property lines, outdoor sitting areas and recreational areas.
- (v) Landscaping helps screen/soften foundation walls.

(2) Design Standards

- (i) Chain link fencing between the front façade and the street is prohibited.
- (ii) No more than 30 percent of the front yard area shall be pavement. Driveway area is not included in this calculation.
- (iii) See requirements for Street Trees at Article VIII, Section E (2).

(3) Design Guidelines

- (i) Every effort should be made to incorporate plantings that are consistent with planting in the neighborhood.
- (ii) Clustering shrubs is preferred over linear plantings.
- (iii) Foundation walls greater than 12 feet high should be screened/softened with landscaping at a preferable rate of one gallon shrub for every three lineal feet of foundation.
- (iv) The planting of invasive species and/or nuisance plants, such as English Ivy, is discouraged.
- (v) Decorative fencing that is less than 3 feet high and no more than 50 percent site obscuring is encouraged within the front yard.

c. Vertical-Oriented Windows

(1) Purpose

- (i) The size, shape and location of doors and windows define the character and, in many instances, typology of the residence.
- (ii) Windows provide light and air.
- (iii) Windows and doors contribute to the “face” of the residence and the residences' sense of being inviting.

(2) Design Standard (minimum requirements along street-facing facades):

- (i) New dwellings, remodels and additions must incorporate windows that are taller than wide.

(3) Design Guidelines

- (i) Double hung windows are preferred.
- (ii) Two or more vertical windows can be grouped together to create a horizontal window. Windows units are allowed provided that they appear as a grouping of standard 2:1 windows.
- (iii) The following window types and window elements are

discouraged:

- (aa) Mirror, reflective or opaque glass
- (bb) Horizontal slider windows
- (cc) Arched windows

d. Doors (Main Entrance) (does not apply to multi-family unless specified)

(1) Purpose

- (i) Ensure that the main entrance to the house is prominent (visible), interesting and inviting

(2) Design Standards

- (i) Front doors shall face the street.
- (ii) For multi-family dwellings, front doors for ground floor units must face the street.

(3) Design Guidelines

- (i) Transom windows are encouraged above street facing doors.

e. Roof Form / Roof Pitches (does not apply to multi-family unless specified)

(1) Purpose

- (i) Ensure that the roofs of new houses and additions are compatible with roofs found on houses in the core area, especially those houses on the historic registrar.

(2) Design Standard (minimum requirements):

- (i) The roof pitch of new houses and additions, including gable dormers must be a minimum of 6:12.
- (ii) Dormers must include an operable window.
- (iii) New homes, especially on infill lots must incorporate roof forms that are compatible with roof forms, in the neighborhood. In the core area roof forms and roof pitches must be compatible with homes on the historic register.
- (iv) Roof eaves must be a minimum of 12 inches.
- (v) Shed roofs and shed roof dormers are prohibited from facing the street.
- (vi) Skylights, and other types of equipment not inherent to the function of the roof are prohibited on the street facing façade.
- (vii) Multi-family dwellings must have a pitched roof.

(3) Design Guidelines

- (i) Repair and maintenance of original roof forms, especially in the core area should retain where possible the roof type, chimneys, cornices, parapets, pediments, friezes, exposed rafters and other details
- (ii) Extending rooflines as is practiced on many of Coburg's homes, contributes to the façade by bringing shadows and a sense of depth (relief) to the façade.

f. Materials

(1) Purpose

- (i) Use materials and details that are compatible with Coburg's historic homes.

(2) Design Standard (minimum requirements)

- (i) The use of concrete and concrete block on foundation wall greater than 3'-0" tall is prohibited.
- (ii) The use of vinyl siding, aluminum siding, T-111, EIFS, stucco, cinderblock, plastic and faux stone is prohibited on the front façade of the building.
- (iii) The use of metal siding is prohibited on accessory structures over 200 sq. ft.

(3) Designs Guidelines

- (i) Horizontal wood siding and wood shingles are the preferred exterior siding material. Composite boards and cementitious boards are also allowed provided that they are paint grade quality.

g. Architectural Details and Trim

(1) Purpose

- (i) Architectural Details and Trim add interest to the house giving its sense of warmth and character.
- (ii) Details and trim provide walls with shadows that give walls a sense of depth and permanence.

(2) Design Standards (minimum requirements)

- (i) Trim is required along rooflines, porches, windows, and doors.
- (ii) Door & Window trim must be: 5-1/2 inch minimum.
- (iii) Horizontal wood siding (preferred) and paint grade cementitious must be a minimum 3-1/2 inch wide.

(3) Design Guidelines

- (i) As a general rule details and trim should be incorporated (highlight) where vertical and horizontal surfaces meet- For example, where walls meet the roof or where two wall planes meet at a corner.
- (ii) The following trim elements help to create a rich and visually interesting streetscape: corner boards, eave returns, sting course or other horizontal trim elements at the floor level, barge boards / raking cornice, projecting rafter tails, and decorative wood gable ends.
- (iii) Residential details are typically found at the peak of the roof, the tops and bottoms of porch posts, porch railings and around windows and doors.

h. Garages

(1) Purpose

- (i) The focus on how garages are designed is intended to make sure that they do not become the primary element of the site or the house. Large, out of scale garages are not only unattractive but detract from the pedestrian realm by eliminating the physical and visual connection between activities in the house and activities on the street.

(2) Design Standards (minimum requirements)

- (i) The front of the garage must be a minimum of 5 feet behind the primary facade.
- (ii) Garage door can be no more than 150 square feet of the street facing façade

(3) Design Guidelines

- (i) Garages with two separate garage doors are encouraged
- (ii) Garage doors with glazing are encouraged

i. Additions

- (1) Purpose
 - (i) Additions need to be respectful and compatible of the original façade especially additions to historic home or to homes in historic districts.
 - (2) Design Standard (minimum requirement)
 - (i) Additions must maintain the existing height to width ratios of building planes and sub-elements such as windows and doors
 - (3) Design Guidelines
 - (i) Where possible additions should be limited to the rear and side yards.
 - (ii) Where possible, original building entrances, front porch and projecting features such as a balconies, bays, and dormer windows must be retained.
- j. Private Open Space (applies to multi-family in all zones except C-1)
- (1) Purpose
 - (i) The Multi-Family Dwelling Private Open Space standards in this subsection apply to ground-floor and upper-floor multi-family dwelling housing units, and seek to enhance the attractiveness of the area and increase the use of major landscape features that can help tie the public and private open spaces together.
 - (2) Design Standards (minimum requirement)
 - (i) A minimum of 40 percent of dwelling units in a multi-family structure shall have private open space.
 - (ii) The minimum area of ground level private open space shall be 100 square feet and 20 square feet for a balcony.
 - (iii) Private open space may be covered but not enclosed (i.e., space between a floor, decking, or ground level and a roof structure has more than three sides taller than 42 inches in height).
- k. Building exteriors (applies only to multi-family)
- (1) Purpose
 - (i) Building facades enhance the character of buildings, and maintain the historic character of Coburg.

(2) Design Standards (minimum requirements)

- (i) Building facades facing a public street shall have no more than 100 feet without providing variation in building material or articulation.
- (ii) Buildings within 40 feet of a front line shall have their primary orientation toward the street.
- (iii) Ground floor main entrances located within 40 feet of a street must face the front lot line.
- (iv) Main entrances to upper story units shall be provided from the interior of the building.
- (v) Street façades shall contain windows covering a minimum of 15 percent of the façade of each floor.
- (vi) Neither the maximum length nor width of any building may exceed 100 feet in a residential zone or 150 feet in the C-1 zone.

5. Commercial and Industrial (in all zones except C-1 (unless specified), TR, and TMR)

a. Parking Area Landscaping

(1) Purpose

- (i) Landscaping helps screen the parking area both from the development and right-of-way.
- (ii) Landscaping enhances the site through the careful placement of plantings and other landscape features.
- (iii) Landscaping helps reduce stormwater run-off by reducing the amount of impervious surface.

(2) Design Standards (minimum requirements)

- (i) A minimum of 10 percent of the total off-street parking area shall be landscaped to provide a minimum 40 percent shade coverage at tree maturity. The parking area shall be computed by adding all areas used for access drives, aisles, stalls, and maneuvering within that portion of the site that is devoted to parking and circulation.
- (ii) Planning staff will confirm that the proposed off-street parking area meets the standard based on an authoritative tree guide, or

on a landscaping plan prepared by a licensed landscape architect or arborist certified by the International Society of Arboriculture.

b. Pedestrian and Bicycle Amenities and Connection.

(1) Purpose

- (i) Providing for bicycle amenities and connectivity to existing bicycle facilities.
- (ii) Encourages alternative modes of transportation.

(2) Design Standards (minimum requirements)

- (i) Future commercial and industrial development shall provide safe and convenient pedestrian and bicycle access to all new and existing park and open space areas, including the Coburg Loop Path.
- (ii) New commercial development shall provide support facilities for employees who are commuting by bike, such as by providing showers, lockers, and long term bike parking as set forth in ARTICLE VIII.B.6.
- (iii) Continuous pedestrian walkways shall be provided from the primary frontage sidewalk for pedestrians to access building entrances. Internal pedestrian walkways, which are distinguishable from parking and driving areas, shall be provided for pedestrians to access the buildings from the parking lots.

c. Exterior lighting.

(1) Purpose

Outdoor lighting must be controlled in order to reduce light pollution, preserve the night sky for astronomy, protect flora and fauna from the negative effects of artificial light, and conserve energy.

(2) Design Standards (minimum requirements)

- (i) All exterior lighting shall be shielded and reflected downward, as shown in Figure VIII.L.5.c., to minimize glare and prevent light trespass on adjacent parcels, other land uses, and street rights-of-way.

d. Building Exteriors.

(1) Purpose

- (i) Building façades enhance the character of buildings, and maintain the historic character of Coburg.
- (2) Design Standards (minimum requirements)
- (i) Commercial and industrial building façades facing a public street shall have no more than 100 feet without providing variation in building material or articulation.
 - (ii) Ground floor windows are required for all office and commercial uses and all development in the CI zone. All elevations of those uses abutting a public street shall provide windows for at least 25 percent of the ground floor wall. Building elevations adjacent to alleys or vehicle accessways, used primarily for servicing and deliveries are exempt from this standard.
 - (iii) In the CI zone, the primary entrance to all buildings shall be visible from the street.

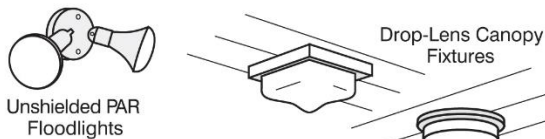
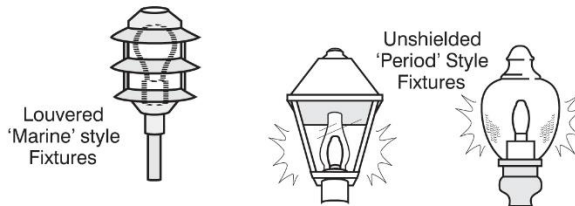
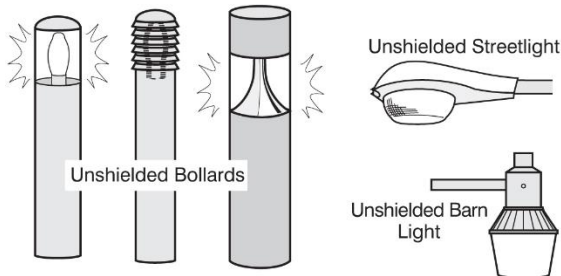
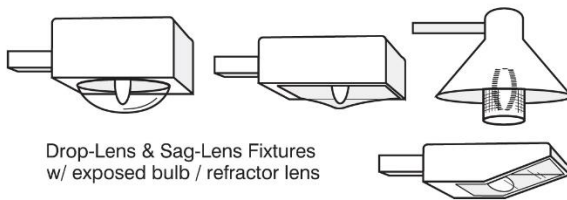
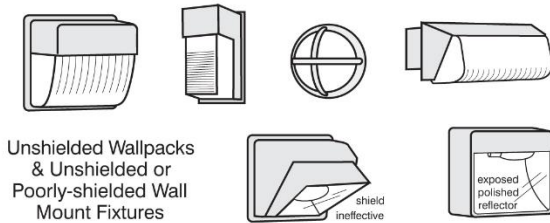
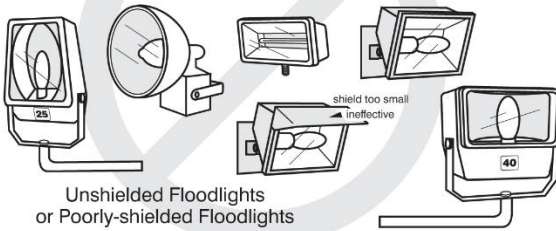
Figure VIII.L.5.c

Figure VIII.L.5.c

Examples of Acceptable / Unacceptable Lighting Fixtures

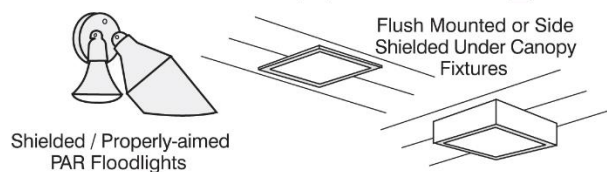
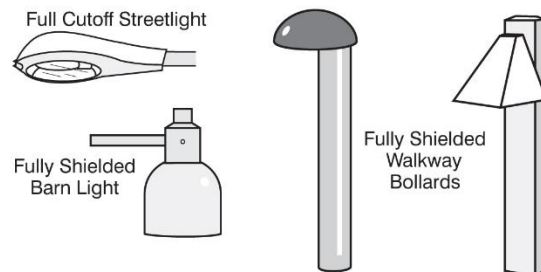
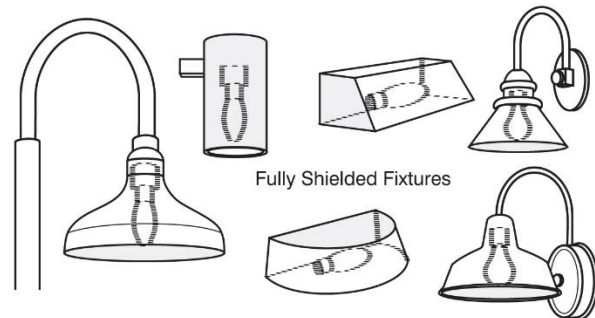
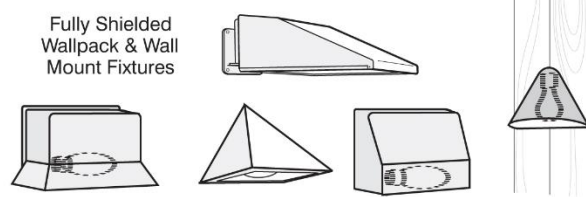
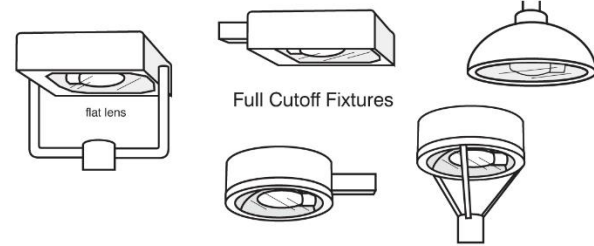
Unacceptable

Fixtures that produce glare and light trespass



Acceptable

Fixtures that shield the light source to minimize glare and light trespass
and to facilitate better vision at night



Illustrations by Bob Crelin© 2005. Rendered for the Town of Southampton, NY.

e. Sound Transmission/Vibrations.

(1) Purpose

- (i) Intended to minimize adverse impacts on nearby residents or occupants of nearby properties.
- (ii) Intended to protect nearby non-industrial businesses from the negative impacts of industrial uses.

(2) Design Standards (minimum requirements)

- (i) **Vibration.** All permanent mechanical equipment (such as motors, compressors, pumps and compactors) that is the source of structural vibration or structural borne noise shall be vibration isolated within inertia blocks or bases or vibration isolator springs so that vibrations are undetectable off-site. Vibrations from temporary construction and vehicles which leave the site (such as trucks, trains, airplanes and helicopters) are exempt. Vibrations lasting less than 5 minutes per day are also exempt. Vibrations from primarily on-site vehicles and equipment are not exempt.
- (ii) **Noise.** No commercial or industrial operation may cause or permit sound (measured at the property line) to intrude into another property which exceeds the limits set forth below:

Zoning District of Receiving Property	Max. Sound Level (dBA)
TR and TMR	55
C-1	60
C-2, LI, CI	65

- f. **Screening.** See standards in Article VIII, Section H(2). In addition, in the CI zone, truck parking for vehicles necessary for the operation of the facility shall be fully enclosed in a building or screened by a masonry or concrete wall that is an extension of the building and complements the façade of the building. The wall shall be a minimum of 8 feet tall and shall conceal trucks from public view.
- g. **Transit Stations and Stops.** When required, transit stations and stops shall conform to the standards of the Lane Transit District.

6. Design Standard Modification Process

- a. A modification to the design standards set forth in Article VIII, Section L may be approved through a Type II process on the basis of the application,

investigation and evidence submitted that all of the following circumstances are found to exist:

- (1) There is a demonstrable difficulty in meeting the specific requirements of the Single-Family Detached and Manufactured Dwelling Design Standards due to a unique or unusual aspect of the proposed use of a site;
- (2) Approval of the modification will not substantially negatively impact adjacent properties;
- (3) Approval of the modification is consistent with the stated Purpose of the Design Standards; and
- (4) The modification requested is the minimum modification which would alleviate the identified difficulty

M. Mixed Use

1. The following standards apply to mixed use and non-residential development in C-1, TR and TMR zones.

- a. Screening/buffering.
 - (1) Mechanical equipment, refuse collection and recycling areas for businesses shall be enclosed with a fence, wall, or structure high enough to screen all collection bins.
- b. Parking.
 - (1) Minimum parking requirements shall be determined by combining the requirements of the residential and the commercial use.
 - (2) Off-street parking shall be located to the side or rear of the building(s).
- c. Pedestrian amenities. Pedestrian sidewalks or walkways must be provided to connect the building entrance to the public right of way.
- d. Building orientation.
 - (1) All buildings shall have their primary entrance(s) oriented to the street. "Oriented to the street" means that the building entrance faces the street. Streets used to comply with this standard are public streets or private streets that contain sidewalks and street trees.
 - (2) On corner lots, buildings and entrances shall be oriented to the street corner; parking, driveways, and other vehicle areas shall be prohibited between buildings and street corners.

- e. Windows. Transparent ground floor windows must be installed for at least 50 percent of the length of the street wall and have an area equal to 15 percent of the ground-floor wall area of the street wall. Ground-floor wall area includes all wall areas up to 10 feet above finished grade.
- f. Façades.
 - (1) Façades of buildings or structures facing a public right-of-way must include horizontal articulation at least every 75 feet. Such articulation may include but is not limited to a perpendicular offset, pillar, or material change.
 - (2) No wall may extend horizontally for a distance greater than three times its average height without a change in elevation.

2. The following standards apply to mixed use development in the C-1 zone.

- a. The maximum height allowed in the zone may be increased by 10 feet above the maximum otherwise allowed where residential uses are provided above the ground floor (vertical mixed use) and where no height variance has been approved to a maximum height of 45 feet.
- b. Dwellings allowed above or behind a commercial use shall comply with the following standards:
 - (1) Parking, Garages, and Driveways. All off-street vehicle parking, including surface lots and garages, shall be oriented to alleys or located in parking areas located behind or to the side of the building; except that side-yards facing a street (i.e., corner yards) shall not be used for surface parking. On corner lots, garage entrances shall be oriented to a side street when access cannot be provided from an alley. These standards do not apply when prevented by existing developments or topography. Each dwelling unit shall provide the required number of ~~parking and~~ bicycle spaces as required in Article VIII.
 - (2) Use of Alleys. If more than four dwelling units are proposed, an alley or private mid-block lane shall be required for vehicle access. Alleys or mid-block lanes are not required when existing developments or topography prevents construction of an alley. As part of the development, the City may require dedication of right-of-way or easements and construction of pathways to provide pedestrian connections through a development site.
 - (3) Common Areas. A homeowners association or other legal entity shall maintain all common areas (e.g., walkways, drives, courtyards, private alleys, parking courts, etc.) and building exteriors. Copies of any applicable covenants, restrictions, and conditions shall be recorded and provided to the City prior to building permit approval.

3. The following standards apply to mixed use development in the TR and TMR zones.

- a. Density. Maximum Residential Density—Maximum residential density for mixed use development is controlled by the applicable lot coverage and building height standards.
 - (1) Locational. Mixed-use development is allowed only on properties abutting N. Willamette Street, West Van Duyn west of N. Willamette St., and North Coburg Road north of West Van Duyn Road.

N. Mobile Food Vending

1. Locational Standards.

- a. Mobile food carts are allowed on private property in the Central Business District (C-1), Highway Commercial District (C-2), Light Industrial District (L-1), and Campus Industrial District (CI), subject to property owner approval.
- b. Carts may not block motor vehicle access or pedestrian walkways.
- c. Mobile food carts may not occupy parking spaces required by other businesses at the location.
- d. Pedestrian (walk-up) traffic only is allowed (no drive-through service).

2. Design Standards.

- a. Mobile food carts may not exceed 26 feet in length, measured wall to wall.
- b. Mobile food carts shall enclose or screen from view of the right of way and abutting residentially zoned property all accessory items not used by customers, including but not limited to tanks, barrels, or other accessory items.
- c. Mobile food carts must be kept in good repair and maintained in a safe and clean condition.
- d. If provided, awning shall have seven feet of clearance between the ground and awning.
- e. Mobile food carts shall not exceed 15 feet in height.

- f. Mobile food carts must be set back 5 feet from all other structures including the outside of awnings and other food carts.

3. Utilities.

- a. Wastewater shall be addressed in one of the following two ways:
 - (1) Mobile food carts shall connect to the sanitary sewer consistent with applicable state plumbing codes, and will include an approved grease separator for the disposal of fats, oils and grease. Indirect discharge or leakage draining into the stormwater system is prohibited.
 - (2) Mobile food carts shall connect to individual or community wastewater holding tanks. Tanks shall be owned and serviced by an Oregon Department of Environmental Quality licensed pumper. A copy of the contract shall be provided to the City before any mobile food carts are located on site. Holding tanks shall be screened from view of the right of way by fully sight obscuring fencing. Indirect discharge or leakage draining into the stormwater system is prohibited.
- b. Potable water shall be addressed in one of the following two ways:
 - (1) Food carts shall connect to a permanent water source in conformance with applicable state plumbing codes, or
 - (2) Food carts shall be connected to a potable water tank consistent with Section 5-3 of the Oregon Health Authority's 2012 Food Sanitation Rules.
- c. Food carts and amenities shall connect to a permanent power source. Power connections may not be connected by overhead wires to the individual food carts. Generators are prohibited.
- d. All utilities shall be placed or otherwise screened, covered, or hidden from view from the right of way as to minimize visual impacts and prevent tripping hazards or other unsafe conditions.
- e. A fire extinguisher is required.
- f. The maximum propane (LPG) is 200 lbs

4. Signage. See Coburg Sign Ordinance A-155.

5. Lighting. Food cart pods shall have lighting to ensure safe environment for customers and employees that complies with the following:

- a. At minimum, areas to be occupied by customers shall be illuminated when carts operate during hours of darkness.

- b. No direct light source shall be visible from the property line.
- c. Lighting fixtures shall be oriented and/or shielded to prevent glare on abutting properties.

6. Approvals

- a. Mobile Food Cart operators shall obtain and keep current a city business license.
- b. Mobile Food Cart operators shall maintain all required licenses by the appropriate state and/or local agency, including Lane County Environmental Health.
- c. Mobile Food Cart operators shall meet Oregon fire code as required.
- d. Type I Procedure

O. Home Occupation Standards.

1. Appearance of Residence.

- a. The home occupation shall be restricted to lawfully built enclosed structures and conducted in such a manner as not to give an outward appearance of a business.
- b. The home occupation shall no result in any structural alterations or additions to a structure that will change its primary use or building code occupancy classification.
- c. The home occupation shall not violate and conditions of development approval (i.e., prior development permit approval).
- d. No products and or equipment produced or used by the home occupation may be displayed to be visible from outside any structure.

2. Storage.

- a. Outside storage, visible from any public right-of-way or adjacent properties, is prohibited.
- b. On-site storage of hazardous materials (including toxic, explosive, noxious, combustible or flammable) beyond those normally incidental to residential use if prohibited.

- c. Storage of inventory or products and all other equipment, fixtures, and activities associated with the home occupation shall be allowed in any approved structure.

3. Employees.

- a. Other than family members residing within the dwelling located on the home occupation site there shall be no more than one full time equivalent employee at the home occupation site at any given time. As used in this chapter, the term "home occupation site" means the lot on which the home occupation is conducted.
- b. Additional individuals may be employed by or associated with the home occupation, so long as they do not report to work or pick up/deliver at the home.
- c. The home occupation site shall not be used as a headquarters for the assembly of employees for instruction or other purposes, including dispatch to other locations.

4. Advertising and Signs. Any signs shall comply with the Sign Ordinance.

5. Vehicles, Parking and Traffic.

- a. One commercially licensed vehicle associated with the home occupation is allowed at the home occupation site. It shall be of a size that would not overhang into the public right-of-way when parked in the driveway or other location on the home occupation site.
- b. There shall be no more than three commercial vehicle deliveries to or from the home occupation site daily. There shall be no commercial vehicle deliveries during the hours of 7 p.m. to 7 a.m.
- c. There shall be no more than two client or customer vehicles at any one time and no more than eight per day at the home occupation site.
- d. No traffic shall be generated by such home occupation in greater volumes than would normally be expected in a residential neighborhood.

6. Business Hours. There shall be no restriction on business hours, except that clients or customers are permitted at the home occupation from 7 a.m. to 7 p.m. only, subject to Sections A and E, above.

7. Prohibited Home Occupation Uses.

- a. Any activity that produces radio or TV interference, noise, glare, vibration, smoke, or odor beyond allowable levels as determined by local, state or federal standards, or that can be detected beyond the property line is prohibited.
- b. Any activity involving on-site retail sales is prohibited, except that the sale of items that are incidental to a permitted home occupation is allowed. For example, the sale of lesson books or sheet music from music teachers, art or craft supplies from arts or crafts instructors, computer software from computer consultants, and similar incidental items for sale by home business are allowed subject to Section A-F, above.
- c. Any uses described in this section or uses with similar objectionable impacts because of motor vehicle traffic, noise, glare, odor, dust, smoke or vibration, such as:
 - (1) Ambulance service;
 - (2) Animal hospital veterinary services, kennels or animal boarding;
 - (3) Auto and other vehicle repair, including auto painting;
 - (4) Repair, reconditioning or storage of motorized vehicles, boats, recreational vehicles, airplanes or large equipment on-site;

8. **Enforcement.** The City Planning Official or designee may visit and inspect the site of home occupations in accordance with this chapter periodically to insure compliance with all applicable regulations, during normal business hours, and with reasonable advance notice.

P. Wireless Communication Facilities Development Standards

1. **Purpose and Intent** - The purpose of this section is to establish standards that regulate the placement, appearance and impact of wireless communication facilities, while providing residents with the ability to access and adequately utilize the services that these facilities support.

Because of the physical characteristics of wireless communication facilities, the impact imposed by these facilities affect not only the neighboring residents, but the community as a whole.

The standards are intended to ensure that the visual and aesthetic impacts of wireless communication facilities are mitigated to the greatest extent possible, especially in or near residential areas.

2. **Submittals** - In addition to the submittals required in section IX.3., the following items shall be provided as part of the application for a wireless communication facility.

- a. A photo of each of the major components of a similar installation, including a photo montage of the overall facility as proposed.
- b. Exterior elevations of the proposed wireless communication facility (min 1"=10').
- c. A set of manufacturer's specifications of the support structure, antennas, and accessory buildings with a listing of materials being proposed including colors of the exterior materials.
- d. A site plan indicating all structures, land uses and zoning designation within 150 feet of the site boundaries, or 300 feet if the height of the structure is greater than 80 feet.
- e. A map showing existing wireless communication facility sites operated by the applicant within a 5 mile radius of the proposed site.
- f. A collocation feasibility study that adequately indicates collocation efforts were made and states the reasons collocation can or cannot occur.
- g. A copy of the lease agreement for the proposed site showing that the agreement does not preclude collocation.
- h. Documentation detailing the general capacity of the tower in terms of the number and type of antennas it is designed to accommodate.
- i. Any other documentation the applicant feels is relevant to comply with the applicable design standards.

3. Design Standards - All wireless communication facilities shall be located, designed, constructed, treated and maintained in accordance with the following standards:

- a. General Provisions
 - (1) All facilities shall be installed and maintained in compliance with the requirements of the Building Code. At the time of building permit application, written statements from the Federal Aviation Administration (FAA), the Aeronautics Section of the Oregon Department of Transportation, and the Federal Communication Commission that the proposed wireless communication facility complies with regulations administered by that agency, or that the facility is exempt from regulation.
 - (2) All associated transmittal equipment must be housed in a building, above or below ground level, which must be designed and landscaped to achieve minimal visual impact with the surrounding environment.

- (3) Wireless communication facilities shall be exempted from height limitations imposed in each zoning district.
- (4) WCF shall be installed at the minimum height and mass necessary for its intended use. A submittal verifying the proposed height and mass shall be prepared by a licensed engineer.
- (5) Signage for wireless communication facilities shall consist of a maximum of two non-illuminated signs, with a maximum of two square feet each stating the name of the facility operator and a contact phone number.
- (6) Applicant is required to remove all equipment and structures from the site and return the site to its original condition, or condition as approved by the Staff Advisor, if the facility is abandoned for a period greater than six months. Removal and restoration must occur within 90 days of the end of the six month period.

b. Preferred Designs

- (1) Where possible, the use of existing WCF sites for new installations shall be encouraged. Collocation of new facilities on existing facilities shall be the preferred option.
- (2) If (1) above is not feasible, WCF shall be attached to pre-existing structures, when feasible.
- (3) If (1) or (2) above are not feasible, alternative structures shall be used with design features that conceal, camouflage or mitigate the visual impacts created by the proposed WCF.
- (4) If (1), (2), or (3) listed above are not feasible, a monopole design shall be used with the attached antennas positioned in a vertical manner to lessens the visual impact compared to the antennas in a platform design. Platform designs shall be used only if it is shown that the use of an alternate attached antenna design is not feasible.
- (5) Lattice towers are prohibited as freestanding wireless communication support structures.

c. Landscaping

The following standards apply to all WCF with any primary or accessory equipment located on the ground and visible from a residential use or the public right-of-way:

- (1) Vegetation and materials shall be selected and sited to produce a drought resistant landscaped area.
- (2) The perimeter of the WCF shall be enclosed with a security fence or wall. Such barriers shall be landscaped in a manner that provides a natural sight obscuring screen around the barrier to a minimum height of six feet.
- (3) The outer perimeter of the WCF shall have a 10-foot landscaped buffer zone.
- (4) The landscaped area shall be irrigated and maintained to provide for proper growth and health of the vegetation.

- (5) One tree shall be required per 20 feet of the landscape buffer zone to provide a continuous canopy around the perimeter of the WCF. Each tree shall have a caliper of 2 inches, measured at breast height, at the time of planting.

d. Visual Impacts

- (1) Antennas, if attached to a pre-existing or alternative structure shall be integrated into the existing building architecturally and, to the greatest extent possible, shall not exceed the height of the pre-existing or alternative structure.
- (2) Wireless communication facilities shall be located in the area of minimal visual impact within the site which will allow the facility to function consistent with its purpose.
- (3) Antennas, if attached to a pre-existing or alternative structure shall have a non-reflective finish and color that blends with the color and design of the structure to which it is attached.
- (4) WCF, in any zone, must be set back from any residential zone a distance equal to twice its overall height. The setback requirement may be reduced if, as determined by the Hearing Authority, it can be demonstrated through findings of fact that increased mitigation of visual impact can be achieved within of the setback area. Underground accessory equipment is not subject to the setback requirement.
- (5) Exterior lighting for a WCF is permitted only when required by a federal or state authority.
- (6) All wireless communication support structures must have a non-reflective finish and color that will mitigate visual impact, unless otherwise required by other government agencies.
- (7) Should it be deemed necessary by the Hearing Authority for the mitigation of visual impact of the WCF, additional design measures may be required. These may include, but are not limited to: additional camouflage materials and designs, facades, specific colors and materials, masking, shielding techniques.

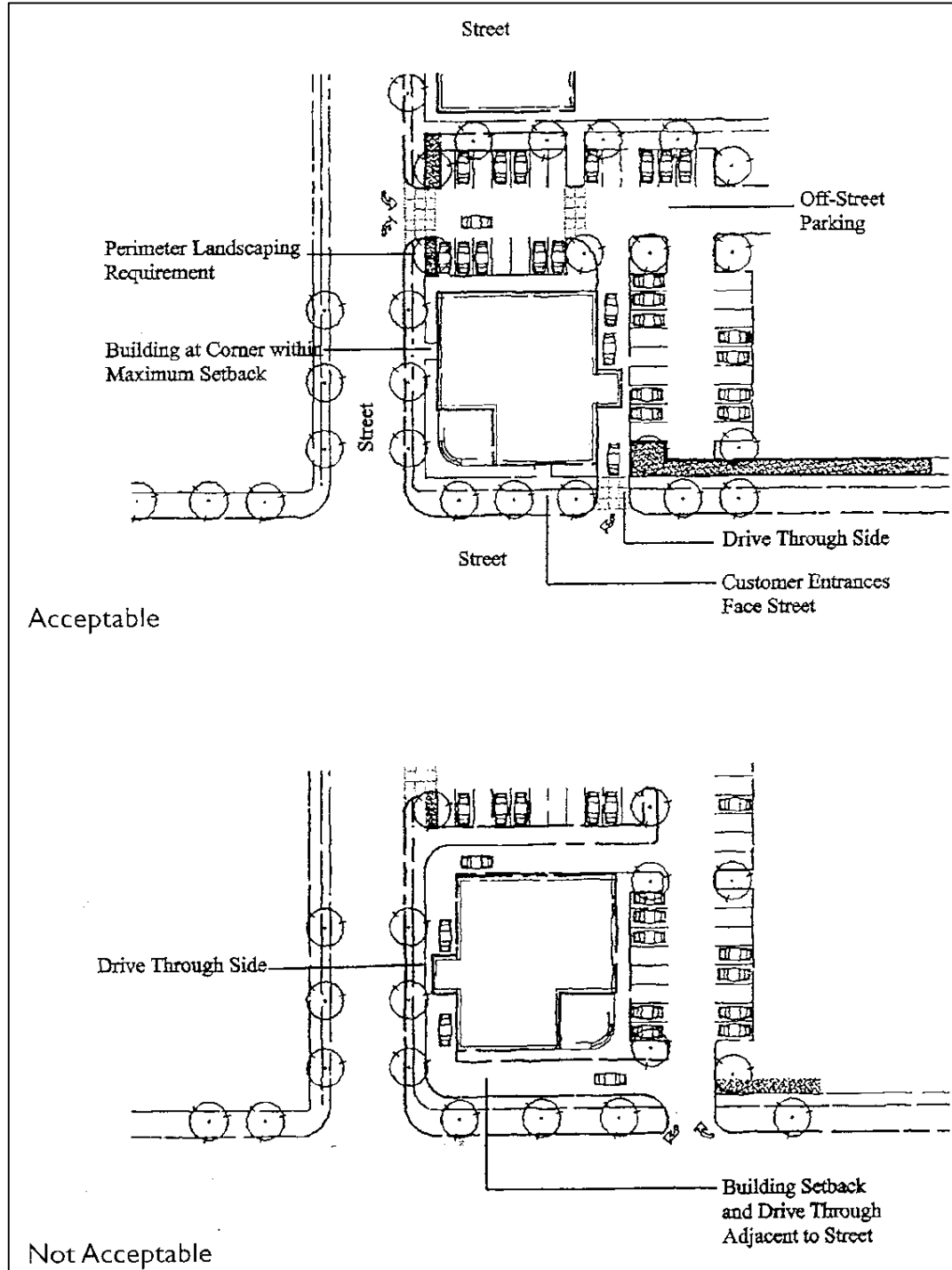
e. Collocation standards

- (1) Each addition of an antenna to an existing WCF requires a building permit, unless the additional antenna increases the height of the facility more than ten feet.
- (2) Addition of antennas to an existing WCF that increases the overall height of the facility more than ten feet is subject to a site review.

Q. Drive-through Facility Standards

1. **Purpose.** The purpose of this section is to prevent drive-through and drive-up facilities from degrading the walkability of the surrounding area, protect neighboring residences from the negative effects of drive-through and drive-up uses (e.g., noise, light, air pollution from idling cars), and promote equity among all transportation modes.
2. **Drive-through design.** Drive-up and drive-through facilities (i.e., driveway queuing areas, customer service windows, teller machines, kiosks, drop-boxes, or similar facilities) shall meet all of the following standards:
 - a. The drive-up or drive-through facility must be located at least 50 feet from any existing residential use.
 - b. The drive-up or drive-through facility shall orient to and receive access from a driveway that is internal to the development and not a street, as generally illustrated in Figure VIII.Q.
 - c. The drive-up or drive-through facility shall not be oriented to a street corner.
 - d. Customer entrances must face the street.
 - e. The drive-up or drive-through facility shall not be located within 20 feet of a street right-of-way.
 - f. Drive-up and drive-through queuing areas shall be designed so that vehicles will not obstruct any street, fire lane, walkway, bike lane, or sidewalk.
 - g. If ATMs are provided, at least one ATM shall be located adjacent to a sidewalk for walk-up use.
 - h. Bicycle and pedestrian access to the drive-up or drive-through facility shall be allowed and indicated with signage and pavement markings.

Figure VIII.Q



ARTICLE IX. SPECIAL DISTRICTS

A. Architecturally Controlled Areas

Any portion of any district may be designated for nominal architectural control wherein such controls are essential to scenic preservation or the stabilization of land values. Such areas shall be designated on the Official Zone Map by the district symbol, followed by 'X'. Within such areas an applicant for a construction permit must first have preliminary plans, specifications, and uses approved by the Planning Commission. Said plans, specifications and uses must be filed with the construction permit application at least 15 days prior to a scheduled Planning Commission meeting.

B. Site Review Permit

All architecturally controlled areas require a site review permit as set forth in Article IX. Land Use Review and Site Design Review, Section C Land Use Review Criteria and Procedure [administrative amendment to implement Ord. A-200B, 01/08/08]

C. Downtown Coburg Overlay District

See Article VII District Regulations Section K. Downtown Coburg Overlay District

ARTICLE X. TYPES OF REVIEW PROCEDURES

A. Purpose and Applicability of Review Procedures

1. **Purpose.** The purpose of this chapter is to establish standard decision-making procedures that will enable the City, the applicant, and the public to reasonably review applications and participate in the local decision-making process in a timely and effective way. **Table X.1** provides a key for determining the review procedure and the decision-making body for particular approvals.
2. **Applicability of Review Procedures.** All land use and development permit applications and approvals, except building permits, shall be decided by using the procedures contained in this chapter. The procedure “type” assigned to each application governs the decision-making process for that permit or approval. There are four types of permit/approval procedures: Type I, II, III, and IV. These procedures are described in subsections a-d below. **Table X.1** lists all of the City’s land use and development approvals and their required review procedure(s).
 - a. Type I Procedure (Administrative)
Type I decisions are made by the City Planning Official, or someone he or she officially designates, without public notice and without a public hearing. The Type I procedure is used when there are clear and objective approval criteria, and applying City standards and criteria requires no use of discretion;
 - b. Type II Procedure (Administrative)
Type II decisions are made by the City Planning Official or designee *with* public notice, and an opportunity for a public hearing if appealed. Type II decisions may be heard by Planning Commission. The appeal of a Type II decision is heard by the Planning Commission;
 - c. Type III Procedure (Quasi-Judicial)
Type III decisions are made by the Planning Commission after a public hearing, with appeals reviewed by the City Council. Type III decisions generally use discretionary approval criteria.
 - d. Type IV Procedure (Legislative)
Type IV procedures apply to legislative matters. Legislative matters involve the creation, revision, or large-scale implementation of public policy (e.g., adoption of land use regulations, zone changes, and comprehensive plan amendments that apply to entire districts, not just one property). Type IV matters are considered initially by the Planning Commission with final decisions made by the City Council. Appeals are submitted to the Oregon State Land Use Board of Appeals (LUBA).

Table X.1 Summary of Approvals by Type of Review Procedure

Approvals*	Review Procedures	Applicable Regulations
Appeal to City Council	Type III	ARTICLE X.D.5.F
Appeal to Planning Commission	Type II/III	ARTICLE X.B.7
Building Permit	Type I	Building Code and adopted design standards; see ARTICLE VIII Supplementary District Regulations
Change in Use	Type II	ARTICLE XII Land Use Review and Site Design Review
Code Interpretation	Type II	ARTICLE XVII Code Interpretations
Code Amendment	Type IV	ARTICLE XVI Land Use District Map and Text Amendments
Comprehensive Plan Amendment	Type IV	Comprehensive Plan
Conditional Use Permit	Type III	ARTICLE XIII Conditional Use Permits
Facilities/Right-of-Way Permit	Type I	Engineering Standards, ARTICLE XI Land Use Review; ARTICLE XIII Land Divisions and Property Line Adjustments
Flood Plain Development Permit	Type I	Building Code Ord. A-195, ARTICLE VII.H Flood Plain Sub-District
Home Occupation	Type III	ARTICLE XVIII.B Home Occupation Permits
Master Plan Development	Type IV	ARTICLE XIV Master Planned Developments
Modification to Approval (minor)	Type II	ARTICLE XV Modifications to Approved Plans and Conditions of Approval
Modification to Approval (major)	Type III	ARTICLE X.C Major Modifications
Land Use District Map Change Quasi-Judicial (no plan amendment required)	Type III	ARTICLE X.VI Land Use District Map and Text Amendments
Land Use District Map Change Legislative (plan amendment)	Type IV	ARTICLE XVI Land Use District map and Text Amendments
Lot Line Adjustments (including consolidations)	Type II	ARTICLE XII Land Divisions and Property Line Adjustments
Lot of Record Determination	Type I	ARTICLE X Types of Review Procedures
Mobile Food Vending	Type I	Mobile Food Vending – Type I -- see ARTICLE VIII Supplementary District Regulations
Non-Conforming Use Determination (Lots/Use/Structures/Premises/Characteristics)	Type II	ARTICLE VI, Nuisance Ordinance
Partition	Type II	ARTICLE XII Land Divisions and Property Line Adjustments
Sign Permit	Type I and	ARTICLE VIII Supplementary District

	II	Regulations, Supplementary Sign Code (Ord. A-155-B)
Site Design Review	Type II and Type III	ARTICLE XI Land Use Review and Site Design Review
Subdivision - Tentative	Type III	ARTICLE XII Land Divisions and Property Line Adjustments
Subdivision - Final	Type I	ARTICLE XII Land Divisions and Property Line Adjustments
Temporary Use Permit	Type II	ARTICLE XVIII Miscellaneous Permits A. Temporary Use Permit
Tree Removal	Type I	Tree Removal Permit
Variance	Type III	ARTICLE XIX Variances
Annexation	Type IV	ARTICLE XX Boundary Changes (annexation)
Vacation	Type IV	ARTICLE XXIII Vacation
Replat	Type III	ARTICLE XII Land Divisions and Property Line Adjustments

** The applicant may be required to obtain approvals from other agencies, such as Lane County Transportation Division for facilities permits some types of approvals. The City notifies agencies through 'agency referral' for applications that may affect their facilities or services.*

B. Type I Procedure (Administrative)

1. Application Requirements

- a. Application Forms. Type I applications shall be made on forms provided by the City Planning Official or designee.
- b. Application Requirements. Type I applications shall:
 - (1) Include the information requested on the application form;
 - (2) Address the criteria in sufficient detail for review and action; and
 - (3) Be filed with the required fee.

2. **Administrative Decision Requirements.** The City Planning Official or designee's decision shall address all of the approval criteria, including applicable requirements of any road authority. Based on the criteria and the facts contained within the record, the City Planning Official shall approve or deny the requested permit or action. A written record of the decision shall be provided to the applicant and kept on file at City Hall.

3. **Final Decision.** A Type I decision is the final decision of the City. It cannot be appealed to City officials.

4. **Effective Date.** A Type I decision is final on the date it is made.

C. Type II Procedure (Administrative)

1. **Pre-application Conference.** A pre-application conference is optional for Type II reviews. Pre-application conference requirements and procedures are in Section F.
2. **Application Requirements.**
 - a. Application Forms. Type II applications shall be made on forms provided by the City Planning Official or designee.
 - b. Submittal Information. The application shall:
 - (1) Include the information requested on the application form;
 - (2) Be filed with one copy of a narrative statement that explains how the application satisfies each and all of the relevant criteria and standards in sufficient detail for review and decision-making. Note: additional information may be required under the specific application requirements for each approval, e.g., Section XI (Land Use Review), XII (Land Divisions), 4.6 XV (Modifications), XVII (Code Interpretations), and XVIII (Miscellaneous Permits);
 - (3) Be accompanied by the required fee.
3. **Notice of Application for Type II Administrative Decision.**
 - a. Before making a Type II Administrative Decision, the City Planning Official or designee shall mail notice to:
 - (1) All owners of record of real property within a minimum of 300 feet of the subject site;
 - (2) All City-recognized neighborhood groups or associations whose boundaries include the site;
 - (3) Any person who submits a written request to receive a notice; and
 - (4) Any governmental agency that is entitled to notice under an intergovernmental agreement entered into with the City. The City may notify other affected agencies. The City shall notify the road authority, when there is a proposed development abutting or affecting their transportation facility and allow the agency to review, comment on, and suggest conditions of approval for the application.
 - b. **Posted Notice.** Posted notice shall be provided, when required, as follows:
 - (1) The applicant shall post notice on the subject property no earlier than 14 and no later than ten days prior to the end of the 14 day comment period. The notice shall remain in place throughout the comment

period. The applicant shall file an affidavit of posting with the City no later than five days after the date of original posting. The affidavit shall be made a part of the file.

- (i) *Posted notice.* Posted notice shall be deemed to have been provided upon the date when the sign is first posted. Subsequent removal of or damage to the sign by anyone other than the applicant or an officer of the City shall not invalidate the proceeding.
 - (2) Notice shall be posted on each street frontage of the subject property, in a conspicuous place that is visible from the public right-of-way. If no street abuts the subject property, the notice shall be placed as near as possible to the subject property in a conspicuous place that can be readily seen by the public.
 - (3) Posted notice shall be on signs approved by the Planning Official.
 - (4) The applicant shall remove the signs from the subject property after the comment period.
- c. The purpose of the notice is to give nearby property owners and other interested people the opportunity to submit written comments about the application before the Type II decision is made. The goal of this notice is to invite people to participate early in the decision-making process.
- d. Notice of a pending Type II Administrative Decision shall:
- (1) Provide a 14-day period for submitting written comments before a decision is made on the permit;
 - (2) List the relevant approval criteria by name and number of code sections;
 - (3) State the place, date and time the comments are due, and the person to whom the comments should be addressed;
 - (4) Include the name, telephone number, and email of a contact person regarding the Administrative Decision;
 - (5) Describe proposal and identify the specific permits or approvals requested;
 - (6) Describe the street address or other easily understandable reference to the location of the site;
 - (7) State that if any person fails to address the relevant approval criteria with enough detail, they may not be able to appeal to the Land Use Board of Appeals or Circuit Court on that issue. Only comments on the relevant approval criteria are considered relevant evidence;
 - (8) State that all evidence relied upon by the City Planning Official or designee to make this decision is in the public record, available for public review. Copies of this evidence can be obtained at a reasonable cost from the City;

- (9) State that after the comment period closes, the City Planning Official or designee shall issue a Type II Administrative Decision, and that the decision shall be mailed to the applicant and to anyone else who submitted written comments or who is otherwise legally entitled to notice;
- (10) Contain the following notice: "Notice to mortgagee, lien holder, vendor, or seller: The City of Coburg Zoning Code requires that if you receive this notice it shall be promptly forwarded to the purchaser."

4. Administrative Decision Requirements. The City Planning Official or designee shall make a Type II written decision addressing all of the relevant approval criteria and standards. Based upon the criteria and standards, and the facts contained within the record, the City Planning Official or designee shall approve, approve with conditions, or deny the requested permit or action. If the application has unique or unclear characteristics the City Planning Official, and/or the applicant, may refer the application to the Planning Commission for review in a public hearing, in which case the review shall follow the Type III procedures in Section C.

5. Notice of Decision.

- a. Within five days after the City Planning Official or designee signs the decision, a Notice of Decision shall be sent by mail to:
 - (1) The applicant and all owners or contract purchasers of record of the site that is the subject of the application;
 - (2) Any person who submits a written request to receive notice, or provides comments during the application-review period;
 - (3) Any City-recognized neighborhood group or association whose boundaries include the site; and
 - (4) Any governmental agency that is entitled to notice under an intergovernmental agreement entered into with the City, and other agencies that were notified or provided comments during the application review period.
- b. The City Planning Official or designee shall cause an affidavit of mailing the notice to be prepared and made a part of the file. The affidavit shall show the date the notice was mailed and shall demonstrate that the notice was mailed to the parties above and was mailed within the time required by law.
- c. The Type II Notice of Decision shall contain:
 - (1) A description of the applicant's proposal and the City's decision on the proposal (i.e., may be a summary);
 - (2) The address or other geographic description of the property proposed for

development, including a map of the property in relation to the surrounding area, where applicable;

- (3) A statement of where the City's decision can be obtained;
- (4) The date the decision shall become final, unless appealed;
- (5) A statement that all persons entitled to notice may appeal the decision; and
- (6) A statement briefly explaining how to file an appeal, the deadline for filing an appeal, and where to obtain further information concerning the appeal process.

6. Final Decision and Effective Date. A Type II administrative decision is final for purposes of appeal, when it is mailed by the City. A Type II administrative decision is effective on the day after the appeal period expires. If an appeal is filed, the decision is effective when the appeal is decided.

7. Appeal. A Type II administrative decision may be appealed to the Planning Commission as follows:

a. Who may appeal. The following people have legal standing to appeal a Type II Administrative Decision:

- (1) The applicant or owner of the subject property;
- (2) Any person who was entitled to written notice of the Type II administrative decision;
- (3) Any other person who participated in the proceeding by submitting written comments.

b. Appeal filing procedure.

- (1) Notice of appeal. Any person with standing to appeal, as provided in subsection 1, above, may appeal a Type II Administrative Decision by filing a Notice of Appeal according to the following procedures;
- (2) Time for filing. A Notice of Appeal shall be filed with the City Planning Official or designee within 14 days of the date the Notice of Decision was mailed;
- (3) Content of notice of appeal. The Notice of Appeal shall contain:
 - (i) An identification of the decision being appealed, including the date of the decision;
 - (ii) A statement demonstrating the person filing the Notice of Appeal has standing to appeal;
 - (iii) A statement explaining the specific issues being raised on appeal;
 - (iv) If the appellant is not the applicant, a statement demonstrating that the appeal issues were raised during the comment period;
 - (v) Filing fee.

- c. Scope of appeal. The appeal of a Type II Administrative Decision by a person with standing shall be a hearing de novo before the Planning Commission. The appeal shall not be limited to the application materials, evidence and other documentation, and specific issues raised in the Type II administrative review. The Planning Commission may allow additional evidence, testimony or argument concerning any relevant standard, criterion, condition, or issue.
- d. Appeal procedures. Type III notice, hearing procedures and decision process shall also be used for all Type II Administrative Appeals, as provided in Sections D. 3–5;
- e. Further appeal to City Council. The decision of the Planning Commission regarding an appeal of a Type II Administrative Decision is the final decision of the City unless appealed to City Council. An appeal to City Council shall follow the same notification and hearing procedures as for the Planning Commission hearing. The decision of the City Council on an appeal is final and effective on the date it is mailed by the City. The City Council's decision may be appealed to the State Land Use Board of Appeals pursuant to ORS 197.805 – 197.860.

D. Type III Procedure (Quasi-Judicial)

- 1. **Pre-application Conference.** A pre-application conference is required for all Type III applications. The requirements and procedures for a pre-application conference are described in Section F.3
- 2. **Application Requirements.**
 - a. Application forms. Type III applications shall be made on forms provided by the City Planning Official or designee; if a Type II application is referred to a Type III hearing, either voluntarily by the applicant or staff, or upon appeal, no new application is required.
 - b. Submittal Information. When a Type III application is required, it shall:
 - (1) Include the information requested on the application form;
 - (2) Be filed with one copy of a narrative statement that explains how the application satisfies each and all of the relevant criteria and standards in sufficient detail for review and decision-making. Note: additional information may be required under the specific application requirements for each approval;
 - (3) Be accompanied by the required fee; and
 - (4) Include one set of pre-stamped and pre-addressed envelopes for all real property owners of record who will receive a notice of the application as required in Section 3. The records of the Lane County Assessor's Office are the official records for determining ownership. The applicant shall

produce the notice list. At the applicant's request, and upon payment of a fee noted on the City's fee list, the City shall prepare the public notice mailing list. The City or the applicant shall use the most current County real property assessment records (RLID) to produce the notice list. The City shall mail the notice of application.

3. Notice of Hearing.

- a. Mailed notice. The City shall mail the notice of the Type III action. The records of the Lane County Assessor's Office are the official records for determining ownership and can be accessed by RLID – Regional Land Use Information Database www.rlid.org. Notice of a Type III application hearing or Type II appeal hearing shall be given by the City Planning Official or designee in the following manner:

- (1) At least 10 days before the hearing date, notice shall be mailed to:
 - (i) The applicant and all owners or contract purchasers of record of the property that is the subject of the application;
 - (ii) All property owners of record within 300 feet of the site;
 - (iii) Any governmental agency that is entitled to notice under an intergovernmental agreement entered into with the City. The City may notify other affected agencies. The City shall notify the road authority, and rail authority and owner, when there is a proposed development abutting or affecting their transportation facility and allow the agency to review, comment on, and suggest conditions of approval for the application;
 - (iv) Owners of airports in the vicinity shall be notified of a proposed zone change in accordance with ORS 227.175;
 - (x) Any neighborhood or community organization recognized by the City Council and whose boundaries include the property proposed for development;
 - (xi) Any person who submits a written request to receive notice;
 - (xii) For appeals, the appellant and all persons who provided testimony in the original decision; and
 - (xiii) For a land use district change affecting a manufactured home or mobile home park, all mailing addresses within the park, in accordance with ORS 227.175.
- (2) The City Planning Official or designee shall have an affidavit of notice be prepared and made a part of the file. The affidavit shall state the date that the notice was mailed to the persons who must receive notice.
- (3) At least 14 business days before the hearing, notice of the hearing shall be printed in a newspaper of general circulation in the City. The newspaper's affidavit of publication of the notice shall be made part of the

administrative record.

- b. Content of Notice. Notice of appeal of a Type II Administrative decision or notice of a Type III hearing to be mailed and published per Subsection 1 above shall contain the following information:
- (1) The nature of the application and the proposed land use or uses that could be authorized for the property;
 - (2) The applicable criteria and standards from the development code(s) that apply to the application;
 - (3) The street address or other easily understood geographical reference to the subject property;
 - (4) The date, time, and location of the public hearing;
 - (5) A statement that the failure to raise an issue in person, or by letter at the hearing, or failure to provide statements or evidence sufficient to afford the decision-maker an opportunity to respond to the issue, means that an appeal based on that issue cannot be filed with the State Land Use Board of Appeals;
 - (6) The name of a City representative to contact and the telephone number where additional information on the application may be obtained;
 - (7) A statement that a copy of the application, all documents and evidence submitted by or for the applicant, and the applicable criteria and standards can be reviewed at Coburg City Hall at no cost and that copies shall be provided at a reasonable cost;
 - (8) A statement that a copy of the City's staff report and recommendation to the hearings body shall be available for review at no cost at least seven days before the hearing, and that a copy shall be provided on request at a reasonable cost;
 - (9) A general explanation of the requirements to submit testimony, and the procedure for conducting public hearings; and
 - (10) The following notice: "Notice to mortgagee, lien holder, vendor, or seller: The City of Coburg Development Code requires that if you receive this notice it shall be promptly forwarded to the purchaser."
- c. Posted Notice. Posted notice shall be provided, when required, as follows:
- (1) The applicant shall post notice on the subject property no earlier than 14 and no later than ten days prior to the end of the 14 day comment period. The notice shall remain in place throughout the comment period. The applicant shall file an affidavit of posting with the City no later than five days after the date of original posting. The affidavit shall be made a part of the file.
 - (i) *Posted notice*. Posted notice shall be deemed to have been provided upon the date when the sign is first posted. Subsequent removal of or damage to the sign by anyone other than the applicant or an

officer of the City shall not invalidate the proceeding.

- (2) Notice shall be posted on each street frontage of the subject property, in a conspicuous place that is visible from the public right-of-way. If no street abuts the subject property, the notice shall be placed as near as possible to the subject property in a conspicuous place that can be readily seen by the public.
- (3) Posted notice shall be on signs approved by the Planning Official.
- (4) The applicant shall remove the signs from the subject property after the comment period.

4. Conduct of the Public Hearing.

- a. At the commencement of the hearing, the hearings body shall state to those in attendance:
 - (1) The applicable approval criteria and standards that apply to the application or appeal;
 - (2) A statement that testimony and evidence shall concern the approval criteria described in the staff report, or other criteria in the comprehensive plan or land use regulations that the person testifying believes to apply to the decision;
 - (3) A statement that failure to raise an issue with sufficient detail to give the hearings body and the parties an opportunity to respond to the issue, means that no appeal may be made to the State Land Use Board of Appeals on that issue;
 - (4) Before the conclusion of the initial evidentiary hearing, any participant may ask the Planning Commission for an opportunity to present additional relevant evidence or testimony that is within the scope of the hearing. The hearings body shall grant the request by scheduling a date to finish the hearing (a "continuance") per paragraph 2 of this subsection, or by leaving the record open for additional written evidence or testimony per paragraph 3 of this subsection.
- b. If the Planning Commission grants a continuance, the completion of the hearing shall be continued to a date, time, and place at least seven days after the date of the first evidentiary hearing. An opportunity shall be provided at the second hearing for persons to present and respond to new written evidence and oral testimony. If new written evidence is submitted at the second hearing, any person may request, before the conclusion of the second hearing, that the record be left open for at least seven days, so that they can submit additional written evidence or testimony in response to the new written evidence;
- c. If the Planning Commission leaves the record open for additional written evidence or testimony, the record shall be left open for at least seven days after the hearing. Any participant may ask the City in writing for an

opportunity to respond to new evidence submitted during the period that the record was left open. If such a request is filed, the Planning Commission shall reopen the record.

- (1) When the Planning Commission reopens the record to admit new evidence or testimony, any person may raise new issues that relate to that new evidence or testimony;
- (2) An extension of the hearing or record granted pursuant to Section D is subject to the limitations of ORS 227.178 ("120-day rule"), unless the continuance or extension is requested or agreed to by the applicant;
- (3) If requested by the applicant, the City shall allow the applicant at least seven days after the record is closed to all other persons to submit final written arguments in support of the application, unless the applicant expressly waives this right. The applicant's final submittal shall be part of the record but shall not include any new evidence;
- (4) The record shall contain all testimony and evidence that is submitted to the City and that the hearings body has not rejected;
- (5) In making its decision, the hearings body may take notice of facts not in the hearing record (e.g., local, state, or federal regulations; previous city decisions; case law; staff reports). The review authority must announce its intention to take notice of such facts in its deliberations, and allow persons who previously participated in the hearing to request the hearing record be reopened, if necessary, to present evidence concerning the noticed facts;
- (6) The review authority shall retain custody of the record until the City issues a final decision.

d. Participants in the appeal of a Type II Administrative decision or participants in a Type III hearing are entitled to an impartial review authority as free from potential conflicts of interest and pre-hearing ex parte contacts (see Section D(6)below) as reasonably possible. However, the public has a countervailing right of free access to public officials. Therefore:

- (1) At the beginning of the public hearing, hearings body members shall disclose the substance of any pre-hearing ex parte contacts (as defined in Section D(5) below) concerning the application or appeal. He or she shall state whether the contact has impaired their impartiality or their ability to vote on the matter and shall participate or abstain accordingly;
- (2) A member of the hearings body shall not participate in any proceeding in which they, or any of the following, has a direct or substantial financial interest: their spouse, brother, sister, child, parent, father-in-law, mother-in-law, partner, any business in which they are then serving or have served within the previous two years, or any business with which they are negotiating for or have an arrangement or understanding concerning prospective partnership or employment. Any actual or potential interest

- shall be disclosed at the hearing where the action is being taken;
- (3) Disqualification of a member of the hearings body due to contacts or conflict may be ordered by a majority of the members present and voting. The person who is the subject of the motion may not vote on the motion to disqualify;
 - (4) If a member of the hearings body abstains or is disqualified, the City shall provide a substitute in a timely manner subject to the impartiality rules in Sections 4.1.400.D(4-5). In this case, a member of the City Council appointed by the Mayor may substitute for a member of the Planning Commission.
 - (5) If all members of the Planning Commission abstain or are disqualified, the City Council shall be the hearing body. If all members of the City Council abstain or are disqualified, a quorum of those members present who declare their reasons for abstention or disqualification shall be re-qualified to make a decision;
 - (6) Any member of the public may raise conflict of interest issues prior to or during the hearing, to which the member of the hearings body shall reply in accordance with this section.

e. Ex parte communications.

- (1) Members of the hearings body shall not:
 - (i) Communicate directly or indirectly with any applicant, appellant, other party to the proceedings, or representative of a party about any issue involved in a hearing without giving notice per Section C above;
 - (ii) Take official notice of any communication, report, or other materials outside the record prepared by the proponents or opponents in connection with the particular case, unless all participants are given the opportunity to respond to the noticed materials.
- (2) No decision or action of the hearings body shall be invalid due to ex parte contacts or bias resulting from ex parte contacts, if the person receiving contact:
 - (i) Places in the record the substance of any written or oral ex parte communications concerning the decision or action; and
 - (ii) Makes a public announcement of the content of the communication and of all participants' right to dispute the substance of the communication made. This announcement shall be made at the first hearing following the communication during which action shall be considered or taken on the subject of the communication.
- (3) A communication between City staff and the hearings body is not considered an ex parte contact.

f. Presenting and receiving evidence.

- (1) The hearings body may set reasonable time limits for oral presentations and may limit or exclude cumulative, repetitious, irrelevant or personally derogatory testimony or evidence;
- (2) No oral testimony shall be accepted after the close of the public hearing. Written testimony may be received after the close of the public hearing, only as provided in Section D;
- (3) Members of the hearings body may visit the property and the surrounding area, and may use information obtained during the site visit to support their decision, if the information relied upon is disclosed at the beginning of the hearing and an opportunity is provided to dispute the evidence.

5. The Decision Process.

- a. Basis for decision. Approval or denial of an appeal of a Type II Administrative decision or of a Type III application shall be based on standards and criteria in the development code. The standards and criteria shall relate approval or denial of a discretionary development permit application to the development regulations and, when appropriate, to the comprehensive plan for the area in which the development would occur and to the development regulations and comprehensive plan for the City as a whole;
- b. Findings and conclusions. Approval or denial shall be based upon the criteria and standards considered relevant to the decision. The written decision shall explain the relevant criteria and standards, state the facts relied upon in rendering the decision, and justify the decision according to the criteria, standards, and facts;
- c. Form of decision. The Planning Commission shall issue a final written order containing the findings and conclusions stated in subsection 2, which either approves, denies, or approves with specific conditions. The Planning Commission may also issue appropriate intermediate rulings when more than one permit or decision is required;
- d. Decision-making time limits. A final order for any Type II Administrative Appeal or Type III action shall be filed with the City Planning Official or designee within ten business days after the close of the deliberation;
- e. Notice of Decision. Written notice of a Type II Administrative Appeal decision or a Type III decision shall be mailed to the applicant and to all participants of record within ten business days after the hearings body decision. Failure of any person to receive mailed notice shall not invalidate the decision, provided that a good faith attempt was made to mail the

notice.

- f. Final Decision and Effective Date. The decision of the hearings body on any Type II appeal or any Type III application is final for purposes of appeal on the date it is mailed by the City. The decision is effective on the day after the appeal period expires. If an appeal is filed, the decision becomes effective on the day after the appeal is decided by the City Council. The notification and hearings procedures for Type III applications on appeal to the City Council shall be the same as for the initial hearing. An appeal of a land use decision to the State Land Use Board of Appeals must be filed within 21 days of the City Council's written decision or, in the case of Type I decision, within 21 days of the administrative decision date.

E. Type IV Procedure (Legislative).

1. **Pre-Application Conference.** A pre-application conference is required for all Type IV applications initiated by a party other than the City of Coburg. The requirements and procedures for a pre-application conference are described in Section F.
2. **Timing of Requests.** The City accepts legislative requests twice yearly, meeting January and July application timeline requirements. The City Council may initiate its own legislative proposals at any time.
3. **Application Requirements.**
 - a. Application forms. Type IV applications shall be made on forms provided by the City Planning Official or designee.
 - b. Submittal Information. The application shall contain:
 - (1) The information requested on the application form;
 - (2) A map and/or plan addressing the appropriate criteria and standards in sufficient detail for review and decision (as applicable);
 - (3) The required fee; and
 - (4) One copy of a letter or narrative statement that explains how the application satisfies each and all of the relevant approval criteria and standards.
4. **Notice of Hearing.**
 - a. Required hearings. A minimum of two hearings, one before the Planning Commission and one before the City Council, are required for all Type IV applications, except annexations where only a hearing by the City Council is required.
 - b. Notification requirements. Notice of public hearings for the request shall

be given by the City Planning Official or designee in the following manner:

- (1) At least 10 days, but not more than 40 days, before the date of the first hearing on an ordinance that proposes to amend the comprehensive plan or any element thereof, or to adopt an ordinance that proposes to rezone property, a notice shall be prepared in conformance with ORS 227.175 and mailed to:
 - (i) Each owner whose property would be rezoned in order to implement the ordinance (including owners of property subject to a comprehensive plan amendment shall be notified if a zone change would be required to implement the proposed comprehensive plan amendment);
 - (ii) Any affected governmental agency;
 - (iii) Any person who requests notice in writing;
 - (iv) For a zone change affecting a manufactured home or mobile home park, all mailing addresses within the park, in accordance with ORS 227.175;
 - (2) At least 10 days before the scheduled Planning Commission public hearing date, and 10 days before the City Council hearing date, public notice shall be published in a newspaper of general circulation in the City.
 - (3) The City Planning Official or designee shall:
 - (i) For each mailing of notice, file an affidavit of mailing in the record as provided by subsection 1; and
 - (ii) For each published notice, file in the record the affidavit of publication in a newspaper that is required in subsection 2.
 - (4) The Oregon Department of Land Conservation and Development (DLCD) shall be notified in writing or through the online PAPA process of proposed comprehensive plan and development code amendments at least 35 days before the first public hearing at which public testimony or new evidence will be received.
 - (5) Notifications for annexation shall follow the provisions of this Chapter.
- c. Content of notices. The mailed and published notices shall include the following information:
- (1) The number and title of the file containing the application, and the address and telephone number of the City Planning Official or designee's office where additional information about the application can be obtained;
 - (2) The proposed site location;

- (3) A description of the proposed site and the proposal in enough detail for people to determine what change is proposed, and the place where all relevant materials and information may be obtained or reviewed;
 - (4) The time(s), place(s), and date(s) of the public hearing(s); a statement that public oral or written testimony is invited; and a statement that the hearing will be held under this title and rules of procedure adopted by the Council and available at City Hall ; and
 - (5) Each mailed notice required shall contain the following statement:
 “Notice to mortgagee, lien holder, vendor, or seller: The Coburg Zoning Code requires that if you receive this notice it shall be promptly forwarded to the purchaser.”
- d. Failure to receive notice. The failure of any person to receive notice shall not invalidate the action, providing:
- (1) Personal notice is deemed given where the notice is deposited with the United States Postal Service;
 - (2) Published notice is deemed given on the date it is published.

5. Hearing Process and Procedure.

- a. Unless otherwise provided in the rules of procedure adopted by the City Council:
- (1) The presiding officer of the Planning Commission and of the City Council shall have the authority to:
 - (i) Regulate the course, sequence, and decorum of the hearing;
 - (ii) Direct procedural requirements or similar matters; and
 - (iii) Impose reasonable time limits for oral presentations.
 - (2) No person shall address the Commission or the Council without:
 - (i) Receiving recognition from the presiding officer; and
 - (ii) Stating their full name and address.
 - (3) Disruptive conduct such as applause, cheering, or display of signs shall be cause for expulsion of a person or persons from the hearing, termination or continuation of the hearing, or other appropriate action determined by the presiding officer.
- b. Unless otherwise provided in the rules of procedures adopted by the Council, the presiding officer of the Commission and of the Council shall conduct the hearing as follows:

- (1) The presiding officer shall begin the hearing with a statement of the nature of the matter before the body, a general summary of the procedures, a summary of the standards for decision-making, and whether the decision which will be made is a recommendation to the City Council or the final decision of the Council;
- (2) The City Planning Official or designee's report and other applicable staff reports shall be presented;
- (3) The public shall be invited to testify;
- (4) The public hearing may be continued to allow additional testimony or it may be closed; and
- (5) The body's deliberation may include questions to the staff, comments from the staff, and inquiries directed to any person present.

6. Continuation of the Public Hearing. The Planning Commission or the City Council may continue any hearing, and no additional notice of hearing shall be required if the matter is continued to a specified place, date, and time.

7. Decision-Making Criteria. The recommendation by the Planning Commission and the decision by the City Council shall be based on the following factors:

- a. Approval of the request is consistent with the Statewide Planning Goals;
- b. Approval of the request is consistent with the Comprehensive Plan; and
- c. The property and affected area is presently provided with adequate public facilities, services and transportation networks to support the use, or such facilities, services and transportation networks are planned to be provided concurrently with the development of the property.

8. Approval Process and Authority.

- a. The Planning Commission shall:
 - (1) After notice and a public hearing, vote on and prepare a recommendation to the City Council to approve, approve with modifications, approve with conditions, deny the proposed change, or adopt an alternative; and
- b. Any member of the Planning Commission who votes in opposition to the Planning Commission's majority recommendation may file a written statement of opposition with the City Planning Official or designee before the Council public hearing on the proposal. The City Planning Official or designee shall send a copy to each Council member and place a copy in the record;
- c. If the Planning Commission fails to adopt a recommendation to approve, approve with modifications, approve with conditions, deny the proposed change, or adopt an alternative proposal within 60 days of its first public

hearing on the proposed change, the City Planning Official or designee shall:

- (1) Report the failure together with the proposed change to the City Council; and
- (2) Provide notice and put the matter on the City Council's agenda for the City Council to hold a public hearing make a decision. No further action shall be taken by the Commission.

d. The City Council shall:

- (1) Approve, approve with modifications, approve with conditions, deny, or adopt an alternative to an application for legislative change, or remand the application to the Planning Commission for rehearing and reconsideration on all or part of the application;
- (2) Consider the recommendation of the Planning Commission; however, the City Council is not bound by the Commission's recommendation; and
- (3) Act by ordinance, which shall be signed by the Mayor after the Council's adoption of the ordinance.

9. Vote Required for a Legislative Change.

- a. A vote by a majority of the qualified voting members of the Planning Commission present is required for a recommendation for approval, approval with modifications, approval with conditions, denial or adoption of an alternative.
- b. A vote by a majority of the qualified members of the City Council present is required to decide any motion made on the proposal.

10. Notice of Decision. Notice of a Type IV decision shall be mailed to the applicant, all participants of record, and the Department of Land Conservation and Development, within five business days after the City Council decision is filed with the City Planning Official or designee. The City shall also provide notice to all persons as required by other applicable laws.

11. Final Decision and Effective Date. A Type IV decision, if approved, shall take effect and shall become final as specified in the enacting ordinance, or if not approved, upon mailing of the notice of decision to the applicant.

12. Record of the Public Hearing.

- a. A record of the proceeding shall be made by a minutes recorder, stenographic, mechanical, or electronic means. It is not necessary to transcribe an electronic record. The minutes and other evidence presented as a part of the hearing shall be part of the record;

- b. All exhibits received and displayed shall be marked to provide identification and shall be part of the record;
- c. The official record shall include:
 - (1) All materials considered by the hearings body;
 - (2) All materials submitted by the City Planning Official or designee to the hearings body regarding the application;
 - (3) The v record made by the minutes recorder, stenographic, mechanical, or electronic means; the minutes of the hearing; and other documents considered;
 - (4) The final ordinance;
 - (5) All correspondence; and
 - (6) A copy of the notices that were given as required by this Chapter.

F. General Provisions: 120-day Rule; Time Computation; Pre-application Conferences; Acceptance and Review; Planning Official's Duties, Amended Applications; Re-submittal; Appeals

1. **120-day Rule.** The City shall take final action on Type I, II, and III permit applications that are subject to this Chapter, including resolution of all appeals, within 120 days from the date the application is deemed as complete, unless the applicant requests an extension in writing. Any exceptions to this rule shall conform to the provisions of ORS 227.178. (The 120-day rule does not apply to Type IV legislative decisions - plan and code amendments - under ORS 227.178.)
2. **Time Computation.** In computing any period of time prescribed or allowed by this Chapter, the day of the act or event from which the designated period of time begins to run shall not be included. The last day of the period so computed shall be included, unless it is a Saturday or legal holiday, including Sunday, in which event, the period runs until the end of the next day which is not a Saturday or legal holiday.
3. **Pre-application Conferences.**
 - a. **Participants.** When a pre-application conference is required, the applicant shall meet with the City Planning Official or his/her designee(s) and other parties as appropriate;
 - b. **Information provided.** At such conference, the City Planning Official or designee shall:
 - (1) Cite the comprehensive plan policies and map designations applicable to the proposal;
 - (2) Cite the ordinance provisions, including substantive and procedural requirements applicable to the proposal;

- (3) Provide available technical data and assistance that will aid the applicant;
 - (4) Identify other governmental policies and regulations that relate to the application; and
 - (5) Reasonably identify other opportunities or constraints concerning the application.
- c. Disclaimer. Failure of the City Planning Official or his/her designee to provide any of the information required by this Section 4.1.600.C shall not constitute a waiver of any of the standards, criteria or requirements for the application;
 - d. Changes in the law. Due to possible changes in federal, state, regional, and local law, the applicant is responsible for ensuring that the application complies with all applicable laws on the day the application is deemed complete.

4. Acceptance and Review of Applications.

a. Initiation of applications:

(1) Applications for approval under this Chapter may be initiated by:

- (i) Order of City Council;
- (ii) Resolution of the Planning Commission;
- (iii) The City Planning Official or designee;
- (iv) A record owner of property (person(s) whose name is on the most recently recorded deed, or contract purchaser with written permission from the record owner.

(2) Any person authorized to submit an application for approval may be represented by an agent authorized in writing to make the application on their behalf.

b. Consolidation of proceedings. When an applicant applies for more than one type of land use or development permit (e.g., Type II and III) for the same one or more parcels of land, the proceedings shall be consolidated for review and decision.

(1) If more than one approval authority would be required to decide on the applications if submitted separately, then the decision shall be made by the approval authority having original jurisdiction over one of the applications in the following order of preference: the Council, the Commission, or the City Planning Official or designee.

(2) When proceedings are consolidated:

- (i) The notice shall identify each application to be decided;
- (ii) The decision on a plan map amendment shall precede the decision

on a proposed land use district change and other decisions on a proposed development. Similarly, the decision on a zone map amendment shall precede the decision on a proposed development and other actions; and

(iii) Separate findings and decisions shall be made on each application.

c. Check for acceptance and completeness. In reviewing an application for completeness, the following procedure shall be used:

(1) Acceptance. When an application is received by the City, the City Planning Official or designee shall immediately determine whether the following essential items are present. If the following items are not present, the application shall not be accepted and shall be immediately returned to the applicant;

- (i) The required form;
- (ii) The required fee;
- (iii) The signature of the applicant on the required form and signed written authorization of the property owner of record if the applicant is not the owner.

(2) Completeness.

- (i) Review and notification. After the application is accepted, the City Planning Official or designee shall review the application for completeness. If the application is incomplete, the City Planning Official or designee shall notify the applicant in writing of exactly what information is missing within 30 days of receipt of the application and allow the applicant 180 days to submit the missing information, or 14 days to submit a refusal statement;
- (ii) Application deemed complete for review. In accordance with the application submittal requirements of this Chapter, the application shall be deemed complete upon the receipt by the City Planning Official or designee of all required information. The applicant shall have the option of withdrawing the application, or refusing to submit information requested by the City Planning Official or designee, see above. For the refusal to be valid, the refusal shall be made in writing and received by the City Planning Official or designee no later than 14 days after the date on the City Planning Official or designee's letter of incompleteness. If the applicant refuses in writing to submit the missing information, the application shall be deemed complete on 31st day after the City Planning Official or designee first accepted the application.
- (iii) Standards and criteria that apply to the application. Approval or denial of the application shall be based upon the standards and criteria that were applicable at the time it was first accepted.

- (3) Agency Referral. The City shall also submit the application for review and comment to the City Engineer, road authority, and other applicable County, State, and federal review agencies.
- d. Changes or additions to the application during the review period. Once an application is deemed complete:
- (1) All documents and other evidence relied upon by the applicant shall be submitted to the City Planning Official or designee at least seven days before the notice of action or hearing is mailed, if possible. Documents or other evidence submitted after that date shall be received by City Planning Official or designee, and transmitted to the hearings body, but may be too late to include with the staff report and evaluation;
 - (2) When documents or other evidence are submitted by the applicant during the review period but after the application is deemed complete, the assigned review person or body shall determine whether or not the new documents or other evidence submitted by the applicant significantly change the application;
 - (3) If the assigned reviewer determines that the new documents or other evidence significantly change the application, the reviewer shall include a written determination that a significant change in the application has occurred as part of the decision. In the alternate, the reviewer may inform the applicant either in writing, or orally at a public hearing, that such changes may constitute a significant change (see (4), below), and allow the applicant to withdraw the new materials submitted, in order to avoid a determination of significant change;
 - (4) If the applicant's new materials are determined to constitute a significant change in an application that was previously deemed complete, the City shall take one of the following actions, at the choice of the applicant:
 - (i) Continue to process the existing application and allow the applicant to submit a new second application with the proposed significant changes. Both the old and the new applications will proceed, but each will be deemed complete on different dates and may therefore be subject to different criteria and standards and different decision dates;
 - (ii) Suspend the existing application and allow the applicant to submit a new application with the proposed significant changes. Before the existing application can be suspended, the applicant must consent in writing to waive the 120-day rule on the existing application. If the applicant does not consent, the City shall not select this option;
 - (iii) Reject the new documents or other evidence that has been determined to constitute a significant change, and continue to process the existing application without considering the materials that would constitute a significant change. The City will complete its

decision-making process without considering the new evidence;

- (5) If a new application is submitted by the applicant, that application shall be subject to a separate check for acceptance and completeness and will be subject to the standards and criteria in effect at the time the new application is accepted.

5. City Planning Official's Duties. The City Planning Official or designee shall:

- a. Prepare application forms based on the criteria and standards in applicable state law, the City's comprehensive plan, and implementing ordinance provisions;
- b. Accept all development applications that comply with Section F;
- c. Prepare a staff report that summarizes the application(s) and applicable decision criteria, and provides findings of conformance and/or non-conformance with the criteria. The staff report may also provide a recommended decision of: approval; denial; or approval with specific conditions that ensure conformance with the approval criteria;
- d. Prepare a notice of the proposal decision:
 - (1) In the case of an application subject to a Type I or II review process, the City Planning Official or designee shall make the staff report and all case-file materials available at the time that the notice of the decision is issued;
 - (2) In the case of an application subject to a hearing (Type III or IV process), the City Planning Official or designee shall make the staff report available to the public at least seven days prior to the scheduled hearing date, and make the case-file materials available when notice of the hearing is mailed, as provided by the respective application type.
- e. Administer the hearings process;
- f. File notice of the final decision in the City's records and mail a copy of the notice of the final decision to the applicant; all persons who provided comments or testimony; persons who requested copies of the notice; and any other persons entitled to notice by law;
- g. Maintain and preserve the file for each application for the time period required by law. The file shall include, as applicable, a list of persons required to be given notice and a copy of the notice given; the affidavits of notice; the application and all supporting information; the staff report; the final decision including the findings, conclusions and conditions, if any; all correspondence; minutes of any meeting at which the application was considered; and any other exhibit, information or documentation which was considered by the decision-maker(s)

on the application; and

- h. Administer the appeals and review process.

6. Amended Decision Process.

- a. The purpose of an amended decision process is to allow the City Planning Official or designee to correct typographical errors, rectify inadvertent omissions and/or make other minor changes that do not materially alter the decision.
- b. The City Planning Official or designee may issue an amended decision after the notice of final decision has been issued but before the appeal period has expired. If such a decision is amended, the decision shall be issued within 14 business days after the original decision would have become final, but in no event beyond the 120-day period required by state law. A new 10-day appeal period shall begin on the day the amended decision is issued.
- c. Notice of an amended decision shall be given using the same mailing and distribution list as for the original decision notice.
- d. Modifications to approved plans or conditions of approval requested by the applicant shall follow the procedures in Section X.VI. All other changes to decisions that are not modifications under Section X.VI follow the appeal process.

- 7. Re-submittal of Application Following Denial.** An application that has been denied, or an application that was denied and on appeal or review has not been reversed by a higher authority, including the Land Use Board of Appeals, the Land Conservation and Development Commission or the courts, may not be resubmitted as the same or a substantially similar proposal for the same land for a period of at least 12 months from the date the final City action is made denying the application, unless there is substantial change in the facts or a change in City policy that would change the outcome, as determined by the City Planning Official or designee.

- 8. Appeal Process.** An appeal by a person with standing shall be a hearing *de novo* and following the Type III procedure under ARTICLE X.D. The appeal shall not be limited to the application materials, evidence and other documentation, and specific issues raised in the proceeding below. The Planning Commission or City Council may allow additional evidence, testimony, or argument concerning any standard, criterion, condition, or issue relevant to the original application.

G. Special Procedures.

- 1. Expedited Land Divisions.** An Expedited Land Division (“ELD”) shall be defined and may be used as provided under ORS 197.360 through 197.380.

- a. Selection. An applicant who wishes to use an ELD procedure for a partition, subdivision or planned development instead of the regular procedure type assigned to it, must request the use of the ELD in writing at the time the application is filed, or forfeit his/her right to use it;
- b. Review procedure. All applications for Expedited Land Divisions shall comply with ORS 197.360 through 197.380 and the Coburg Comprehensive Plan; ORS 197.360 through ORS 197.380 details the criteria, application and notice requirements, and action and appeal procedures for expedited land divisions.
- c. Appeal procedure. An appeal of an ELD shall follow the procedures in ORS 197.375. Where the City has not otherwise appointed a hearings officer (referee) for such appeals, and the City Attorney is a Contractor (not a city employee), the City Attorney shall serve as the referee for ELD appeals.

H. Neighborhood Meetings

Applicants are encouraged to meet with adjacent property owners and neighborhood representatives prior to submitting their application to the City in order to solicit input and exchange information about the proposed development. Applicants for Type III quasi-judicial applications are encouraged to hold a meeting with adjacent property owners who will receive public notice (a minimum 100 ft. radius from subject property).

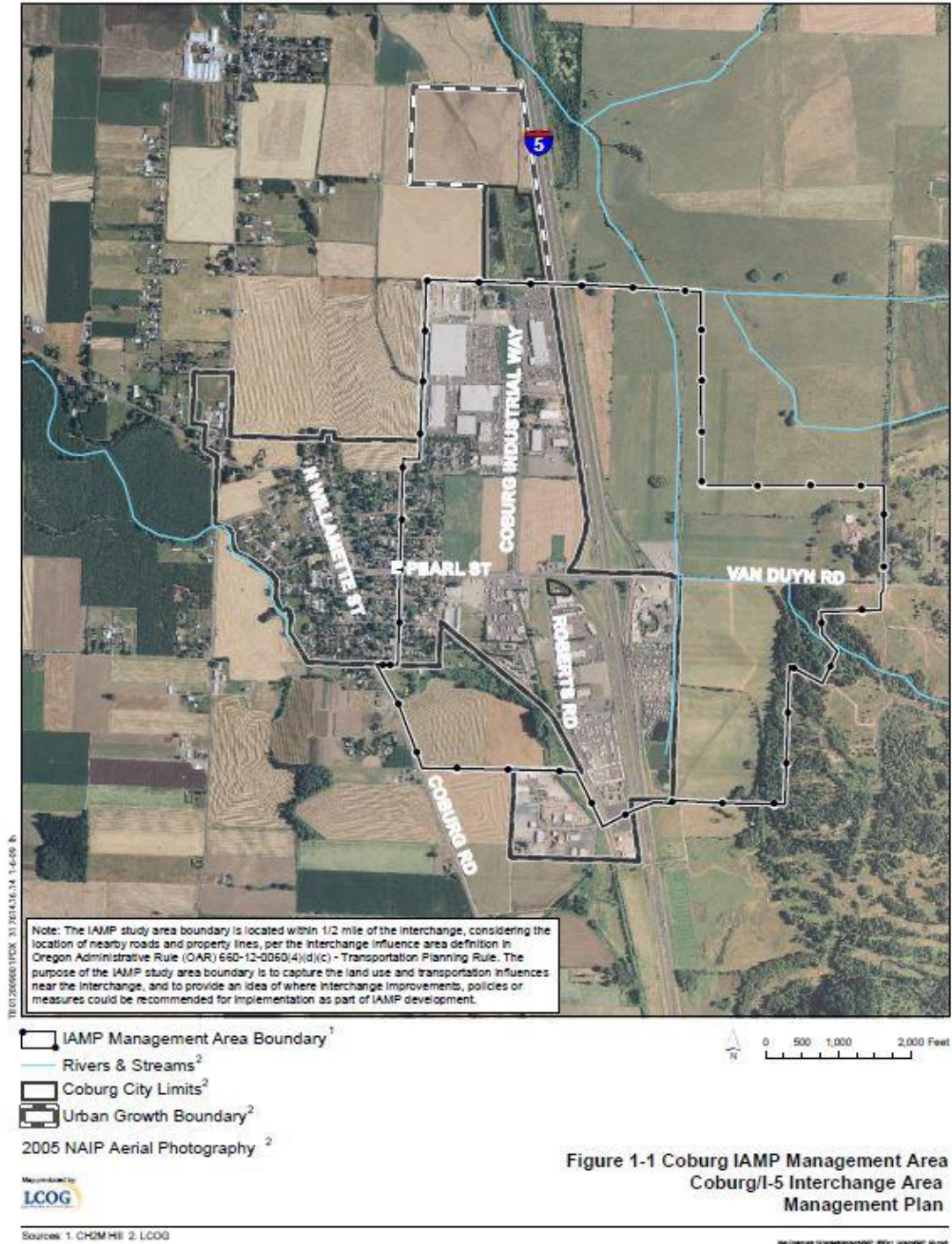
I. Traffic Impact Studies

The purpose of this section of the code is to assist in determining which road authorities participate in land use decisions, and to implement Section 660-012-0045 (2) (e) of the State Transportation Planning Rule that requires the City to adopt a process to apply conditions to development proposals in order to minimize impacts and protect transportation facilities. This Chapter establishes the standards for when a proposal must be reviewed for potential traffic impacts; when a Traffic Impact Study must be submitted with a development application in order to determine whether conditions are needed to minimize impacts to and protect transportation facilities; what must be in a Traffic Impact Study; and who is qualified

1. **When a Traffic Impact Study is Required.** The City or other road authority with jurisdiction may require a Traffic Impact Study (TIS) as part of an application for development, a change in use, or a change in access. A TIS shall be required when a land use application involves one or more of the following actions:
 - a. A change in zoning or a plan amendment designation;
 - b. Any proposed development or land use action that a road authority states may have operational or safety concerns along its facility(ies);

- c. An increase in site traffic volume generation by 200 Average Daily Trips (ADT) or more; or
- d. An increase in peak hour volume of a particular movement to and from the State highway as prescribed by the Coburg I-5 Interchange Area Management Plan.
- e. An increase in use of adjacent streets by vehicles exceeding the 20,000 pound gross vehicle weights by 10 vehicles or more per day; or
- f. The location of the access driveway does not meet minimum sight distance requirements, or is located where vehicles entering or leaving the property are restricted, or such vehicles queue or hesitate on the State highway, creating a safety hazard; or
- g. A change in internal traffic patterns that may cause safety problems, such as back up onto a street or greater potential for traffic accidents.
- h. Any proposed development or land use action on property within the Interstate Area Management Plan (IAMP) that will generate more than 100 AM or PM peak hour trips per day, or 600 Average Daily Trips. See map figure 1 for IAMP area.

ARTICLE X. Map Figure 1.



2. Traffic Impact Study (TIS) Preparation.

- a. For Traffic Impact Studies required under ARTICLE X, Section I.1. A TIS shall be required in accordance with ODOT's 2005 Development Review Guidelines. Adequacy of the TIS shall be determined jointly by ODOT, the City of Coburg, and Lane County. If a conflict exists between ODOT Development Review Guidelines and applicable County or City requirements, ODOT Development Review Guidelines shall be applied by ODOT. Any required mitigation associated with the ODOT permitting process shall be determined by ODOT with participation by the City of Coburg and Lane County with regard to their respective requirements, and shall be consistent with the requirements in OAR 734-051 and OAR 660-012-0050. Any required mitigation associated with the local land use authority shall be by the City of Coburg and/or Lane County, as appropriate, with regard to their respective requirements and with participation of ODOT, and shall be consistent with the requirements in OAR 734-051 and OAR 660-012-0050.
- b. All other Traffic Impact Studies. A TIS shall be prepared by a professional engineer in accordance with the requirements of the road authority. If the road authority is the Oregon Department of Transportation (ODOT), consult ODOT's regional development review planner and OAR 734-051-180. Lane County roads shall be subject to Lane County requirements.

ARTICLE XI. LAND USE REVIEW AND SITE DESIGN REVIEW

Sections:

- A. Purpose
- B. Applicability
- C. Land Use Review Procedure and Approval Criteria
- D. Site Design Review - Application Review Procedure
- E. Site Design Review - Application Submission Requirements
- F. Site Design Review Approval Criteria
- G. Bonding and Assurances
- H. Development in Accordance With Permit Approval; Modifications; Permit Expiration

A. Purpose

The purpose of this Chapter is to:

1. Provide rules, regulations and standards for efficient and effective administration of land use and site development review;
2. Carry out the development pattern and plan of the City and its comprehensive plan policies;
3. Promote the public health, safety and general welfare;
4. Provide adequate light and air, prevent overcrowding of land, and provide for adequate transportation, water supply, sewage, fire protection, pollution control, surface water management, and protection against natural hazards;
5. Encourage the conservation of energy resources; and
6. Encourage efficient use of land resources, full utilization of urban services, mixed uses, transportation options, and detailed, human-scaled design.

B. Applicability

Land Use Review or Site Design Review shall be required for all new developments and modifications of existing developments described below. Regular maintenance, repair and replacement of materials (e.g., roof, siding, awnings, etc.), parking resurfacing and similar maintenance and repair shall be exempt from review unless specified as a historic resource.

1. **Land Use Review.** Land Use Review is a review conducted by the City Planning Official or designee without a public hearing (Type I or II). It is for changes in land use and developments that do not require a conditional use permit or site design review approval. Land Use Review ensures compliance with the basic land use and development standards of the land use district, such as lot area, building setbacks and orientation, lot coverage, maximum building height, and other provisions of ARTICLE VII District Regulations and ARTICLE VIII Supplementary District Regulations. Land Use Review is required for all of the types of land uses and development listed below. Land uses and developments exceeding the thresholds below require Site Design Review.
 - a. Change in occupancy from one type of land use to a different land use;
 - b. Single-family detached dwelling (including manufactured home on its own lot);
 - c. A single duplex, or up to two single family attached (town home) units not requiring a land division, and accessory parking on the same lot;
 - d. Non-residential building additions up to 500 square feet, or 20% of an existing structure, whichever is greater;
 - e. Minor Modifications to development approvals as defined by ARTICLE XV Modifications to Approved Plans and Conditions of approval;
 - f. Any proposed development that has a valid conditional use permit. Major modifications to a development with a conditional use permit shall require review and approval in accordance with –ARTICLE X.III Conditional Use Permits;
 - g. Home occupations requiring a permit under ARTICLE XVIII Miscellaneous Permits;
 - h. Temporary uses requiring a permit under –ARTICLE XVIII Miscellaneous Permits ;
 - i. Accessory structures over 200 square feet and accessory parking;
 - j. Development and land uses that are part of a previously approved Site Design Review or Conditional Use Permit application;
 - k. Public improvements required by a condition of approval (e.g. transportation facilities and improvements, parks, trails, and similar improvements, as determined by the City Planning Official).

2. **Site Design Review.** Site Design Review is a discretionary review conducted by the Planning Commission with a public hearing (Type III Quasi-Judicial Review). (See ARTICLE X –Types of Review Procedures for review procedure.) It applies to all development in the City, except those specifically listed under section 1 above (applications subject to Development Review). Site Design Review ensures compliance with the land use and development standards in ARTICLE VII District Regulations and ARTICLE VIII Supplementary District Regulations (e.g., lot area, building setbacks and orientation, lot coverage, maximum building height design standards, and public improvement requirements).

C. Land Use Review Procedure and Approval Criteria

When Land Use Review is required, it shall be conducted prior to issuance of building permits, occupancy permit, business license, or public improvement permits, as determined by the City Planning Official. The City shall conduct Land Use Reviews using either a Type I or Type II procedure, as described in ARTICLE X – Type I and Type II procedures. A Type I procedure shall be used when the Planning Official finds that the applicable standards are clear and objective and do not require the exercise of discretion. A Type II procedure shall be used when the decision is discretionary in nature. The City Planning Official shall be responsible for determining the required review procedure. An application for Land Use Review shall be approved only upon meeting all of the following criteria:

1. The proposed land use or development is permitted by the underlying land use district (ARTICLE VII);
2. The land use, building/yard setback, lot area, lot dimension, density, lot coverage, building height and other applicable standards of the underlying land use district and any applicable overlay district(s) are met (ARTICLE VII)
3. When development is proposed, the applicable sections of ARTICLE VIII Supplementary District Regulations apply.
4. The Planning Official or Commission must also consider the following criteria:
 - a. That the location, design, size, shape and arrangement of the uses and structures are in scale and are compatible with the surroundings.
 - b. That there is a desirable, efficient, and workable inter-relationship among buildings, parking, circulation, open space, landscaping, and related activities and uses, resulting in an attractive, healthful and pleasant environment for living, shopping and working.

- c. That there is no unnecessary destruction of existing healthy trees or other major vegetation, and that due consideration is given to the preservation of distinctive historical or natural features.
- d. That the quantity, location, height, and materials of walls, fences, hedges, screen planting and landscape areas are such that they serve their intended purpose and have no undue adverse effect on existing or contemplated abutting land use.
- e. The suitable planting of ground cover or other surfacing is provided to prevent erosion and reduce dust.
- f. That the location, design and size of the uses are such that the residents or establishments to be accommodated will be adequately served by community facilities and service or by other facilities suitable for the intended uses, in conformity with the Coburg Comprehensive Plan.
- g. That, based on anticipated traffic generation, adequate additional transportation improvements must be provided by the development in order to promote traffic safety and reduce traffic congestion, including but not limited to right-of-way and road improvements. Consistent with the Transportation System Plan, consideration shall be given to the need and feasibility of widening and improving abutting streets and also to the necessity for such additional requirements as lighting, traffic-calming techniques, sidewalks and other pedestrian ways, bikeways, and turn and deceleration/acceleration lanes.
- h. That there is a safe and efficient circulation pattern within the boundaries of the development. Consideration shall include the layout of the site with respect to the location and dimensions of vehicular, bicycle, and pedestrian entrances, exits, drives, walkways, buildings and other related facilities.
- i. That there are adequate off-street vehicular and bicycle parking facilities and loading-unloading facilities provided in a safe, efficient and pleasant manner. Consideration shall include the layout of the parking and loading-unloading facilities and their surfacing, lighting and landscaping.
- j. That the location, quantity, height and shape of areas of structures which define interior circulation and parking arrangements are suitable for their intended purpose.
- k. That all signs and illumination are in scale, and harmonious with the site and area.

- I. That adequate methods are provided to ensure continued maintenance and necessary normal replacement of common facilities, uses, structures, landscaping, screening, ground cover, and similar items required to ensure compatibility with the surrounding areas and an attractive ' healthful and pleasant environment within the development area.

Land Use Reviews do not address a project's compliance with applicable building, fire and life safety regulations.

D. Site Design Review - Application Review Procedure

Where Site Design Review is required, it shall be conducted using a Type III procedure, consistent with ARTICLE X, and using the application requirements and approval criteria contained in Sections E, below.

E. Site Design Review - Application Submission Requirements

All of the following information is required for Site Design Review application submittal:

1. **General Submission Requirements.** An application for Site Design Review shall contain all of the information required for a Type III review under ARTICLE XI, and provide:
 - a. Public Facilities and Services Impact Study. The impact study shall quantify and assess the effect of the development on public facilities and services. The City shall advise as to the scope of the study during the required pre-application conference (ARTICLE X.F). The study shall address, at a minimum, the transportation system, including pedestrian ways and bikeways, the drainage system, the parks system, the water system, and the sewer system. For each public facility system and type of impact, the study shall propose improvements necessary to meet City standards and to minimize the impact of the development on the public at large, public facilities systems, and affected private property users;
 - b. Traffic Impact Study, if required by the road authority. Traffic Impact Studies shall conform to the standards and procedures in ARTICLE X, Section I; and
 - c. In situations where this Code requires the dedication of real property to the City, the City shall either (1) include in the written decision evidence that shows that the required property dedication is directly related to and roughly proportional to the projected impacts of the

development on public facilities and services, or (2) delete the dedication as a condition of approval.

2. **Site Design Review Information.** In addition to the general submission requirements for a Type III review ARTICLE X.D an applicant for Site Design Review shall provide the following additional information, as deemed applicable by the City Planning Official. The Planning Official may deem applicable any information that he or she needs to review the request and prepare a complete staff report and recommendation to the approval body:
 - a. Site analysis map. At a minimum the site analysis map shall contain the following:
 - (1) The applicant's entire property and the surrounding property to a distance sufficient to determine the location of the development in the City, and the relationship between the proposed development site and adjacent property and development. The property boundaries, dimensions and gross area shall be identified;
 - (2) Topographic contour lines at 2-foot intervals for slopes of less than 10 percent, and 5-foot intervals for steeper slopes;
 - (3) Identification of slopes greater than 25 percent;
 - (4) The location and width of all public and private streets, drives, sidewalks, pathways, rights-of-way, and easements on the site and adjoining the site;
 - (5) Potential natural hazard areas, including any areas identified as subject to a 100-year flood, areas subject to high water table, and areas mapped by the City, County, or State as having a potential for geologic hazards;
 - (6) Resource areas, including marsh and wetland areas, streams, and wildlife habitat identified by the City or any natural resource regulatory agencies as requiring protection;
 - (7) Site features, including existing structures, pavement, large rock outcroppings, areas having unique views, and drainage ways, canals and ditches;
 - (8) Locally or federally designated historic and cultural resources on the site and adjacent parcels or lots;
 - (9) The location, size and species of trees and other vegetation having a caliper (diameter) of six (6) inches or greater at four feet above grade;
 - (10) North arrow, scale, names and addresses of all persons listed as owners of the subject property on the most recently recorded deed;
 - (11) Name and address of project designer, engineer, surveyor, and/or planner, if applicable;
 - (12) Location of septic tank (and drainfield prior to sanitary sewer).

b. Proposed site plan. The site plan shall contain the following information:

- (1) The proposed development site, including boundaries, dimensions, and gross area;
- (2) Features identified on the existing site analysis maps that are proposed to remain on the site;
- (3) Features identified on the existing site map, if any, which are proposed to be removed or modified by the development;
- (4) The location and dimensions of all proposed public and private streets, drives, rights-of-way, and easements;
- (5) The location and dimensions of all existing and proposed structures, utilities, pavement and other improvements on the site. Setback dimensions for all existing and proposed buildings shall be provided on the site plan;
- (6) The location and dimensions of entrances and exits to the site for vehicular, pedestrian, and bicycle access;
- (7) The location and dimensions of all parking and vehicle circulation areas (show striping for parking stalls and curb stops);
- (8) Pedestrian and bicycle circulation areas, including sidewalks, internal pathways, pathway connections to adjacent properties, and any bicycle lanes or trails;
- (9) Loading and service areas for waste disposal, loading and delivery;
- (10) Outdoor recreation spaces, common areas, plazas, outdoor seating, street furniture, and similar improvements;
- (11) Location, type, and height of outdoor lighting;
- (12) Location of mail boxes, if known;
- (13) Name and address of project designer, if applicable;
- (14) Locations of bus stops and other public or private transportation facilities;
- (15) Locations, sizes, and types of signs.

c. Architectural drawings. Architectural drawings showing one or all of the following shall be required for new buildings and major remodels:

- (1) Building elevations (as determined by the City Planning Official) with building height and width dimensions;
- (2) Building materials, colors and type;
- (3) The name of the architect or designer.

d. Preliminary grading plan. A preliminary grading plan prepared by a registered engineer shall be required for development sites 1,000 square feet or larger. The preliminary grading plan shall show the location and extent to which grading will take place, indicating general

changes to contour lines, slope ratios, slope stabilization proposals, and location and height of retaining walls, if proposed. Surface water detention and treatment plans may also be required.

- e. Landscape plan. A landscape plan may be required and at the direction of the City Planning Official shall show the following:
 - (1) The location and height of existing and proposed fences, buffering or screening materials;
 - (2) The location of existing and proposed terraces, retaining walls, decks, patios, shelters, and play areas;
 - (3) The location, size, and species of the existing and proposed plant materials (at time of planting);
 - (4) Existing and proposed building and pavement outlines;
 - (5) Specifications for soil at time of planting, irrigation if plantings are not drought-tolerant (may be automatic or other approved method of irrigation) and anticipated planting schedule;
 - (6) Other information as deemed appropriate by the City Planning Official. An arborist's report may be required for sites with mature trees that are protected under The City's tree Ordinance.
- f. Sign drawings shall be required in conformance with the City's Sign Code.
- g. Deed restrictions. Copies of all existing and proposed restrictions or covenants, including those for access control.
- h. Narrative. Letter or narrative report documenting compliance with the applicable approval criteria contained in ARTICLE XI.F.
- i. Traffic Impact Study, when required, shall be prepared in accordance with the road authority's requirements. See ARTICLE X., Section I, for relevant standards.
- j. Development Checklist required for applications within the Central Business District. See ARTICLE VII.K

Article XI E.2.j. DOWNTOWN COBURG OVERLAY DISTRICT DEVELOPMENT CHECKLIST

DOWNTOWN CORE PARCEL TYPE		
The physical form of buildings on this parcel type is regulated to reflect the town center character of downtown Coburg, with required shopfront on the ground floor where RBL (Required Building Line) exists. Because the Overlay District is part of Coburg's "Architecturally Controlled Areas," the building form must also reflect the local architectural characteristics, as defined in Section 3.c of the Downtown Coburg Overlay District Code.		
Design Standards	Site Plan Complies (Y/N/NA)	See Comment Sheet #
USE: Refer to Article VII.C.2 of the Coburg Development Code for a complete list of permitted and prohibited uses		
a. Ground floor of the building(s) serves one or more of the following uses: retail, service, office, trade		
b. Upper floor(s) of the building(s) serves one or more of the following uses: retail, service, office, trade, residential		
c. Ground floor residential use is only on non-street-facing parts of the parcel (if applicable)		
d. Building(s) does not contain uses that create odor, dust, smoke, noise, or vibration that is perceptible beyond the property boundaries		
PLACEMENT		
a. The front-most part of the building(s) (i.e. wall, front porch) is built to the RBL of 0 ft from the street edge or the sidewalk (when available)		
b. Building(s) has a minimum setback of 0 ft from secondary roads and parking		
c. The building(s) minimum setbacks from other buildings comply with applicable Uniform Fire Code standards		
d. Building(s) has a minimum rear and side setbacks of 0 ft		
e. Building(s) on a lot abutting a Traditional Residential parcel is set back at least 1 ft for each foot in building height from the shared property line(s), up to a maximum required setback of 45 ft		
f. The building(s) primary entrance is located along the Required Entry Zone (REZ) and oriented to the street		
g. Pedestrian sidewalks or walkways are provided to connect the building(s) primary entrance to the public right of way		
COVERAGE		
a. Existing lot, subdivisions of an existing lot, or new combination of lots has a minimum width of 25 ft		
b. Existing lot, subdivisions of an existing lot, or new combination of lots has a minimum area of 1,500 sq ft		
c. Lot has a maximum coverage of 100%, provided that applicable minimum loading space, stormwater, setbacks, and parking requirements are met		
d. The building(s) primary street façade is built to the RBL for a minimum 80% of the RBL length		
e. Building(s) is a maximum 150 ft in width and length		
f. Building(s) has an exterior building articulation every 40 horizontal feet or less		
HEIGHT		
a. Building(s) has a minimum of 2 floors		
b. Building(s) has a maximum of 3 floors		
c. The building(s) ground floor is elevated a minimum of 0 inches above the sidewalk		
d. The ground floor of non-street facing residential use is elevated a minimum of 16 inches above grade		
e. Building(s) has a minimum floor-to-floor height of 10 ft		
f. Building(s) has a maximum height of 45 ft		
FENESTRATION		
a. 60%-80% of the building(s) ground floor consists of fenestration		
b. 40%-80% of the building(s) upper floor(s) consists of fenestration		

Design Standards		Site Plan Complies (Y/N/NA)	See Comment Sheet #
PEDESTRIAN AMENITIES			
All new developments are required to provide a minimum two of the following pedestrian amenities:			
a.	Outdoor seating options		
b.	Extra wide sidewalk		
c.	Courtyard or pocket park		
d.	Rain garden and/or planters		
e.	Other opportunities for open spaces: _____		
f.	Plan provides two or more of the above pedestrian amenities		
HISTORIC BUILDING EXTERIOR			
All new constructions and major renovations are required to incorporate the following historic building exterior design elements as detailed in Section 3.c of the Downtown Coburg Overlay District Code "Architecturally Controlled Areas":			
a.	Building(s) has decorative doors, transom, or clerestory windows		
b.	Building(s) has windows with trim comparable in style to that commonly used on other historic buildings in the C-1 district		
c.	60%-80% of the ground floor facade facing the street consists of windows; the lower edge of these windows is no more than 30 inches above the sidewalk		
d.	The pitch and style of rooflines are comparable to existing historic rooflines and within a range of 4:12 - 10:12 pitch; new buildings may have a flat roof		
e.	Blank walls of the building(s) (permitted on non-street facing facades only) have surface detailing and include offsets, windows, siding, murals, or other similar features		
f.	Building(s) provides weather protection for pedestrians (awnings or canopies); no bubble awning or lighted awning is present		
SHOPFRONT			
Shopfronts are required for the ground floor of all Downtown Core buildings and must follow the following design standards:			
a.	Shopfront is composed of a base up to 30 inches tall, with clear glazing that extends from the base to at least eight feet above the sidewalk level		
b.	Windows and doors extend along at least 60% of the length of the shopfront facade; the lower edge of these windows is no more than 30 inches above the sidewalk		
c.	Ground-level shopfront windows facing circulation networks are kept visible (unshuttered) at night		
d.	Storefronts incorporate weather protection element for pedestrians (awnings or canopies); no bubble awning or lighted awning is present		
e.	The location, design, and lighting of signage are integral to the shopfront design; refer to Coburg Sign Ordinance A-155		
PARKING			
a.	Off-street parking is set back a minimum of 30 ft from RBL		
b.	Off-street parking is set back a minimum of 6 ft from parcel lines with no RBL		
c.	Off-street parking on a lot abutting a Traditional Residential parcel is set back a minimum of 20 ft from the shared property line(s)		
d.	Off-street parking, drive, garage, and other vehicle areas are oriented to the alley or located behind or to the side of the building; they cannot be placed between buildings and streets		
e.	Off-street parking is accessed from the alley; when no alley exists, off-street parking is accessed from the side of the building or through a side street for corner lots		
f.	If more than four dwelling units are proposed, an alley or private mid-block lane is provided for vehicle access		
g.	No structural improvements, except road surfacing, are within 10 feet of the centerline of an alley		
h.	All vehicular parking areas are graded so as not to drain stormwater over the public sidewalk or onto any abutting public or private property		
i.	Parking areas with more than two off-street spaces are screened with an evergreen hedge or fence at least 4 ft high		

Design Standards		Site Plan Complies (Y/N/NA)	See Comment Sheet #
PARKING (continued)			
j.	Fences, walls, or other structures screen at least 70 percent of the view when abutting Residential District parcels		
k.	The maximum height of fences and walls is six feet, as measured from the lowest grade at the base of the wall or fence; see Section 5.c.(2).(iii) of the Downtown Coburg Overlay District Code for exceptions		
l.	Any fence, hedge and wall comply with vision clearance standards in Article VIII.A and provide for pedestrian circulation where required		
m.	New off-street parking with five or more spaces is landscaped at minimum of 10% of the gross area of the parking lot		
LANDSCAPING / ON-SITE STORMWATER INFRASTRUCTURE			
a.	Applicant or developer of new development, redevelopment, alteration to the footprint, height, or massing of an existing building, or improvement to parcels, demonstrates post-development runoff at or below pre-development rates		
b.	New development, redevelopment, alteration to the footprint, height, or massing of an existing building, or improvement to parcels provides on-site vegetated stormwater infrastructure as necessary, appropriately sized by the site designers to mitigate any increase in stormwater runoff post-development		

DOWNTOWN FLEX PARCEL TYPE

The physical form of buildings on this parcel type is regulated to support active street and seamless pedestrian experience, with ground floor shopfront for retail, service, and office uses, or street-oriented frontage for residential and live-work uses. Downtown Flex parcels at critical nodes may be required to provide ground floor shopfronts.

Because the Overlay District is part of Coburg's "Architecturally Controlled Areas," the building form must also reflect the local architectural characteristics, as defined in Section 3.c of the Downtown Coburg Overlay District Code.

Design Standards		Site Plan Complies (Y/N/NA)	See Comment Sheet #
USE: Refer to Article VII.C.2 of the Coburg Development Code for a complete list of permitted and prohibited uses			
a.	Ground floor of the building(s) serves one or more of the following uses: retail, service, office, trade, residential		
b.	Upper floor(s) of the building(s) serves one or more of the following uses: retail, service, office, trade, residential		
c.	Ground floor residential use is only on non-street-facing parts of the parcel (if applicable)		
PLACEMENT			
a.	The front-most part of the building(s) (i.e. wall, front porch) is built to the RBL of between 0 ft and 6 ft from the street edge or the sidewalk (when available)		
b.	Building(s) has a minimum setback of 6 ft from secondary roads and parking		
c.	The building(s) minimum setbacks from other buildings comply with applicable Uniform Fire Code standards		
d.	Building(s) has a minimum rear and side setbacks of 0 ft		
e.	Building(s) on a lot abutting a Traditional Residential parcel is set back at least 1 ft for each foot in building height from the shared property line(s), up to a maximum required setback of 45 ft		
f.	The building(s) primary entrance is located along the Required Entry Zone (REZ) and be oriented to the street		
g.	Pedestrian sidewalks or walkways are provided to connect the building(s) primary entrance to the public right of way		
COVERAGE			
a.	Existing lot, subdivisions of an existing lot, or new combination of lots has a minimum width of 25 ft		
b.	Existing lot, subdivisions of an existing lot, or new combination of lots has a minimum area of 1,500 sq ft		
c.	Lot may have a maximum coverage of 100%, provided that applicable minimum loading space, stormwater, setbacks, and parking requirements are met		
d.	The building(s) primary street façade is built to the RBL for a minimum 60% of the RBL length		
e.	Building(s) is a maximum 150 ft in width and length		
f.	Building(s) has an exterior building articulation every 40 horizontal feet or less		
HEIGHT			
a.	Building(s) has a minimum of 1 floor		
b.	Building(s) has a maximum of 3 floors		
c.	The building(s) ground floor is elevated a minimum of 0 inch above the sidewalk		
d.	When the building ground floor is a residential use, it is elevated a minimum of 16 inches above grade		
e.	Building(s) has a minimum floor-to-floor height of 10 ft		
f.	Building(s) has a maximum height of 45 ft		
FENESTRATION			
a.	50%-70% of the building(s) ground floor consists of fenestration		
b.	40%-70% of the building(s) upper floor(s) consists of fenestration		

Design Standards		Site Plan Complies (Y/N/NA)	See Comment Sheet #
PEDESTRIAN AMENITIES			
All new developments are required to provide a minimum two of the following pedestrian amenities:			
a.	Outdoor seating options		
b.	Extra wide sidewalk		
c.	Courtyard or pocket park		
d.	Rain garden and/or planters		
e.	Pedestrian-scaled awnings or canopies		
f.	Other opportunities for open spaces: _____		
g.	Plan provides two or more of the above pedestrian amenities		
HISTORIC BUILDING EXTERIOR			
All new constructions and major renovations are required to incorporate the following historic building exterior design elements as detailed in Section 3.c of the Downtown Coburg Overlay District Code "Architecturally Controlled Areas":			
a.	Building(s) has decorative doors, transom, or clerestory windows		
b.	Building(s) has windows with trim comparable in style to that commonly used on other historic buildings in the C-1 district		
c.	50%-80% of the ground floor facade facing the street consists of windows; the lower edge of these windows is no more than 30 inches above the sidewalk		
d.	The pitch and style of rooflines are comparable to existing historic rooflines and within a range of 4:12 - 10:12 pitch; new buildings may have a flat roof		
e.	Blank walls of the building(s) (permitted on non-street facing facades only) have surface detailing and include offsets, windows, siding, murals, or other similar features		
f.	Building(s) provides weather protection for pedestrians (awnings or canopies); no bubble awning or lighted awning is present		
SHOPFRONT			
When present on applicable parcels, shopfronts must follow the following design standards:			
a.	Shopfront is composed of a base up to 30 inches tall, with clear glazing that extends from the base to at least eight feet above the sidewalk level		
b.	Windows and doors extend along at least 60% of the length of the shopfront facade; the lower edge of these windows is no more than 30 inches above the sidewalk		
c.	Ground-level shopfront windows facing circulation networks are kept visible (unshuttered) at night		
d.	Storefronts incorporate weather protection element for pedestrians (awnings or canopies); no bubble awning or lighted awning is present		
e.	The location, design, and lighting of signage are integral to the shopfront design; refer to Coburg Sign Ordinance A-155		
PARKING			
a.	Off-street parking is set back a minimum of 20 ft from RBL		
b.	Off-street parking is set back a minimum of 6 ft from parcel lines with no RBL		
c.	Off-street parking on a lot abutting a Traditional Residential parcel is set back a minimum of 20 ft from the shared property line(s)		
d.	Off-street parking, drive, garage, and other vehicle areas are oriented to the alley or located behind or to the side of the building; they cannot be placed between buildings and streets		
e.	Off-street parking is accessed from the alley; when no alley exists, off-street parking is accessed from the side of the building or through a side street for corner lots		
f.	If more than four dwelling units are proposed, an alley or private mid-block lane is provided for vehicle access		
g.	No structural improvements, except road surfacing, are within 10 feet of the centerline of an alley		
h.	All vehicular parking areas are graded so as not to drain stormwater over the public sidewalk or onto any abutting public or private property		
i.	Parking areas with more than two off-street spaces are screened with an evergreen hedge or fence at least 4 ft high		

Design Standards		Site Plan Complies (Y/N/NA)	See Comment Sheet #
PARKING (continued)			
j.	Fences, walls, or other structures screen at least 70 percent of the view when abutting Residential District parcels		
k.	The maximum height of fences and walls is six feet, as measured from the lowest grade at the base of the wall or fence; see Section 5.c.(2).(iii) of the Downtown Coburg Overlay District Code for exceptions		
l.	Any fence, hedge and wall comply with vision clearance standards in Article VIII.A and provide for pedestrian circulation where required		
m.	New off-street parking with five or more spaces is landscaped at minimum of 10% of the gross area of the parking lot		
LANDSCAPING / ON-SITE STORMWATER INFRASTRUCTURE			
a.	Applicant or developer of new development, redevelopment, alteration to the footprint, height, or massing of an existing building, or improvement to parcels, demonstrates post-development runoff at or below pre-development rates		
b.	New development, redevelopment, alteration to the footprint, height, or massing of an existing building, or improvement to parcels provides on-site vegetated stormwater infrastructure as necessary, appropriately sized by the site designers to mitigate any increase in stormwater runoff post-development		

- k. Other information determined by the City Planning Official. The City may require studies or exhibits prepared by qualified professionals to address specific site features or project impacts (e.g., traffic, noise, environmental features, natural hazards, etc.), in conformance with this Code.

F. Site Design Review Approval Criteria

The review authority shall make written findings with respect to all of the following criteria when approving, approving with conditions, or denying an application:

1. The application is complete, as determined in accordance with ARTICLE X Types of Applications and ARTICLE XI.E, above.
2. The application complies with all of the applicable provisions of the underlying Land Use District and Supplementary District Regulations (ARTICLE VII & VIII), including: building and yard setbacks, lot area and dimensions, density and floor area, lot coverage, building height, building orientation, architecture, and other special standards as may be required for certain land uses;
3. The applicant shall be required to upgrade any existing development that does not comply with the applicable land use district standards, in conformance with ARTICLE VI, Non-Conforming Uses;

4. The application complies with all of ARTICLE VII District Regulations and ARTICLE VIII Supplementary District Regulations and other standards as applicable;
5. Existing conditions of approval required as part of a prior Land Division (ARTICLE XII), Conditional Use Permit (ARTICLE XIII), Master Planned Development (ARTICLE XIV) or other approval shall be met.

G. Bonding and Assurances

1. **Performance Bonds for Public Improvements.** On all projects where public improvements are required, the City shall require a bond in an amount not greater than 100% or other adequate assurances as a condition of site development approval in order to guarantee the public improvements;
2. **Release of Performance Bonds.** The bond or assurance shall be released when the City Planning Official finds the completed project conforms to the site development approval, including all conditions of approval.
3. **Completion of Landscape Installation.** Landscaping shall be installed prior to issuance of occupancy permits, unless security equal to the cost of the landscaping as determined by the City Planning Official or a qualified landscape architect is filed with the City Planning Official assuring such installation within six months after occupancy. If the installation of the landscaping is not completed within the six-month period, the security may be used by the City to complete the installation.

H. Development in Accordance With Permit Approval; Modifications; Permit Expiration

Development shall not commence until the applicant has received all of the appropriate land use and development approvals (i.e., site design review approval) and building permits. Construction of public improvements shall not commence until the City has approved all required public improvement plans (e.g., utilities, streets, public land dedication, etc.). The City may require the applicant to enter into a development agreement (e.g., for phased developments and developments with required off-site public improvements), and may require bonding or other assurances for improvements, in accordance with ARTICLE XI.G. Development Review and Site Design Review approvals shall be subject to all of the following standards and limitations:

1. **Modifications to Approved Plans and Developments.** Minor modifications of an approved plan or existing development, as defined in ARTICLE XV, shall be processed as a Type I procedure and require only Land Use Review. Major modifications, as defined in ARTICLE XV, shall be processed as a Type II or

Type III procedure and shall require Site Design Review. For information on Type I, Type II and Type III procedures, please refer to ARTICLE X. For Modifications approval criteria, please refer to ARTICLE XV.

2. **Approval Period.** Development Review and Site Design Review approvals shall be effective for a period of one year from the date of approval. The approval shall lapse if:
 - a. A public improvement plan or building permit application for the project has not been submitted within one year of approval; or
 - b. Construction on the site is in violation of the approved plan.

3. **Extension.** The Planning Commission shall, upon written request by the applicant, grant a written extension of the approval period not to exceed six months; provided that:
 - a. No changes are made on the original approved site design review plan;
 - d. The applicant can show intent of initiating construction on the site within the six month extension period;
 - e. There have been no changes to the applicable Code provisions on which the approval was based. If there have been changes to the applicable Code provisions and the expired plan does not comply with those changes, then the extension shall not be granted; in this case, a new site design review shall be required; and
 - d. The applicant demonstrates that failure to obtain building permits and substantially begin construction within one year of site design approval was beyond the applicant's control.

4. **Phased Development.** Phasing of development may be approved with the Site Design Review application, subject to the following standards and procedures:
 - a. A phasing plan shall be submitted with the Site Design Review application.
 - b. The Planning Commission shall approve a time schedule for developing a site in phases, but in no case shall the total time period for all phases be greater than 2 years without reapplying for site design review.

- c. Approval of a phased site design review proposal requires satisfaction of all of the following criteria:
- (1) The public facilities required to serve each phase are constructed in conjunction with or prior to each phase;
 - (2) The development and occupancy of any phase dependent on the use of temporary public facilities shall require City Council approval. Temporary facilities shall be approved only upon City receipt of bonding or other assurances to cover the cost of required public improvements, in accordance with ARTICLE XI.G. A temporary public facility is any facility not constructed to the applicable City or district standard, subject to review by the City Engineer;
 - (3) The phased development shall not result in requiring the City or other property owners to construct public facilities that were required as part of the approved development proposal; and
 - (4) An application for phasing may be approved after Site Design Review approval as a modification to the approved plan, in accordance with the procedures for minor modifications (ARTICLE XV).

ARTICLE XII. LAND DIVISIONS AND PROPERTY LINE ADJUSTMENTS

Sections:

- A. Purpose and Applicability
- B. General Requirements
- C. Tentative Approval
- D. Final Plat Approval
- E. Performance Guarantee
- F. Filing and Recording
- G. Re-platting and Vacation of Plats
- H. Property Line Adjustments

A. Purpose and Applicability

The purpose of this chapter is to:

1. Provide rules, regulations and standards governing the approval of subdivisions, partitions and lot line adjustments.
2. Carry out the City's development pattern, as envisioned by the Comprehensive Plan.
3. Encourage efficient use of land resources, full utilization of urban services, and transportation options.
4. Promote the public health, safety and general welfare through orderly and efficient urbanization.
5. Provide adequate light and air, prevent overcrowding of land, and provide for adequate transportation, water supply, sewage, fire protection, pollution control, surface water management, and protection against natural hazards;
6. Encourage the conservation of energy resources.
7. Encourage multi-modal options and secure safety from fire, flood, pollution, and other hazards.

B. General Requirements

1. **Subdivision and Partition Approval Through Two-step Process.** Applications for subdivision or partition approval shall be processed by means of a preliminary plat evaluation and a final plat evaluation, according to the following two steps:

- a. The preliminary plat must be approved before the final plat can be submitted for approval consideration; and
 - b. The final plat must include all conditions of approval of the preliminary plat.
- 2. **Compliance with ORS Chapter 92.** All subdivision and partition proposals shall conform to state regulations in Oregon Revised Statute (ORS) Chapter 92, Subdivision and Partitions.
- 3. **Future Re-division Plan.** When subdividing or partitioning tracts into large lots (i.e., greater than two times or 200 percent the minimum lot size allowed by the underlying land use district), the City shall require that the lots be of such size, shape, and orientation as to facilitate future re-division in accordance with the requirements of the land use district and this Code. A re-division plan shall be submitted for large lots identifying:
 - a. Potential future lot division(s), consistent with the density and lot size standards of ARTICLE VII;
 - b. Potential street right-of-way alignments to serve future development of the property and connect to adjacent properties, including existing or planned rights- of-way;
 - c. A disclaimer that the plan is a conceptual plan intended to show potential future development. It shall not be binding on the City or property owners, except as may be required through conditions of land division approval. For example, dedication and improvement of rights-of-way within the future plan area may be required to provide needed secondary access and circulation.
- 4. **Flexible Lot Size.** Lot size requirements may be modified pursuant to ARTICLE VII.A.4.c, ARTICLE VII.B.3.c, or through approval of a Master Planned Development under ARTICLE XIV.
- 5. **Temporary Sales Office.** A temporary sales office in conjunction with a subdivision may be approved as set forth in ARTICLE XVIII.A Temporary Uses.
- 6. **Flood Control and Drainage.** All subdivisions and partitions shall be designed based on the need to minimize the risk of flood damage. No new building lots shall be created entirely within a floodway. All new lots shall be buildable without requiring development within the floodway and, where possible, allow

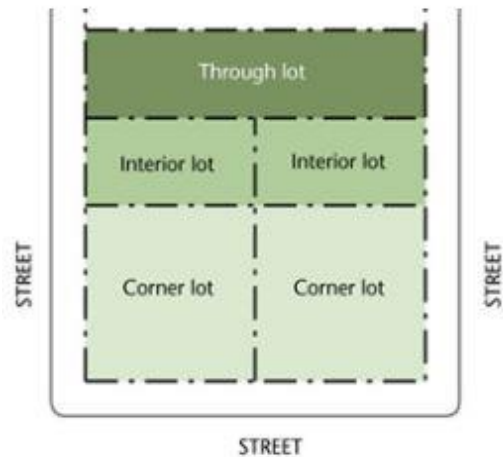
building outside of the flood fringe. Development in a 100-year flood plain shall comply with the National Flood Insurance Program and state building code requirements, including elevating structures above the base flood elevation. The applicant shall be responsible for obtaining floodplain development permit from the NFIP and the City of Coburg. See Coburg Floodplain Ordinance No A-195-A.

Where a development site consists of one (1) or more acres or 25 or more lots, and is located in or near areas prone to inundation for which the base flood elevation has not been mapped, the applicant shall have the base flood elevation prepared by a qualified professional as part of the land division application. All subdivision and partition proposals shall have adequate surface water drainage facilities that reduce exposure to flood damage and improve water quality. Water quality or quantity control improvements may be required.

7. **Need for Adequate Utilities.** All lots created through land division shall have adequate public utilities and facilities such as sewer, gas, electrical, and water systems. These systems shall be located and constructed to prevent or minimize flood damage, and to avoid impairment of the system and contamination from them during flooding.
8. **Floodplain, Park, and Open Space Dedications.** Where land filling and/or development is allowed within or adjacent to regulatory flood plain and the Comprehensive Plan designates the subject flood plain for park, open space, or trail use, the City may require the dedication of sufficient open land area for a greenway and/or trail adjoining or within the flood plain for transportation, storm drainage/water quality, or park purposes in the public interest. When practicable, this area shall include portions at a suitable elevation for the construction of a multi-use pathway in accordance with the City's adopted trails plan or pedestrian and bikeway plans, as applicable. The City shall evaluate individual development proposals and determine whether the dedication of land is justified based on the development's impact to the park and/or trail system, or stormwater management requirements, consistent with and assist in obtaining any floodplain permit that may be required.
9. **Reserve Strips.** The City may require reserve strips be granted to the City for the purpose of controlling access to adjoining undeveloped properties.
10. **Driveway and lane width.** The minimum width of all shared drives and lanes

shall be eight feet; the maximum width is 12 feet, except as required by the Uniform Fire Code.

11. **Easement and improvement of drive lane.** The property owner shall record a 20 foot easement benefiting all properties that are to receive vehicle access. The drive lane shall be improved with an all-weather surface approved by the City. Dedication or recording, as applicable, shall be so indicated on the face of the subdivision or partition plat.
12. **Maximum drive lane length.** The maximum drive lane length is subject to requirements of the Uniform Fire Code, but shall not exceed 150 feet for a shared side drive, and 400 feet for a shared rear drive.
13. **Through Lots and Parcels.**
 - a. Through lots and parcels shall be avoided except where they are essential to provide separation of residential development from major traffic arterials or adjacent non-residential activities or to overcome specific disadvantages of topography and orientation. A planting screen easement at least 10 feet wide and across which there shall be no right of access, may be required along the line of building sites abutting such a traffic artery or other incompatibles use. See graphic.
14. **Lot and Parcel Sidelines.**
 - a. The lines of lots and parcels, as far as is practicable, shall run at right angles to the street upon which they face, except that on curved streets they shall be radial to the curve.
15. **Drainage.**
 - a. Where land in the subdivision or partition is or will be periodically subject to accumulations of surface water or is traversed by any water course, channel, stream or creek, the Planning Commission may require the applicant to provide for adequate unrestricted drainage over drainage land by dedicating to the public easements adequate for the draining



needs of the area. Said easements shall be approved by the Planning Commission.

16. **Grading of Building Sites.** Grading of building sites shall conform to the following standards unless adjusted through the variance procedure in ARTICLE XIX:
 - a. Cut slopes shall not exceed one and one-half feet horizontally to one foot vertically.
 - b. Fill slopes shall not exceed two feet horizontally to one foot vertically.
 - c. The character of soil for fill and the characteristics of lots and parcels made usable by fill shall be suitable for the purpose intended.
17. **Building Lines.**
 - a. If special building setback lines are to be established in a subdivision, they shall be shown on the subdivision plat.
18. **Land for Public Use.**
 - a. If the City has an interest in acquiring a portion of proposed subdivision for a public purpose, or if the City has been advised of such an interest by a school district or other public agency, and there is reasonable assurance that steps will be taken to acquire the land, then the Planning Commission may require that those portions of the subdivision be reserved for public acquisition, for a period not to exceed one year, at a cost not to exceed the value of the land prior to the subdivision.
19. **Park/Park Recreation Acquisitions.**
 - a. Within or adjacent to a subdivision of land into 10 or more lots, a parcel of land of not less than six percent of the gross area of the subdivision shall be set aside and dedicated to the public by the subdivider. The parcel shall be approved by the Planning Commission as being suitable and adaptable for park and recreation use. In the event no such area is suitable for park and recreation purposes, or for a subdivision of land into less than 10 lots, the subdivider shall, in lieu of setting aside land, pay into a public land acquisition fund a sum of money equal to one percent of the gross sale price of each lot in the subdivision, which sum of money

shall be paid at the time each lot is developed or sold, whichever occurs first.

C. Tentative Approval

1. Partitions

- a. Process. Applications for tentative partition plan review shall be processed as Type II applications in accordance with ARTICLE X.C.
- b. Submittal Requirements.
 - (1) Applications for approval of a tentative partition plan shall be signed by the owner of the property, prepared by a professional land surveyor, registered professional engineer, or a registered landscape architect, and shall contain all of the information required for a Type II process, in accordance with ARTICLE X.C.2, and the following additional items:
 - (i) A tentative plan map, including the information required by the City's Tentative Partition Plan application form, including all contiguous property under the same ownership as the subject property.
 - (ii) A current (no older than six months prior to application submittal) preliminary title report.
- c. Approval Criteria.
 - (1) General Approval Criteria. The City may approve, approve with conditions or deny a tentative partition plan based on the following approval criteria:
 - (i) The proposed tentative partition plan complies with the applicable zoning code provisions and all other applicable ordinances and regulations, including but not limited to lot standards, street standards (ARTICLE VIII.E), required public improvements (ARTICLE VIII.F) and any special development standards.
 - (ii) The proposed partition will not cause any existing improvements on existing or proposed parcels to be inconsistent with applicable standards in this code.
 - (iii) Partitions abutting streets under control of an agency that is not the city shall comply with access management guidelines of the agency having jurisdiction over the street.

- (iv) Development within the tentative partition plan can be adequately served by City infrastructure.
 - (v) Proposal contributes to the orderly development of the City's area transportation network of roads, bikeways, and pedestrian facilities, and allows for continuation and expansion of existing public access easements within or adjacent to the partition.
 - (vi) All applicable engineering design standards for streets, utilities, surface water management, and easements have been satisfied.
 - (vii) If the proposal involves the creation of a public street, all of the following criteria also apply:
 - (aa) The proposal will not impede the future use of the remainder of the property under the same ownership or adversely affect the development of the remainder or any adjoining land or access thereto.
 - (bb) The proposed partition will:
 - 1. Not result in significant risk of fire, flood, geological hazards, or other public health and safety concerns;
 - 2. Provide adequate transportation systems, water supply, sewage disposal, drainage, and other public utilities;
 - 3. Not hamper the adequate provision of publicly owned open space for recreation needs.
 - 4. The proposed partition provides direct bicycle and pedestrian access to nearby and adjacent residential areas, transit stops, neighborhood activity centers, commercial areas, and employment and industrial areas, and provides safe, convenient and direct transit circulation, provided the City makes findings to demonstrate consistency with constitutional requirements. "Nearby" means uses within 1/4 mile that can reasonably be expected to be used by pedestrians, and uses within 2 miles that can be reasonably expected to be used by bicyclists.
- d. Expiration. Tentative partition plan approval shall be effective for a period of one year from the date of approval. The preliminary plat shall lapse if a final plat has not been submitted within the one-year period, unless an extension, subject to the following criteria, is granted:
- (1) The applicant has submitted written intent to file a final plat within the one-year extension period;
 - (2) An extension of time will not prevent the lawful development of

- abutting properties;
- (3) There have been no changes to the applicable Code provisions on which the approval was based. If such changes have occurred, a new preliminary plat application shall be required; and
- (4) The extension request is made before expiration of the original approved plan.
- (5) The applicant has not obtained a previous extension for the subject approval.

2. Subdivisions (non-phased)

- a. Process. Applications for tentative subdivision plan review shall be processed as Type III applications in accordance with ARTICLE X.D.
- b. Submittal Requirements.
 - (1) Applications for approval of a tentative subdivision plan shall be prepared by a professional land surveyor, registered professional engineer, or a registered landscape architect, and shall contain all of the information required for a Type III process, in accordance with ARTICLE X.D.2, and the following additional items:
 - (i) A tentative plan map, including the information required by the City's Tentative Subdivision Plan application form, including all contiguous property under the same ownership as the subject property.
 - (ii) A current (no older than six months prior to application submittal) preliminary title report.
- c. Approval Criteria. (1) General Approval Criteria. The City may approve, approve with conditions or deny a tentative subdivision plan based on the following approval criteria:
 - (1) The proposed tentative subdivision plan complies with the applicable zoning code provisions and all other applicable ordinances and regulations, including but not limited to lot standards, street standards (ARTICLE VIII.E), required public improvements (ARTICLE VIII.F) and any special development standards.
 - (2) The proposed subdivision will not cause any existing improvements on existing or proposed lots to be inconsistent with applicable standards in this code.
 - (3) Subdivisions abutting streets under control of an agency that is not

the City shall comply with access management guidelines of the agency having jurisdiction over the street.

- (4) Development within the tentative subdivision plan can be adequately served by City infrastructure.
 - (5) Proposal contributes to the orderly development of the City's area transportation network of roads, bikeways, and pedestrian facilities, and allows for continuation and expansion of existing public access easements within or adjacent to the subdivision.
 - (6) All applicable engineering design standards for streets, utilities, surface water management, and easements have been satisfied.
 - (7) If the proposal involves the creation of a public street, all of the following criteria also apply:
 - (aa) The proposal will not impede the future use of the remainder of the property under the same ownership or adversely affect the development of the remainder or any adjoining land or access thereto.
 - (bb) The proposed subdivision will:
 - 1. Not result in significant risk of fire, flood, geological hazards, or other public health and safety concerns;
 - 2. Provide adequate transportation systems, water supply, sewage disposal, drainage, and other public utilities;
 - 3. Not hamper the adequate provision of publicly owned open space for recreation needs.
 - 4. The proposed subdivision provides direct bicycle and pedestrian access to nearby and adjacent residential areas, transit stops, neighborhood activity centers, commercial areas, and employment and industrial areas, and provides safe, convenient and direct transit circulation, provided the City makes findings to demonstrate consistency with constitutional requirements. "Nearby" means uses within 1/4 mile that can reasonably be expected to be used by pedestrians, and uses within 2 miles that can be reasonably expected to be used by bicyclists.
- d. Expiration. Tentative subdivision plan approval shall be effective for a period of one year from the date of approval. The preliminary plan shall lapse if a final plat has not been submitted within the one-year period, unless an extension, subject to the following criteria, is granted:

- (1) The applicant has submitted written intent to file a final plat within the one-year extension period;
- (2) An extension of time will not prevent the lawful development of abutting properties;
- (3) There have been no changes to the applicable Code provisions on which the approval was based. If such changes have occurred, a new preliminary plat application shall be required; and
- (4) The extension request is made before expiration of the original approved plan.
- (5) The applicant has not obtained a previous extension for the subject approval.

3. Subdivisions (phased)

- a. Process. Applications for phased tentative subdivision plan review shall be processed as Type III applications in accordance with ARTICLE X.D. One tentative phased subdivision plan must be approved, with each individual phase receiving separate final plat approval.
- b. Submittal Requirements. Applications for approval of a phased tentative subdivision plan shall be prepared by a professional land surveyor, registered professional engineer, or a registered landscape architect, and shall contain all of the information required for a Type III process, in accordance with ARTICLE X.D.2, and the following additional items:
 - (1) The information required under ARTICLE X.II.C.1b.
 - (2) Overall tentative subdivision plan shall include phase and unit sequence and a schedule for initiation of improvements and projected completion date.
 - (3) An overall facility development phasing plan that indicates the tentative boundaries of each phase, the sequencing of the phases, the tentative configuration of lots in each phase, and a plan (including proposed time schedule) for the construction of all required City infrastructure in each phase, including transportation and utility facilities plans that specify the traffic pattern plan for motor vehicles, bicycles, and pedestrians, water system plans, sewer system plans and utility plans.
- c. Approval Criteria
 - (1) The tentative phased subdivision plan meets all of the criteria for tentative subdivision plan approval set forth in ARTICLE XII.C.2.c.
 - (2) Connectivity for streets and City utilities between each phase ensure

the orderly and efficient construction of required public improvements among all phases.

- (3) Each phase is substantially and functionally self-contained and self-sustaining with regard to required public improvements.
 - (4) Each phase is designed in such a manner that all phases support the infrastructure requirements for the phased subdivision as a whole.
- d. Expiration. The tentative phased subdivision plan approval shall lapse if a final plat for the first phase has not been submitted within one year of tentative plan approval, unless an extension, subject to the following criteria, is granted:
- (1) The applicant has submitted written intent to file a final plat within the one-year extension period;
 - (2) An extension of time will not prevent the lawful development of abutting properties;
 - (3) There have been no changes to the applicable Code provisions on which the approval was based. If such changes have occurred, a new preliminary plat application shall be required; and
 - (4) The extension request is made before expiration of the original approved plan.
 - (5) The applicant has not obtained a previous extension for the subject approval.

Tentative approval for all remaining phases shall lapse if the final plat for each remaining phase has not been submitted within ten years of original tentative phased subdivision plan approval. No extension may be granted for phases after the first phase.

D. Final Plat Approval (Partition and Subdivision)

- 1. **Process.** Applications for final partition and subdivision review shall be processed as Type I applications in accordance with ARTICLE X.B.
- 2. **Submittal Requirements.** Applications for approval of a final partition or subdivision plat shall be prepared by a professional land surveyor, registered professional engineer, or a registered landscape architect, and shall contain all of the information required for a Type I process, in accordance with ARTICLE X.B, and the following additional items:
 - a. A final plat, including the information required by the City's Final Subdivision or Partition Plat application form, including all contiguous property under the same ownership as the subject property.

- b. **Approval Criteria.** A final plat shall be approved if the following criteria are met:
- (1) The final plat substantially conforms with the approved tentative plan.
 - (2) Conditions of approval imposed on the tentative plan have been met.
 - (3) The final plat dedicates to the City, free and clear of all liens and encumbrances and without any reservation or restriction other than reversionary rights upon vacation, all City infrastructure, if such dedication is required by a condition of approval.
 - (4) Public improvements required by this code or by a condition of approval have been completed or the applicant has provided a performance guarantee pursuant to ARTICLE XII.E.
 - (5) The City surveyor has approved the final plat for compliance with applicable platting requirements in accordance with state law.

E. Performance Guarantee

1. **Performance Guarantee Required.** When a performance guarantee is required under ARTICLE XII.E, the subdivider/partitioner shall file an assurance of performance with the City supported by one of the following:
 - a. An irrevocable letter of credit executed by a financial institution authorized to transact business in the state of Oregon;
 - b. A surety bond executed by a surety company authorized to transact business in the state of Oregon which remains in force until the surety company is notified by the City in writing that it may be terminated; or
 - c. Cash.
2. **Determination of Sum.** The assurance of performance shall be for a sum determined by the City as required to cover the cost of the improvements and repairs, including related engineering and incidental expenses.
3. **Itemized Improvement Estimate.** The developer shall furnish to the City an itemized improvement estimate, certified by a registered civil engineer, to assist the City in calculating the amount of the performance assurance.
4. **Agreement.** An agreement between the City and developer shall be

recorded with the final plat. The agreement may be prepared by the City or prepared by the applicant as a letter. It shall not be valid until it is signed and dated by both the applicant and City Planning Official. The agreement shall contain all of the following:

- a. The period within which all required improvements and repairs shall be completed;
 - b. A provision that if work is not completed within the period specified, the City may complete the work and recover the full cost and expenses from the applicant;
 - c. The improvement fees and deposits that are required;
 - d. An optional provision for the construction of the improvements in stages and for the extension of time under specific conditions therein stated in the contract.
5. **When Subdivider Fails to Perform.** In the event the developer fails to carry out all provisions of the agreement and the City has un-reimbursed costs or expenses resulting from such failure, the City shall call on the bond, cash deposit or letter of credit for reimbursement.
6. **Termination of Performance Guarantee.** The developer shall not cause termination of nor allow expiration of the guarantee without having first secured written authorization from the City.

F. Filing and Recording

1. **Filing Plat with County.** Within 60 days of the City approval of the final plat, the applicant shall submit the final plat to Lane County for signatures of County officials as required by ORS Chapter 92.
2. **Proof of Recording.** Upon final recording with the County, the applicant shall submit to the City two paper copies of all sheets of the recorded final plat. This shall occur prior to the issuance of building permits for the newly created lots.
3. **Prerequisites to Recording the Plat.**
 - a. No plat shall be recorded unless all ad valorem taxes and all special assessments, fees, or other charges required by law to be placed on

the tax roll have been paid in the manner provided by ORS Chapter 92;

- b. No plat shall be recorded until it is approved by the County Surveyor in the manner provided by ORS Chapter 92.

G. Re-platting and Vacation of Plats.

1. **Re-platting and Vacations.** Any plat or portion thereof may be re-platted or vacated upon receiving an application signed by all of the owners as appearing on the deed.
2. **Procedure.** All applications for a re-plat or vacation shall be processed in accordance with the procedures and standards for a subdivision or partition (i.e., the same process used to create the plat shall be used to re-plat or vacate the plat), and ARTICLE XII.G The same appeal rights provided through the subdivision and partition process shall be afforded to the plat vacation process. (See ARTICLE X - Types of Applications and Review Procedures.) The road authority(ies) shall be notified of all applications for re-plats and plat vacations. See also ARTICLE XXIII Vacations.
3. **Basis for Denial.** A re-plat or vacation application may be denied if it abridges or destroys any public right in any of its public uses, improvements, streets or alleys; or if it fails to meet any applicable criteria. See ARTICLE XXIV.A.2.
4. **Recording of Vacations.** All approved plat vacations shall be recorded in accordance with ARTICLE XXIII, and the following procedures:
 - a. Once recorded, a re-plat or vacation shall operate to eliminate the force and effect of the plat prior to vacation; and
 - b. Vacations shall also divest all public rights in the streets, alleys and public grounds, and all dedications described on the plat.
5. **After Sale of Lots.** When lots have been sold, the plat may be vacated only in the manner herein, and provided that all of the owners of lots within the platted area consent in writing to the plat vacation.
6. **Street Requirement.** Except as prohibited by law (e.g., ORS 92.837, Manufactured Home Park), as a condition of plat vacation or re-plat approval, the City may require dedication of access ways, paths or trails in order to establish or maintain a safe, convenient and direct pedestrian and bicycle

circulation system. Such requirements shall be coordinated with the applicable road authority.

H. **Property Line Adjustments**

1. **Process.** Applications for property line adjustments shall be processed as Type I applications in accordance with ARTICLE X.B.
2. **Submittal Requirements.** All applications for Property Line Adjustments shall be made on forms provided by the City and shall include information required for a Type I application, ARTICLE X.B. , and the following additional items:
 - a. A preliminary property line map drawn to scale identifying 1) all existing and proposed property lines and dimensions, 2) footprints and dimensions of existing structures (including accessory structures) 3) location and dimensions of driveways and public and private streets within or abutting the existing properties; 4) the location of sensitive lands and significant vegetation; 5) existing fences and walls.
 - b. A current (issued within one year of the date of the application) preliminary title report.
 - c. Legal descriptions for each proposed parcel of land.
 - d. Proposed property line adjustment deed(s).
3. **Approval Criteria.** The City Planning Official shall approve or deny a request for a property line adjustment based on the following criteria:
 - a. Parcel Creation. No additional lot or parcel is created by the property line adjustment.
 - b. Lot Standards. All lots or parcels created by the property line adjustment conform to the applicable lot standards of the land use districting, including but not limited to, lot area, dimensions, setbacks, and coverage
 - c. No resulting lot or parcel falls completely within a flood hazard area or jurisdictional wetland.
 - d. Access and Road authority Standards. All lots and parcels shall conform to applicable access requirements, including ARTICLE VIII.A.2, and all applicable road authority requirements. If a lot is nonconforming to any City or road authority standard, it shall not be

made even less conforming by the property line adjustment.

4. Recording Property Line Adjustments.

- a. Recording. Upon the City's approval of the proposed property line adjustment, the applicant shall record the property line adjustment with Lane County within 60 days of approval (or the decision expires), and submit a copy of the recorded survey map to the City, to be filed with the approved application.
- b. Time limit. The applicant shall submit a copy of the recorded property line adjustment survey map to the City within 15 days of recording and prior to the issuance of any building permits on the re-configured lots.

5. Extension. The City shall, upon written request by the applicant and payment of the required fee, grant a written extension of the approval period not to exceed one year provided that:

- a. No changes are made to the original property line adjustment as approved by the City;
- b. The applicant can show intent of recording the approved plan within the six month extension period;
- c. There have been no changes in the applicable Code or plan provisions on which the approval was based. In the case where the property line adjustment conflicts with a code change, the extension shall be denied; and
- d. The extension request is made before expiration of the original approved plan.

ARTICLE XIII CONDITIONAL USE PERMITS

Sections:

- A. Conditional Use Permits - Purpose
- B. Conditional Use Permits - Approvals Process
- C. Conditional Use Permits - Application Submission Requirements
- D. Conditional Use Permits - Criteria, Standards and Conditions of Approval
- E. Conditional Use Permits - Additional Development Standards

A. Conditional Use Permits - Purpose

There are certain uses, which, due to the nature of their impacts on surrounding land uses and public facilities, require a case-by-case review and analysis. These are identified as “Conditional Uses” ARTICLE VII – District Regulations. The purpose of this section is to provide standards and procedures under which a conditional use may be permitted, enlarged or altered if the site is appropriate and if other appropriate conditions of approval can be met.

B. Conditional Use Permits - Approvals Process

1. **Initial Application.** An application for a new conditional use shall be processed as a Type III procedure (ARTICLE X.D). The application shall meet submission requirements in Section 4.4.300, and the approval criteria contained in ARTICLE XIII.D.
2. **Modification of Approved or Existing Conditional Use.** Modifications to approved or existing conditional uses shall be processed in accordance with ARTICLE XV - Modifications.

C. Conditional Use Permits - Application Submission Requirements

In addition to the submission requirements required in ARTICLE XI, an application for conditional use approval must include the following information (a-h), as applicable. For a description of each item, please refer to ARTICLE XI.E - Site Design Review Application Submission Requirements:

D. Conditional Use Permits - Criteria, Standards and Conditions of Approval

The City shall approve, approve with conditions, or deny an application for a conditional use or to enlarge or alter a conditional use based on findings of fact with respect to each of the standards and criteria in 1-3.

1. Use Criteria.

- a. The site size, dimensions, location, topography and access are adequate for the needs of the proposed use, considering the proposed building mass, parking, traffic, noise, vibration, exhaust/emissions, light, glare, erosion, odor, dust, visibility, safety, and aesthetic considerations;
- b. The negative impacts of the proposed use on adjacent properties and on the public can be mitigated through application of other Code standards, or other reasonable conditions of approval;
- c. All required public facilities have adequate capacity to serve the proposal; and
- d. Formula-Based Businesses less than 10,000 sq ft may be allowed if it does not adversely impact the character of downtown based on consideration of the following criteria:
 - 1. The availability of other similar uses within the district and within the vicinity of the proposed project;
 - 2. The formula-based establishment will contribute to the small business and entrepreneurial environment;
 - 3. The proposed use, together with its design and improvement, is consistent with the unique historic character of Coburg, and would preserve the distinctive visual appearance and shopping experience of Coburg for its residents and visitors;
 - 4. The formula-based establishment will serve an appropriate balance, and be mutually beneficial to surrounding businesses by contributing to the economic health of the whole district;
 - 5. The existing commercial vacancy rates within the district and within the vicinity of the proposed project.

2. Site Design Standards. The Site Design Review approval criteria (ARTICLE XI.F) shall be met.

3. Conditions of Approval. The City may impose conditions that are found necessary to ensure that the use is compatible with other uses in the vicinity, and that the negative impact of the proposed use on the surrounding uses and public facilities is minimized. These conditions include, but are not limited to, the following:

- a. Limiting the hours, days, place and/or manner of operation;
- b. Requiring site or architectural design features which minimize

environmental impacts such as noise, vibration, exhaust/emissions, light, glare, erosion, odor and/or dust;

- c. Requiring larger setback areas, lot area, and/or lot depth or width;
- d. Limiting the building or structure height, size or lot coverage, and/or location on the site;
- e. Designating the size, number, location and/or design of vehicle access points or parking areas;
- f. Requiring street right-of-way to be dedicated and street(s), sidewalks, curbs, planting strips, pathways, or trails to be improved;
- g. Requiring landscaping, screening, drainage, water quality facilities, and/or improvement of parking and loading areas;
- h. Limiting the number, size, location, height and/or lighting of signs;
- i. Limiting or setting standards for the location, design, and/or intensity of outdoor lighting;
- j. Requiring berms, screening or landscaping and the establishment of standards for their installation and maintenance;
- k. Requiring and designating the size, height, location and/or materials for fences;
- l. Requiring the protection and preservation of existing trees, soils, vegetation, watercourses, habitat areas, drainage areas, historic resources, cultural resources, and/or sensitive lands;
- m. Requiring the dedication of sufficient land to the public, and/or construction of pedestrian/bicycle pathways in accordance with the adopted plans, or requiring the recording of a local improvement district non-remonstrance agreement for the same.

4. Land Use Applications on property within the Interchange Area Management Plan (IAMP).

- a. The City and County shall coordinate with Oregon Department of Transportation (ODOT) in the review of land use applications on property that is partially or wholly within the IAMP boundary. Land use actions

within the IAMP that may affect the performance of an interchange, such as zone changes, land development applications, and requests for new local access, will be consistent with the adopted IAMP. The City Planner shall include ODOT as an agency referral partner. Actions not consistent with the IAMP may only be approved by also amending the IAMP and related transportation system plans consistent with OAR 660-012-0050 and 0055. IAMP boundary map can be found in ARTICLE X, Map Figure 1.

E. Conditional Use Permits - Additional Development Standards

- 1. Concurrent Variance Application(s).** A conditional use permit shall not grant variances to regulations otherwise prescribed by the Development Code. Variance application(s) may be filed in conjunction with the conditional use application, and both applications may be reviewed at the same hearing.
- 2. Additional Development Standards.** Development standards for specific uses are contained in ARTICLE VII- District Regulations.

ARTICLE XIV MASTER PLANNED DEVELOPMENTS

Sections:

- A. Master Planned Development - Purpose
- B. Master Planned Development - Applicability
- C. Master Planned Development - Review and Approvals Process
- D. Master Planned Development - Modification of District Regulations and Supplementary District Regulations (Design Standard)
- E. Master Planned Development - Overlay Zone and Concept Plan Submission
- F. Master Planned Development - Overlay Zone and Concept Plan Approval Criteria
- G. Master Planned Development - Administrative Procedures
- H. Master Planned Development - Detailed Development Plan Submission Requirements
- I. Master Planned Development - Detailed Development Plan Approval Criteria
- J. Master Planned Development - Land Use Review, Site Design Review, Final Plat, and Building Permit Approvals

A. Master Planned Development - Purpose

The purposes of this Section are to:

1. Implement the Comprehensive Plan and applicable land use district(s) by providing a means for master planning large development sites;
2. Encourage innovative planning that results in projects that benefit the community (i.e., through compatible mixed use development, improved protection of open spaces, transportation options and consistent application of standards in phased developments);
3. Encourage developments that recognize the relationship between buildings, their use, open space, and transportation options, providing varied opportunities for innovative and diversified employment environments;
4. Facilitate the efficient use of land;
5. Promote an economic arrangement of land use, buildings, circulation systems, open space, and utilities;
6. Preserve to the greatest extent possible the existing landscape features and amenities that may not otherwise be protected through conventional development;
7. Encourage energy conservation and improved air and water quality and;
8. Assist the City in planning and building infrastructure improvements.

B. Master Planned Development – Applicability

The master planned development designation is an overlay zone that may be applied over any of the City's land use districts. An overlay zone allows the City to maintain current zoning designations while providing design controls and phased projects for the applicant. An applicant may elect to develop a project as a master planned development in compliance with the requirements of this section.

1. In addition, the following types of development may be processed using the provisions of master planned development:
 - a. Subdivisions of large residential and commercial sites one (1) acre and larger, in accordance with the Master Planned Development standards consistent with ARTICLE VII District Regulations and ARTICLE VIII Supplementary District Regulations and other applicable sections of the Coburg Zoning Code.
 - b. District designation for large residential and commercial sites undergoing annexation.
2. The following types of development shall be processed using the provisions of master planned development:
 - a. Any proposed development or land use action on property that falls within the IAMP.
 - b. Any proposed development or land use action on property within the CI zone or property within the Light Industrial zone east of Interstate 5. Prior to submittal of a master plan application, an applicant shall coordinate with Lane Transit District regarding facilities necessary to support transit, including but not limited to service routes, walkways to transit stops, bus stops, waiting shelters or areas, or turnouts for buses. The City may require the developer to construct or contribute toward construction of transit facilities to the extent allowed by law.

C. Master Planned Development - Review and Approvals Process

1. **Review Steps.** There are three required steps to planned development approval, which may be reviewed individually or combined into one package for concurrent review:

- a. The approval of a planned development overlay zone and concept plan;
- b. The approval of a detailed development plan; and
- c. The approval of a preliminary subdivision plat(s) and/or site design review application(s).

2. Approval Process.

- a. The Master Planned Development (PD) overlay zone and Concept Plan shall be reviewed together using the Type IV procedure in ARTICLE X.D, the submission requirements in ARTICLE XIV.H, and the approval criteria in ARTICLE XIV.I.
- b. The detailed development plan shall be reviewed using the Type III procedure in ARTICLE X.D, to ensure substantial compliance with the approved concept plan.
- c. Preliminary subdivision plats and site design review applications for approved planned developments shall be reviewed using a Type III procedure, as governed by ARTICLE X.D.
- d. Steps a-c, above, may be combined in any manner, so long as the decision-making sequence follows that in ARTICLE XIV.C, above. Notification and hearings may be combined.

D. Master Planned Development - Modification of District Regulations (ARTICLE VII) and Supplemental District Regulations (Design Standards) (ARTICLE VIII)

The district standards in ARTICLE VII and Supplemental District Regulations (design standards) of ARTICLE VIII may be modified through the master plan approval without the need for variances, except that the following standards within ARTICLES VII and VIII shall not be modified:

- 1. Public improvement standards and engineering design criteria** shall not be modified without variance to such standards approved by the City Engineer. The City may grant such variances concurrently with other Planned Development approvals;
- 2. Residential densities**, as allowed under the Comprehensive Plan; and
- 3. Industrial and commercial uses, if not otherwise allowed in a Residential District as, e.g. multiuse facilities**, shall not be allowed in a Residential District master plan.

E. Master Planned Development - Overlay Zone and Concept Plan Submission

1. **General Submission Requirements.** The applicant shall submit an application containing all of the general information required for a Type IV procedure, as governed by ARTICLE X.E. In addition, the applicant shall submit the following:
 - a. A statement of planning objectives to be achieved by the planned development through the particular approach proposed by the applicant. This statement should include a description of the character of the proposed development and the rationale behind the assumptions and choices made by the applicant.
 - b. A development schedule indicating the approximate dates when construction of the planned development and its various phases are expected to be initiated and completed.
 - c. Narrative report or letter documenting compliance with the applicable approval criteria contained in ARTICLE XIV.I.
 - d. Special studies prepared by qualified professionals may be required by the City Planning Official, Planning Commission or City Council to determine potential traffic, geologic, noise, environmental, natural resource and other impacts, and required mitigation.
2. **Additional Information.** In addition to the general information described in Subsection “1” above, the concept plan, data, and narrative shall include the following exhibits and information:
 - a. Existing Conditions map, as defined in ARTICLE XI.E - Site Review Permit Application Submission Requirements;
 - b. Conceptual site plan (e.g., general land use, building envelopes, circulation, open space, utility connections, and other information necessary to convey the concept plan);
 - c. Grading concept (for hillside or sloping properties, or where extensive grading is anticipated);
 - d. Landscape concept (e.g., shows retention of existing vegetation and general planting areas);
 - e. Architectural concept (e.g., information sufficient to describe architectural styles, building heights, and general materials);

- f. Sign concept plan (e.g., locations, general size, style and materials of signs);
- g. Copy of all existing covenants and restrictions, and general description of proposed restrictions or covenants (e.g., for common areas, access, parking, etc.).

F. Master Planned Development - Overlay Zone and Concept Plan Approval Criteria

The City shall make findings that all of the following criteria are satisfied when approving or approving with conditions, the overlay zone and concept plan. The City shall make findings that not all of the criteria are not satisfied when denying an application:

1. **Comprehensive Plan.** All relevant provisions of the Comprehensive Plan are met;
2. **Land Division Chapter.** All of the requirements for land divisions and subdivisions, as applicable, shall be met in accordance with ARTICLE XII Land Divisions and Property Line Adjustments.
3. **Article 2 and Article 3 Standards.** All of the land use, development, and design standards contained in ARTICLES VII and VIII are met, except as may be modified in ARTICLE XV.D.
4. **Open Space.** Master plans shall contain a minimum of 20 percent open space. Public open space shall be integral to residential master plans. Commercial developments may provide private or restricted open space, though public open space is encouraged in commercial developments. Plans shall emphasize public gathering places such as plazas, neighborhood parks, trails, and other publicly accessible spaces that integrate land use and transportation. Where public or common private open space is designated, the following standards apply:
 - a. The open space area shall be shown on the final plan and recorded with the final plat or separate instrument; and
 - b. The open space shall be conveyed in accordance with one of the following methods:
 - (1) By dedication to the City as publicly owned and maintained open space. Open space proposed for dedication to the City must be acceptable to the City Planning Official with regard to the size, shape, location, improvement, environmental condition (i.e., the

applicant may be required to provide a level one environmental assessment), and budgetary and maintenance abilities;

- (2) By leasing or conveying title (including beneficial ownership) to a corporation, home association or other legal entity, with the City retaining the development rights to the property. The terms of such lease or other instrument of conveyance must include provisions (e.g., maintenance, property tax payment, etc.) suitable to the City.
- (3) The property owner may record a conservation easement with maintenance requirements to steward the landscaping and vegetation for either residential or commercial properties.

G. Master Planned Development - Administrative Procedures

1. **Land Use District Map Designation.** After a planned development overlay zone has been approved, the land use district map shall be amended in accordance with ARTICLE X.VI Land Use District Map and Text Amendments to indicate the approved planned development designation for the subject development site. The approval of the planned development overlay zone shall not expire.
2. **Time Limit on Filing of Detailed Development Plan.** Within one (1) year after the date of approval of the concept plan, the applicant or his or her successor shall prepare and file with the City a detailed development plan, in conformance with ARTICLE XIV.H-I.
3. **Extension.** The City shall, upon written request by the applicant and payment of the required fee, grant a written extension of the approval period not to exceed one year provided that:
 - a. No changes have been made on the original conceptual development plan as approved;
 - b. The applicant can show intent of applying for detailed development plan review within the one- year extension period;
 - c. There have been no changes to the applicable Comprehensive Plan policies and ordinance provisions on which the approval was based; and
 - d. The extension request is made before expiration of the original approval period.

H. Master Planned Development - Detailed Development Plan Submission Requirements

The contents of the detailed development plan shall be determined based on the conditions of approval for the concept plan. At a minimum, the detailed development plan shall identify the final proposed location of all lots, tracts, parcels, open space, rights-of-way, building envelopes and other features, prior to approval of a development permit. The detailed development plan may combine land division, development review, site design review, and/or other applications for concurrent review and approval. The detailed development plan shall be reviewed using a Type III procedure.

I. Master Planned Development - Detailed Development Plan Approval Criteria

The City shall approve the detailed development plan upon finding that the final plan conforms to the concept plan and required conditions of approval. If the detailed plan request combines other land use and development applications, as provided in ARTICLE XIV.I, those applications shall additionally be subject to the applicable approval criteria in ARTICLE X. Minor changes to the approved concept plan may be approved with the detailed plan, when the approval body finds that the modification(s) is/are consistent with the criteria in 1-8, below. Changes exceeding those in subsections 1-8, below, must be reviewed as major modifications under ARTICLE XV, Modifications to Approved Plans and Conditions of Approval.

1. **Increased residential densities** (overall or reallocated between development phases) by no more than 10 percent, provided such increase conforms to the Comprehensive Plan and underlying District;
2. **Increase in lot coverage or impervious surface** (overall or reallocated between development phases) by no more than 10 percent over that which is approved;
3. **Reduction in open space or landscaping** by no more than 10 percent;
4. **Increase in overall automobile parking spaces** by no more than 10 percent;
5. **Land use.** No change in land use shall be permitted without a major modification to the concept plan;
6. **Proposals to add or increase lot coverage within an environmentally sensitive areas (sensitive lands, e.g. wetlands) or areas subject to a potential hazard** shall require a major modification to the concept plan;
7. **Major changes in the location of buildings, proposed streets, parking lot configuration, utility easements, landscaping or other site improvements shall require a Major Modification pursuant to ARTICLE XV, Modifications to Approved Plans and Conditions of Approval.** "Major" in this subsection means by more than 100 feet, or 10 percent, relative to setbacks; and
8. **Other substantial modifications** not listed in 1-8, above, shall require approval of a major modification, in conformance with ARTICLE XV,

Modifications to Approved Plans and Conditions of Approval.

J. Master Planned Development - Land Use Review, Site Design Review, Final Plat, and Building Permit Approvals

- 1. Land Use and Site Design Reviews.** For projects requiring land use or site design review, all such approvals must be final and appeal periods expired before the City issues building permits. ARTICLE XI applies to site design review.
- 2. Land Divisions.** For projects requiring a land division and subdivision, the preliminary land division plats must be final and appeal periods expired before a final plat is approved and building permits issued. ARTICLE XII applies to land divisions.
- 3. Streamlined Review Option.** Applications for preliminary land division plats, land use reviews, and site design review applications that are part of an approved master planned development may be reviewed using a Type II procedure, rather than the conventional Type III procedure. This shall be the applicant's option. The variation from the standard procedures of ARTICLE XI - Site Design Review, and ARTICLE XII - Land Divisions is intended to streamline review of projects that **have received master planned development approvals**, since those projects have previously been subject to public review and hearings.

ARTICLE XV. MODIFICATIONS TO APPROVED PLANS AND CONDITIONS OF APPROVAL

Sections:

- A. Modifications - Purpose
- B. Modifications - Applicability
- C. Major Modifications
- D. Minor Modifications

A. Modifications - Purpose

The purpose of this Chapter is to provide an efficient process for modifying land use decisions and approved development plans, in recognition of the cost and complexity of land development and the need to conserve City resources.

B. Modifications - Applicability

1. This Chapter applies to all development applications approved through the provisions of ARTICLE X, including:
 - a. Land Use Review approvals;
 - b. Site Design Review approvals;
 - c. Subdivisions, Partitions, and Property Line Adjustments;
 - d. Conditional Use Permits;
 - e. Master Planned Developments; and
 - f. Conditions of approval on any of the above permit types.
2. This Chapter does not apply to Comprehensive Plan amendments, land use district changes, text amendments, annexations, temporary use permits, or other permits not listed in subsection 1.

C. Major Modifications

1. **Major Modification Defined.** The City Planning Official shall determine that a major modification(s) is required if one or more of the changes

listed below are proposed:

- a. A change in land use;
- b. An increase in density by more than ten (10) percent, provided the resulting density does not exceed that allowed by the land use district;
- c. A change in setbacks or lot coverage by more than 10 percent, provided the resulting setback or lot coverage does not exceed that allowed by the land use district;
- d. A change in the type and/or location of access-ways, drives or parking areas affecting off-site traffic;
- e. An increase in the floor area proposed for non-residential use by more than 15 percent where previously specified;
- f. A reduction of more than 10 percent of the area reserved for common open space; or
- g. Change to a condition of approval, or a change similar to items 1-6, that could have a detrimental impact on adjoining properties. The City Planning Official shall have discretion in determining detrimental impacts warranting a major modification.

2. Major Modification Applications; Approval Criteria. An applicant may request a major modification using a Type II or Type III review procedure, as follows:

- a. Upon the City Planning Official determining that the proposed modification is a major modification, the applicant shall submit an application form, filing fee and narrative, and a site plan using the same plan format as in the original approval. The Planning Official may require other relevant information, as necessary, to evaluate the request.
- b. The application shall be subject to the same review procedure (Type II or III), decision making body, and approval criteria used for the initial project approval, except that adding a conditional use to an approved project shall be reviewed using a Type III procedure.
- c. The scope of review shall be limited to the modification request. For example, a request to modify a parking lot shall require site design review only for the proposed parking lot and any changes to associated access, circulation, pathways, lighting, trees, and landscaping. Notice shall be

provided in accordance with ARTICLE X.

- d. The decision making body shall approve, deny, or approve with conditions an application for major modification based on written findings on the criteria.

D. Minor Modifications

1. **Minor Modification.** Any modification to a land use decision or approved development plan that is not within the description of a major modification as provided in ARTICLE XV. ~~Section 4.6.300.A, above.~~
2. **Minor Modification Review Procedure.** An application for approval of a minor modification shall be reviewed by the Planning Official using a Type I or a Type II review procedure under ARTICLE X.B or C. The Planning Official is responsible for determining the appropriate review procedure based on the following criteria:
 - a. Minor modifications that involve only clear and objective code standards may be reviewed using a Type I procedure;
 - b. Minor modifications that involve one or more discretionary standards shall be reviewed through Type II procedure; and
 - c. When the code is unclear on whether the application should be a Type I or Type II review, a Type II procedure shall be used.
3. **Minor Modification Applications.** An application for minor modification shall include an application form, filing fee and narrative, and a site plan using the same plan format as in the original approval. The Planning Official may require other relevant information, as necessary, to evaluate the request.
4. **Minor Modification Approval Criteria.** The Planning Official shall approve, deny, or approve with conditions an application for minor modification based on written findings that the modification is in compliance with all applicable requirements of the Development Code and conditions of approval on the original decision, and the modification is not a major modification as described in ARTICLE XV.C, above.

ARTICLE XVI. LAND USE DISTRICT MAP AND TEXT AMENDMENTS

Sections:

- A. Amendments - Purpose
- B. Legislative Amendments
- C. Quasi-Judicial Amendments
- D. Conditions of Approval on Quasi-Judicial Amendments
- E. Record of Amendments
- F. Transportation Planning Rule Compliance

A. Amendments - Purpose

The purpose of this chapter is to provide standards and procedures for legislative and quasi-judicial amendments to this Code and the land use district map. These will be referred to as “map and text amendments.” Amendments may be necessary from time to time to reflect changing community conditions, needs and desires, to correct mistakes, or to address changes in the law.

B. Legislative Amendments

Legislative amendments are policy decisions made by City Council. They are reviewed using the Type IV procedure in ARTICLE XI.E and shall conform to the Transportation Planning Rule provisions in ARTICLE XVI.F, as applicable.

C. Quasi-Judicial Amendments

1. **Applicability of Quasi-Judicial Amendments.** Quasi-judicial amendments are those that involve the application of adopted policy to a specific development application or Code revision, and not the adoption of new policy (i.e., through legislative decisions). Quasi-judicial district map amendments shall follow the Type III procedure, as governed by ARTICLE X.D, using standards of approval in ARTICLE XVI.C.2. The approval authority shall be as follows:

- a. The Planning Commission shall review and recommend land use district map changes that do not involve comprehensive plan map amendments;
- b. The Planning Commission shall make a recommendation to the City Council on an application for a comprehensive plan map amendment. The City Council shall decide such applications; and

- c. The Planning Commission shall make a recommendation to the City Council on a land use district change application that also involves a comprehensive plan map amendment application. The City Council shall decide both applications.

2. Criteria for Quasi-Judicial Amendments. A recommendation or a decision to approve, approve with conditions or to deny an application for a quasi-judicial amendment shall be based on all of the following criteria:

- a. Approval of the request is consistent with the Statewide Planning Goals;
- b. Approval of the request is consistent with the Comprehensive Plan;
- c. The property and affected area is presently provided with adequate public facilities, services and transportation networks to support the use, or such facilities, services and transportation networks are planned to be provided in the planning period; and
- d. The change is in the public interest with regard to neighborhood or community conditions, or corrects a mistake or inconsistency in the comprehensive plan or land use district map regarding the property which is the subject of the application; and
- e. The amendment conforms to the Transportation Planning Rule provisions under
ARTICLE XVI.F.

D. Conditions of Approval for Quasi-Judicial Amendments

A quasi-judicial decision may be for denial, approval, or approval with conditions; conditions shall be based on applicable regulations and factual evidence in the record. A legislative amendment may only be approved or denied.

E. Record of Amendments

The City Recorder shall maintain a record of amendments to the text of this Code and the land use districts map in a format convenient for public use.

F. Transportation Planning Rule Compliance

- 1. Review of Applications for Effect on Transportation Facilities.** When a development application includes a proposed comprehensive plan

amendment or land use district change, the proposal shall be reviewed to determine whether it significantly affects a transportation facility, in accordance with Oregon Administrative Rule (OAR) 660-012-0060 (the Transportation Planning Rule – TPR) and the Traffic Impact Study provisions of Section 4.1.900. “Significant” means the proposal would:

- a. Change the functional classification of an existing or planned transportation facility (exclusive of correction of map errors). This would occur, for example, when a proposal causes future traffic to exceed the levels associated with a “collector” street classification, requiring a change in the classification to an “arterial” street, as identified by the City’s Transportation System Plan (“TSP”); or
- b. Change the standards implementing a functional classification system; or
- c. As measured at the end of the planning period [identified in the road authority’s adopted transportation system plan (TSP) / City’s Comprehensive Plan allow types or levels of land use that would result in levels of travel or access that are inconsistent with the functional classification of an existing or planned transportation facility; or
- d. Reduce the performance of an existing or planned transportation facility below the minimum acceptable performance standard identified in the [road authority’s transportation system plan (TSP) / City’s Comprehensive Plan]; or
- e. Worsen the performance of an existing or planned transportation facility that is otherwise projected to perform below the minimum acceptable performance standard identified in the [road authority’s transportation system plan (TSP) / City’s Comprehensive Plan.

2. Amendments That Affect Transportation Facilities. Except as provided in subsection C, amendments to the comprehensive plan and land use regulations which significantly affect a transportation facility shall assure that allowed land uses are consistent with the function, capacity, and level of service of the facility. This shall be accomplished by one of the following:

- a. Adopting measures that demonstrate that allowed land uses are consistent with the planned function of the transportation facility; or
- b. Amending the TSP or Comprehensive Plan to provide transportation facilities, improvements, or services adequate to support the proposed land uses; such amendments shall include a funding plan to ensure the

facility, improvement, or service will be provided by the end of the planning period; or,

- c. Altering land use designations, densities, or design requirements to reduce demand for automobile travel and meet travel needs through other modes of transportation; or
- d. Amending the planned function, capacity or performance standards of the transportation facility; or
- e. Providing other measures as a condition of development or through a development agreement or similar funding method, specifying when such measures will be provided.

3. Exceptions. Amendments to the Comprehensive Plan or land use regulations with a significant effect on a transportation facility, where the facility is already performing below the minimum acceptable performance standard identified in the [road authority's TSP / City's Comprehensive Plan, may be approved when all of the following criteria are met:

- a. The amendment does not include property located in an interchange area, as defined under applicable law;
- b. The currently planned facilities, improvements or services are not adequate to achieve the standard;
- c. Development resulting from the amendment will, at a minimum, mitigates the impacts of the amendment in a manner that avoids further degradation to the performance of the facility by the time of the development; and
- d. The road authority provides a written statement that the proposed funding and timing for the proposed development mitigation are sufficient to avoid further degradation to the facility.

ARTICLE XVII. CODE INTERPRETATIONS

Sections:

- A. Interpretations - Purpose
- B. Code Interpretation Procedure

A. Interpretations - Purpose

Some terms or phrases within the Code may have two or more reasonable meanings. This section provides a process for resolving differences in the interpretation of the Code text.

B. Code Interpretation Procedure

1. **Requests.** A request for a code interpretation shall be made in writing to the City Planning Official.
2. **Decision to Issue Interpretation.** The Planning Official shall have the authority to interpret the code, or refer the request to the Planning Commission for its interpretation. The Planning Official shall advise the person making the inquiry in writing within 14 days after the request is made, on whether or not the City will make an interpretation.
3. **Written Interpretation.** If the City decides to issue an interpretation, it shall be issued in writing and shall be mailed or delivered to the person requesting the interpretation and any other person who specifically requested a copy. The written interpretation shall be issued within 14 days of the request. The decision shall become effective 14 days later, unless an appeal is filed in accordance with 4-5 below.
4. **Type II Procedure.** Code Interpretations shall be made using a Type II procedure under ARTICLE X.C.
5. **Appeals.** The applicant and any party who received notice or who participated in the proceedings through the submission of written or verbal evidence may appeal the decision to the Planning Commission for a Type III decision. The appeal must be filed within 14 days after the interpretation was mailed or delivered to the applicant. Initiating an appeal requires filing a notice of appeal with the City Planning Official pursuant to ARTICLE X.F.
6. **Interpretations On File.** The City shall keep on file a record of all code interpretations.

ARTICLE XVIII. MISCELLANEOUS PERMITS

Sections:

- A. Temporary Use Permits
- B. Home Occupation Permits

A. Temporary Use Permits

Temporary uses are characterized by their short term or seasonal nature and by the fact that permanent improvements are not made to the site. Temporary uses include, but are not limited to: construction trailers, leasing offices, temporary carnivals and fairs, parking lot sales, retail warehouse sales, and seasonal sales such as Christmas tree sales and vegetable stands. Three types of temporary uses require permit approval (See 1, 2 and 3):

1. **Seasonal and Special Events.** These types of uses occur only once in a calendar year and for no longer a period than 30 days. **For events not covered by the Coburg Special Events Ordinance**, using the Type II procedure under ARTICLE X.C, the City shall approve, approve with conditions or deny a temporary use permit based on findings that all of the following criteria are satisfied:
 - a. The use is permitted in the underlying land use district and does not violate any conditions of approval for the property (e.g., prior development permit approval);
 - b. The applicant has proof of the property-owner's permission to place the use on his/her property;
 - c. No parking will be utilized by customers and employees of the temporary use which is needed by the property owner to meet their minimum parking requirement under ARTICLE VIII Supplementary District Regulations Vehicle and Bicycle Parking;
 - d. The use provides adequate vision clearance, as required by ARTICLE VIII Supplementary District Regulations, and shall not obstruct pedestrian access on public streets;
 - e. Ingress and egress are safe and adequate when combined with the other uses of the property; as required by ARTICLE VIII Supplementary District

Regulations - Vehicular Access and Circulation;

- f. The use does not create adverse off-site impacts including vehicle traffic, noise, odors, vibrations, glare or lights that affect an adjoining use in a manner in which other uses allowed outright in the district do not affect the adjoining use; and
- g. The use is adequately served by sewer or septic system and water, if applicable. (The applicant shall be responsible for obtaining any related permits.)

2. Temporary Sales Office or Model Home. Using a Type I procedure under ARTICLE X.B, the City may approve, approve with conditions or deny an application for the use of any real property within the City as a temporary sales office, offices for the purpose of facilitating the sale of real property, or model home in any subdivision or tract of land within the City, but for no other purpose, based on the following criteria:

- a. Temporary sales office:
 - (1) The temporary sales office shall be located within the boundaries of the subdivision or tract of land in which the real property is to be sold;
 - (2) The property to be used for a temporary sales office shall not be permanently improved for that purpose;
 - (3) Conditions may be imposed regarding temporary utility connections, and as necessary to protect public health, safety, or welfare.
- b. Model house:
 - (1) The model house shall be located within the boundaries of the subdivision or tract of land where the real property to be sold is situated; and
 - (2) The model house shall be designed as a permanent structure that meets all relevant requirements of this Code and other applicable codes and permit requirements.

3. Temporary Building, Trailer, Kiosk, or Structure. Temporary or permanent placement of a building, trailer, kiosk, or structure, including but not limited to prefabricated building(s), for use on any real commercial or industrial property within the City shall require a development permit. Using a Type II procedure, as governed by Section 4.1.400, the City may approve, approve with conditions or deny an application for a placement of a building, trailer,

kiosk, or structure for temporary use, or temporary placement, such as a temporary commercial or industrial use or space associated with the primary use on the property, based on following criteria:

- a. The temporary trailer or building shall be located within the specified property line setbacks of the parcel of land on which it is located;
- b. The primary use on the property to be used for a temporary trailer is already developed;
- c. Ingress and egress are safe and adequate as demonstrated by an approach permit approved by the road authority, as applicable. See also, ARTICLE VIII Supplemental District Regulations - Vehicular Access and Circulation;
- d. There is adequate parking for the customers or users of the temporary use as required by ARTICLE VIII Supplemental District Regulations - Bicycle and Vehicle Parking;
- e. The use will not result in vehicular congestion on streets;
- f. The use will pose no impediment or hazard to pedestrians in the area of the use;
- g. The use does not create adverse off-site impacts including vehicle traffic, noise, odors, vibrations, glare or lights that affect an adjoining use in a manner which other uses allowed outright in the district do not affect the adjoining use;
- h. The building complies with applicable building codes;
- i. The use can be adequately served by sewer or septic system and water, if applicable. (The applicant shall be responsible for obtaining any related permits);
- j. The length of time that the temporary building will be used does not exceed 6 months. When a temporary building exceeds this time frame, the applicant shall be required to remove the building, or renew the temporary use permit;
- k. Conditions may be imposed regarding temporary utility connections, and as necessary to protect public health, safety, or welfare.

B. Home Occupation Permits

1. Purpose

The purpose of this Section is to encourage those who are engaged in small commercial ventures that do not conform to the District Regulations. The standards referenced above allow home occupations as outright permitted uses that do not require Development Review or Site Design Review.

ARTICLE XVIII.B provides a process for more intense home occupations to be allowed with Site Design Review by the Planning Commission and notice to surrounding property owners. These home occupations may be permitted, with conditions of approval when appropriate, in order to increase the benefits of people working and living in the same place, while protecting neighboring residents from adverse impacts of home occupation activities. These benefits to the business owner and to the general public include: reduced number of commute-to-work trips, day-time “eyes on the street” at the residence, and a neighborhood-scale version of mixed residential and commercial uses.

2. Approval Process and Criteria

- a. Home Occupation Permit. Applications for proposals that cannot meet all of the standards shall be processed using a Type III procedure, as governed by ARTICLE X.D using the approval criteria in subsection 2, below. In addition to the application requirements contained in ARTICLE X.D, the applicant shall provide:

- (1) A written narrative or letter:
 - (i) Describing the proposed home occupation;
 - (ii) Demonstrating compliance with that the standards have been met, and explaining why the other standards cannot be met, and
 - (iii) Demonstrating compliance with the criteria in subsection 2 below;
- (2) A site plan, not necessarily to scale, of the lot proposed for the home occupation, including:
 - (i) The property lines and their dimensions;
 - (ii) Outlines of the foundations of all buildings proposed for home occupation use with dimensions for each wall, and the distances from each wall to the nearest property line;
 - (iii) Boundaries and dimensions of driveways and parking areas,

indicating areas for use by home occupation employees and customers;

- (iv) Outlines of the foundations of abutting residences, and the distances from the shared property line to the nearest wall of each neighboring residence; and
 - (v) Identifying the buildings and areas of those buildings in which home occupation activities will take place, and identifying which activities will take place in which buildings and areas.
- b. The City shall approve, approve with conditions, or deny an application for a Type III home occupation based on all of the following criteria:
- (1) The proposed use will not be materially detrimental to the stated purposes of applicable Code requirements and to other properties within a radius of 100 feet of the subject property;
 - (2) Impacts to surrounding properties may exist but can be mitigated;
 - (3) Existing physical and natural systems, such as, but not limited to drainage, natural resources, and parks, will not be adversely affected any more than would occur if the development occurred in compliance with the Home Occupation standards.

ARTICLE XIX. VARIANCES

Sections:

- A. Purpose
- B. Applicability
- C. Variance Procedure

A. Purpose

This section provides procedures for variances, which are modifications to land use or development standards that are not otherwise permitted elsewhere in this Code as exceptions to code standards. This Code cannot provide standards to fit every potential development situation. The City acknowledges that complexities of land development require flexibility. A variance process provides flexibility, while maintaining the purposes and intent of the Code. The variance procedures provide relief from specific code provisions when they have the unintended effect of preventing reasonable development in conformance with all other codes.

B. Variances - Applicability

1. **Exceptions and Modifications versus Variances.** A code standard or approval criterion ("code section") may be modified without approval of a variance if the applicable code section expressly allows exceptions or modifications. If the code section does not expressly provide for exceptions or modifications, then a variance is required to modify that code section and the provisions of Chapter 5.1 apply.
2. **Combining Variances with Other Approvals; Permit Approvals by Other Agencies.** Variance requests may be combined with and reviewed concurrently by the City approval body with other land use and development applications (e.g., development review, site design review, subdivision, conditional use, etc.), however, some variances may be subject to approval by other permitting agencies, such as ODOT in the case of State Highway access.

C. Variance Procedure

A variance from the terms of this ordinance shall not be granted by the Planning Commission unless and until:

1. **A written application for a variance is submitted demonstrating:**

- a. That special conditions and circumstances exist which are peculiar to the land, structure, or building involved and which are not applicable to other lands, structures, or buildings in the same district;
- b. That literal interpretation of the provisions of this Code would deprive the applicant of rights commonly enjoyed by other properties in the same district, under the terms of this Code;
- c. That the special conditions and circumstances do not result from the actions of the applicant;
- d. That granting the variance requested will not confer on the applicant any special privilege that is denied by this Code to other lands, structures, or buildings in the same district.
- e. No nonconforming use of neighboring lands, structures, or buildings in the same district, and no permitted or nonconforming use of lands, structures, or buildings in other districts shall be considered grounds for the issuance of a variance.

2. Notice. Notice of public hearing shall be given in accordance with a Type III procedure ARTICLE X.D.

3. Approval Criteria

- a. The Planning Commission shall make findings that the requirements of ARTICLE X.IX.C.1, above, have been met by the applicant for a variance.
- b. The Planning Commission shall I further make a finding that the reasons set forth in the application, justify the granting of the variance and that the variance is the minimum variance that will make possible the reasonable use of the land, building, or structure.
- c. The Planning Commission shall I further make a finding that the granting of the variance will be in harmony with the general purpose and intent of this Code and will not be injurious to the neighborhood or otherwise detrimental to the public welfare.
- d. In granting any variance, the Planning Commission may prescribe appropriate conditions and safeguards in conformity with this Code. Violations of such conditions and safeguards, when made a part of the terms under which the variance is granted, shall be deemed a violation of this Code and punishable under ARTICLE XXIV. of this Code.

- e. Under no circumstances, shall the Planning Commission grant a variance to allow a use not permissible under the terms of this Code in the district involved or any use expressly or by implication prohibited by the terms of this Code in said district.

ARTICLE XX. BOUNDARY CHANGES (ANNEXATION)

Sections:

- A. Annexation and Withdrawal Procedures and Criteria
- B. Extraterritorial Extension of Water, Storm water and Sewer Service
- C. Definitions

A. Annexation and Withdrawal Procedures and Criteria

1. **Annexation Initiation and Review.** An annexation application may be initiated by City Council resolution, or by written consents from electors and/or property owners as provided for in ARTICLE X.X.C.18. Annexation applications are reviewed under Type II procedures per ARTICLE X.C. The City Council shall approve proposed annexations by Ordinance. Other annexation proposals permitted by ORS 222 shall be processed as provided in ORS 222.
2. **Application Requirements.** In addition to the provisions specified in other articles of this Code, an annexation application shall include the following:
 - a. A list of all owners, including partial holders of owner interest, within the affected territory, indicating for each owner:
 - (1) The affected tax lots, including the township, section and range numbers;
 - (2) The street or site addresses within the affected territory as shown in the Lane County Regional Land Information Database system (RLID);
 - (3) A list of all eligible electors registered at an address within the affected territory; and
 - (4) Signed petitions, as may be required.
 - b. Written consents on City-approved petition forms that are:
 - (1) Completed and signed, in accordance with ORS 222.125, by:
 - (i) All of the owners within the affected territory; and
 - (ii) Not less than 50 percent of the eligible electors, if any, registered within the affected territory; or

- (2) Completed and signed, in accordance with ORS 222.170, by:
- (i) More than half the owners of land in the territory, who also own more than half the land in the contiguous territory and of real property therein representing more than half the assessed value of all real property in the contiguous territory; or
 - (ii) A majority of the electors registered in the territory proposed to be annexed and a majority of the owners of more than half the land.
 - (iii) Publicly owned rights-of-way can be added to annexations initiated by these two methods without any consents.
- c. A City Council resolution to initiate a boundary change, including but not limited to rights-of way.
 - d. In lieu of a petition form described in ARTICLE X.X.A.2.b2 above, an owner's consent may be indicated on a previously executed Consent to Annex form that has not yet expired as specified in ORS 222.173.
 - e. Verification of Property Owners form signed by the Lane County Department of Assessment and Taxation.
 - f. A Certificate of Electors form signed by the Lane County Elections/Voter Registration Department including the name and address of each elector.
 - g. An ORS 197.352 waiver form signed by each owner within the affected territory.
 - h. A waiver form signed by each owner within the affected territory as allowed by ORS 222.173.
 - i. A legal description of the affected territory proposed for annexation consistent with ORS 308.225 that will include contiguous or adjacent right-of-way to ensure contiguity as required by ORS 222.111.
 - j. A Lane County Assessor's Cadastral Map to scale highlighting the affected territory and its relationship to the city limits.
 - k. A vicinity map.
 - l. A list of the special districts providing services to the affected territory.

- m. A public/private utility plan describing how the proposed affected territory can be served by key facilities and services.
- n. A signed Annexation Agreement to resolve fiscal impacts upon the City caused by the proposed annexation. The Annexation Agreement shall address, at a minimum, connection to and extension of public facilities and services. Connection to public facilities and services shall be at the discretion of the City, unless otherwise required by ORS. Where public facilities and services are available and can be extended, the applicant shall be required to do so.
- o. A written narrative addressing the proposal's consistency with the approval criteria specified in ARTICLE X.X.A.4.

3. Notice. In addition to the requirements of ARTICLE X, the following notice requirements are also required for annexations:

- a. Mailed Notice. Notice of the annexation application shall be mailed to:
 - (1) The applicant, property owner and active electors in the affected territory;
 - (2) Owners and occupants of properties located within 300 feet of the perimeter of the affected territory;
 - (3) Affected special districts and all other public utility providers; and
 - (4) Lane County Land Management Division, Lane County Elections, and the Lane County Board of Commissioners.
- b. Posted Notice. Notice of the public hearing at which an annexation application will be considered shall be posted in four public places in the City for two successive weeks prior to the hearing date.

4. Criteria. An annexation application may be approved only if the City Council finds that the proposal conforms to the following criteria:

- a. The affected territory proposed to be annexed is within the City's urban growth boundary, and is;
 - (1) Contiguous to the City limits; or
 - (2) Separated from the City only by a public right-of-way or a stream, lake or other body of water.
- b. The proposed annexation is consistent with applicable policies in the Coburg Comprehensive Plan and in any applicable refinement plans;

- c. The proposed annexation will result in a boundary in which key services can be provided.
- d. Where applicable, fiscal impacts to the City have been mitigated through an Annexation Agreement or other mechanism approved by the City Council.

5. Application of Zoning Districts

- a. Upon approval of the annexation by the City Council, the underlying Comprehensive Plan designation and current zoning consistent with the Comprehensive Plan designation shall apply.
- b. An applicant may submit for a zoning map and Comprehensive Plan map amendment. The Commission will not deem an application complete for a zoning map amendment until the annexation has been approved by the City Council and becomes effective, as that term is described in ARTICLE X.X.A.5, and ARTICLE X.X.A.6 that follows.

6. Effective Date and Filing of Approved Annexation

- a. The effective date of an approved annexation shall be set in accordance with ORS 222.040, 222.180 or 222.465.
- b. Filing of Approved Annexation.
 - (1) Not later than 10 working days after the passage of an Ordinance approving an annexation, the City shall:
 - (i) Send by certified mail a notice to public utilities (as defined in ORS 757.005), electric cooperatives, and telecommunications carriers (as defined in ORS 133.721) operating within the City; and
 - (ii) Mail a notice of the annexation to the Secretary of State, Department of Revenue, Lane County Clerk, Lane County Assessor, affected districts, and owners and electors in the affected territory. The notice shall include:
 - (aa) A copy of the Ordinance approving the annexation;
 - (bb) A legal description and map of the annexed territory;
 - (cc) The findings; and
 - (dd) Each site address to be annexed as recorded on Lane County assessment and taxation rolls or found in RLID.

(iii) The notice to the Secretary of State will also include copies of the petitions signed by electors and/or owners of the affected territory as required in this Section.

(2) If the effective date of an annexation is more than one year after the City Council passes the Ordinance approving it, the City shall mail a notice of the annexation to the Lane County Clerk not sooner than 120 days and not later than 90 days prior to the effective date of the annexation.

7. Withdrawals Authorized by ORS 222.510 – 222.580

- a. Withdrawal from special districts may occur concurrently with the approved annexation Ordinance or after the effective date of the annexation of territory to the City. The City Council shall consider the withdrawal of the annexed territory from special districts as specified in ORS 222.
- b. Withdrawal from special districts processed separate from the process annexing the territory to the City requires a Public Hearing with notice as required in this Article and ARTICLE X.
- c. Criteria. In determining whether to withdraw the territory, the City Council shall determine whether the withdrawal is in the best interest of the City.
- d. Effective Date. The effective date of the withdrawal shall be as specified in ORS 222.465 as applicable.
- e. Notice of Withdrawal. Notice will be provided in the same manner as specified in this Article and ARTICLE X.

8. Appeals. Appeals of any City Council decision made under ARTICLE X shall be to the Land Use Board of Appeals, as specified in ARTICLE X.

B. Extraterritorial Extension of Water, Stormwater and Sewer Service

1. Purpose

- a. These regulations govern the approval of requests for the extension of water, stormwater, or sewer facilities outside of the city limits within the urban growth boundary or extensions that go beyond the city limits and urban growth boundary to serve property within the urban growth boundary. These regulations are intended to accomplish the orderly

development of land within the community, ensure the adequate provision of public facilities and services, protect the public health and safety of the community, and enable development to occur consistent with applicable provisions of the Comprehensive Plan.

- b. The City shall not extend water, stormwater, or sanitary sewer service outside the urban growth boundary, unless a health hazard, as defined in ORS 222.840 - 222.915 is determined to exist. Annexation of the territory so served is required if the territory is within the urban growth boundary and is contiguous to the city limits. An alternative to annexation, if agreed to by the City and the owners of the affected property, may occur in the place of annexation.
- c. Extraterritorial Service/Facility Contracts between a property owner and the City shall be initiated at the sole discretion of the City Council. The provisions of this contract shall be as directed by the City Council in response to the circumstances and conditions within the affected territory that are causative of the request for extraterritorial service.

2. Applicability. Regulations within this Article apply to applications requesting the extension and/or connection of water service or sewer service outside of the city limits and within the urban growth boundary, and stormwater service outside of the city limits and within or outside the urban growth boundary.

3. Application Requirements. In addition to the provisions specified in this Code, an extraterritorial extension of service application shall include the following:

- a. A list of all tax lots proposed to be served, including street addresses and property owner names;
- b. A legal description of the property to be served with water or sewer service;
- c. A signed Consent to Annex form for the property proposed to be served;
- d. A map drawn to scale showing the proposed extension of water, stormwater, or sanitary sewer lines to include the proposed number of service connections and their sizes and locations; and
- e. A written narrative addressing the proposal's consistency with the approval criteria in ARTICLE X.X.B.4.

- 4. Criteria.** The City Council shall review the application for extraterritorial extension of water, stormwater, or sewer service based on the approval criteria specified in (a) – (g) that follows:
- a. The property proposed for water or sewer service is located within the city's urban growth boundary, or the property proposed for stormwater service is located within or outside the city's urban growth boundary;
 - b. Annexation of the property proposed to be served is currently not possible due to the inability to meet the criteria for annexation in ARTICLE XX.A;
 - c. The property proposed for service is not vacant;
 - d. The provision of service will not prolong uses that are nonconforming uses as specified in ARTICLE VI;
 - e. In the case of an application for extension of water service, the property to be served is connected with an approved means of sewage disposal;
 - f. The proposed extension is consistent with adopted resolutions, policies, plans, and ordinances concerning extraterritorial extensions; and
 - g. Even if a proposed extension is inconsistent with the criteria above, the City may approve an extraterritorial extension of water, stormwater, or sewer service:
 - (1) Where a communicable disease hazard exists and the extension is the only practical remedy as specified in ORS 222.840 - 222.915; or
 - (2) To property within a dissolved water district within which the City is providing service to some properties.
 - h. Even if a proposed extension is inconsistent with the criteria above, where the City currently provides water outside the urban growth boundary, the City shall consider new service connection requests only when an applicant can demonstrate that a health condition exists that will negatively impact the City of Coburg.

C. Definitions

Boundary Change-Related - Specific examples of terms related to boundary changes are as follows:

1. **Affected City.** A city, city-county or cities, named in a petition, for which a boundary change is proposed or a city, city-county or cities, named in an ordinance or order, for which a boundary change is ordered.
2. **Affected County.** Each county that contains any territory for which a boundary change is proposed or ordered.
3. **Affected District.** Each special district named in a petition that contains or would contain territory for which a boundary change is proposed or ordered. Affected district also means a district or districts, named in a petition, for which a boundary change is proposed or ordered.
4. **Affected Territory.** Territory described in a petition. Affected territory also means an area within the urban growth boundary of a city that is otherwise eligible for annexation to a city where there exists an actual or alleged danger to public health as defined in ORS 222.
5. **Annexation.** The attachment or addition of territory to, or inclusion of territory in, an existing city or district.
6. **Annexation Agreement.** A written agreement between the City and owners of land requesting annexation that states the terms, conditions and obligations of the parties to mitigate fiscal and service impacts to the City associated with the annexation and future development of the property. The agreement may be used to ensure annexation consistent with the Comprehensive Plan.
7. **Annexation Contract.** A contract between a city and a landowner relating to extraterritorial provision of service and consent to eventual annexation of property of the landowner. The contract shall be recorded and shall be binding on all successors with an interest in that property.
8. **Boundary Change.** An action by the City Council duly authorized by ORS 222 that results in the adjustment of the City limits or the boundary of a special district.
9. **Cadastral Map.** A map prepared by the Lane County Assessor's office showing bearings and distances and the boundaries of parcels, lots, and tracts of land.

10. **Consent to Annex.** Forms provided by the affected City that must be signed by the owner when urban services are provided to property that cannot annex. The Consent to Annex commits the property to future annexation, is recorded, and is binding on any successive owner or owners. The signature of the owner of part or all of the affected territory and electors, if any, is required, as applicable.
11. **Contiguous.** Territory that abuts the City limits at any point along the property's exterior boundary or separated from the City limits by a public right-of-way or a stream, bay, lake, or other body of water.
12. **Effective Date of Annexation.** The effective date of the boundary change as prescribed in ORS 222.040, 222.180, or 222.465.
13. **Elector.** An active registered voter at an address within the affected territory.
14. **Extraterritorial Connection of Service.** The connection of water or sanitary sewer service to developed property located outside the City limits and within the urban growth boundary.
15. **Extraterritorial Extension of a Facility.** The extension of a water or sanitary sewer line outside the City limits and within the urban growth boundary.
16. **Extraterritorial Service/Facility Contract.** A contract between the owner of property proposed to be served and the City specifying and identifying service provisions, obligations of the City and cost obligations of the owner of the affected territory. The decision to enter into such contract shall be initiated at the sole discretion of the City Council.
17. **Filing.** The submittal of materials to initiate a boundary change process.
18. **Initiation Methods.** Any of the following descriptions of participants and documentation necessary for commencement of City annexation process:
 - a. All of the owners of land in the territory proposed to be annexed, and not less than 50 percent of the electors, if any, residing in the territory proposed to be annexed, have consented in writing to the annexation and file a statement of their consent to annexation with the City;
 - b. More than half of the owners of land in the territory proposed for annexation who also own more than half of the land in the contiguous territory and of real property therein representing more than half of the assessed value of all real property in the contiguous territory consent in

writing to the annexation and file a statement of their consent to annexation with the City;

- c. A majority of the electors registered in the territory proposed to be annexed and owners of more than half of the land in that territory consent in writing to the annexation and file a statement of their consent to annexation with the City;
- d. The City Council may, without any vote or any consent by the owners, annex territory within the urban growth boundary if it is found that a danger to public health exists within that territory and that such condition can be removed or alleviated by sanitary, water or other facilities ordinarily provided by incorporated cities; or
- e. The City Council may by resolution initiate annexation of right-of-way or other public land contiguous to the city limits.

19. **Legal Description.** As defined in ORS 308.225(2), which states: the legal description of the boundary change shall consist of a series of courses in which the first course shall start at a point of beginning and the final course shall end at that point of beginning. Each course shall be identified by bearings and distances and, when available, refer to deed lines, deed corners, and other monuments, or, in lieu of bearings and distances, be identified by reference to:

- a. Township, range, section, or section subdivision lines of the U.S. Rectangular survey system.
- b. Survey centerline or right-of-way lines of public roads, streets or highways.
- c. Ordinary high water or ordinary low water of tidal lands.
- d. Right-of-way lines of railroads.
- e. Any line identified on the plat of any recorded subdivision defined in ORS 92.010.
- f. Donation land claims.
- g. Line of ordinary high water and line of ordinary low water of rivers and streams, as defined in ORS 274.005, or the thread of rivers and streams.

In lieu of the requirements of the above, boundary change areas conforming to areas of the U.S. Rectangular survey may be described by township, section,

quarter-section or quarter-quarter section, or if the areas conform to subdivision lots and blocks, may be described by lot and block description.

20. **Notice.** An ordinance, resolution, order, or other similar matter providing notice authorized or required to be published, posted, or mailed.
21. **Owner.** The legal owner of record according to the latest available Lane County tax assessment roll or, where there is an existing recorded land contract that is in force, the purchaser thereunder. If there is a multiple ownership in a parcel of land, each consenting owner is counted as a fraction to the same extent as the interest of the other owners and the same fraction is applied to the parcel's land mass and assessed value for purposes of the consent petition. If a corporation owns land in the affected territory, the corporation must be considered the individual owner of that land.
22. **Petition.** Any document such as signature sheets, resolutions, orders, or articles of incorporation, required for initiating an annexation, withdrawal, or provision of extraterritorial services. In the case of a petition initiated by property owners, the person signing on behalf of a corporation or business must provide evidence showing that person is authorized to sign legal documents for the firm.
23. **Proceeding.** A proceeding to consider a boundary change.
24. **Proposal.** The set of documents required to initiate proceedings for a boundary change.
25. **Special District.** Any of the districts identified in ORS 198.
26. **Urbanizable Land.** Those lands between the city limits and Urban Growth Boundary.
27. **Urban Growth Boundary.** A site-specific line, delineated on a map or by written description that separates urban and urbanizable land from rural lands, that is part of a Comprehensive Plan.
29. **Withdrawal.** The detachment, disconnection or exclusion of territory from an existing city or district.

ARTICLE XXI. ZONE CHANGES

Sections:

A. Zone Change Procedures and Criteria

A. Zone Change Procedures and Criteria

1. Procedures for Amending Major Zoning Districts and Special Purpose Districts

A proposal to change the zoning of a special purpose district designation of a particular piece of property or area of the City may be initiated by the Planning Commission, City Council, or by petition of not less than half of the property owners representing more than half of the land area involved. Such proposals shall be considered under the Type II procedures as outlined in ARTICLE X.C. or by legislative action as provided for in Subsection B of ARTICLE X.VI of this Code. A Type II procedure may be used to change the designation of a special purpose district when the Commission established that the circumstance which created the special purpose district has been altered to the point that the additional requirements of the Special District would no longer serve the intended purpose for which they were created.

All proposals for District amendments shall be submitted to the Planning Commission on a form prescribed by the City and shall include payment of required fees prior to processing. When the President has determined that all of the required information has been submitted, the application shall be processed as required.

2. District Amendment Criteria

Any zoning or special purpose district amendment proposal considered under a Type II procedure must be demonstrated to be in conformance with each of the following criteria:

- a. The proposed amendment conforms to the Comprehensive Plan or substantial changes have occurred which render the Comprehensive Plan inapplicable to the requested change and the Plan should be amended as proposed by the proponent of the change (in which case the Plan must be amended prior to final action on the District Amendment).
- b. The proposed amendment fulfills a demonstrated public need for a particular activity or use of land within the area in question.

- c. If residential zoning is involved, the proposed residential zone or zones best satisfies the objectives of the Comprehensive Plan and does not exclude opportunities for adequate provision of low and moderate housing within the subject neighborhood area.
- d. When an application is received to change the zone of property which includes all or part of a mobile home park, written notice by first class mail shall be sent to each existing mailing address for tenants of the mobile home park at least 20 days but not more than 40 days before the date of the first hearing on the application.

[Adopted A-133C 12/12/89]

3. Land Use Applications that fall within the IAMP.

- a. The City and County shall coordinate with ODOT in the review of land use applications for areas within the IAMP boundary. Land use actions within the IAMP that may affect the performance of an interchange, such as zone changes will be consistent with the adopted IAMP. The City Planner shall include ODOT as an agency referral partner. Actions not consistent with the IAMP may only be approved by also amending the IAMP and related transportation system plans consistent with OAR 660-012-0050 and 0055. Lands bounded by IAMP can be found in ARTICLE X.

ARTICLE XXII. COMPREHENSIVE PLAN AMENDMENTS

Sections:

- A. Comprehensive Plan Amendment Procedures and Criteria
- B. Plan Amendment Criteria

A. Comprehensive Plan Amendment Procedures and Criteria

1. **Procedures for Amending the Comprehensive Land Use Plan**

A proposal to amend the Comprehensive Land Use Plan including text, policies, Urban Growth Boundary, or map designations may be initiated by the Planning Commission, City Council or by petition of owners. Such proposals shall be considered under Type IV procedures as outlined in ARTICLE X.E.

B. Plan Amendment Criteria

1. **Plan Amendment Criteria for Amending the Comprehensive Land Use Plan**

In reaching a decision on a Comprehensive Plan Amendment proposal, the Planning Commission and City Council shall adopt findings in consideration of the following:

- a. Conformance with goals and policies of the Plan or demonstration of change in circumstance which would necessitate a change in the goal and/or policies.
- b. Citizen review and comment.
- c. Applicable Statewide Planning Goals.
- d. Input from affected governmental units and other agencies.
- e. Short- and long-term impacts of the proposed change.
- f. A demonstration of public need for the change.
- g. A demonstration that the proposed amendment will best meet the identified public need versus other available alternatives.
- h. Additional information as required by the Planning Commission or City Council.
- i. In lieu of f. and g. above, demonstration that the Plan was adopted in error.

ARTICLE XXIII. VACATION

A. Vacation Procedures and Criteria

1. **Vacation Procedures**

A proposal to vacate an easement, right-of-way, or plat may be initiated by the City Council or by petition of adjoining and area owners in accordance with ORS 271.080. Type IV procedures as outlined in ARTICLE X.E. shall be used as supplemented by the provisions of ORS Chapter 271. Petitions for vacations shall be submitted on a form prescribed by the City and shall be accompanied by the required application fee.

2. **Vacation Criteria**

The Council shall give consideration to the following criteria in reaching a decision on a vacation request:

- a. Conformance to applicable Comprehensive Plan policies and maps.
- b. Potential conflict with any minor or major street plan.
- c. Consistent with the City of Coburg Transportation System Plan, consider the potential to establish or maintain accessways, paths, or trails, prior to vacation of any public easement or right-of-way, in addition to effect on access, traffic circulation, and emergency service protection.
- d. Need for access to existing properties or potential lots which would otherwise be without access to a public way.

3. **Street Requirement.**

Except as prohibited by law (e.g., ORS 92.837, Manufactured Home Park), as a condition of approval of a request to vacate an easement or right-of-way, the City may require dedication of access ways, paths or trails as a condition of the vacation of any public easement or right-of-way, in order to establish or maintain a safe, convenient and direct pedestrian and bicycle circulation system. Such requirements shall be coordinated with the applicable road authority.

ARTICLE XXIV. PENALTIES FOR ZONING CODE VIOLATIONS

Sections:

- A. Penalties for Violations
- B. Nuisance Procedures

A. Penalties for Violations

Violations of the provisions of this Code, and failures to comply with any of its requirements, are prohibited, and shall subject the violator to penalties. Penalties of a different type may be applied separately, and no penalty is exclusive.

1. Violation of the provisions of this Code or failure to comply with any of its requirements shall constitute a misdemeanor. Any person who violates this Code or fails to comply with any of its requirements shall, upon conviction thereof, be fined not more than \$100 or imprisoned for not more than 30 days or both and in addition, shall pay all costs and expenses involved in the case. Each day such violation continues shall be considered a separate offense.
2. Violations of the provisions of this Code or failure to comply with any of its requirements shall constitute a nuisance. The City Administrator may institute Administrative Civil Penalty proceedings against the responsible person as set forth in Subsection J of this section. Each day such a nuisance continues shall be considered a separate violation. The maximum Civil Penalty for any violation of this Code shall be \$500 for a violation occurring on residential property, \$1000 for a violation occurring on other property.

B. Nuisance Procedures

1. **Definitions.** For purposes of this subsection, the following terms are defined as follows:
 - a. Admissible Evidence. Evidence of a character or nature such as is commonly relied upon by ordinary persons making important decisions in the course of their lives shall be admissible in any proceeding to determine the existence or severity of a nuisance subject to any City ordinance.

- b. Administrative Civil Penalty. May include a monetary penalty, restitution, costs and assessments, the cancellation of permits associated with the violation, and an order of abatement.
- c. Failure to Comply. An action done in violation of a City permit or ordinance or otherwise causing a situation to exist that is contrary to the express intention of a City ordinance that assigns responsibility for an action or condition to an identifiable responsible person.
- d. City Administrator. The City Administrator or the Administrator's designee.
- e. Responsible Person. The owner of a building or property where a violation or failure to comply has occurred, the person in charge of the building or property, the violator or the person failing to comply with the ordinance, and where such person works for a contractor, either as an employee, subcontractor, or independent contractor, the contractor and/or other employer; and any licensee, permittee, or agent, manager, or person in charge causing or directing the violation.

2. Establishment of Administrative Enforcement Procedures.

Administrative enforcement procedures are hereby established for the purpose of providing for the remediation of nuisances, and of any failure to comply with City ordinances. It is further intended that a civil administrative process be established to provide a convenient and practical forum for the administrative hearing and determination of cases arising out of nuisances and for the hearing and determination of factual issues as may be relevant in connection with, but not limited to, nuisance abatement and license and permit revocation proceedings.

3. Establishment of Administrative Civil Penalties.

- a. When the City Administrator determines that a responsible person has failed to comply with any permit issued by the City or with provision of a City ordinance that directs or requires performance or that provides that the violation of any provision of that ordinance is a nuisance, or is otherwise responsible for the creation and maintenance of a nuisance, as declared by any City ordinance, the City Administrator may impose an administrative civil penalty as provided in this Ordinance. For purposes of this section, a responsible person shall mean a responsible person as defined by this Ordinance above, unless otherwise defined by the specific Code provision declaring the nuisance to exist.

- b. Prior to imposing an administrative civil penalty under this section the City Administrator shall pursue reasonable attempts to secure voluntary correction.
- c. Upon failure to secure voluntary correction, the City Administrator may issue an order to comply to one or more of the responsible persons. Except where the City Administrator determines that conditions set forth in subsection (5) exist, the time for correction shall not be less than five calendar days. In cases where the nuisance in question is of a character that can be abated, the order to comply may be an order to abate.
- d. Following the date by which the correction must be completed as required by an order to comply, the City Administrator shall determine whether such correction has been completed. If the required correction has not been completed by the date specified in the order, the City Administrator may issue a notice of failure to comply to each person to whom an order to comply was issued. Each day the failure to comply continues to exist after the date specified in an order to comply shall constitute a separate failure to comply.
- e. The City Administrator may issue a notice of failure to comply without having issued an order to comply or made attempts to secure voluntary correction, where the City Administrator determines that the failure to comply reasonably appears to:
 - (1) pose an immediate threat to public health, safety or welfare, or
 - (2) be immediately remediable by a person in charge of the property, or
 - (3) be the same act or condition that served as the basis for a previous order to comply, or
 - (4) be done deliberately by a responsible person who had knowledge that the actions in question would constitute a failure to comply, or
 - (5) be a single incident identified by a City ordinance as a nuisance, and classifiable under this ordinance as meriting the imposition of an administrative civil penalty for such a single failure to comply.
- f. No monetary penalty imposed under this section shall exceed \$1,000 per day. In imposing a penalty authorized by this chapter, the City Administrator shall consider:
 - (1) The responsible person's past history in taking all feasible steps or procedures necessary or appropriate to correct the violation or failure to comply;

- (2) Any prior violations of, or failures to comply with statutes, rules, orders and permits;
 - (3) The gravity and magnitude of the failure to comply;
 - (4) Whether the failure to comply was repeated or continuous;
 - (5) Whether the cause of the failure to comply was an inadvertent, negligent or an intentional act;
 - (6) The alleged responsible person's cooperativeness and efforts to correct the failure to comply; and
 - (7) Any relevant rule of the City Administrator.
- g. The notice of failure to comply shall either be served by personal service or shall be sent by registered or certified mail and by first class mail. Any such notice served by mail shall be deemed received for purposes of any time computations hereunder three days after the date mailed if to an address within this state, and seven days after the date mailed if to an address outside of this state. A notice of failure to comply shall include:
- (1) Reference to the particular Ordinance provision or rule involved;
 - (2) A short and plain statement of the matters asserted or charged;
 - (3) A statement of the amount of the penalty or penalties imposed;
 - (4) The date on which the order to comply was issued and the date by which correction was to be made;
 - (5) Where appropriate, a statement that abatement is required and that failure to abate the act or condition may result in continued administrative penalties, accruing on a daily basis at the stated amount until proof of completion of abatement is received;
 - (6) A statement of the party's right to appeal the notice of failure to comply.
- h. Any person who is issued a notice of failure to comply may appeal the penalty. All appeals shall be submitted in writing to, and received by, the City Administrator within 10 days of when notice is deemed received. Appeals shall be accompanied by a fee to help defray the costs of processing the appeal. The fee shall equal \$200. However, this fee may be waived for persons determined by the City Administrator to be indigent. The appeal fee shall be refunded if the appeal is upheld on appeal. Filing of an appeal shall not cause the penalty to cease accruing on a daily basis. In the event the appeal is not upheld, the accrued penalty shall immediately become due and payable, and the penalty shall thereafter continue to accrue until such time as the responsible person submits to the City Administrator proof of having abated the act or condition constituting the failure to comply.

- i. Any administrative civil penalty imposed shall become final upon expiration of the time for filing an appeal, unless the responsible person appeals the notice of failure to comply pursuant to, and within the time limits established by this Ordinance. The City Administrator shall issue an order of civil penalty upon the civil penalty becoming final. If the responsible person appeals the civil penalty, the civil penalty shall become final, if at all, upon issuance of a decision affirming the imposition of an administrative civil penalty and containing an order of civil penalty. An order of civil penalty shall include a statement identifying an amount of daily penalty that will continue to accrue until the failure to comply is rectified. An order of civil penalty may authorize the City Administrator to take action to abate the failure to comply.
- j. Failure to pay a penalty imposed hereunder within ten days after the penalty becomes final as provided above shall constitute a failure to comply with this section. Each day after the initial 10-day period for payment that the penalty is not paid shall constitute a separate failure to comply. The City Administrator is also authorized to collect the penalty by any administrative or judicial action or proceeding authorized state statutes, and may enforce delinquent liens or assessments pursuant to ORS 223.505 to 223.595.
- k. The administrative civil penalty authorized by this section shall be in addition to:
 - (1) Assessments or fees for any costs incurred by the City in remediation, cleanup or abatement, and
 - (2) Any other actions authorized by law.
- l. If an administrative civil penalty is imposed on a responsible person because of a failure to comply with any provision of a city ordinance resulting from a prohibited act, use or condition on real property, and notice thereof has been sent by certified mail to the person listed on the County tax records as the owner of the property, and the penalty remains unpaid 60 days after such penalty becomes final, the order of civil penalty may be recorded, as a lien, in the City Clerk's Lien Record. At the time such an assessment is made, the City Administrator shall notify the responsible person and the aforementioned owner that the penalty has been assessed against the real property upon which the failure to comply occurred, and has been entered in the City Clerk's Lien Record. The lien may be enforced in the same manner as a judgment, or as a lien for street improvements, and shall bear interest at the rate prescribed in ORS 82.010. The interest shall commence from the date of the order of

civil penalty. The City may sell or assign said lien, any such assignment to be made without recourse to the City.

- m. In addition to enforcement mechanisms authorized elsewhere in this Code, failure to pay an administrative civil penalty imposed pursuant to this ordinance shall be grounds for withholding issuance of requested permits or licenses, issuance of a stop work order, if applicable, or revocation or suspension of any issued permits or licenses.

4. Abatement by City; Costs; Waiver; Lien.

- a. If an order of abatement has been issued by the City Administrator and, 10 days following the notice mailed pursuant to this ordinance, specifying said abatement, the act or condition remains unabated, the City Administrator may cause abatement of the nuisance. Accurate record of the abatement costs shall be kept and shall include a surcharge of 25% of the cost of the abatement for administrative overhead. A billing for the amount of the costs shall be forwarded by certified or registered mail, return receipt requested, to the owner. Payment shall be due to the City Administrator within 30 days from the date of the billing.
- b. The cost of abatement may be waived for indigent persons, if upon timely application it appears to the City Administrator that the following conditions are met:
 - (1) The owner is indigent, as that determination is provided for in ORS 151.485;
 - (2) The owner is living on the property from which the nuisance is to be abated; and
 - (3) The nuisance is incapable of being remediated by the owner.
- c. Applications for waiver of abatement costs shall be filed with the City Administrator on forms supplied by the City within ten days from the date of notice of the amount of cost of abatement. All information required to be given on the forms shall be supplied by and verified by the applicant. An application for waiver of nuisance abatement costs must be submitted for each cost of abatement notice sent to the applicant.
- d. The City Administrator shall file a lien against the property if payment is not made or waived.

- e. The lien for abatement shall be given priority over all liens except those for taxes and assessments and shall include interest at the legal rate accruing from the date billing is sent to the owner of property.

5. Appeal Hearing.

- a. Every hearing to determine whether a failure to comply has occurred shall be held before City Administrator where the City Administrator has previously delegated the administrative penalty proceedings to another City employee. In the event that no such delegation was made, the City Administrator shall arrange with the Mayor for selection of another person to serve as a hearings officer.. The City must prove the failure to comply by a preponderance of the evidence. The hearing shall be limited to admissible evidence. The City Administrator may prescribe by rule or regulation the procedures for the conduct of the hearings in conformity with applicable state statutes.
- b. The person conducting the hearing has the authority to administer oaths and take testimony of witnesses. Upon the request of the person alleged to have committed the failure to comply, or upon his or her own motion, the person conducting the hearing may issue subpoenas in accordance with the Oregon Rules of Civil Procedure, which shall apply to procedural questions not otherwise addressed by this chapter or by rule of the City Administrator. If the person alleged to have committed the failure to comply desires that witnesses be ordered to appear by subpoena, he or she must so request in writing at any time before five days prior to the scheduled hearing. A \$15 deposit for each witness shall accompany each request, such deposit to be refunded as appropriate if the witness cost is less than the amount deposited. Subject to the same five-day limitation, the complaining City officer or City Counsel, as appropriate, may also request of the person conducting the hearing that certain witnesses be ordered to appear by subpoena. The person conducting the hearing may waive the five-day limitation for good cause. Witnesses ordered to appear by subpoena shall be allowed the same fees and mileage as allowed in civil cases. If an administrative civil penalty is declared in the final order, the order shall also provide that the person ordered to pay the monetary penalty shall also pay any witness fees attributable to the hearing.
- c. The person alleged to have committed the failure to comply shall have the right to cross-examine witnesses who testify and shall have the right to submit evidence on his or her behalf, but cannot be compelled to do so.

- d. After due consideration of the evidence and arguments, the person conducting the hearing shall determine whether the failure to comply alleged in the notice of failure to comply has been established. When the failure to comply has not been established, an order dismissing same shall be entered. When the determination is that the failure to comply has been established, an appropriate order shall be entered in the records. A copy of the order shall be delivered to the person named in the order personally or by mail or to their attorney of record. Any motion to reconsider the order of the person conducting the hearing must be filed within 10 days of the original order.
- e. Monetary penalties collected pursuant to the provisions of this chapter shall be paid to the City of Coburg.
- f. Hearings shall be conducted within the City of Coburg.
- g. A tape recording shall be made of the hearing unless waived by both parties, which tape shall be retained for at least 90 days following the hearing or final judgment on appeal.

6. Classification of Failure to Comply.

A failure to comply with this ordinance, and any other ordinance declaring a nuisance or identifying failure to comply as a nuisance, unless provided otherwise, shall be classified for the purposes of establishing administrative civil penalties into one of the following categories with the following monetary penalties. Any failure to comply not otherwise classified in this code shall be an unclassified failure to comply and, where no specified monetary penalty is provided, an unclassified failure to comply shall be subject to a monetary penalty not to exceed \$1,000 per day. In the following classifications, the amounts given as penalties shall, unless specified by the City Administrator at the time of the notice to comply, be the maximum amount for each occurrence, or each day of a continuing violation. A subsequent occurrence shall be found to exist if, after a notice of failure to comply is given to the responsible person, and the failure to comply is addressed to the satisfaction of the City Administrator, subsequent actions create or bring about an additional failure to comply notice.

- a. Class 1 Failure to Comply. A Class 1 failure to comply shall be the violation of or failure to comply with any city ordinance that declares the violation thereof to be a nuisance where the City Administrator determines that the failure to comply creates an immediate risk to public health or safety. A Class 1 failure to comply shall also include the violation of or failure to comply where the City Administrator determines that there is a violation of this zoning ordinance occurring on property

that is zoned for Industrial or Commercial use or is being used for commercial purposes. For a Class 1 failure to comply, the monetary penalty shall be no less than \$100, nor more than \$1000 for a first occurrence. For a second Class 1 failure to comply occurring within 12 months from the date of the first occurrence the monetary penalty shall be no less than \$200, nor more than \$1000. For a third Class 1 failure to comply occurring within a 12-month period from the date of the first occurrence, the monetary penalty shall be \$1000. The City Administrator may also cancel or revoke any zoning or land use permit that is the source of or related to the failure to comply.

- b. Class 2 Failure to Comply. A Class 2 failure to comply shall be a violation of or failure to comply with this ordinance where the City Administrator determines that there is a violation or failure to comply occurring on property that is zoned for residential use and is not otherwise being used for commercial purposes. For a Class 2 failure to comply, the monetary penalty shall be no less than \$50, nor more than \$500 for a first occurrence. If the responsible person had a prior occurrence of a Class 1 or 2 failure to comply within 12 months from the date of the first occurrence, the monetary penalty shall be no less than \$100 nor more than \$500. If the responsible person had two prior occurrences for a Class 1 or 2 failure to comply within a 12-month period from the date of the first occurrence, the monetary penalty shall be \$500. The City Administrator may also cancel or revoke any zoning or land use permit that is the source of or related to the failure to comply.
- c. Class 3 Failure to Comply. A Class 3 failure to Comply shall be a violation of or failure to comply with any City ordinance that declares the violation thereof to be a nuisance where there is no determination by the City Administrator that the failure to comply creates an immediate risk to public health or safety. For a Class 3 failure to comply the monetary penalty shall be no less than \$10, nor more than \$250 for a first occurrence. If the responsible person had a prior occurrence of a Class 1, 2 or 3 failure to comply within 12 months from the date of the first occurrence, the fine shall be no less than \$40, nor more than \$250. If the responsible person had two prior occurrences of a Class 1, 2 or 3 failure to comply within 12 months of the date of the first offense, the monetary penalty shall be \$250.
- d. Class 4 Failure to Comply. A Class 4 failure to comply shall be any failure to comply with a city ordinance that directs or compels certain behavior but which does not contain any penalty or nuisance provisions. For a Class 4 failure to comply the monetary penalty shall be \$25 for the first occurrence, \$35 for the second occurrence, \$45 for the third occurrence, and \$55 for each subsequent occurrence within any 12 month period of time.

ARTICLE XXV. DEFINITIONS

A. Integration

For the purpose of this Code, certain terms or words used herein shall be interpreted as follows:

1. The word “person” includes firm, association, organization, partnership, trust, company or corporation as well as an individual.
2. The present tense includes the future tense, the singular number includes the plural and the plural number includes the singular.
3. The words “shall” and “will” are mandatory, the word may is permissive.
4. The words “uses” or “occupied” include the words intended, designed or arranged to be used or occupied.
5. The word “lot” includes the words plot or parcel.

B. Definitions

Abut or Abutting. Having a common border with, or separated from such a common border, by a right-of-way, alley, or easement.

Accessory Use or Structure. A use or structure on the same lot with, and of a nature customarily incidental and subordinate to, the principal use or structure.

Accessory dwelling-Unit. *See Dwelling Unit, Accessory.*

Adjoining. Having a common border with, or separated from such a common border by right-of-way, alley, or easement.

Alley. A public or private vehicular passageway dedicated or permanently reserved as a means of secondary access to abutting property and designated an alley on a final plat. An alley is not a street.

Amusement Establishments. An establishment offering sports, theatrical productions, game playing, or similar amusements to the public within a fully enclosed building. This shall include, but is not limited to, theaters, bowling alleys, billiard parlors, and skating rinks.

Area, Gross. Total area of a parcel or site, usually expressed in acres.

Area, Net. Total area of a parcel or site (usually expressed in acres), excluding existing public street rights-of-way, public parks, and other areas permanently precluded from development due to development constraints, conservation easements, or other legal restrictions. Planned streets shall not be excluded from the net area.

Articulation, Exterior Building. Articulation on the exterior of buildings is to provide relief from large expansions of uninterrupted building surface. Articulation includes design features such as: offsets or breaks in roof elevations, balconies, projections, window reveals, or similar elements along the vertical face of a structure, such features shall occur at a minimum of every 30 feet.

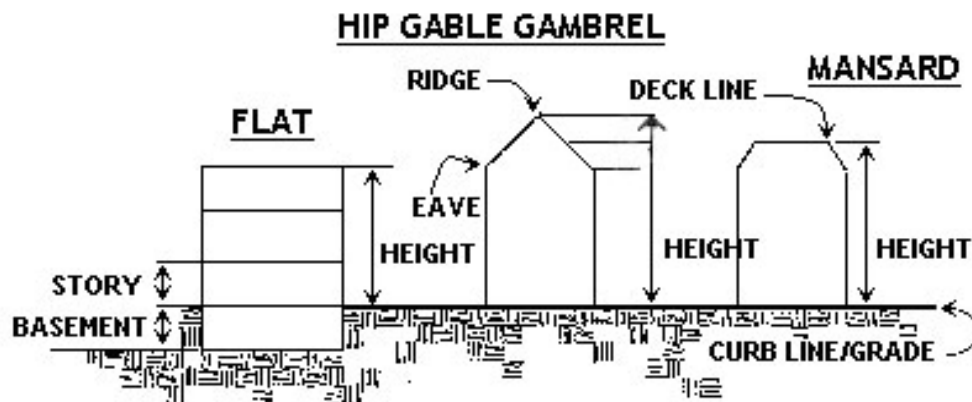
Automobile Service. Auto service means maintenance and repair as well as sales of cars (or other motor vehicles) (e.g., car sales, repair, storage, self-serve car wash, etc.).

Automobile-Dependent. Auto-dependent means the transaction takes place in an automobile (e.g., drive-up window, gas station, drive-through car washes, etc.).

Bed and Breakfast Inn. A private, owner-occupied business where overnight accommodations and a morning meal are provided to transients for compensation and where the bed-and-breakfast inn is operated primarily as a business

Buildable Area. The portion of a lot remaining after required yards have been provided.

Height of Buildings. The vertical distance above natural grade measured to the highest point of the coping of a flat roof or to the deck line of a mansard roof or to height of the highest gable of a pitched or hipped roof.



The height of a stepped or terraced building is the maximum height of any segment of the building.

Child Care Center. Any institution, establishment, or place in which are commonly received at one time three or more children not of common parentage, under the age of seven years, for a period or periods not exceeding 12 hours, for the purpose of being given board, care, or training apart from their parents or guardians for compensation or reward.

Conditional Use. A use that requires a Conditional Use Permit.

Cottage. See Dwelling, Cottage.

Cottage Housing. See Dwelling, Cottage Housing.

Density. Number of dwelling units per acre of land, calculated in accordance with the definition of Density Calculation.

Density Calculation.—

- (a) **Maximum density** shall be calculated based on Gross Area within the development site, per the definition of Area, Gross. The formula shall be as follows:

Gross Area (expressed in acres) X Maximum Density per Acre established for the Zone = Maximum Density

When a fractional result for the number of dwelling units allowed is equal to or greater than .5, an additional dwelling unit may be allowed, but is not required.

- (b) **Minimum density** shall be calculated based on the Net Area within the development site, per the definition of Area, Net. The formula shall be as follows:

Net Area (expressed in acres) X Minimum Density per Acre established for the Zone = Minimum Density

When a fractional result for the number of dwelling units required is equal to or greater than .5, an additional dwelling unit is allowed.

Distribution Center. A warehouse or other specialized building, often with refrigeration or air conditioning that is stacked with products to be redistributed to retailers, wholesalers, or directly to consumers. *See Warehouse.*

Driveway. A paved way for vehicular traffic extending from the roadway to the property line across a sidewalk, whether or not such sidewalk is improved, for the purpose of providing access to parking or maneuvering space on abutting property.

Drive-In Restaurant or Refreshment Stand. Any place or premises used for sale, dispensing, or serving of food, refreshments, or beverages in automobiles, including those establishments where customers may serve themselves and may eat or drink the food, refreshments, or beverages on the premises.

Dwelling, Cottage. A single-family detached dwelling unit that is part of a cottage housing development.

Dwelling, Cottage Housing. A cluster of between four and ten cottages developed under a single land development plan.

Dwelling, Manufactured Home/Manufactured Dwelling. A “manufactured home” is a structure constructed for movement on the public highways that has sleeping, cooking and plumbing facilities, that is intended for human occupancy, that is being used for residential purposes and that was constructed in accordance with federal manufactured housing construction and safety standards and regulations in effect at the time of construction. A “manufactured dwelling” includes a residential trailer, a mobile home (see Dwelling, Mobile Home), and a manufactured home meeting the above requirements. “Manufactured dwelling” does not include any building or structure constructed to conform to the State of Oregon Structural Specialty Code or the One and Two Family Dwelling Code adopted pursuant to ORS 455.100 to 455.450 and 455.610 to 455.630 or any unit identified as a recreational vehicle by the manufacturer. A manufactured home accessory building or structure includes:

- (a) Any portable, demountable or permanent structure established for use of the occupant of the manufactured structure and as further defined by rule of the Director of the State Department of Consumer and Business Services.

Dwelling, Mobile Home. A structure constructed for movement on the public highways that has sleeping, cooking, and plumbing facilities, that is intended for human occupancy, that is being used for residential purposes, and that was constructed between January 1, 1962, and June 15, 1976, and met the construction requirements of Oregon mobile home law in effect at the time of construction.

Dwelling, Multiple-family. A residential building designed for or occupied by three or more families, with the number of families in residence not exceeding the number of dwelling units provided.

Dwelling, Single-family. A detached residential dwelling unit other than a mobile home, designed for and occupied by one household only.

Dwelling, Two-family. A detached residential building containing two dwelling units, designed for occupancy by not more than two families.

Dwelling Unit. One room, or rooms connected together, constituting a separate, independent housekeeping establishment for owner occupancy, or rental or lease on a weekly, monthly, or longer basis, and physically separated from other rooms or dwelling units which may be in the same structure, and containing independent cooking and sleeping facilities.

Dwelling Unit, Accessory. A small housing unit that is subordinate and incidental to the primary single-family dwelling on a single family lot.

Dwelling Unit, Accessory, Attached. An accessory dwelling unit that shares a wall, floor or ceiling with the primary single-family dwelling for a minimum length of 8 feet.

Dwelling Unit, Accessory, Detached. Any accessory dwelling unit that is not attached.

Group Care Home. A residence for five or fewer unrelated physically or mentally handicapped persons and for staff persons who need not be related to each other or to any other home resident.

Formula-based Business: A business which is required by contractual or other arrangement to maintain one or more of the following items: standardized ("formula") array of services and/or merchandise, trademark, logo, service mark, symbol, decor, architecture, layout, uniform, or similar standardized features and which causes it to be substantially identical to more than five (5) other businesses regardless of ownership or location. Formula businesses can include, but are not limited to: restaurants, retail stores, banks, real estate sales offices, spas, hair and nail salons, and hotel/motel/inn/B&B.

Home Occupation. An activity that is clearly incidental and secondary to a dwelling's residential use and which involves the profit or non-profit exchange of goods or services.

Hotel. A building (or portion thereof), or group of buildings, used for occupancy of transient individuals, with access to units from interior lobbies, courts, or halls.

Household. The person or persons occupying a dwelling unit.

Loading Space, Off-Street. Space logically and conveniently located for bulk pickups and deliveries, scaled to delivery vehicles expected to be used and accessible to such vehicles when required off-street parking spaces are filled. Required off-street loading space is not to be included as off-street parking space in computation of required off-street parking space.

Lot. A unit of land that is created by the subdivision of land as provided in this development code. Otherwise, the words “lot” and “parcel” are used interchangeably.

Lot, Corner. *See Lot Types*

Lot, Interior. *See Lot Types*

Lot, Through. *See Lot Types*

Lot Coverage. That portion of a lot which, when viewed directly from above, would be covered by a building or structure, or any part thereof, except that the following structures or parts of structures shall themselves not be included in calculating lot coverage:

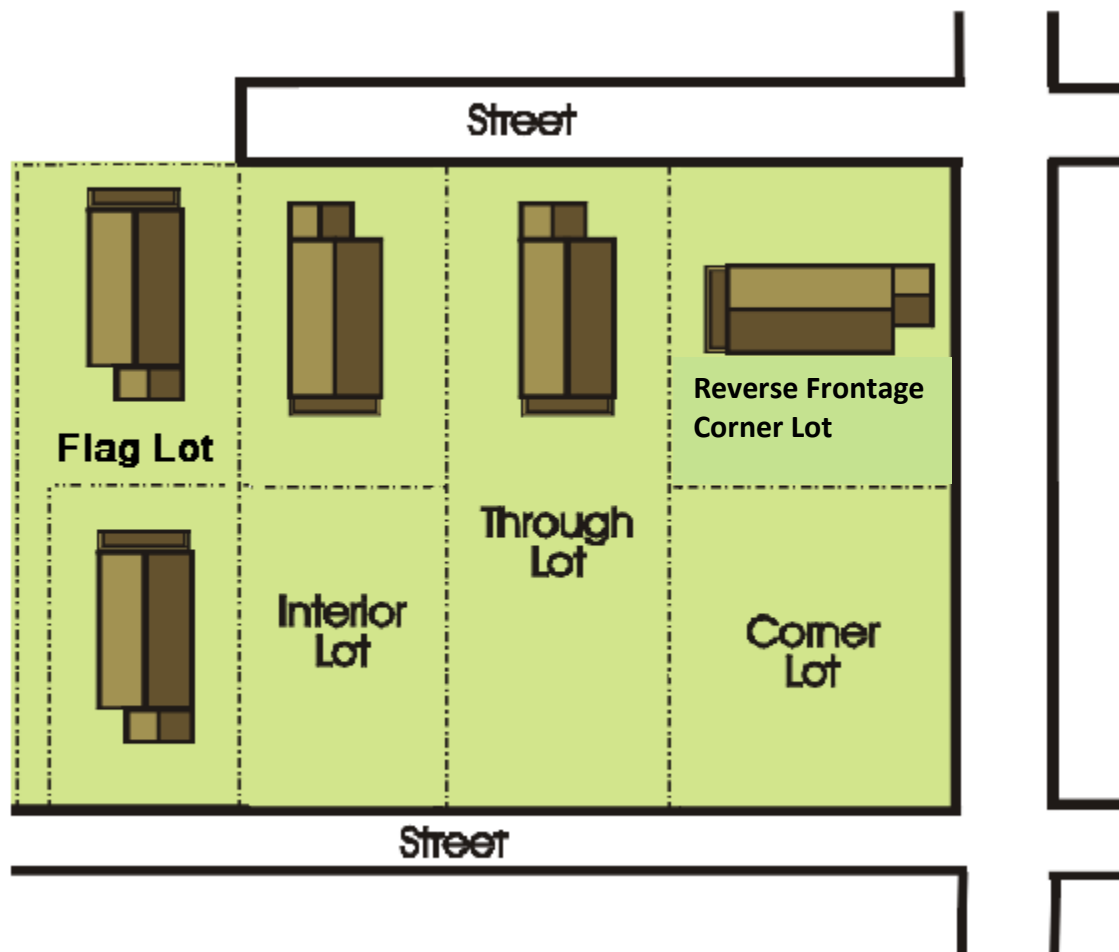
- (a) Any part of a structure without a roof.
- (b) Roof eaves.
- (c) Carports, porches, and balconies.
- (d) Accessory structures less than 200 square feet.

Lot Frontage. The front of a lot shall be construed to be the portion nearest the street. For the purposes of determining yard requirements on corner lots and through lots, all sides of a lot adjacent to streets shall be considered frontage, and yards shall be provided as indicated under Yards in this Section.

Lot of Record. A lot which is part of a subdivision recorded in the office of the County Recorder, or a lot or parcel described by metes and bounds, the description of which has been so recorded.

Lot Types. The diagram below (Figure 2) illustrates terminology used in this Code with reference to flag lots, corner lots, interior lots, through lots, reversed frontage corner lots, and reverse frontage through lots:

Figure 2.

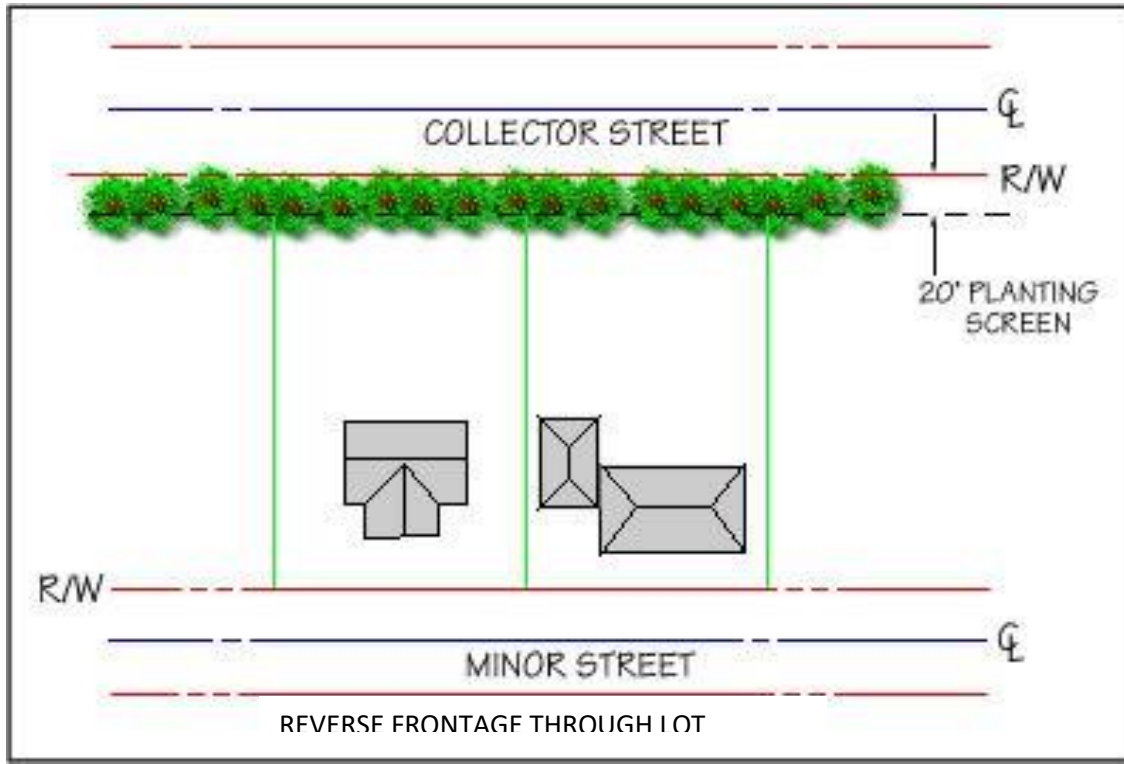


Lot, Corner. A lot that has frontage on more than one intersecting street, and where the lot frontages intersect. A street that curves with angles that are 120 degrees or less, measured from the center line of the street, is considered two intersecting streets for the purpose of evaluating whether a lot is a corner lot.

Lot, Flag. A lot that has access to a public right-of-way by means of a narrow strip of land.

Lot, Reversed Frontage Through. A through lot, the rear line of which abuts an arterial, other primary street, railroad right-of-way, or other feature that precludes access. *See Figure 3 below.*

Figure 3.



Lot, Reversed Frontage Corner. A corner lot, the rear of which abuts the side of another lot.

Lot, Through. A lot that has frontage on two streets, and where the lot frontages do not intersect.



Lot, Width. The horizontal distance between the midpoints of the side lot lines.

Manufactured Home/ Manufactured Dwelling . *See Dwelling, Manufactured Home.*

A “manufactured home” is a structure constructed for movement on the public highways that has sleeping, cooking and plumbing facilities, that is intended for human occupancy, that is being used for residential purposes and that was constructed in accordance with federal manufactured housing construction and safety standards and regulations in effect at the time of construction. A “manufactured dwelling” includes a residential trailer, a structure constructed for movement on the public highways that has sleeping, cooking and plumbing facilities, that is intended for human occupancy, that is being used for residential purposes and was constructed before January 1, 1962, a mobile home meeting the above requirements that was constructed between January 1, 1962 and June 15, 1976 and met the construction requirements of Oregon mobile home law in effect at the time of construction, and a manufactured home meeting the above requirements. “Manufactured dwelling” does not mean any building or structure constructed to conform to the State of Oregon Structural Specialty Code or the One and Two Family Dwelling Code adopted pursuant to ORS 455.100 to 455.450 and 455.610 to 455.630 or any unit identified as a recreational vehicle by the manufacturer. A manufactured home accessory building or structure includes:

- (a) Any portable, demountable or permanent structure established for use of the occupant of the manufactured structure and as further defined by rule of the Director of the State Department of Consumer and Business Services. Manufactured homes do not include residential trailers constructed before 1962, mobile homes constructed between 1962 and 1976, or Recreational Vehicles.

Minor Street. A street, usually of limited continuity, which serves primarily to provide the principal means of access to abutting property only.

Mobile Food Carts. A vehicle that is self-propelled or that can be pulled or pushed down a sidewalk, street or highway, on which food is prepared or processed, or converted, or which is used in selling and dispensing food to the ultimate consumer.

Motel. A building (or portion thereof), or group of buildings, used for occupancy of transient individuals, with access to units through exterior doors.

Negotiate. Any activity preliminary to the execution of a binding agreement for the sale of land in a subdivision or partition, including but not limited to advertising, solicitation and promotion of sale of such land.

Nonconforming Use. A use of land that does not comply with the use regulations for its zoning district, but which complied with applicable use regulations at the time the use was established.

Outdoor Advertising Business. Provision of outdoor displays or display space on a lease or rental basis only.

Parcel. A unit of land that is created by a partitioning of land.

Parking Space, Off-Street. For the purposes of this Code, an off-street parking space shall consist of a space adequate for parking an automobile with room for opening doors on both sides, together with properly related access to a public street or alley and maneuvering room. Required off-street parking areas for three or more automobiles shall have individual spaces marked, and shall be so designed, maintained, and regulated that no parking or maneuvering incidental to parking shall be on any public street, walk or alley, and so that any automobile may be parked and un-parked without moving another.

For purposes of rough computation, an off-street parking space and necessary access and maneuvering room may be estimated at 300 square feet, but off-street parking requirements will be considered to be met only when actual spaces meeting the requirements above are provide and maintained, improved in a manner appropriate to the circumstances of the case, and in accordance with all ordinances and regulations of the city.

Partition. Either an act of partitioning land or an area or tract of land partitioned as defined in [Partition Land]

Partition Land. To divide an area or tract of land into two or three parcels within a calendar year when such area or tract of land exists as a unit or contiguous units of land under single ownership at the beginning of such year. "Partition land" does not include divisions of land resulting from lien foreclosures, divisions of land resulting from divisions of land resulting from foreclosure of recorded contracts for the sale or real property and divisions of land resulting from the creation of cemetery lots; and "partition land" does not include any adjustment of a lot line by the relocation of a common boundary where an additional parcel is not created and where the existing parcel reduced in size by the adjustment is not reduced below the minimum lot sized established by the zoning code. "Partition land" does not include the sale of a lot in a recorded subdivision, even though the lot may have been acquired prior to the sale with other contiguous lots or property by a single owner.

Plat. Includes a final map, diagram, drawing, replat or other writing containing all the descriptions, locations, specifications, dedications, provisions and information concerning a subdivision.

Private Open Space. Outdoor space directly adjacent to a dwelling unit providing an outdoor area for private use by the occupants of the dwelling unit.

Property line adjustment . Means a relocation or elimination of all or a portion of the common property line between abutting properties that does not create an additional lot or parcel.

Recreational Vehicle. A vehicle designed to be used primarily as temporary living quarters for recreational, camping, travel or seasonal use that either has its own motor power or is mounted on or towed by another vehicle, including, but not limited to camping trailers, fifth wheel trailers, motor homes, travel trailers and truck campers.

Residential Home. A home licensed by or under the authority of the Department of Human Resources under ORS 443.400 to 443.825 which provides residential care alone or in conjunction with treatment or training or combination thereof for 5 or fewer individuals who need not be related. Staff person required to meet Department of Human Resources licensing requirements shall both be counted in the number of facility residents, and need not be related to each other or to any other resident of the residential home. This definition includes residential treatment homes, residential training homes and adult foster homes.

Residential Facility. A home licensed by or under the authority of the Department of Human Resources under ORS 443.400 to 443.460 which provides residential care alone or in conjunction with treatment or training or a combination thereof for 6 to 15 individuals who need not be related. Staff persons required to meet Department of Human Resources licensing requirements shall not be counted in the number of facility residents, and need not be related to each other or to any resident of the residential facility. This definition includes the following: residential facilities, residential care facilities, residential treatment facilities and residential training facilities

Reversed Frontage. *See Lot Types.*

Right-of-way. Land acquired by reservation, dedication, prescription, or condemnation and intended to be occupied by a road, trail, water line, sanitary sewer, or other public use.

Road or Street. A public or private way that is created to provide ingress or egress for persons to one or more lots, parcels, areas or tracts of land, excluding a private way that is created to provide ingress or egress to such land in conjunction with the use of such land for forestry, mining or agricultural purposes.

School. An institution for the teaching of children or adults including primary and secondary schools, colleges professional schools, dance schools, business schools, trade schools, art schools, and similar facilities.

Service Station. Buildings and premises where fuel, oil, grease, batteries, tires, and automobile accessories may be supplied and dispensed, and where in addition the following services may be rendered and sales made, and no other:

- (a) Sale and servicing of spark plugs, batteries, and distributors and distributor parts;
- (b) Tire servicing and repair, but not recapping or re-grooving;
- (c) Replacement of mufflers and tail pipes, water hose, fan belts, brake fluid, light bulbs, fuses, floor mats, seat covers, windshield wipers and wiper blades, grease retainers, wheel bearings, mirrors and the like;
- (d) Radiator cleaning and flushing;
- (e) Washing and polishing, and sales of automotive washing and polishing materials;
- (f) Greasing and lubrication;
- (g) Providing and repairing fuel pumps, oil pumps, and lines;
- (h) Minor servicing and repair of carburetors;
- (i) Emergency wiring repairs;
- (j) Adjusting and repairing brakes;
- (k) Minor motor adjustments not involving removal of the head or crankcase or racing the motor;
- (l) Sales of cold drinks, packaged foods, tobacco, and similar convenience goods for service station's customers, as accessory and incidental to principal operation;
- (m) Provision of road maps and other informational material to customers; provision of restroom facilities.

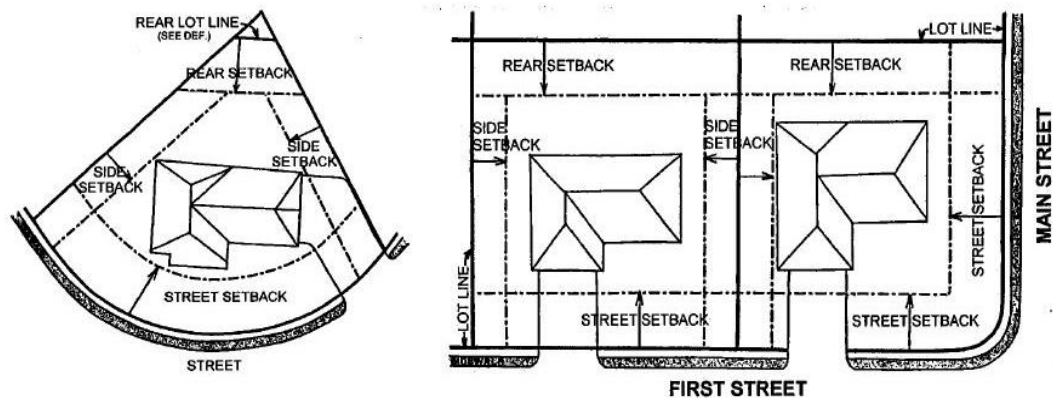
Uses permissible at a service station do not include major mechanical and body work, straightening of body parts, painting, welding, storage of automobiles not in operating condition, or other work involving noise, glare, fumes, smoke or other characteristics to an extent greater than normally found in filling stations. A service station is not a repair garage nor a body shop.

Service Station Site. The developed area of a service station (buildings, fuel pumps, garbage storage area, and parking), including a 200-foot perimeter around the developed area.

Setback. The required minimum horizontal distance between the location of structures or uses and the related front, side, or rear lot line measured perpendicular to such lot line.

- (a) Front- a setback extending across the full width of the lot measured perpendicular to the front lot line.

- (b) Rear- a setback extending across the full width of the lot measured perpendicular to the rear lot line.
- (c) Side – a setback extending from the front lot line to the rear setback measured perpendicular to the side lot line.
- (d) Street – a setback extending across the full width of the lot measured perpendicular to the front lot line.



Sign. (See Ord. A-155-A for definitions related to signs). Any device designed to inform or attract the attention of persons not on the premises on which the sign is located provided, however, that the following shall not be included in the application of the regulations herein:

- (a) Signs not exceeding one square foot in area and bearing only property numbers, post box numbers, names of occupants of premises, or other identification of premises not having commercial connotations;
- (b) Flags and insignia of any government except when displayed in connection with commercial promotion;
- (c) Legal notices; identification, informational, or directional signs erected or required by governmental bodies;
- (d) Integral decorative or architectural features of buildings, except letters, trademarks, moving parts, or moving lights;
- (e) Signs directing and guiding traffic and parking on private property, but bearing no advertising matter.

Signs, Number and Surface Area. For the purpose of determining number of signs, a sign shall be considered to be a single display surface or display device containing elements organized, related, or composed to form a unit. Where matter is displayed in a random manner without organized relationship of elements, or where there is reasonable doubt about the relationship of elements, each element shall be considered to be a single sign.

The surface area of a sign shall be computed as including the entire area within a regular geometric form of combination or regular geometric forms comprising all of the display area of the sign and including all of the elements of the matter displayed. Frames and structural members not bearing advertising matter shall not be included in computation of surface area.

Sign, On-Site. A sign relating in its subject matter to the premises on which it is located, or to products, accommodations, services, or activities on the premises. On-site signs do not include signs erected by the outdoor advertising industry in the conduct of the outdoor advertising business.

Sign, Off-Site. A sign other than an on-site sign.

Special Exception. A special exception is a use that would not be appropriate generally or without restriction throughout the zoning division or district, but which, if controlled as a number, area, location or relation to the neighborhood, would promote the public health, safety, welfare, morals, order, comfort, convenience, appearance, prosperity, or general welfare. Such uses may be permitted in such zoning division or district as special exceptions, if specific provision for such special exceptions is made in this Code.

Story. The space between two adjacent floors, or between a floor and the roof of a building.

Street. See "Road"

Street Line. The right-of-way line of a street.

Structure. Anything constructed or erected with a fixed location on the ground, or attached to something having a fixed location on the ground. Among other things, structures include buildings, mobile homes, walls, fences, billboards, and poster panels.

Subdivide Land. To divide an area or tract of land into four or more lots within a calendar year when such area or tract of land exists as a unit or contiguous units of land under a single ownership at the beginning of such year.

Subdivision. Either an act of subdividing land or an area or tract of land subdivided as defined in this section

Through Lot or Parcel. *See Lot Types.*

Travel Trailer. A vehicular, portable structure built on a chassis, designed to be used as a temporary dwelling for travel and recreational purposes, having a body width not exceeding eight feet.

Truck Stop. An establishment engaged primarily in the fueling, servicing, repair, or parking of tractor trucks, heavy commercial vehicles, and other motor vehicles; including the sale of accessories and equipment for such vehicles. A truck stop may also include overnight accommodations, showers, or restaurant facilities.

Variance. A variance is a relaxation of the terms of the zoning ordinance where such variance will not be contrary to the public interest and where, owing to conditions peculiar to the property and not the result of the actions of the applicant, a literal enforcement of the ordinance would result in unnecessary and undue hardship. As used in this ordinance, a variance is authorized only for height, area, and size of structure or size of yards and open spaces; establishment or expansion of a use otherwise prohibited shall not be allowed by variance, nor shall a variance be granted because of the presence of non-conformities in the zoning district or uses in an adjoining zoning district.

Warehouse. Facilities for the storage of furniture, household goods, or other commercial goods of any nature. Includes cold storage and facilities in which the primary purpose of storage is for wholesaling. Warehouse includes a distribution center or facility designed and intended to be used for the rental of storage units to individuals for the safekeeping of personal items. See Distribution Center.

Warehousing. The act of receiving and storing goods that will be sold or distributed later

Wholesaling. The act of selling merchandise to retailers; industrial, commercial, institutional, or professional business users; other wholesalers; or acting as agents or brokers in buying merchandise for, or selling merchandise to, such persons or companies.

Yard. An open unoccupied space on a lot that is unobstructed by a structure and measured from a property line to the nearest point of a building.

Yard, Front. A yard extending between side lot lines across the front of a lot adjoining a public street.

Yard, Side. A yard extending from the rear line of the required front yard to the rear lot line, or in the absence of any clearly defined rear lot line to the point on the lot farthest from the intersection of the lot line involved with the public street. In the case of through lots, side yards shall extend from the rear lines of front yards required. In the case of corner lots, yards remaining after full- and half-depth front yards have been established shall be considered side yards.

Width of a required side yard shall be measured in such a manner that the yard established is a strip of the minimum width required by district regulations with its inner edge parallel with the side lot line.

Yard, Rear. A yard extending across the rear of the lot between inner side yard lines. In the case of through lots and corner lots, there will be no rear yards, but only front and side yards.

Yard Set Back. An area where buildings and certain structures cannot be constructed, measured from the property line to the exterior wall of a building. A setback may be referred to as "front yard," "interior side yard," "street side yard," or "rear yard."

ARTICLE XXVI. SEVERABILITY CLAUSE

Should any section or provision of this Code be declared by the courts to be unconstitutional or invalid, such decision shall not affect the validity of this Code as a whole, or any part thereof other than the part so declared to be unconstitutional or invalid.

Findings in Support of Ordinance A-200-L

Ordinance A-200-L provides a form-based code for the Central Business District, regulations for formula-based businesses within the Central Business District, and adopts other housekeeping items to protect Coburg's distinctive character.

The historic downtown commercial district is a special and unique asset within the City of Coburg that could be negatively impacted by the presence of formula establishments that are out of harmony with the historic downtown commercial district, and which may not contribute to the small business and entrepreneurial atmosphere.

APPROVAL CRITERIA

ARTICLE X.E TYPES OF REVIEW PROCEDURES, TYPE IV PROCEDURE

E. Type IV Procedure (Legislative).

1. Pre-Application Conference. *A pre-application conference is required for all Type IV applications initiated by a party other than the City of Coburg. The requirements and procedures for a pre-application conference are described in Section F.*

FINDING: The City of Coburg initiated this procedure. This criterion is not applicable.

2. Timing of Requests. *The City accepts legislative requests twice yearly, meeting January and July application timeline requirements. The City Council may initiate its own legislative proposals at any time.*

FINDING: The City of Coburg initiated this procedure. This criterion is met.

3. Application Requirements.

a. Application forms. *Type IV applications shall be made on forms provided by the City Planning Official or designee.*

b. Submittal Information. *The application shall contain:*

- (1) The information requested on the application form;*
- (2) A map and/or plan addressing the appropriate criteria and standards in sufficient detail for review and decision (as applicable);*
- (3) The required fee; and*
- (4) One copy of a letter or narrative statement that explains how the application satisfies each and all of the relevant approval criteria and standards.*

FINDING: The City of Coburg initiated this procedure. These criteria are not applicable.

4. Notice of Hearing.

- a. Required hearings.** *A minimum of two hearings, one before the Planning Commission and one before the City Council, are required for all Type IV applications, except annexations where only a hearing by the City Council is required.*
- b. Notification requirements.** *Notice of public hearings for the request shall be given by the City Planning Official or designee in the following manner:*

(1) At least 10 days, but not more than 40 days, before the date of the first hearing on an ordinance that proposes to amend the comprehensive plan or any element thereof, or to adopt an ordinance that proposes to rezone property, a notice shall be prepared in conformance with ORS 227.175 and mailed to:

(i) Each owner whose property would be rezoned in order to implement the ordinance (including owners of property subject to a comprehensive plan amendment shall be notified if a zone change would be required to implement the proposed comprehensive plan amendment);

(ii) Any affected governmental agency;

(iii) Any person who requests notice in writing;

(iv) For a zone change affecting a manufactured home or mobile home park, all mailing addresses within the park, in accordance with ORS 227.175;

(2) At least 10 days before the scheduled Planning Commission public hearing date, and 10 days before the City Council hearing date, public notice shall be published in a newspaper of general circulation in the City.

(3) The City Planning Official or designee shall:

(i) For each mailing of notice, file an affidavit of mailing in the record as provided by subsection 1; and

(ii) For each published notice, file in the record the affidavit of publication in a newspaper that is required in subsection 2.

(4) The Oregon Department of Land Conservation and Development (DLCD) shall be notified in writing of proposed comprehensive plan and development code amendments at least 45 days before the first public hearing at which public testimony or new evidence will be received. The notice to DLCD shall include a DLCD Certificate of Mailing.

(5) Notifications for annexation shall follow the provisions of this Chapter.

FINDING: The proposed amendment does not rezone any property in the City. However, Measure 56 notice and Type IV mailing notice was sent to every property owner in Coburg City limits using the Lane County Assessors roll through RLID. Agency referral was sent to affected agencies on May 24, 2022. The notice of public hearings at Planning Commission and City Council was published in the Register Guard. Staff notified DLCD through their online Post Amendment Plan Acknowledgement (PAPA) process in March 2022. These criteria are met.

7. *Decision-Making Criteria.* *The recommendation by the Planning Commission and the decision by the City Council shall be based on the following factors:*

a. Approval of the request is consistent with the Statewide Planning Goals;

FINDING: As explained below, the request is consistent with the Statewide Planning Goals. This criterion is met.

APPLICABLE STATEWIDE PLANNING GOALS:

GOAL 1: Citizen Involvement

FINDING: The Ad-Hoc Code Review Committee held several public meetings and work sessions while reviewing and suggesting new language for the proposed amendments. As part of the adoption process, two public hearings are scheduled, July 20, 2022 with the Planning Commission and July 26, 2022 with the City Council, followed by a second reading of the ordinance at the August 9th City Council meeting.

GOAL 2: Land Use Planning

FINDING: The proposed amendments enhance the Coburg Zoning Code, and are based on the Comprehensive Plan relevant policies as required by Goal 2.

GOAL 5: Natural Resources, Scenic and Historic Areas, and Open Spaces

FINDING: The proposed amendments preserve the historic architectural character of the Central Business District, which is within Coburg's National Historic District. The intention of the amendments within the Central Business District is to protect the historic assets and special environment, both natural and manmade, of the community so that the uniqueness of Coburg may flourish without inappropriate changes.

GOAL 9: Economic Development

FINDING: The proposed amendments to the Coburg Zoning Code enhance the code for further economic opportunity in the Central Business district as required by Goal 9. Reducing formula based businesses fosters a more hospitable business environment for small businesses and entrepreneurs.

STATEWIDE PLANNING GOALS 3,4, 6,7,8, 10 -19 are not applicable to this amendment.

CONCLUSION: The proposed amendments to the Coburg Zoning Code meet the necessary requirements of the applicable Statewide Planning Goals. This amendment does not change the priority or inventory of those related requirements. These criteria are met.

b. Approval of the request is consistent with the Comprehensive Plan; and

FINDING: As explained below, the request is consistent with the Comprehensive Plan. This criterion is met.

APPLICABLE COMPREHENSIVE PLAN POLICIES AND GOALS

GOAL 1: Citizen Involvement

FINDING: The Ad-Hoc Code Review Committee held several public meetings and work sessions while reviewing and suggesting new language for the proposed amendments. As part of the adoption process, two public hearings are scheduled, July 20, 2022 with the Planning Commission and July 26, 2022 with the City Council, followed by a second reading of the ordinance at the August 9th City Council meeting. Notice was sent to every property owner in the City. Information and invitations to comment were put in the newsletter and on the City's website.

GOAL 2: Land Use

Policy 11: Central Business District – The Central Business District (CBD) designation is intended to establish the downtown area as the historic heart of Coburg. The CBD is the location for smaller scale commercial and business facilities, civic buildings and city functions, and mixed use. The Central Business district will be historic and pedestrian-oriented in character.

Finding: The proposed amendments largely affect the Central Business District development regulations in the zoning code. This district contains vacant properties where development will significantly contribute to the character of the historic downtown corridor. The intention of the proposed amendments within the Central Business District, both the form-based code overlay and formula business restrictions, is to protect the historic assets and special environment, both natural and manmade, of the community so that the uniqueness of Coburg may flourish without inappropriate changes. The unregulated proliferation of formula businesses would frustrate this goal and lessen the Central Business District's appeal.

The Council has thus opted for regulation of formula-based businesses in the CBD that balances the competing interests. Larger formula-based businesses (larger than 10,000 square feet) are prohibited outright in the CBD because it is determined that large-scale formula-based businesses conflict with the historic, small-town character of the downtown area. However, smaller formula-based businesses will not necessarily conflict with Policy 11. Accordingly, the proposed code allows these smaller businesses as conditional uses, with the ability of the Planning Commission to approve or deny, based on relevant considerations and a

determination whether the use as proposed would adversely impact the character of downtown.

The Council concludes that this flexible approach satisfies Goal 2, Policy 11.

Policy 17: Public Facility – *This designation is intended to provide lands for public facilities and uses such as water reservoirs, sewage treatment plants, pump stations, major electric utilities and similar uses.*

Finding: The addition of a Public Facilities section to the Zoning Code will promote and ensure the purpose of this designation.

GOAL 5: Open Spaces, Scenic and Historic Areas, and Natural Resources

Coburg Objective: To protect, restore and enhance open space, scenic and historic areas, and, to promote a healthy and visually attractive environment in harmony with the natural landscape.

Finding: Restrictions on formula-based businesses will protect and enhance the charm of the historic downtown, maintain the unique character of the community and the appeal of the Central Business District, which is within Coburg's National Historic District. Inappropriate formula businesses would detract from the community's uniqueness. The formula business restrictions and form-based code overlay will retain the health and vitality of the existing downtown. The findings supporting Goal 2, Policy 11 (above) are incorporated herein by reference.

GOAL 9: Economy

Coburg Objective: To guide community development in such a way that the local economy is improved while maintaining Coburg's small town atmosphere.

Policy 11: *The City shall promote quality of life and compatibility of commercial and industrial uses with the small town, historic character of the community.*

Policy 15: *The City shall support existing businesses*

Policy 20: *The downtown area of Coburg should reflect the rural and historic character of the area. Businesses are encouraged to provide attractive building exteriors, signs, landscaping and parking lots that are in keeping with character of the downtown area. The downtown area is the heart of Coburg and essential businesses and city functions should be located in this area. The downtown area should invite citizens and other customers to use alternative modes of transportation, including walking and bicycling to patronize these businesses.*

Policy 21: *The Coburg Development Code shall include standards that ensure development in the downtown reflects the rural and historic character of the area, and provides an attractive, pedestrian-oriented character for the downtown.*

Policy 22: *The City shall encourage a vital downtown area as a key strategy to maintaining the City's quality of life.*

Policy 23: *The City shall encourage mixed-use in the Central Business District, and where appropriate, in adjacent areas.*

Policy 24: *The City shall encourage small-scale downtown commercial uses that are pedestrian-friendly and compatible with the community's small town, historic character.*

Policy 26: *The City shall utilize design standards for commercial and industrial development uses.*

Finding: The proposed amendments to the Coburg Zoning Code enhance economic opportunity and vitality in the Central Business District. The form-based code overlay will ensure development in the downtown reflects the rural and historic character of the area and provide an attractive, pedestrian-oriented built environment within the downtown. The formula-based business restrictions prohibit large commercial structures but allow for smaller formula-based commercial establishments as conditional uses, based on consideration of relevant issues such as the existence of other similar business in the vicinity and the mutual benefits the proposed use would have on the downtown and other existing businesses. The regulations addressing formula-based businesses will foster a hospitable business environment for small businesses and entrepreneurs, protecting the community's economic vitality by ensuring a diversity of businesses with sufficient opportunities for independent entrepreneurs, as well as supporting existing businesses. In this way, the regulations satisfy the policies of Goal 9.

GOAL 11: Public Facilities and Services

Coburg Objective: **To provide the residents of Coburg the public facilities and services which make possible a safe, healthy and satisfying living environment.**

Finding: The addition of a Public Facilities section to the Zoning Code will promote and ensure the purpose of the designation.

GOAL 12: Transportation

Policy 3: *Improve the aesthetics of streets and streetscapes, especially at City entrance ways such as Interstate 5 interchange area. Aesthetic improvements may address: street design, trees, lighting, utility lines, sidewalks, park strips, noise abatement, etc.*

Finding: Alternative street design standards for existing streets are meant to provide flexibility, improve aesthetics and preserve the historic character of the community. Some existing local streets are unable to follow the standards for new roadways due to narrow right-of-way. Council directed staff to create alternative street design standards to provide flexibility, improve aesthetics and preserve the historic character of the community.

GOALS 3,4, 6,7,8, 10, 13, 14 are not applicable to this amendment

CONCLUSION: The proposed amendments to the Coburg Zoning Code support and promote goals, objectives and policies of the Comprehensive Plan. These criteria are met.

c. The property and affected area is presently provided with adequate public facilities, services and transportation networks to support the use, or such facilities, services and transportation networks are planned to be provided concurrently with the development of the property.

FINDING: The proposed amendments do not change any physical aspect of any property. This criterion is not applicable.

8. Approval Process and Authority.

a. The Planning Commission shall:

(1) After notice and a public hearing, vote on and prepare a recommendation to the City Council to approve, approve with modifications, approve with conditions, deny the proposed change, or adopt an alternative; and

b. Any member of the Planning Commission who votes in opposition to the Planning Commission's majority recommendation may file a written statement of opposition with the City Planning Official or designee before the Council public hearing on the proposal. The City Planning Official or designee shall send a copy to each Council member and place a copy in the record;

c. If the Planning Commission fails to adopt a recommendation to approve, approve with modifications, approve with conditions, deny the proposed change, or adopt an alternative proposal within 60 days of its first public hearing on the proposed change, the City Planning Official or designee shall:

(1) Report the failure together with the proposed change to the City Council; and

(2) Provide notice and put the matter on the City Council's agenda for the City Council to hold a public hearing make a decision. No further action shall be taken by the Commission.

FINDING: The hearing and approval process and procedure shall be as normal. These findings will be updated following the Planning Commission hearing to reflect the recommendation made. These criteria will be met.

d. The City Council shall:

(1) Approve, approve with modifications, approve with conditions, deny, or adopt an alternative to an application for legislative change, or

remand the application to the Planning Commission for rehearing and reconsideration on all or part of the application;

(2) Consider the recommendation of the Planning Commission; however, the City Council is not bound by the Commission's recommendation; and

(3) Act by ordinance, which shall be signed by the Mayor after the Council's adoption of the ordinance.

FINDING: The hearing and approval process and procedure shall be as normal. These criteria will be met.

9. Vote Required for a Legislative Change.

a. A vote by a majority of the qualified voting members of the Planning Commission present is required for a recommendation for approval, approval with modifications, approval with conditions, denial or adoption of an alternative.

b. A vote by a majority of the qualified members of the City Council present is required to decide any motion made on the proposal.

FINDING: The hearing and approval process and procedure shall be as normal. These criteria will be met.

10. Notice of Decision. *Notice of a Type IV decision shall be mailed to the applicant, all participants of record, and the Department of Land Conservation and Development, within five business days after the City Council decision is filed with the City Planning Official or designee. The City shall also provide notice to all persons as required by other applicable laws.*

FINDING: Staff shall follow up with correct noticing procedures should the City Council vote to approve the amendments. This criterion will be met.

11. Final Decision and Effective Date. *A Type IV decision, if approved, shall take effect and shall become final as specified in the enacting ordinance, or if not approved, upon mailing of the notice of decision to the applicant.*

FINDING: Should Planning Commission and City Council vote to approve the amendment, the ordinance shall specify an effective date. This criterion will be met.

12. Record of the Public Hearing.

a. A record of the proceeding shall be made by a minutes recorder, stenographic, mechanical, or electronic means. It is not necessary to transcribe an electronic record. The minutes and other evidence presented as a part of the hearing shall be part of the record;

- b. All exhibits received and displayed shall be marked to provide identification and shall be part of the record;*
- c. The official record shall include:*
 - (1) All materials considered by the hearings body;*
 - (2) All materials submitted by the City Planning Official or designee to the hearings body regarding the application;*
 - (3) The record made by the minutes recorder, stenographic, mechanical, or electronic means; the minutes of the hearing; and other documents considered;*
 - (4) The final ordinance;*
 - (5) All correspondence; and*
 - (6) A copy of the notices that were given as required by this Chapter.*

FINDING: The City shall follow record procedures as described. These criteria will be met.



COBURG CITY COUNCIL ACTION/ISSUE ITEM

**TOPIC: Resolution 2022-23, a Resolution Adopting the Coburg Succession Plan
Resolution 2022-24, a Resolution Adopting the Coburg Continuity of
Operations Plan COOP (Continuity of Operations Plan)**

Meeting Date: September 13, 2022

Staff Contact: Anne Heath, City Administrator

Contact: 541-682-78712, anne.heath@ci.coburg.or.us

REQUESTED COUNCIL ACTION

1. Adopt Resolution 2022-23, a resolution adopting the Coburg Succession Plan

Suggested motion: *"I move to adopt Resolution 2022-23, a resolution adopting the Coburg Succession"*

2. Adopt Resolution 2022-24, a resolution adopting the Coburg (Continuity of Operations Plan) COOP

Suggested motion: *"I move to adopt Resolution 2022-24, a resolution adopting the Coburg Continuity of Operations Plan."*

BACKGROUND

The Coburg City Council and staff have made preparedness a priority of the City. Staff have spent many hours in training and practice for emergency. Additionally, because the City has a small staff, succession is extremely important whether it is considered during an emergency or on a regular workday.. How the City responds to the unexpected determines how successful we will be in continuing the essential services to the community.

Succession Plan

This plan was a combined effort of all Department Directors. Each department considered the process for replacing our essential employees for a short-term or long-term absence, or a separation from the City. Each department is different in the responsibilities, function, and skills needed to fulfill the duties. We do not have a 2nd for every department director in the City and therefore, we must consider alternatives for filling the position on a temporary or permanent basis.

Continuity of Operations Plan

This plan was written many years ago but was never adopted by the City Council. Since then, the City has embraced the National Incident Command System, and our staff are trained in FEMA response as much as time allows. This is an updated version for which our former Emergency Coordinator, Jim Bell, spent many hours aligning it with NIMS. It was then reviewed by, and additional changes were made by the City Administrator. The Plan and all of the Annex attachments are essential to the continuity of operations for the City. The Succession Plan lives as an Annex in this document as it also would serve the City in a time of emergency.

While both documents stand alone for a slightly different purpose, they are very purposefully connected.

PROCESS

Staff directors considered the skills and responsibilities needed in order to replace themselves. In some instances, such as in the Public Works and Police Departments, there are staff members who do have the ability to step up in a short-term, and a long-term absence. In other departments, the City would need to work with supporting agencies and partners to help fill the gap.

In an emergency, the person filling the gap may not be an employee, or a contract employee. It could be a City Councilor, a community volunteer, or a staff member who does not have the skills in the moment. It is for this reason that the essential duties are listed and the directors are making recommendations as to how their positions may be filled.

PUBLIC INVOLVEMENT

N/A – These are internal policy documents.

NEXT STEPS

After adoption, both of these documents will become Annex documents in our overall Emergency Response Plan (Red Book). Each department has an ERP (Emergency Response Plan) in their offices. Additionally, the COOP will be provided to each City Councilor so that they understand the processes when the City is facing an emergency.

Both documents should be reviewed annually, and updated as needed.

RECOMMENDATIONS:

Staff recommends Council adopt Resolutions 2022-23 and 2022-24.

BUDGET

N/A

ATTACHMENTS

1. Resolution 2022-23
 2. Resolution 2022-24
-

Reviewed by:

Sammy Egbert, City Recorder

RESOLUTION 2022-23

A RESOLUTION ADOPTING THE COBURG SUCCESSION PLAN.

WHEREAS, the Council has determined that succession planning is essential for the continuation of services in every department, and;

WHEREAS, the small size of the City staff does not allow for depth in every department, and therefore, planning for succession allows for city leaders to understand the responsibility of each position and the services each department provides in order to plan for the temporary or permanent replacement of the City Administrator or Department Directors, and;

WHEREAS, succession planning is a fundamental practice that allows departmental leadership providing critical services to continue under all conditions.

NOW, THEREFORE, BE IT RESOLVED by the City Council of Coburg:

1. Adopts the Coburg Succession Plan, Exhibit A, to establish continuation of leadership in the event that the City Administrator or a Department Director is temporarily or permanently separated from the City.
2. Staff will review the plan annually and update as needed.

Adopted by the **City Council** of the **City of Coburg**, Oregon, by a vote of ___ for and ___ against, this 13th day of September 13, 2022.

Ray Smith, Mayor

Attest

Sammy L. Egbert, City Recorder

EMERGENCY SUCCESSION PLAN

City of Coburg

The Appointment of an Interim Supervision of the City of Coburg in All Departments

September | 2022

*Adopted by Coburg City
Council September 13, 2022*

EMERGENCY SUCCESSION PLAN

City of Coburg

Rationale

In order to ensure the continuous coverage of duties critical to the ongoing operations of the City of Coburg and its services to clients, the City Council is adopting policies and procedures for the Immediate Interim succession of Supervisors of all City Departments.

While the Mayor and City Council acknowledge that turnover is likely to happen, it believes that due diligence in ensuring that governmental functions continue as a priority. Therefore, this plan provides continuity for a short absence, long-term absence, or a termination of employment of any of the Supervisory staff of the City. It is of great importance to retain the internal and external relationships of the City, and the progressive and uninterrupted function of the City departments. Therefore, this document becomes the official plan for managing the loss of a supervisor, and/or the City Administrator of the City.

Benefits

- Supports the sustainability of the organization by ensuring future staffing needs are addressed
- Provides better human resource decisions in terms of selection and promotions
- Supports ongoing training and personal growth to possible future leaders
- Reduces hiring, training and relocation costs
- Prepares for the future with a proactive approach rather than reactive approach
- Enhances employee commitment to the organization

Assessments

- Annually, each department should consider the future needs for their departments. Consideration should be given to increasing service demands, new programs, and increasing populations of the City.

- Assessing the skills, training and experience in each department is important in order to identify needs, additional skills, and future leadership for each department.
- Job Descriptions should be updated as frequently as needed in order to reflect the changing needs of the City.
- Assessment of current employees should determine their interest, desire and qualifications for future promotions, and leadership opportunities.
- Recognize that this is a small local government and therefore, we must provide a realistic view of the opportunities for advancement to all employees, while also encouraging their interest in growing in their positions and opportunities for promotion.

Training and Education

- Established and relevant training programs should be present in every department. This is especially true in departments where certifications control the advancement of positions.
- Encourage leadership at every level and inspire employees to step into leadership in their current positions
- Identify employees who have an interest in advancement and provide for training and educational opportunities to gain the skills needed for promotion.

CONTENT

The following pages list the supervisory positions of the City, and the priority responsibilities for managing in their departments.

1. City Administrator
2. City Recorder
3. Finance Director
4. Emergency Response Coordinator
5. Municipal Court Clerk
6. Planning
7. Police Chief
8. Public Works Director

DEFINITIONS

- Succession:** The intended planning, action or process for transferring a title, office, power, and duties.
- Short-term Absence:** A temporary absence that lasts less than four weeks for which there is a clear intention that the employee will return to work. Duties may be temporarily assigned.
- Long-term Absence:** A temporary absence that lasts more than 28 days for which there may or may not be a return date for the employee. However, the intention is that the employee will return to work. Duties may be temporarily assigned.
- Termination:** The end of an employee's work at a company. Whether the employee resigns, retires, or is terminated, there is no expectation that the employee will return and the duties must permanently be reassigned.
- Promotion:** The act of raising someone to a higher position or rank to take on more responsibility.
- Temporary Promotion:** The act of raising an employee to a higher position for a temporary basis in order to cover the responsibilities of a co-worker who is on a temporary absence.
- Training for Succession:** The act of training an employee to take over the management duties of a department when the department director has resigned, retired, or is terminated.

GUIDING DOCUMENTS

This document should be used in partnership with the following documents:

- 1. City Charter**
- 2. Employee Policy Manual**
- 3. Job Descriptions**
- 4. Employee Performance Review Policy**

SUPERVISOR SUCCESSION

CITY ADMINISTRATOR

PRIMARY FUNCTION

- Plan and direct all administrative activities of the City, and take necessary actions to improve operations.
- Establish administrative procedures to increase the effectiveness and efficiency of the City government, according to current practices in local government and consistent with approved policies established by City Council.
- Appoint and remove all employees of the City except the Municipal Judge and City Recorder. Exercise all supervisory duties over all employee of the City, including officers of the City
- Supervise and coordinate the City's administrative policies and procedures including personnel policies and purchasing procedures.
- Attend all meetings of the City Council at which his/her attendance may be required by the City Council.
- Maintain the Priority Work Plan and Goals of the City Council and ensure that the City Staff are pursuing and executing the work plan as adopted.
- Recommend for adoption by the City Council such measures, as he/she may deem necessary or expedient.
- Ensure that all laws, ordinances and policies of the City Council are faithfully executed
- Prepare and submit to the City Council such reports as may be required or as Employee may deem advisable to submit.
- Keep the City Council fully advised of the financial conditions of the City and its future needs.
- Prepare and submit a preliminary or proposed budget, work with the Budget Committee in its analysis and review, and be responsible for administering the budget upon its adoption.
- Keep the public and City Council informed through periodic reports to City Council and public on City operations.

SUCCESSION PLAN

When the City Administrator is temporarily disabled from acting as administrator or when the office of the administrator becomes vacant, the Mayor must appoint an administrator pro tem.

Short-Term Absence

When the City Administrator anticipates a short-term absence, he/she should work with the Mayor to identify and appoint a short-term interim.

The Public Works Director is the most reasonable Candidate at this time in the City as the Public Works Department has a supervisor who can step up into the Director's position for a temporary assignment.

Long-Term Absence

Mayor should appoint an interim CA.

- This can be by an interim promotion of one or more of the supervisors of the City.
- The City can contract with LCOG to assign an interim City Administrator.
- The City can work with League of Oregon Cities who maintain an Interim Candidate List. Access to the interim candidate list is provided by emailing LOC@orcities.org.

Termination/Resignation

- If the City is given notice then the current City Administrator should work with the Mayor and Council to design a hiring process. This can be done by hiring an agency who will manage the candidate search.
- If no notice is given, or if CA is terminated with no notice, then the Mayor should work with LCOG or League of Oregon Cities to hire an interim City Administrator. They should then task the interim to work with the Mayor and Council to design a hiring process.

Training for Succession:

- Experience in managing a public entity, special district, large department, or non-profit.
- Certification or ability to seek certification through ICMA for governmental management.
- Experience in managing human resources for multiple employees and departments
- Certification in Economic Development
- Experience and education in Financial Management with an emphasis on governmental accounting
- Project Management and Planning
- Capital Improvement Management and Planning
- Experience in working with community and regional partners
- Experience in managing, supporting, and reporting to a board or Council

CITY RECORDER

PRIMARY FUNCTION

Serves as the elected ex-officio clerk of the City Council, and attends all meetings unless excused by the Mayor.

Responsible for preparing meeting agendas and notices, keeping accurate record of proceedings, serves as the records custodian of the City, responds to public records requests, and provides records certifications.

Serves as the Election officer, coordinates, and administers the City municipal elections.

Monitor and provide annual reviews to administrative front office staff. Administrative staff is responsible for a large variety of important tasks such as utility billing, accounts receivables, customer service, facility rentals, and business licenses.

Manage and maintain City ordinances, resolutions, and public records in accordance with Oregon State statutes and administrative rules

Identify and document how and why past decisions have been made and provide it to citizens and staff in a transparent way.

Manages all legal notices including public meetings, land use, financial and other.

Management execution and retention of City contracts, Intergovernmental agreements, memo of understandings, grant agreements.

Recording easements, deeds, liens and other required documents with Lane County and retaining.

SUCCESSION PLAN

Short Term Absence

When the City Recorder will be out less than four weeks and intends on returning to work the duties will be temporarily assigned to other staff. A list of deadlines and tasks will be identified and provided to the City Administrator and Mayor.

Long Term Absence

When the City Recorder will not be returning for more than 28 days but the intention is to return the Charter states the Mayor shall appoint a City Recorder Pro Tem, who while acting in the capacity, shall have all the authority of the recorder.

Court Administrator| Assistant City Recorder would be qualified to be appointed and compensated as the interim City Recorder.

Termination/Resignation

City Recorder is an appointed officer of the City. Charter states that officers are hired and fired by the City Council and appointed by Mayor. Mayor and City Administrator will identify and execute the recruitment process. Recruitments for supervisory staff is 30 days minimum. Current staff who are interested in the position should be encouraged to apply.

Recruitment add should be posted as normally done as well as with League of Oregon Cities, Oregon Association of Municipal Recorders, and the International Institute of Municipal Clerks. The City is members of all of the organizations.

Replacement Candidates

- Prior experience or clear understanding in municipal government with limited staff. Candidates will most likely not have support staff and must be “hands-on”.
- Strong interpersonal skills are required to work effectively with citizens, staff, council, committees and commissions.

Training for succession

Training an employee to take over the management duties of the City Recorder with such a small staff is not feasible. A large part of City Recorder job duties are outlined in state and municipal statutes.

To assure the succession of the City Recorders office task list and standard operation procedure sheets are used and updated regularly. Administrative staff are cross-trained as much as time allows.

COURT ADMINISTRATOR

PRIMARY FUNCTION

- Coordinates court activities, and supervising administrative support personnel of the municipal court; interacts with Judges, court staff, police staff, attorneys, defendants, other departments, and other governmental agencies.
- Participates as a team leader in court arraignments, warrant preparation and docket setting activities; supervises the scheduling of court caseloads and ensures the timely processing of pending cases; performs the additional duties of a Court Clerk, as workload requires.
- Oversees and performs data entry and scanning into established law enforcement and court data systems; works cooperatively with other agencies in the development, implementation and training related to current, future law enforcement, and court data systems.
- Oversees and administers the processing of fine payments and other accounts receivable including account adjustments, balancing and preparing summary reports and deposits. Issues fine refunds as directed by the municipal Court Judge.
- Maintains records and files using automated and manual methods; enters and retrieves data using various computer systems; completes reports of court operations as required to comply with all applicable legal requirements.
- Prepares and administers the planning and formulation of operational policies, procedures
- Conducts audits as necessary to meet statutory compliance
- Completes the more difficult, sensitive and/or technical tasks that arise in the Municipal Court operation; may provide technical and clerical support for the municipal Court Judge. Serves as the Coburg Municipal Court computer system security administrator and resolves operational issues.

- Supervises the work of all employees engaged in supporting Municipal Court operations; conducts performance appraisals, participates in hiring processes and provides training and guidance to staff.
- Oversees probation, restitution, community service and alternative programs for offenders sentenced by the municipal Court Judge; works with the Judge and the Coburg Police Department to implement, update and review programs, which benefit the local Community.
- Conducts the budget preparation and administration with budgetary guidelines.
- Maintains court statistics and prepares statistical reports. Oversees maintenance of a variety of records; prepares research projects and reports in response to court orders, subpoenas and at the direction of the Municipal court Judge.
- Performs other duties that support the overall objective of this position.

SUCCESSION PLAN

- **Short-Term Absence**

Records Clerk – Coburg Police Department

The Police Evidence Technician at the Coburg Police Department would be the best option within the first 24 hours of absence. This position is LEDS certified, which is required by the State to review and process court files. This staff member would also have a very basic understanding of how the court operates daily and would be able to provide the City with court services, such as taking payments, clearing license suspensions, and customer service both in person and via the telephone. The City Administration staff can also help with payments and customer service as needed.

- **Long-Term Absence**

Continued support of the Police Evidence Technician

The City Administrator will need to locate a court clerk to help assist in further court processes and procedures such as working with the Coburg Police to enter new citations and cases, running of court day operations, processing judgements, and contacting the judge. They will also need to contact Attorney's and City Prosecutor for scheduling and new case appointments.

Coburg Municipal Court should pursue an MOU with a neighboring city to obtain a mutual support agreement for court services

- **Termination/Resignation**

City Administrator will have the responsibility of appointing a temporary Court Administrator and the design and facilitation of a hiring process.

- **Training for Succession**

Cross training a current City Hall staff member to obtain a LEDS security certification and to be able to handle immediate needs in the court including:

- Taking Payments
- Suspension Clearances
- Customer Service both in person and on the phone
- Overview of Court software program and functionalities

Future – Hiring of a part-time clerk who would receive training and could step into this position in the absence of the Court Administrator.

EMERGENCY RESPONSE COORDINATOR

PRIMARY FUNCTION

- Work with City Administrator, Police Chief, Public Works, and local Fire Chief to develop plans for emergency preparation, emergency response and community recovery;
- Coordinate the City's emergency planning efforts to work specifically within Lane County and State of Oregon response plans;
- Coordinate with other agencies, CIS and others in developing a mitigation and review of Continuity of Operations Plan (COOP) for the city;
- Develop community communication and evacuation timing strategies as needed;
- Develop plans for mutual aid for all critical City function in the event of a natural or man-made disaster;
- Develop, coordinate training and maintain a Citizens Emergency Response Team (CERT), and other programs including training and maintenance of organizational cohesiveness;
- Enhance resiliency of City assets to support continuity of government and continuity of operations;
- Establish viable communication plan/systems with: County EOC, State EOC, local Ham radio operators, power and gas companies; Oregon Department of Transportation, FEMA, local Red Cross, volunteer organizations, Television and Radio, and social media applications.
- Develop and implement a strategy for communication with residents before, during and after an emergency event.

SUCCESSION PLAN

- **Short-Term Absence**

Currently, the Public Works Supervisor will serve as the Emergency Operations Management

So long as the City's Emergency Operations Plan is up to date, the City could manage without an Emergency Operations Manager.

- **Long-Term Absence**

City Administrator will step into the Emergency Operations Manager position and/or appoint an employee to the duties of the position

- **Termination/Resignation**

The City Administrator will assign the duties of the position to one or more supervisors of the City and/or a new position may be designed and hired.

- **Training for Succession**

FEMA training up to and including Incident Command Training

Design of tabletop exercises

Coordinating with partner agencies

Development of communications planning

FINANCE DIRECTOR

PRIMARY FUNCTION

- Directs the maintenance of the City's fiscal accounting system in a manner consistent with established and accepted municipal accounting principles and practice.
- Prepares, interprets, and analyzes financial reports and statistical information.
- Acts as the Budget Officer, oversees City budget preparation, including reviewing preliminary department budgets, overseeing current budget and providing up to date budget
- Manages annual audit. Prepares information, answers questions, and serves as a liaison between the auditor and the City Staff.
- Is responsible for managing all duties and operations within the Finance Department, including payroll and all associated reports, journal entries and adjustments, general accounting ledgers, bank and cash reconciliation.
- Ensures Finance Department compliance with adopted City policies and procedures and implements specific policies and office procedures for subordinating staff.
- Manages employee benefits, such as group insurance and PERS, and assists in compliance with regulations associated with personnel policies, FLSA, COBRA, Wage and Hour laws, etc.
- Attends regularly scheduled City Council meetings, budget meetings, responds to inquiries and questions regarding the City's finances.
- Oversees the Finance and Utility Billing software, including upgrades, repair, and technical assistance.
- Performs any other duties as required by the City Administrator, Mayor, or Council.

SUCCESSION PLAN

- **Short-Term Absence**
 - City Administrator- Will identify and assign tasks and duties.

- **1-4 Weeks**

- **Long-Term Absence**

- City Administrator- Will identify and assign tasks and duties. May get temporary support from an agency.
 - 1-3 Months

- **Termination/Resignation**

The City Administrator would be responsible putting together a plan for replacing the Finance Director. We would use the job description and follow the hiring process that is in place at the time of recruitment

- **Training for Succession**

Training for a current City of Coburg employee on some of the tasks that the Finance Director performs on a daily basis. The training would be on the existing specialty finance software the City has in place. The Finance Director would help with in house training. We would also use the software vendor to get training of specific modules of the software. These include Accounts Payable, Clearing House, and Special Assessments. They would also use the Standard Operating Procedures (SOP) that have been created by City staff.

- GFOA Natural Standards Training
- OGFOA Training
- Oregon Municipal Budget Training
- Access to all essential financial programs
 - All Banks
 - Payroll Process
 - Current Financial Software
 - Benefits Plans
 - PERS Web Site

PLANNING

PRIMARY FUNCTION

- Review and evaluate land use proposals and building permits for compliance with Federal, State and local rules and regulations;
- Perform professional research and writing related to current and long range planning programs, special projects and studies
- Manage the revision of land use documents and related ordinances.
- Provide land use related customer service
- Prepare reports, plans designs, and implement specific goals expressed by the City Council and the Planning Commission as it pertains to the planning and development of the community.
- Assist with the development and implementation of Economic Development programs and projects.
- Create and maintain project maps and data
- Ensure compliance with all conditions of approval as stated by the Planning Commission.
- Serve as the Staff representative in the management of the Planning Commission, Heritage Committee and any other committees or commissions assigned to the department.
- Represent the City in regional transportation and development meetings at the county and state level as needed.
- Responds to inquiries from the public by phone and through correspondence; provides information on specialized programs or projects, including policies, regulations and issues to officials, citizens and interested groups.
- Facilitate the promotion and partnership of the department with the City Staff, City Council, Planning Commission, and citizens with timely and helpful information, facilitation of community input, and the overall commitment to serving the best interest of the community of Coburg.
- Oversees the administrative function of the department including but not limited to the management of records, correspondence, committee and commission information, and timely and consistent update to informational documents and applications
- Participation in the City Department Leadership Team.
- Attendance at City meetings, public hearings, open houses, and community meetings as required for the engagement in the development and economic wellbeing of the community.
- Maintain planning office in a clean, neat and organized fashion.

SUCCESSION PLAN

- **Short-Term Absence**

Currently the planning office is ran by an associate planner of the City with some supervision provided by the City Administrator and a Planning Manager at Lane Council of Governments. In the event of a short-term absence, the City Administrator would contact Jake Callister at LCOG and inform him that we need a contract planner to step in to take over all planning procedures at Coburg. City Administrator will also need to identify administration tasks and interaction with customers and assign tasks and responsibilities for interacting with LCOG Staff.

- **Long-Term Absence**

Same as short-term. Coburg could seek an interim intern to serve as the liaison between the City and LCOG.

- **Termination/Resignation**

The City Administrator would design and facilitate the hiring process for an associate planner or a planning director. It would be determined at the time of the design of the hiring process which position would be filled according to the greatest need and available budget of the City.

POLICE CHIEF

PRIMARY FUNCTION

- Plans, coordinates, supervises and evaluates police department operations.
- Develop and maintain an efficient and effective organization.
- Plans and implements a law enforcement program for the City in order to better carry out
- The policies and goals of City Management and Council; reviews Department performance and effectiveness, formulates programs or policies to alleviate deficiencies.
- Assures that personnel are assigned to shifts or working units which provide optimum effectiveness in terms of current situations and circumstances governing deployment.
- Supervises and coordinates the preparation and presentation of an annual budget for the
- Department; directs the implementation of the department's budget; plans for and reviews specifications for new or replaced equipment.
- Directs the development and maintenance of systems, records and legal documents that provide for the proper evaluation, control and documentation of police department operations.
- Directs the training and development of department personnel.
- Handles grievances, maintains departmental discipline and the conduct and general behavior of assigned personnel.
- Prepares and submits periodic reports to the City Manager regarding the department's activities, and prepares a variety of other reports as appropriate.
- Meets with elected or appointed officials, other law enforcement officials, community and business representatives and the public on all aspects of the department's activities.
- Attends conferences and meetings to keep abreast of current trends in the field; represents the City Police department in a variety of local, county, state and other meetings.
- Cooperates with County, State and Federal law enforcement officers as appropriate where activities of the police department are involved.
- Ensures that laws and ordinances are enforced and that the public peace and safety is maintained.
- Responsible for the selection of department personnel.

- Directs investigation of major crime scenes.
- Perform other duties as required.
- Establish and maintain positive working relations with coworkers, citizens, and the public.

SUCCESSION PLAN

- **Short-Term Absence**

The Chief of Police exercises command over all personnel in the Department. During planned absences, the Chief of Police will designate the Police Sargent to serve as the acting Chief of Police.

Except when designated as above, the order of command authority in the absence or unavailability of the Chief of Police is as follows:

- Patrol Sergeant
- Senior Patrol Officer

- **Long-Term Absence**

- The purpose of the OACP Linebacker Interim Leadership Assistance program is to provide interim Police Department leadership to cities during periods when a vacancy has occurred in the office of the Chief of Police.
- Such vacancies may be the result of a number of factors such as the transition between a former chief and a new chief or an extended absence of the chief. The program provides an opportunity for a city to benefit from the leadership of an experienced law enforcement executive professional during such periods.
- When a police chief vacancy occurs, the City will be faced with the challenge of keeping the police department moving forward. The goal of the Linebacker program is to link cities and police departments that require short-term leadership and management of the police department with a qualified retired Police Chief, or currently employed mid-level police commander/executive, with proven leadership ability.

- The Oregon Association Chiefs of Police (OACP) has established and maintains a list of qualified candidates who are willing and able to serve as an interim Chief of Police. The city may request assistance from the OACP to provide a list of potential candidates for consideration. The City Administrator or Mayor must initiate the request. On receipt of such a request, the OACP Executive Resources Committee chair shall contact registered Linebacker members and ascertain who is available to serve the city. The OACP Executive Director will then provide the city with a portfolio of potential candidates. The responsibility and the involvement of OACP and the Executive Resources Committee of OACP shall end once the list of potential candidates has been provided to the city.
- It shall be the responsibility of the City Administrator to interview and select the individual who will serve as the interim Chief of Police.

- **Termination/Resignation**

The responsibility for replacing the Police Chief would be held by the City Administrator who will design and facilitate a hiring process. CIS has the resources and can assist in this process.

- **Training for Succession**

- **MANAGEMENT CERTIFICATION**

Management certification is intended to reflect an officer's level within the public safety community. DPSST issues these certifications based on specific guidelines to ensure they are transferable between all agencies within Oregon. Officers can obtain this certification by meeting the requirements for certification detailed below. Management certifications are optional certifications except a Chief of Police must obtain management certification within 2 years of appointment. Persons wishing to hold these certifications must demonstrate they possess the Board approved statewide requirements.

DPSST does not have any requirements for individuals to obtain Management Certification. However, management training is required for individuals moving into a management role as indicated in their Agency Rank Structure. You can register for an academy class or submit an F22 Management Training Equivalency form to comply with the

training requirement. Education Credits calculation: Quarter credit = Education Credit; Semester credit X 1.5 = Education Credit Training used to obtain college credit cannot be used for both training and education. Meaning if a college/university accepted a 40-hour training towards a degree, that 40 hours cannot be used in both training and education. The following requirements must be reflected in DPSST records, accessible via CJ IRIS, prior to application submission: Rank must be listed in Agency Rank Structure Report as qualifying to receive management certification.

Must possess Supervisory certification in the requested discipline. (IRIS Certification Tab) Must have completed DPSST management training or submitted an F22 equivalency within 5 years. (IRIS Training Tab) Must have at least 90-college education credits (IRIS Education Tab) must be currently employed in a Middle Management, Assistant Department Head, or Department Head position, and have 2 years of experience in an eligible position within the preceding 5 years. (Limited or acting management does not qualify) (IRIS Employment Tab) Have current First Aid/CPR Certification (can be submitted on an F6 Roster) (IRIS Requirements Tracking Tab) Documents Required: DPSST form F7 Application for Certification

- **EXECUTIVE CERTIFICATION**

- Executive certification is intended to reflect an officer's level within the public safety community. DPSST issues these certifications based on specific guidelines to ensure they are transferable between all agencies within Oregon. Officers can obtain this certification by meeting the requirements for certification detailed below. Executive certifications are optional certifications. Persons wishing to hold these certifications must demonstrate they possess the Board approved statewide requirements.
- Education Credits
 - Education credit calculation: Quarter credit = Education Credit; Semester credit X 1.5 = Education Credit Training used to obtain college credit cannot be used for both training and education. Meaning if a college/university accepted a 40-hour training towards a degree, that 40 hours cannot be used in both training and education.

- The following requirements must be reflected in DPSST records, accessible via CJ IRIS, prior to application submission:
 - Rank must be listed in Agency Rank Structure Report as qualifying to receive executive certification.
 - Must possess Management certification in the requested discipline. (IRIS Certification Tab) Must have at least 90 college education credits. (IRIS Education Tab)
 - 100 hours of DPSST- approved executive level training within the preceding 5 years. (IRIS Training Tab)
 - Must be currently employed in a Middle Management position as an Assistant Department Head or Department Head as defined by the agency rank structure, and have 2 years of experience in an eligible position within the preceding 5 years. (Limited or acting management does not qualify) (IRIS Employment Tab)
 - Have current First Aid/CPR Certification (can be submitted on an F6 Roster) (IRIS Requirements Tracking Tab) below are examples of executive level training, other trainings may also qualify. Be sure to identify the 100 hours on a separate sheet of paper when applying for Executive Certification.
 - FBI National
 - OEDI
 - International Public Safety Leadership and Ethics Institute (IPSLEI)
 - Northwest Leadership Seminar
 - Executive Development Seminar
 - Civil Liability / Risk Management
- Documents Required:
 - DPSST form F7 Application for Certification
 - Memo on agency letterhead detailing Course Name, number and hours reflecting the 100 hours of executive training. A printout of IRIS with the courses identified is acceptable.

PUBLIC WORKS DIRECTOR

PRIMARY FUNCTION

- Plans, schedules, and implements construction, maintenance, and operational functions designed to provide quality street, park, water and wastewater services for the City.
- Communicates effectively and respectfully with the City Administrator, City Council, City Planning staff, Public Works staff, and the community.
- Oversees all functions of municipal water and wastewater system including repairing and maintaining equipment, taking daily readings, analyzing results, and conducting laboratory testing;
- Conducts inspections for streets and parks construction and maintenance;
- Maintains maps of all water main lines, streets, and other relevant utility locations;
- Plans and implements required training and safety programs for public works personnel; conducts regular safety committee meetings as required;
- Prepares the annual budget for streets, parks, water and wastewater funds and related reserve funds; monitors and controls departmental expenditures to ensure compliance with the City's policies and procedures and local budget law;
- Evaluates, develops and implements goals, programs, policies and procedures to improve the effectiveness and efficiency of department responsibilities;
- Prepares required studies and reports for all regulating agencies, City Council, Planning Commission, Planning Department and City Administrator;
- Keeps accurate records of all documentation relating to Public Works;
- Oversees the preparation of engineering plans and specifications, bidding, competency of contractors and vendors, and the selection criteria for public contracts; ensures contractor compliance with time and budget parameters for the project;
- Works closely with the City Planning Department performing initial building and construction plan review for infrastructure improvements, development, construction, usually related to right-of-way, locations of utilities, and implementing public utility service procedures for both new and existing development;
- Responsible for purchasing materials and supplies unique to the Public Works Department; maintains budgetary control, purchases only when necessary and exercises prudence and accountability in spending;

- Receives and resolves citizen complaints and questions regarding public works' functions and personnel in accordance with City procedure;
- Schedules staffing of on-call hours to ensure response to emergency calls, including after-hours responses;
- Attends City Council meetings, as well as other Board and Committee meetings as directed by the City Administrator;
- Oversee and inspect new sewer lines and related components, installing and relocating fire hydrants, and other maintenance, construction, repair of sewer and water lines, street, parks and storm drainage facilities to ensure all aspects of the systems are functioning properly;
- Coordinates the location of gas, telephone, power, television, water, and sewer lines from the appropriate sources prior to excavation and informs crews of such locations;
- Provides operations guidance for construction of sidewalks, drainpipe installations, culvert installations, and road construction;
- Responsible for compliance with all regulations from OSHA, EPA, OSHD, DOF, DSL and DEQ, including compliance of wastewater permit regulations;
- Disposes of surplus property as required by State law;
- Confers and meets with the public on matters pertaining to both public works and planning;
- Maintains regular contact with consulting engineers, construction project engineers, City, County, State and Federal agencies, professional and technical groups and the general public regarding department activities and services;
- Maintains current engineer(s), construction project engineer(s), City, County, State and Federal agencies, professional and technical groups' contact information and acts as a City liaison;
- Evaluates public works needs and formulates long range master plans, and short and long range capital improvement plans to meet needs in all areas of responsibility, including street, water, sewer, drainage, street lighting, and parks;
- Other duties as may be assigned or required.

SUCCESSION PLAN

- **Short-Term Absence**

Public Work Supervisor

- **Long-Term Absence**

Public Work Supervisor

- **Termination/Resignation**

The City Administrator will hold the responsibility for design and facilitation of a hiring process. This can be either an external or an internal hiring process depending on the skills of the current employees within the Public Works Department.

- **Training for Succession**

The Public Works Management Framework is to grow leaders within. Teaching/coaching all team members on almost all job requirements from the top down and the bottom up is essential in order to continue a quality team. The Public Works belief system is education through regular team meetings on current City Council actions, Park & Tree actions, Planning action and community interactions such as Citizen Inquiries, Festival and Event planning that occur throughout the year. Team members are always learning about local, state and federal requirements for reporting purposes and who the current contacts are who hold positions so that they have the information and person to contact for such things as reporting on projects that are being constructed or are in planning/design phases. Interaction between the City Engineers is essential for all team members. It is in the best interest of the City for all team members to be educated and have broad knowledge so that they can step into a role at a moment's notice.

Public Works Director

- Certifications needed through the State of Oregon Drinking Water and DEQ
- Must have 5 years Public Works Experience

WATER

- Distribution I
- Cross Connection Specialist

WASTEWATER

- Collections II
- Treatment III

OTHER

- Flagger Cert.
- Confined Space
- Competent Person

Public Works Supervisor

- Certifications needed through the State of Oregon Drinking Water and DEQ

WATER

- Distribution I
- Cross Connection Specialist

WASTEWATER

- Collections I(must be willing to go to level II within 3years)
- Treatment II(must be willing to go to level III within 3years)

OTHER

- Flagger Cert.
- Confined Space
- Competent Person

Operator III

- Certifications needed by City of Coburg

WATER

- Distribution I

WASTEWATER

- Collections I
- Treatment I

OTHER

- Flagger Cert.
- Confined Space
- Competent Person

Operator II

- Certifications needed by City of Coburg
 - Must have Flagger Cert. within one year
 - Competent Person

RESOLUTION 2022-24

A RESOLUTION ADOPTING THE COBURG CONTINUITY OF OPERATIONS PLAN (COOP).

WHEREAS, continuity of operations ensures the continuation of government and the performance of essential functions during and after a disaster or other disruption to normal government operations, and;

WHEREAS, the City of Coburg plays an integral role in determining the needs of the public, and in providing essential services on a day-to-day basis. Through continuity planning, the City will further demonstrate its steadfast commitment to the continuation of these services during an emergency or disaster, and the safety and protections of its citizens, employees, and visitors, and;

WHEREAS, continuity programs and operations are fundamental practices that allow critical services to remain in operation under all conditions. Continuity planning establishes the framework to ensure that the City has the ability to carry out its critical mission, regardless of the circumstances that may result from natural, technological or intentional disaster, and;

WHEREAS, staff have updated the Continuity of Operations Plan, **Exhibit A**, and recommend that City Council formally adopt it.

WHEREAS, the City of Coburg governing body deems this contingency plan appropriate for the municipality.

NOW, THEREFORE, BE IT RESOLVED that the City Council of Coburg:

1. Adopts the Coburg Continuation of Operations Plan (COOP) to minimize the potential impacts during and following an emergency.
2. City of Coburg staff will review the plan annually and update as needed.
3. This resolution is effective immediately upon passage.

Adopted by the **City Council** of the **City of Coburg**, Oregon, by a vote of for and ____ against, this 13th day of September 2022.

Ray Smith, Mayor

Attest _____
Sammy L. Egbert, City Recorder



Continuity of Operations Plan (COOP)

September 13, 2022

Resolution 2022-04

UPDATE SUMMARY

- This Continuity of Operations (COOP) Plan was originally prepared by a City Administrator in consultation with City/County Insurance and the City Attorney to develop, implement and maintain a viable COOP Capability.
- This COOP Plan Update (2022) complies with internal agency policies, federal/state and local regulations and can be distributed internally within the City and with external agencies that this plan may affect. It was approved by the Coburg City Council on September 13, 2022.

This Plan is meant to be utilized, along with the current EOP (“Red Book”), the City’s Succession Plan, the Cyber Security Policy, and any other policies, resolutions or ordinances that directly provide direction for responding to an emergency.

REVISION SUMMARY

Coburg is required by law to adopt the Incident Command System (FEMA) and this update took the concepts of the ICS and brought them into the older COOP for the city that while designed, was never adopted by the City Council. The City will implement a primary back-up tool for Coburg during certain types of Emergency Incidents, as well as the emergency response plans of Fire, Police and Public Works while coordinated with Administration, IT, regional partners, and the City Attorney.

NATIONAL INCIDENT MANAGEMENT SYSTEM

The National Incident Management System is a standardized approach to incident management developed by the United States Department of Homeland Security. The program was established in March 2004, in response to Homeland Security Presidential Directive-5, issued by President George W. Bush. It is intended to facilitate coordination between all responders. The system has been revised once, in December 2008. NIMS is the common framework that integrates a wide range of capabilities to help achieve objectives

Table of Contents

Table of Contents	1
Executive Summary	3
Introduction.....	3
Purpose	3
Applicability and Scope.....	4
Policy.....	4
Objectives	5
Planning Considerations and Assumptions	5
COOP Pre-Planning.....	5
Cyber Attack and Ransomware Attack.....	6
Staff Family Preparedness	6
Continuity Facilities.....	6
Communication Continuity	7
Security and Access Controls	7
Essential Functions.....	8
Orders of Succession.....	8
Delegations of Authority.....	8
COOP Execution	8
Planning Scenario.....	9
Time Phased Implementation.....	9
Phase I—Activation and Initial Relocation 0-12 Hours	10
Activation Process.....	10

Notification Procedures	10
Phase II—Alternate Facility Operations	12
Execution of Mission Essential Functions	12
Augmentation of the RMR Team	12
Demobilization Planning of Alternate Facility	13
Phase III—Reconstitution and Termination	14
After-Action Report and Improvement Plan	14

ANNEX DOCUMENTS

Annex A – Sample Memorandum of Understandings.....	15
Alternative Facility Considerations.....	18
Annex B – Essential Functions.....	19
Annex C – Succession Plan.....	22
Annex D – Declaration of Emergency.....	57
Annex E – Incident Command Roles.....	59

Executive Summary

The Continuity of Operations (COOP) Plan is authorized under the legal authority of the City of Coburg and is one of the emergency plans intended to prepare for, respond to, and recover from a disaster. The COOP does not replace or supplant the Emergency Operations Plan (EOP) or Redbook. The EOP provides detailed guidelines for emergencies once the City is able to operate and respond.

The City Administrator is responsible for overseeing the operations of all the City's department functions, but every City staff member and the Coburg Fire District is responsible for some aspect of maintaining life safety and/or providing services to the Coburg community. In an emergency, the City Administrator has been trained and can serve or appoint an incident commander as appropriate.

This Plan encompasses guidelines to quickly recover and resume essential City functions within 12 hours. The COOP Plan can be partially or fully activated depending on the scale and severity of the incident. The City Administrator (or identified successor) is responsible for activating the COOP Plan, in consultation with the Mayor, and should only be activated when normal operations are likely to be disrupted for an extended period of time.

Introduction

A COOP Plan establishes policy and guidance to ensure the execution of essential functions during an emergency situation that disrupts the City and/or a service area(s), and/or threatens or incapacitates operations. COOP plans can also be used for the timely resumption of normal operations once the emergency has ended. The goal of continuity planning is to reduce the consequences of any disruptive event to a manageable level and may require the relocation of selected personnel and functions.

Purpose

Coburg has critical operations that must be performed, or rapidly and efficiently resumed in an emergency. While the impact of an emergency cannot be predicted, planning for operations under such conditions can mitigate the impact. This COOP plan ensures that Coburg:

- Has the capability to implement the COOP Plan with and without warning
- Is prepared to respond to emergencies, recover from them and mitigate against their impacts to the best of its ability
- Is prepared to provide essential services in an environment that is threatened, diminished or incapacitated; no later than 12 hours after the activation of the COOP Plan
- Will cooperate with Lane County Emergency Management team, and other state/federal emergency agencies as needed

- Will use the FEMA ICS/NIMS protocols as required by law,
- Facilitates the return to normal operating conditions as soon as possible
- Is capable of addressing all hazards to the best of its ability considering limited resources

Applicability and Scope

This document is applicable specifically to Coburg. Support from other organizations as described will be coordinated with the City Administrator or Incident Commander as applicable. This COOP describes the activation process within 12 hours of an event. The COOP can be activated during duty and non-duty hours, both with and without warning.

The COOP Plan will apply to situations that:

- Occur over an extended period of time. The COOP will not to be activated for temporary disruptions of service during short-term building evacuations or other situations where services are anticipated to be restored to the primary facility within a short period
- Require the relocation of essential functions of Coburg as determined by the City Administrator
- Continuity of management and decision-making processes that have been disrupted, in the event senior administration is unavailable,
- City staff will use FEMA ICS/NIMS guidelines.

Policy

It is the responsibility of the City of Coburg to respond quickly in the event of an emergency; to provide support to the citizens, emergency management and response agencies, and other agencies and jurisdictions that may also be affected.

Therefore, it is a policy of the City that a viable COOP is established, maintained and reinforced by comprehensive training to ensure high levels of service quality and availability, as a means to:

- Protect life, health, and safety,
- When possible, limit further injury or death in emergency incidents
- Provide timely and thoughtful Public Information,
- Protect Property.

Procedures have been developed to support the resumption of these time sensitive functions in the event of a disruption. The COOP conforms to the acceptable insurance, regulatory and ethical practices and is consistent with City policy, plans and procedures.

Objectives

The objective of the COOP is to ensure the capability to continue essential functions when confronted with an emergency situation including:

- Ensure the safety of City employees, and reduce the loss of life
- Ensure continuous performance of essential functions
- Protect essential facilities, equipment, valuable records and other city assets
- If needed, use the FEMA NIMS for managing emergency incidents
- Provide a line of succession for management and technical staff
- Facilitate decision-making authority for the execution of the COOP
- Coordinate with county and state officials as needed using ICS/NIMS
- Protect and preserve property as much as possible
- Achieve timely recovery and resumption of essential services for the community

Planning Considerations and Assumptions

In accordance with State guidance and emergency management principles, a viable COOP capability:

- Must be maintained at a high level of readiness
- Must be capable of implementation: with and without warning
- Must be operational within 12 hours after activation
- Must maintain sustained essential operations for up to 30 days
- Will be executed by trained and equipped city staff
- COOP procedures are clear and sufficiently detailed, so that someone other than the primary individual can understand them.

COOP Pre-Planning

The City has developed an Emergency Operations Plan (Red Book) that will provide detailed guidelines, and the Lane County EOP will be used as needed.

Cyber Attack or Ransomware Attack on City Computers

The City of Coburg contracts with LCOG to prevent and mitigate these types of threats. In addition, coordination with Federal and State Law Enforcement will also need to take place during cyber-attack incidents. Technical assistance may be contracted to private entities for data restoration purposes. LCOG and other entities can provide technical support and guidance on mitigation of a cyber-attack. Law enforcement agencies would be notified as well.

The City maintains a Cyber Security Policy which should be updated periodically. This policy provides guidelines for security systems that must be in place in order to protect the City. The Cyber Security Insurance Policy is purchased through Coalition Insurance Solutions, Inc. in coordination with WHA Insurance Company who is the City's Agent of record for liability insurance.

Staff Family Preparedness

All staff, including those not specifically assigned to the Emergency Operations Center, should be prepared for and aware of the COOP activation procedures. The activation process requires staff to be available and prepared to respond and support the entity during an emergency. It is necessary that staff families are prepared for emergencies, so the staff may respond to work in the event of a disruption.

If needed, the Incident Commander can authorize city employees to bring along their families for a short time period (12-48 hours) so that the city employee can work during the emergency, on an as-needed basis. The relocated city emergency operations center would be one possible option for the families to temporarily locate.

Continuity Facilities

Rears Manufacturing Company located at 91386 N. Coburg Industrial Way is one primary continuity facility. Additionally, the City has an alternative site located at the Coburg Charter School. The City Administrator will continue to establish Memorandums of Understanding (MOU(s)) with businesses and other organizations to provide basic support to the City during the activation of the COOP. MOUs should be reviewed annually and specify (**See Annex A**):

Required Activation Time: This is the amount of time between the notifying the owner of the need to use the alternate facility and the facility being available for occupancy by the entity.

Space and Services: To be provided at the facility; room dimensions, office space, computers, phones, internet access, back-up power, printers, desks, sanitary services, etc.

Sole Use of Facility: This allocates the facility to be solely occupied by the entity during COOP activation.

Other more remote locations to consider:

- a.) Obtain permission to use space at Harrisburg High School, if needed,
- b.) Obtain permission to use space in the I-5 corridor of Coburg along Roberts Road or N. Industrial Way, if needed, or at the Lane County Event Center or EOC.

Communication Continuity

Communication within an entity and between entities is essential in continuing essential functions during an emergency situation. Should an unexpected situation occur and disrupt normal communications, cell phones, radios and other means of communication will be used as needed. Local emergency volunteers can be used to assist in local communications. One key factor for relocation and city operations in an emergency is communications facilities and radio use.

Contacts (as of 2022):

Lane County Emergency Manager= 541-686-4141 or 541-682-3977

Lane EOC = 147.58 MHz simplex, 146.68 repeater (100+)

State of Oregon Emergency Management: Phone: 503-378-2911,

Fax: 503-373-7833

Security and Access Controls

It is the responsibility of the City Administrator to pre-plan for security concerns involving the use of an alternate facility.

The City Administrator or Incident Commander will:

- Develop plans and procedures that will establish a goal of duplicating the level of security established at the primary facility, including limited entry/exit and security staff at doors,
- Maintain security at the primary facility and the alternate facility, if possible.
- Consider technologies such as: video surveillance, private vendor security personnel or local law enforcement
- Augmentation of security will be based on the type of emergency and/or threat

Essential Functions

The City has identified only priority functions necessary to provide vital services, exercise civil authority, and maintain safety of the public or to provide critical support. Any task not deemed essential must be deferred until additional personnel and resources become available. Following is a breakdown of essential functions for City in order of priority:

1. Police Patrol and response to 911 calls

2. Handle calls for service based on priority; threat to human life is first priority, followed by threat to property. Convenience/courtesy calls have lowest priority and may not be handled. Assist Coburg Fire as needed with their responses.
3. Secure and clear roadways for essential services, and secure fuel for city use.
4. Restore safe drinking water and sewer/human waste services.
5. Assess damage and estimate potential downtime, communicate that information to FEMA and/or local/state authorities (esp. Lane County EOC)
6. Conduct search/rescue and building inspections
7. IT capabilities restarted.

See **Annex B** for more information on Essential Function

Orders of Succession

To ensure continuity of essential functions, successions for City are set to a minimum depth of three at any point where policy and directional functions are carried out. In addition, FEMA requires that the NIMS be used for emergency situations, and Coburg will follow that guideline.

The Incident Commander for emergencies will often involve the City Administrator, Public Works Director, Police Chief, or Fire Chief. Other personnel can take on the role in case of absences or type of emergency.

The Succession Plan for the City Administrator and all departmental supervisors is contained in the City's adopted Succession Plan Document.

With the use of FEMA ICS/NIMS principles, the role of City Incident Commander is open and fluid.

Delegating Authority

Pre-determined delegations of authority will take effect when normal channels of direction are disrupted and terminate when these channels have resumed. See **Annex C** for City Succession Planning Document.

COOP Execution

This section outlines situations that can potentially lead to activation of the COOP. This section also provides a general description of actions that will be taken by the City Administration to transition from normal operations to COOP activation.

Declaration of Emergency

An emergency may declared per the established procedures by City Ordinance ***the City Ordinance establishing procedures for a Declaration of an Emergency, Identifying a Process to***

Establish Emergency Interim Succession, are currently contained in Ordinance No. A-203 or any ordinance that replaces it in the future. The process shall follow the latest version of this ordinance. **See Annex D**

Planning Scenario

The following scenarios will likely require the activation of the COOP:

Class 1 Scenario: Single Building/Facility Disruption

The primary facility or any essential facility of the City Administration is closed as a result of an emergency event/threat that restricts access to the facility and disrupts normal operations for an extended period of time.

Class 2 Scenario: Catastrophic Event

The area in which the primary facility or any other essential City facility is closed as a result of a widespread disruption of normal business operations for an extended period of time. Examples include utility failure, natural disaster, civil disturbance.

Class 3 Scenario: Widespread Pandemic

Where the workforce is impacted by a pandemic related disruption, preventing staff from arriving at work. This will deplete the workforce and impact normal operation of business. If the issue becomes severe-enough activation of the COOP Plan may be required.

Incident Command System (FEMA-NIMS)

Department Directors will usually comprise the roles for ICS (Logistics, Finance, Operations and Plans). The City's Incident Commander (I.C.) may be the leader of the team, or it may be a different role – it will depend on the nature or the emergency incident.

City Administrator will appoint, if needed, an Incident Commander, to provide management for the COOP response, and key positions for technical expertise necessary to establish essential functions within the next 12 hours. They will perform these functions, with resource support, for up to 30 days. The Incident Command roles are identified in the City's EOP or Red Book. To ensure minimal disruption when transferring to the alternate facility it is imperative that each essential function be assigned to qualified personnel. **See Annex E for the Incident Command roles.**

Time Phased Implementation

Time phased implementation of the COOP is used to prepare and respond to current threat levels, to anticipate escalation and plan for increased response efforts. The extent to which time phased implementation will be applied will depend upon the emergency, the amount of warning received, during duty or non-duty hours and extent of disruption.

Phase I—Activation and Initial Relocation 0-24 Hours

The following procedures are to be followed in the execution of the COOP. The Plan is designed to have flexible response and the degree to which the COOP Plan is implemented depends on the type and magnitude of the event.

1. Activation Process

Incidents can occur with or without warning and during duty or non-duty hours. COOP activation and execution can become more difficult in an event without warning. The activation will enable partial, limited, or full activation of the COOP, all of which require notification of all personnel and activation of city staff.

Personnel accountability throughout all phases of emergencies is of extreme importance, as they will be relied heavily upon during all phases of the COOP. If the situation allows for a warning, staff may be alerted prior to activation of the COOP. With all notice events, procedures must include notification to the City Administration, staff, the mayor and local Emergency Management Officials.

The City Administrator (or identified successor) will be responsible for activating the COOP; the level of activation is dependent on the severity of the incident. Incidents may get larger or more complex and thereby require change in management. The city's Incident Commander will coordinate with city council, mayor and notify Lane County EOC of any emergency declarations.

2. Notification Procedures

The City Administrator, Department Directors, all additional staff, and local Emergency Management Officials will be notified using the following notification procedures:

- Phone tree, texting, e-mail, and other remote database
- If City does not have power, internet or land line phones; the remote database will provide alternative communication options and can send out a mass text and/or e-mail to all contacts in the database, including vendors.
- Lane County may send out emergency notifications on public cable TV and cell phones
- City staff should remain at their office or home until further direction. Food and water will be made available to them if they are called into work.
- The Department Directors should be prepared for rapid deployment upon activation.
- The City Administrator or delegated successor will direct the activation of the COOP Plan and the City's EOP.

In cases where COOP activation is anticipated:

1. The City Administrator notifies the Department Directors and alerts the Mayor, informing them that relocation is anticipated and prepare for COOP activation.
 - A Records Team prepares important documents/records, required to perform essential functions, for transport to the alternate location. A Log book of all actions and movements should be kept.
2. The City Administrator or delegated successor notifies Emergency Management Officials and the City Council.

In cases where COOP activation is ordered:

1. The City Administrator requests the alternate facility from the list of alternative sites and clarifies the alternate facility location. When requesting an alternate facility, arrival to the alternate facility may take up to 48 hours. This means a temporary location may need to be used for the short term.
2. The City Administrator notifies the City Department Directors, they coordinate the deployment of city staff, to an assembly site or deployment directly to the alternate facility.
 - The Department Directors will assemble the remaining documents and other assets required to perform essential functions for their department, and begin preparation for movement of these resources.
 - Other staff members who may not assigned to the deployment will be notified of the situation and will act as support and can be called upon to supplement COOP operations.
3. The City Administrator or delegated successor notifies the Mayor and City Council as well as Lane County Emergency Management Officials, that an emergency relocation of the facility is in progress. They will provide these people with options for communications.
4. Security and other designated personnel of the impacted facility should implement appropriate measures to ensure security of the facility, equipment and documents remaining in the facility.

Activation Procedures for Non- Duty Hours

If it is non-business day (8:00a.m.-5:00p.m., Monday – Friday), work will require a duty officer, or other personnel to notify the City Administrator. All other procedures follow as listed above. Staff who are not Department Directors are directed to stay home but to be available until further instruction.

Phase II—Alternate Facility Operations

Execution of Essential Functions

1. Upon the arrival of the requested alternate facility, the City Department Directors will be responsible for re-establishing essential functions. The acting Incident Commander will:
 - a) Disseminate administrative and logistical information upon arrival to the alternate facility. This information should generally cover the operational procedures for the next 30 days
 - b) Verify arrival of equipment, office furniture, computers, phones, printers, fax, server, etc.
 - c) Finance Director or successor order and monitor the supply of resources, office supplies, paper, etc.
 - d) Work with IT to establish any and all necessary network connections, software installation, and security measures
 - e) Monitor the status and well-being of staff
 - f) Maintain contact with the City Administrator, Emergency Manager and Mayor,
 - g) Conduct continual briefings and updates for Department Directors and acting ICS sections (Logistics, Operations, Plans and Finance)
 - h) Ensure there is security at the alternate facility, consider, video surveillance, security personnel, local law enforcement

Augmentation of the ICS/NIMS Team (Department Directors)

If it becomes evident that the City's ICS/NIMS Team cannot adequately ensure the continuation of essential functions, the City Administrator or Incident Commander will determine the additional positions necessary to maintain these functions. The I.C. will:

1. Identify individuals from the COOP Support Team who may be able to provide support to the ICS Team staff
2. Ensure the identified positions are staffed with individuals who have adequate skills and knowledge to perform tasks

Emergency Database

The City will engage and populate an Emergency database which provides assistance for backup power, technology and physical workspace. Additionally, this database will include asset and equipment lists as well inventoried supplies and locations of those supplies. Database resources may not be available immediately due to outages. Therefore, this information should be maintained as part of the EOP (Redbook).

Remote Backup

Back up resources for critical information is essential to assist in resuming essential functions. This information will be backed up on a regular basis by LCOG staff. Additionally, staff should take measures to make backups for pertinent information such as financial balances to be stored offsite in the event that financial records must be restored.

Authorities and References

Authorities

- Homeland Security Presidential Directive 5 (HSPD-5)
- Homeland Security Presidential Directive 8 (HSPD-8)
- Continuity Guidance Circular 1 (CGC-1)
- FEMA ICS manuals and guidance

References for this Document

- FEMA Continuity of Operations (COOP) Plan Template
- FEMA Continuity Guidance Circular

Demobilization Planning of Alternate Facility

Within 24 hours following the emergency relocation to the alternate facility, the Coburg ICS Team and/or Incident Commander will initiate operations to recover the impacted primary facility. The City's Planning Section is responsible for developing a restoration plan and schedule for executing an orderly transition of essential functions back to the primary facility. The leader will report to the City Administrator/I.C. for approval. The plans and schedules will include:

1. In coordination with the planning department, engineer or record, and building official, determine whether the primary facility is re-inhabitable. If not, the plans will include recommendations of primary facility options

2. In coordination with the planning department, engineer or record, and building official, construction needs for the primary facility re-occupancy, including remediation of safety issues
3. Estimated costs associated with the construction and occupancy; plans include options for funding
4. Notification plans for Coburg's ICS Team and non-COOP staff
5. Timeframe for construction completion and move-in

Phase III—Reconstitution and Termination

Reconstitution procedures, of the primary facility will commence with the approval of Incident Commander/Coburg; when he/she determines the emergency situation has ended or is unlikely to reoccur. The ICS Team will be allowed to begin an orderly transition back to the impacted facility or establish functions at a different primary facility location.

After-Action Report and Improvement Plan

The Coburg I.C. should initiate a COOP review process and develop an After-Action Report (AAR) prior to the resumption of normal operations at the primary facility. The information in the AAR, at a minimum will include:

1. Review of lessons learned
2. Identification of processes effective and ineffective
3. Provide recommendations for improvement
4. A COOP Improvement Plan (IP)

The COOP IP will detail steps needed to improve the COOP, designate staff responsible for carrying out the improvement and establish deadlines for completion.

Annex A – Sample Memorandum of Understanding

MEMORANDUM OF UNDERSTANDING (MOU)¹

AGREEMENT FOR USE OF FACILITIES AND RESOURCES DURING A LOCAL EMERGENCY OR DISASTER CITY OF COBURG

This agreement is made and entered into this ____ day of ____, 2016, by and between the City, and [insert name of agreeing entity] by which the respective jurisdictions agree to provide mutual aid as provided herein.

Whereas the City desires to establish a formal working relationship with [insert name of agreeing entity] for emergency and disaster planning specifically regarding continuity of operations (COOP) planning.

Whereas City current COOP Plans incorporate the use of [insert name of agreeing entity]. (Specify the use of a particular building or facility of the agreeing entity, such as if the agreeing entity is CCCS.)

Whereas (CCCS can be reasonably secured, has internet and communications technology, provides other office equipment such as computers and printers and is next door to the Fire District Station.)

Therefore, it is mutually agreed as follows:

1. Term and Termination: The term of this agreement shall commence on the date first above written and shall continue in effect until City has resumed normal operations at their primary facility, within 30 days.
2. [Insert name of agreeing entity] Responsibilities: It is the responsibility of [insert name of agreeing entity] to comply with each of the following:
 - [Insert name of agreeing entity] agrees that, during the emergency it will only permit the City to use the facility to the extent of its ability and upon request by the City.
 - [Insert name of agreeing entity] agrees that, during or after meeting its responsibilities to its personnel and students, it will permit the City to use the services of the [insert name of agreeing entity] staff, to assist with the set-up of the alternate

¹ Center of Excellence for Homeland Security. Sample MOU. "Agreement for Use of Facilities and Resources During a Local Emergency or Disaster". 2011.

Annex A – Sample Memorandum of Understanding

facility if needed. Staff participation in emergency operations is generally voluntary. Command of staff during emergency operations will be retained by [insert name of agreeing entity] in coordination with City.

- [Insert name of agreeing entity] agrees that, during or after meeting its primary responsibilities, it will permit the use of all office equipment and technology to City during occupation of the facility, if they are unable to supply their own resources.

3. City Responsibilities: It is the responsibility of the city to comply with each of the following:

- The city will only request the use of the facility in the event of an extended disruption of normal operations at their primary facility.
- The city agrees they will supply their own office and technological equipment, unless unable to do so.
- The City agrees that it shall exercise reasonable care in the conduct of its activities within the facility.
- The City will be responsible for paying for personnel costs required during the set-up, operation, and demobilization of the alternate facility; including any clean-up, equipment or supply costs incurred at the facility.

4. Indemnification:

- [Insert name of agreeing entity] agrees to indemnify, hold harmless and defend the City, its governing board, officers employees, and agents from and all losses, costs, expenses, claims, liabilities, attorney's fees, actions or damages of any nature whatsoever including, without limitation, liability for injuries or death of any person or persons, or damages to any property, arising in any manner out of or in connection with or incident to any act, error, or o, willful, negligent or otherwise, on the part of [insert name of agreeing entity], its officers, employees, and agents in the performance of services under this agreement, or in connection with or as a result of this agreement.
- City agrees to indemnify, hold harmless and defend the [insert name of agreeing entity], its governing board, officers employees, and agents from and all losses, costs, expenses, claims, liabilities, attorney's fees, actions or damages of any nature whatsoever including, without limitation, liability for injuries or death of any person or persons, or damages to any property, arising in any manner out of or in connection with or incident to any act, error, or o, willful, negligent or otherwise, on the part of City, its officers, employees, and agents in the performance of services under this agreement, or in connection with or as a result of this agreement.

Annex A – Sample Memorandum of Understanding

5. Non-Assignment of Agreement: [Insert name of agreeing entity] shall not assign or transfer this agreement for any interest herein without the prior written consent of the City.
6. Notices: Any notice given by either party to the other under this agreement shall be in writing, addressed as follows:

Example

TO CITY:
City Administrator
City of Coburg
PO Box 8316
Coburg, OR 97408

TO DISTRICT:
Superintendent
Eugene School District
1234 Second Street
Eugene, OR 97401

7. Agreement Amendments: Any modification of the agreement shall be effective only if it is in writing and signed by both parties.
8. Independent Contractor: It is understood that [insert name of agreeing entity] is an independent contractor and is not employee or agent of City. This agreement does not create a partnership, joint venture, or association between City and [insert name of agreeing entity].
9. Compliance with Agreement: Should either party fail to comply with any parts of the agreement after ten (10) days' notice from the other party, they may immediately terminate this agreement.

In Witness Whereof, the parties have entered into this agreement as of the date written above.

Example:

CITY:
City of Coburg

DISTRICT:
Eugene School District 4J

City Administrator

Superintendent

Annex A – Alternate Facility Selection Considerations

Alternate Facility Descriptions: At minimum entities should identify and maintain an alternate facility. An alternate facility may be classified as one of the following two types:

1. **Hot Site:** An alternate facility that already has computers and software, telephones, internet, server, printers, etc. already in place.
2. **Warm Site:** An alternate facility with some equipment and communication interfaces pre-positioned.
3. **Cold Site:** Limited resources pre-positioned and may need to be provided by the relocating entity.

Planning Considerations:² The following should be considered when identifying and preparing an alternate facility for COOP Planning:

1. Locations of Facility: Alternate facilities should be located in an area where the potential disruption of essential functions is minimized. Should be of a sufficient distance from the threatened area and other hazardous facilities (nuclear power plants, hazardous material sites, etc.), or locations (areas subject to natural disasters) that are potential sources of disruptions or threats. In selecting an alternate facility conduct an all-hazards risk assessment that identifies hazards and vulnerabilities of the location.
 - a. The facility should have access to essential support resources such as food, water, fuel, medical facilities and municipal services (e.g., fire, police).
2. Construction: An alternate facility should be selected and constructed so that they are not uniquely susceptible to risks associated with earthquakes, floods, tsunamis, etc. The alternate facility should have emergency backup power capabilities, in the event the primary source of power is disrupted.
3. Facility Technology Capabilities: In evaluating an alternate facility consider the readiness of the facility to support technology requirements of the entity: internet connection capability, wired for phone lines (how many), fax, identify quantity of electrical outlets and the availability of emergency generators.
4. Space: Alternate facility space requirements should be sufficient to support all of the entities staffing requirements. Consider the layout of the facility; is it appropriate to suit the needs of the entity (also consider parking lot size, handicap access).
5. Preparation: Consider the capability of the alternate facility to be a hot, warm or cold facility. The availability of the facility for use by the entity should be considered, as well the ability to pre-position resources.

The alternate facility should be equipped with resources to sustain operations for 48 hours, until the arrival of resources from Agility Recovery. If the threat does not warrant the request of Agility

² Federal Emergency Management Agency. *Continuity Guidance Circular 1 Continuity Guidance for Non-Federal Entities*. 2009.

Annex B – ESSENTIAL FUNCTIONS

Instructions: Essential functions must be determined and prioritized. The performance of highest priority items needs to be resumed as quickly as possible and should be grouped under **Day 1** of disruption. This prioritization tool allows for **Days 2-7**, and **Days 8-30** planning, if there is an anticipated need. Below is an example for how priorities can be broken-down, to determine staff and resource requirements to fulfill each essential function. Keep in mind **Day 1** functions are of primary concern and should be approached first.

DAY 1

FUNCTION	DEPARTMENT	PERSONNEL NEEDED	RESOURCES NEEDED
Patrol/Respond 911 services	Police	2 on-duty officers 1 Police Chief	Radios, cell phones, 2 vehicles Fuel
Infrastructure Assessment/ Repairs Water/Sewer Damage	Public Works	1 Director 3 Crew Members	Access to all equipment Radios/Cell Phones Fuel for all equipment and vehicles Emergency Equipment
Communication to Mayor and City Council	Administration	1 City Administrator or Designee	Computer, Software, Network, printer. Phones, and/or Cell phones
Communication to Public	Administration	1 Mayor 1 City Administrator 1 Administrative Support	Computer, Software, Network, printer. Pones, and/or Cell phones
Community Assessment	Administration/Planning	1 City Administrator or Designee 2 employees /Volunteers Windshield assessments	Recording supplies, phones/cell phones 2 vehicles

Annex B – ESSENTIAL FUNCTIONS

DAYS 2-7

FUNCTION	DEPARTMENT	PERSONNEL NEEDED	RESOURCES NEEDED
Patrol/Respond 911 services	Police	2 on-duty officers 1 Police Chief	Radios, cell phones, 2 vehicles Fuel
Infrastructure Assessment/ Repairs Water/Sewer Damage	Public Works	1 Director 3 Crew Members	Access to all equipment Radios/Cell Phones Fuel for all equipment and vehicles Emergency Equipment
Communication to Public	Administration	1 Mayor 1 City Administrator 1 Administrative Support	Computer, Software, Network, printer. Phones, and/or Cell phones
Records Retention/Preservation	Administration	1 City Recorder or designee 1 Assistant	Computer/Software Administrative Supplies Phone/Cell Phone Printer
Accts Payable Payroll/Time Keeping Utility Billing	Finance	1 Finance Director or designee 1 Assistant	Computer/ Software Employee Records A/P Records Banking Information

DAYS 8-30

FUNCTION	DEPARTMENT	PERSONNEL NEEDED	RESOURCES NEEDED
Patrol/Respond 911 services	Police	2 on-duty officers 1 Police Chief	Radios, cell phones, 2 vehicles Fuel
Infrastructure Assessment/ Repairs Water/Sewer Damage	Public Works	1 Director 3 Crew Members	Access to all equipment Radios/Cell Phones Fuel for all equipment and vehicles Emergency Equipment
Communication to Public	Administration	1 Mayor 1 City Administrator 1 Administrative Support	Computer, Software, Network, printer. Phones, and/or Cell phones
Records Retention/Preservation	Administration	1 City Recorder or designee 1 Assistant	Computer/Software Administrative Supplies Phone/Cell Phone Printer
Accts Payable Payroll/Time Keeping Utility Billing	Finance	1 Finance Director or designee 1 Assistant	Computer/ Software Employee Records A/P Records Banking Information
Permits/Land Use Economic Development Business Support	Planning Economic Development	1 Planner Planning Support	Computer/Software Administrative Supplies Phone/Cell Phone Planning Documents

Annex C – SUCCESSION PLAN

EMERGENCY SUCCESSION PLAN

City of Coburg

Rationale

In order to ensure the continuous coverage of duties critical to the ongoing operations of the City of Coburg and its services to clients, the City Council is adopting policies and procedures for the Immediate Interim succession of Supervisors of all City Departments.

While the Mayor and City Council acknowledge that turnover is likely to happen, it believes that due diligence in ensuring that governmental functions continue as a priority. Therefore, this plan provides continuity for a short absence, long-term absence, or a termination of employment of any of the Supervisory staff of the City. It is of great importance to retain the internal and external relationships of the City, and the progressive and uninterrupted function of the City departments. Therefore, this document becomes the official plan for managing the loss of a supervisor, and/or the City Administrator of the City.

Benefits

- Supports the sustainability of the organization by ensuring future staffing needs are addressed
- Provides better human resource decisions in terms of selection and promotions
- Supports ongoing training and personal growth to possible future leaders
- Reduces hiring, training and relocation costs
- Prepares for the future with a proactive approach rather than reactive approach
- Enhances employee commitment to the organization

Assessments

- Annually, each department should consider the future needs for their departments. Consideration should be given to increasing service demands, new programs, and increasing populations of the City.
- Assessing the skills, training and experience in each department is important in order to identify needs, additional skills, and future leadership for each department.
- Job Descriptions should be updated as frequently as needed in order to reflect the changing needs of the City.

- Assessment of current employees should determine their interest, desire and qualifications for future promotions, and leadership opportunities.
- Recognize that this is a small local government and therefore, we must provide a realistic view of the opportunities for advancement to all employees, while also encouraging their interest in growing in their positions and opportunities for promotion.

Training and Education

- Established and relevant training programs should be present in every department. This is especially true in departments where certifications control the advancement of positions.
- Encourage leadership at every level and inspire employees to step into leadership in their current positions
- Identify employees who have an interest in advancement and provide for training and educational opportunities to gain the skills needed for promotion.

CONTENT

The following pages list the supervisory positions of the City, and the priority responsibilities for managing in their departments.

1. City Administrator
2. City Recorder
3. Finance Director
4. Emergency Response Coordinator
5. Municipal Court Clerk
6. Planning
7. Police Chief
8. Public Works Director

DEFINITIONS

- Succession:** The intended planning, action or process for transferring a title, office, power, and duties.
- Short-term Absence:** A temporary absence that lasts less than four weeks for which there is a clear intention that the employee will return to work. Duties may be temporarily assigned.
- Long-term Absence:** A temporary absence that lasts more than 28 days for which there may or may not be a return date for the employee. However, the intention is that the employee will return to work. Duties may be temporarily assigned.
- Termination:** The end of an employee's work at a company. Whether the employee resigns, retires, or is terminated, there is no expectation that the employee will return and the duties must permanently reassigned.
- Promotion:** The act of raising someone to a higher position or rank to take on more responsibility.
- Temporary Promotion:** The act of raising an employee to a higher position for a temporary basis in order to cover the responsibilities of a co-worker who is on a temporary absence.
- Training for Succession:** The act of training an employee to take over the management duties of a department when the department director has resigned retired or is terminated

GUIDING DOCUMENTS

This document should be used in partnership with the following documents:

- 1. City Charter**
- 2. Employee Policy Manual**
- 3. Job Descriptions**
- 4. Employee Performance Review Policy**

SUPERVISOR SUCCESSION

CITY ADMINISTRATOR

PRIMARY FUNCTION

- Plan and direct all administrative activities of the City, and take necessary actions to improve operations.
- Establish administrative procedures to increase the effectiveness and efficiency of the City government, according to current practices in local government and consistent with approved policies established by City Council.
- Appoint and remove all employees of the City except the Municipal Judge and City Recorder. Exercise all supervisory duties over all employee of the City, including officers of the City
- Supervise and coordinate the City's administrative policies and procedures including personnel policies and purchasing procedures.
- Attend all meetings of the City Council at which his/her attendance may be required by the City Council.
- Maintain the Priority Work Plan and Goals of the City Council and ensure that the City Staff are pursuing and executing the work plan as adopted.
- Recommend for adoption by the City Council such measures, as he/she may deem necessary or expedient.
- Ensure that all laws, ordinances and policies of the City Council are faithfully executed
- Prepare and submit to the City Council such reports as may be required or as Employee may deem advisable to submit.
- Keep the City Council fully advised of the financial conditions of the City and its future needs.
- Prepare and submit a preliminary or proposed budget, work with the Budget Committee in its analysis and review, and be responsible for administering the budget upon its adoption.
- Keep the public and City Council informed through periodic reports to City Council and public on City operations.

SUCCESSION PLAN

When the City Administrator is temporarily disabled from acting as administrator or when the office of the administrator becomes vacant, the Mayor must appoint an administrator pro tem.

Short-Term Absence

When the City Administrator anticipates a short-term absence, he/she should work with the Mayor to identify and appoint a short-term interim.

The Public Works Director is the most reasonable Candidate at this time in the City as the Public Works Department has a supervisor who can step up into the Director's position for a temporary assignment.

Long-Term Absence

Mayor should appoint an interim CA.

- This can be by an interim promotion of one or more of the supervisors of the City.
- The City can contract with LCOG to assign an interim City Administrator.
- The City can work with League of Oregon Cities who maintain an Interim Candidate List. Access to the interim candidate list is provided by emailing LOC@orcities.org.

Termination/Resignation

- If the City is given notice then the current City Administrator should work with the Mayor and Council to design a hiring process. This can be done by hiring an agency who will manage the candidate search.
- If no notice is given, or if CA is terminated with no notice, then the Mayor should work with LCOG or League of Oregon Cities to hire an interim City Administrator. They should then task the interim to work with the Mayor and Council to design a hiring process.

Training for Succession:

- Experience in managing a public entity, special district, large department, or non-profit.
- Certification or ability to seek certification through ICMA for governmental management.
- Experience in managing human resources for multiple employees and departments
- Certification in Economic Development
- Experience and education in Financial Management with an emphasis on governmental accounting
- Project Management and Planning
- Capital Improvement Management and Planning
- Experience in working with community and regional partners
- Experience in managing, supporting, and reporting to a board or Council

CITY RECORDER

PRIMARY FUNCTION

Serves as the elected ex-officio clerk of the City Council, and attends all meetings unless excused by the Mayor.

Responsible for preparing meeting agendas and notices, keeping accurate record of proceedings, serves as the records custodian of the City, responds to public records requests, and provides records certifications.

Serves as the Election officer, coordinates, and administers the City municipal elections.

Monitor and provide annual reviews to administrative front office staff. Administrative staff is responsible for a large variety of important tasks such as utility billing, accounts receivables, customer service, facility rentals, and business licenses.

Manage and maintain City ordinances, resolutions, and public records in accordance with Oregon State statutes and administrative rules

Identify and document how and why past decisions have been made and provide it to citizens and staff in a transparent way.

Manages all legal notices including public meetings, land use, financial and other.

Management execution and retention of City contracts, Intergovernmental agreements, memo of understandings, grant agreements.

Recording easements, deeds, liens and other required documents with Lane County and retaining.

SUCCESSION PLAN

Short Term Absence

When the City Recorder will be out less than four weeks and intends on returning to work the duties will be temporarily assigned to other staff. A list of deadlines and tasks will be identified and provided to the City Administrator and Mayor.

Long Term Absence

When the City Recorder will not be returning for more than 28 days but the intention is to return the Charter states the Mayor shall appoint a City Recorder Pro Tem, who while acting in the capacity, shall have all the authority of the recorder.

Court Administrator| Assistant City Recorder would be qualified to be appointed and compensated as the interim City Recorder.

Termination/Resignation

City Recorder is an appointed officer of the City. Charter states that officers are hired and fired by the City Council and appointed by Mayor. Mayor and City Administrator will identify and execute the recruitment process. Recruitments for supervisory staff is 30 days minimum. Current staff who are interested in the position should be encouraged to apply.

Recruitment add should be posted as normally done as well as with League of Oregon Cities, Oregon Association of Municipal Recorders, and the International Institute of Municipal Clerks. The City is members of all of the organizations.

Replacement Candidates

- Prior experience or clear understanding in municipal government with limited staff. Candidates will most likely not have support staff and must be “hands-on”.
- Strong interpersonal skills are required to work effectively with citizens, staff, council, committees and commissions.

Training for succession

Training an employee to take over the management duties of the City Recorder with such a small staff is not feasible. A large part of City Recorder job duties are outlined in state and municipal statutes.

To assure the succession of the City Records office task list and standard operation procedure sheets are used and updated regularly. Administrative staff are cross-trained as much as time allows.

COURT ADMINISTRATOR

PRIMARY FUNCTION

- Coordinates court activities, and supervising administrative support personnel of the municipal court; interacts with Judges, court staff, police staff, attorneys, defendants, other departments, and other governmental agencies.
- Participates as a team leader in court arraignments, warrant preparation and docket setting activities; supervises the scheduling of court caseloads and ensures the timely processing of pending cases; performs the additional duties of a Court Clerk, as workload requires.
- Oversees and performs data entry and scanning into established law enforcement and court data systems; works cooperatively with other agencies in the development, implementation and training related to current, future law enforcement, and court data systems.
- Oversees and administers the processing of fine payments and other accounts receivable including account adjustments, balancing and preparing summary reports and deposits. Issues fine refunds as directed by the municipal Court Judge.
- Maintains records and files using automated and manual methods; enters and retrieves data using various computer systems; completes reports of court operations as required to comply with all applicable legal requirements.
- Prepares and administers the planning and formulation of operational policies, procedures
- Conducts audits as necessary to meet statutory compliance
- Completes the more difficult, sensitive and/or technical tasks that arise in the Municipal Court operation; may provide technical and clerical support for the municipal Court Judge. Serves as the Coburg Municipal Court computer system security administrator and resolves operational issues.
- Supervises the work of all employees engaged in supporting Municipal Court operations; conducts performance appraisals, participates in hiring processes and provides training and guidance to staff.
- Oversees probation, restitution, community service and alternative programs for offenders sentenced by the municipal Court Judge; works with the Judge and the

Coburg Police Department to implement, update and review programs, which benefit the local Community.

- Conducts the budget preparation and administration with budgetary guidelines.
- Maintains court statistics and prepares statistical reports. Oversees maintenance of a variety of records; prepares research projects and reports in response to court orders, subpoenas and at the direction of the Municipal court Judge.
- Performs other duties that support the overall objective of this position.

SUCCESSION PLAN

- **Short-Term Absence**

Records Clerk – Coburg Police Department

The Police Evidence Technician at the Coburg Police Department would be the best option within the first 24 hours of absence. This position is LEDS certified, which is required by the State to review and process court files. This staff member would also have a very basic understanding of how the court operates daily and would be able to provide the City with court services, such as taking payments, clearing license suspensions, and customer service both in person and via the telephone. The City Administration staff can also help with payments and customer service as needed.

- **Long-Term Absence**

Continued support of the Police Evidence Technician

The City Administrator will need to locate a court clerk to help assist in further court processes and procedures such as working with the Coburg Police to enter new citations and cases, running of court day operations, processing judgements, and contacting the judge. They will also need to contact Attorney's and City Prosecutor for scheduling and new case appointments.

Coburg Municipal Court should pursue an MOU with a neighboring city to obtain a mutual support agreement for court services

- **Termination/Resignation**

City Administrator will have the responsibility of appointing a temporary Court Administrator and the design and facilitation of a hiring process.

- **Training for Succession**

Cross training a current City Hall staff member to obtain a LEDS security certification and to be able to handle immediate needs in the court including:

- Taking Payments
- Suspension Clearances
- Customer Service both in person and on the phone
- Overview of Court software program and functionalities

Future – Hiring of a part-time clerk who would receive training and could step into this position in the absence of the Court Administrator.

EMERGENCY RESPONSE COORDINATOR

PRIMARY FUNCTION

- Work with City Administrator, Police Chief, Public Works, and local Fire Chief to develop plans for emergency preparation, emergency response and community recovery;
- Coordinate the City's emergency planning efforts to work specifically within Lane County and State of Oregon response plans;
- Coordinate with other agencies, CIS and others in developing a mitigation and review of Continuity of Operations Plan (COOP) for the city;
- Develop community communication and evacuation timing strategies as needed;
- Develop plans for mutual aid for all critical City function in the event of a natural or man-made disaster;
- Develop, coordinate training and maintain a Citizens Emergency Response Team (CERT), and other programs including training and maintenance of organizational cohesiveness;
- Enhance resiliency of City assets to support continuity of government and continuity of operations;
- Establish viable communication plan/systems with: County EOC, State EOC, local Ham radio operators, power and gas companies; Oregon Department of Transportation, FEMA, local Red Cross, volunteer organizations, Television and Radio, and social media applications.
- Develop and implement a strategy for communication with residents before, during and after an emergency event.

SUCCESSION PLAN

- **Short-Term Absence**

Currently, the Public Works Supervisor will serve as the Emergency Operations Management

So long as the City's Emergency Operations Plan is up to date, the City could manage without an Emergency Operations Manager.

- **Long-Term Absence**

City Administrator will step into the Emergency Operations Manager position and/or appoint an employee to the duties of the position

- **Termination/Resignation**

The City Administrator will assign the duties of the position to one or more supervisors of the City and/or a new position may be designed and hired.

- **Training for Succession**

FEMA training up to and including Incident Command Training

Design of tabletop exercises

Coordinating with partner agencies

Development of communications planning

FINANCE DIRECTOR

PRIMARY FUNCTION

- Directs the maintenance of the City's fiscal accounting system in a manner consistent with established and accepted municipal accounting principles and practice.
- Prepares, interprets, and analyzes financial reports and statistical information.
- Acts as the Budget Officer, oversees City budget preparation, including reviewing preliminary department budgets, overseeing current budget and providing up to date budget
- Manages annual audit. Prepares information, answers questions, and serves as a liaison between the auditor and the City Staff.
- Is responsible for managing all duties and operations within the Finance Department, including payroll and all associated reports, journal entries and adjustments, general accounting ledgers, bank and cash reconciliation.
- Ensures Finance Department compliance with adopted City policies and procedures and implements specific policies and office procedures for subordinating staff.
- Manages employee benefits, such as group insurance and PERS, and assists in compliance with regulations associated with personnel policies, FLSA, COBRA, Wage and Hour laws, etc.
- Attends regularly scheduled City Council meetings, budget meetings, responds to inquiries and questions regarding the City's finances.
- Oversees the Finance and Utility Billing software, including upgrades, repair, and technical assistance.
- Performs any other duties as required by the City Administrator, Mayor, or Council.

SUCCESSION PLAN

- **Short-Term Absence**
 - City Administrator- Will identify and assign tasks and duties.
 - **1-4 Weeks**
- **Long-Term Absence**
 - City Administrator- Will identify and assign tasks and duties. May get temporary support from an agency.
 - **1-3 Months**

- **Termination/Resignation**

The City Administrator would be responsible putting together a plan for replacing the Finance Director. We would use the job description and follow the hiring process that is in place at the time of recruitment

- **Training for Succession**

Training for a current City of Coburg employee on some of the tasks that the Finance Director performs on a daily basis. The training would be on the existing specialty finance software the City has in place. The Finance Director would help with in house training. We would also use the software vendor to get training of specific modules of the software. These include Accounts Payable, Clearing House, and Special Assessments. They would also use the Standard Operating Procedures (SOP) that have been created by City staff.

- GFOA Natural Standards Training
- OGFOA Training
- Oregon Municipal Budget Training
- Access to all essential financial programs
 - All Banks
 - Payroll Process
 - Current Financial Software
 - Benefits Plans
 - PERS Web Site

PLANNING

PRIMARY FUNCTION

- Review and evaluate land use proposals and building permits for compliance with Federal, State and local rules and regulations;
- Perform professional research and writing related to current and long range planning programs, special projects and studies
- Manage the revision of land use documents and related ordinances.
- Provide land use related customer service
- Prepare reports, plans designs, and implement specific goals expressed by the City Council and the Planning Commission as it pertains to the planning and development of the community.
- Assist with the development and implementation of Economic Development programs and projects.
- Create and maintain project maps and data
- Ensure compliance with all conditions of approval as stated by the Planning Commission.

- Serve as the Staff representative in the management of the Planning Commission, Heritage Committee and any other committees or commissions assigned to the department.
- Represent the City in regional transportation and development meetings at the county and state level as needed.
- Responds to inquiries from the public by phone and through correspondence; provides information on specialized programs or projects, including policies, regulations and issues to officials, citizens and interested groups.
- Facilitate the promotion and partnership of the department with the City Staff, City Council, Planning Commission, and citizens with timely and helpful information, facilitation of community input, and the overall commitment to serving the best interest of the community of Coburg.
- Oversees the administrative function of the department including but not limited to the management of records, correspondence, committee and commission information, and timely and consistent update to informational documents and applications
- Participation in the City Department Leadership Team.
- Attendance at City meetings, public hearings, open houses, and community meetings as required for the engagement in the development and economic wellbeing of the community.
- Maintain planning office in a clean, neat and organized fashion.

SUCCESSION PLAN

- **Short-Term Absence**

Currently the planning office is ran by an associate planner of the City with some supervision provided by the City Administrator and a Planning Manager at Lane Council of Governments. In the event of a short-term absence, the City Administrator would contact Jake Callister at LCOG and inform him that we need a contract planner to step in to take over all planning procedures at Coburg. City Administrator will also need to identify administration tasks and interaction with customers and assign tasks and responsibilities for interacting with LCOG Staff.

- **Long-Term Absence**

Same as short-term. Coburg could seek an interim intern to serve as the liaison between the City and LCOG.

- **Termination/Resignation**

The City Administrator would design and facilitate the hiring process for an associate planner or a planning director. It would be determined at the time of the design of the

hiring process which position would be filled according to the greatest need and available budget of the City.

POLICE CHIEF

PRIMARY FUNCTION

- Plans, coordinates, supervises and evaluates police department operations.
- Develop and maintain an efficient and effective organization.
- Plans and implements a law enforcement program for the City in order to better carry out
- The policies and goals of City Management and Council; reviews Department performance and effectiveness, formulates programs or policies to alleviate deficiencies.
- Assures that personnel are assigned to shifts or working units which provide optimum effectiveness in terms of current situations and circumstances governing deployment.
- Supervises and coordinates the preparation and presentation of an annual budget for the
- Department; directs the implementation of the department's budget; plans for and reviews specifications for new or replaced equipment.
- Directs the development and maintenance of systems, records and legal documents that provide for the proper evaluation, control and documentation of police department operations.
- Directs the training and development of department personnel.
- Handles grievances, maintains departmental discipline and the conduct and general behavior of assigned personnel.
- Prepares and submits periodic reports to the City Manager regarding the department's activities, and prepares a variety of other reports as appropriate.
- Meets with elected or appointed officials, other law enforcement officials, community and business representatives and the public on all aspects of the department's activities.
- Attends conferences and meetings to keep abreast of current trends in the field; represents the City Police department in a variety of local, county, state and other meetings.
- Cooperates with County, State and Federal law enforcement officers as appropriate where activities of the police department are involved.
- Ensures that laws and ordinances are enforced and that the public peace and safety is maintained.
- Responsible for the selection of department personnel.
- Directs investigation of major crime scenes.
- Perform other duties as required.
- Establish and maintain positive working relations with coworkers, citizens, and the public.

SUCCESSION PLAN

- **Short-Term Absence**

The Chief of Police exercises command over all personnel in the Department. During planned absences, the Chief of Police will designate the Police Sargent to serve as the acting Chief of Police.

Except when designated as above, the order of command authority in the absence or unavailability of the Chief of Police is as follows:

- Patrol Sergeant
- Senior Patrol Officer

- **Long-Term Absence**

- The purpose of the OACP Linebacker Interim Leadership Assistance program is to provide interim Police Department leadership to cities during periods when a vacancy has occurred in the office of the Chief of Police.
- Such vacancies may be the result of a number of factors such as the transition between a former chief and a new chief or an extended absence of the chief. The program provides an opportunity for a city to benefit from the leadership of an experienced law enforcement executive professional during such periods.
- When a police chief vacancy occurs, the City will be faced with the challenge of keeping the police department moving forward. The goal of the Linebacker program is to link cities and police departments that require short-term leadership and management of the police department with a qualified retired Police Chief, or currently employed mid-level police commander/executive, with proven leadership ability.
- The Oregon Association Chiefs of Police (OACP) has established and maintains a list of qualified candidates who are willing and able to serve as an interim Chief of Police. The city may request assistance from the OACP to provide a list of potential candidates for consideration. The City Administrator or Mayor must initiate the request. On receipt of such a request, the OACP Executive Resources Committee chair shall contact registered Linebacker members and ascertain who is available to serve the city. The OACP Executive Director will then provide the city with a portfolio of potential candidates. The responsibility and the

involvement of OACP and the Executive Resources Committee of OACP shall end once the list of potential candidates has been provided to the city.

- It shall be the responsibility of the City Administrator to interview and select the individual who will serve as the interim Chief of Police.

- **Termination/Resignation**

The responsibility for replacing the Police Chief would be held by the City Administrator who will design and facilitate a hiring process. CIS has the resources and can assist in this process.

- **Training for Succession**

- **MANAGEMENT CERTIFICATION**

Management certification is intended to reflect an officer's level within the public safety community. DPSST issues these certifications based on specific guidelines to ensure they are transferable between all agencies within Oregon. Officers can obtain this certification by meeting the requirements for certification detailed below. Management certifications are optional certifications except a Chief of Police must obtain management certification within 2 years of appointment. Persons wishing to hold these certifications must demonstrate they possess the Board approved statewide requirements.

DPSST does not have any requirements for individuals to obtain Management Certification. However, management training is required for individuals moving into a management role as indicated in their Agency Rank Structure. You can register for an academy class or submit an F22 Management Training Equivalency form to comply with the training requirement. Education Credits calculation: Quarter credit = Education Credit; Semester credit X 1.5 = Education Credit Training used to obtain college credit cannot be used for both training and education. Meaning if a college/university accepted a 40-hour training towards a degree, that 40 hours cannot be used in both training and education. The following requirements must be reflected in DPSST records, accessible via CJ IRIS, prior to application submission: Rank must be listed in Agency Rank Structure Report as qualifying to receive management certification.

Must possess Supervisory certification in the requested discipline. (IRIS Certification Tab) Must have completed DPSST management training or submitted an F22 equivalency within 5 years. (IRIS Training Tab) Must have at

least 90-college education credits (IRIS Education Tab) must be currently employed in a Middle Management, Assistant Department Head, or Department Head position, and have 2 years of experience in an eligible position within the preceding 5 years. (Limited or acting management does not qualify) (IRIS Employment Tab) Have current First Aid/CPR Certification (can be submitted on an F6 Roster) (IRIS Requirements Tracking Tab) Documents Required: DPSST form F7 Application for Certification

- **EXECUTIVE CERTIFICATION**

- Executive certification is intended to reflect an officer's level within the public safety community. DPSST issues these certifications based on specific guidelines to ensure they are transferable between all agencies within Oregon. Officers can obtain this certification by meeting the requirements for certification detailed below. Executive certifications are optional certifications. Persons wishing to hold these certifications must demonstrate they possess the Board approved statewide requirements.
- Education Credits
 - Education credit calculation: Quarter credit = Education Credit; Semester credit X 1.5 = Education Credit Training used to obtain college credit cannot be used for both training and education. Meaning if a college/university accepted a 40-hour training towards a degree, that 40 hours cannot be used in both training and education.
 - The following requirements must be reflected in DPSST records, accessible via CJ IRIS, prior to application submission:
- Rank must be listed in Agency Rank Structure Report as qualifying to receive executive certification.
- Must possess Management certification in the requested discipline. (IRIS Certification Tab) Must have at least 90 college education credits. (IRIS Education Tab)
- 100 hours of DPSST- approved executive level training within the preceding 5 years. (IRIS Training Tab)
- Must be currently employed in a Middle Management position as an Assistant Department Head or Department Head as defined by the agency rank structure,

and have 2 years of experience in an eligible position within the preceding 5 years. (Limited or acting management does not qualify) (IRIS Employment Tab)

- Have current First Aid/CPR Certification (can be submitted on an F6 Roster) (IRIS Requirements Tracking Tab) below are examples of executive level training, other trainings may also qualify. Be sure to identify the 100 hours on a separate sheet of paper when applying for Executive Certification.
- FBI National
- OEDI
- International Public Safety Leadership and Ethics Institute (IPSLEI)
- Northwest Leadership Seminar
- Executive Development Seminar
- Civil Liability / Risk Management
- Documents Required:
 - DPSST form F7 Application for Certification
 - Memo on agency letterhead detailing Course Name, number and hours reflecting the 100 hours of executive training. A printout of IRIS with the courses identified is acceptable.

PUBLIC WORKS DIRECTOR

PRIMARY FUNCTION

- Plans, schedules, and implements construction, maintenance, and operational functions designed to provide quality street, park, water and wastewater services for the City.
- Communicates effectively and respectfully with the City Administrator, City Council, City Planning staff, Public Works staff, and the community.
- Oversees all functions of municipal water and wastewater system including repairing and maintaining equipment, taking daily readings, analyzing results, and conducting laboratory testing;
- Conducts inspections for streets and parks construction and maintenance;
- Maintains maps of all water main lines, streets, and other relevant utility locations;
- Plans and implements required training and safety programs for public works personnel; conducts regular safety committee meetings as required;
- Prepares the annual budget for streets, parks, water and wastewater funds and related reserve funds; monitors and controls departmental expenditures to ensure compliance with the City's policies and procedures and local budget law;
- Evaluates, develops and implements goals, programs, policies and procedures to improve the effectiveness and efficiency of department responsibilities;
- Prepares required studies and reports for all regulating agencies, City Council, Planning Commission, Planning Department and City Administrator;
- Keeps accurate records of all documentation relating to Public Works;
- Oversees the preparation of engineering plans and specifications, bidding, competency of contractors and vendors, and the selection criteria for public contracts; ensures contractor compliance with time and budget parameters for the project;
- Works closely with the City Planning Department performing initial building and construction plan review for infrastructure improvements, development, construction, usually related to right-of-way, locations of utilities, and implementing public utility service procedures for both new and existing development;
- Responsible for purchasing materials and supplies unique to the Public Works Department; maintains budgetary control, purchases only when necessary and exercises prudence and accountability in spending;
- Receives and resolves citizen complaints and questions regarding public works' functions and personnel in accordance with City procedure;
- Schedules staffing of on-call hours to ensure response to emergency calls, including after-hours responses;
- Attends City Council meetings, as well as other Board and Committee meetings as directed by the City Administrator;
- Oversee and inspect new sewer lines and related components, installing and relocating fire hydrants, and other maintenance, construction, repair of sewer and water lines,

street, parks and storm drainage facilities to ensure all aspects of the systems are functioning properly;

- Coordinates the location of gas, telephone, power, television, water, and sewer lines from the appropriate sources prior to excavation and informs crews of such locations;
- Provides operations guidance for construction of sidewalks, drainpipe installations, culvert installations, and road construction;
- Responsible for compliance with all regulations from OSHA, EPA, OSHD, DOF, DSL and DEQ, including compliance of wastewater permit regulations;
- Disposes of surplus property as required by State law;
- Confers and meets with the public on matters pertaining to both public works and planning;
- Maintains regular contact with consulting engineers, construction project engineers, City, County, State and Federal agencies, professional and technical groups and the general public regarding department activities and services;
- Maintains current engineer(s), construction project engineer(s), City, County, State and Federal agencies, professional and technical groups' contact information and acts as a City liaison;
- Evaluates public works needs and formulates long range master plans, and short and long range capital improvement plans to meet needs in all areas of responsibility, including street, water, sewer, drainage, street lighting, and parks;
- Other duties as may be assigned or required.

SUCCESSION PLAN

- **Short-Term Absence**

Public Work Supervisor

- **Long-Term Absence**

Public Work Supervisor

- **Termination/Resignation**

The City Administrator will hold the responsibility for design and facilitation of a hiring process. This can be either an external or an internal hiring process depending on the skills of the current employees within the Public Works Department.

- **Training for Succession**

The Public Works Management Framework is to grow leaders within.

Teaching/coaching all team members on almost all job requirements from the top down and the bottom up is essential in order to continue a quality team. The Public Works belief system is education through regular team meetings on current City Council actions, Park & Tree actions, Planning action and community interactions such as Citizen Inquiries, Festival and Event planning that occur throughout the year. Team members are always learning about local, state and federal requirements for reporting purposes and who the current contacts are who hold positions so that they have the information and person to contact for such things as reporting on projects that are being constructed or are in planning/design phases. Interaction between the City Engineers is essential for all team members. It is in the best interest of the City for all team members to be educated and have broad knowledge so that they can step into a role at a moment's notice.

Public Works Director

- Certifications needed through the State of Oregon Drinking Water and DEQ
- Must have 5 years Public Works Experience

WATER

- Distribution I
- Cross Connection Specialist

WASTEWATER

- Collections II
- Treatment III

OTHER

- Flagger Cert.
- Confined Space
- Competent Person

Public Works Supervisor

- Certifications needed through the State of Oregon Drinking Water and DEQ

WATER

- Distribution I
- Cross Connection Specialist

WASTEWATER

- Collections I(must be willing to go to level II within 3years)
- Treatment II(must be willing to go to level III within 3years)

OTHER

- Flagger Cert.
- Confined Space
- Competent Person

Operator III

- Certifications needed by City of Coburg

WATER

- Distribution I

WASTEWATER

- Collections I
- Treatment I

OTHER

- Flagger Cert.
- Confined Space
- Competent Person

Operator II

- Certifications needed by City of Coburg
 - Must have Flagger Cert. within one year
 - Competent Person

Annex D – DECLARATION OF EMERGENCY

ORDINANCE NO. A-203

AN ORDINANCE ESTABLISHING PROCEDURES FOR A DECLARATION OF AN EMERGENCY IDENTIFYING A PROCESS TO ESTABLISH EMERGENCY INTERIM SUCCESSION AND DECLARING THE ORDINANCE EFFECTIVE ON ADOPTION

THE CITY OF COBURG ORDAINS AS FOLLOWS:

SECTION 1. PURPOSE

The purpose of this ordinance is to establish the authority of the City Administrator to declare a state of emergency to exist, and to set forth the required procedures to be followed in the event that it becomes necessary to declare such a state of emergency.

SECTION 2. DEFINITIONS

For purposes of this ordinance, except where the context clearly indicates otherwise, the following terms shall have the meaning set forth in this section.

Disaster. An occurrence or imminent threat of widespread or severe damage, injury or loss of life or property resulting from any natural, technological or human-made cause including fire, flood, earthquake, windstorm, oil spill or other contamination, radioactive incident, epidemic, air contamination, blight, drought, infestation, explosion, riot, hostile or paramilitary action, or structure failure of a dam, building or infrastructure, or other public calamity requiring emergency action.

Emergency. Any human-made, technological or natural event or circumstance causing or threatening loss of life, injury to persons or property, human suffering or financial loss including but not limited to fire, explosion, flood, severe weather, drought, earthquake, volcanic activity, spills or releases of petroleum products or other hazardous material, contamination, utility or transportation emergencies, disease, blight, infestation, civil disturbance, riot, sabotage and war.

SECTION 3. DECLARATION OF STATE OF EMERGENCY

A. Acting under delegated executive authority, the City Administrator may declare a state of emergency when:

- (1) An emergency exists;
- (2) The emergency requires a coordinated response beyond that which occurs routinely; and
- (3) The required response is not achievable solely with the added resources acquired through mutual aid or cooperative assistance agreements.

B. Prior to declaring an emergency, the City Administrator shall make all reasonable efforts to contact the Mayor and all members of the City Council. The City Administrator shall inform the Mayor and the City Councilors of the emergency and shall seek their advice concerning the declaration of emergency. If the City Administrator is unable to contact a majority of the City Council, then the City Administrator shall not declare an emergency unless the City Administrator obtains the approval of the Mayor or one member of the City Council to proceed with the declaration of emergency.

C. The City Administrator shall use a written administrative order to declare a state of emergency. Any administrative order declaring a state of emergency shall:

- (1) Immediately be provided to the Mayor and City Council;
- (2) Designate the geographic boundaries of the area where the state of emergency exists; and
- (3) Fix the duration of time in which the state of emergency shall exist. The initial duration shall not exceed a two week period, but may be extended for additional periods of two weeks at a time, if conditions continue to warrant such an extension.

SECTION 4. EMERGENCY INTERIM SUCCESSION

(A) For purposes of operation during an emergency, the officers of the City, including the Municipal Judge, the City Recorder, the City Administrator and each Department Head, shall designate an emergency interim successor. Designation shall be in writing and shall be retained by the City Recorder.

(B) No person shall be designated or serve as an emergency interim successor unless the person may, under the City Charter or City Ordinances, hold the office of the person to whose powers and duties he or she is designated to succeed, but no provision of an ordinance prohibiting an officer or employee of the City from holding another office shall be applicable to an emergency interim successor.

(C) The designation of an individual as an emergency interim successor is effective until the individual is removed or replaced by the designating officer or a successor to the office. The designating officer or successor in office may remove or replace individuals so designated at any time, with or without cause.

(D) An officer is unavailable when the officer is absent and not capable of being contacted by another city officer or the officer's designated interim successor, or is unable to exercise the powers and discharge the duties of an officer, or when the office is vacant. If an emergency exists because of declaration by the City Administrator, or in the event of the unavailability of the City Administrator, after the declaration of an emergency by the City Administrator's emergency interim successor, and an officer of the City is absent, then the officer's emergency interim successor shall assume the powers and discharge the duties of the absent officer.

(E) The Mayor may resume all delegated executive authority at any time the Mayor deems such a step to be in the best interest of the City. If, during an emergency the Mayor is unavailable, the elected Council President shall assume the position of Acting Mayor. Unless the Council acts to alter the order of succession, the City Councilors shall be interim emergency successors to the Mayor after the Council President in order of seniority of service on the Council.

SECTION 5. CITY ADMINISTRATOR AUTHORITY

To the extent that the emergency permits, the City Administrator shall consult with the Mayor and a majority of the City Council prior to invoking any of the powers assigned under this section. The City Administrator shall provide the City Council with notice of each action the City Administrator takes pursuant to this section. By majority vote, the City Council may override the City Administrator's decision to invoke a power or take an action pursuant to this section. Upon declaration of a state of emergency, in addition to other powers granted to the City Administrator elsewhere in the Ordinance, or in other Ordinances, the City Administrator may:

- (A) Designate persons to coordinate the work of public and private relief agencies operating in the emergency area, and exclude from the area any person or agency refusing to cooperate and work under the coordinator or to coordinate with other agencies engaged in the emergency work.
- (B) Order the removal of debris and wreckage which may threaten the public health or safety on public or private property.

(C) Barricade or order the barricading of streets and prohibit vehicular or pedestrian traffic, or regulate the same on any public street leading to the area designated as an emergency area for such distance as may be deemed necessary under the circumstances.

(D) Prohibit or limit the number of persons who may gather or congregate upon any public street, public place or any outdoor place within the area designated as an emergency area.

(E) Establish a curfew for the designated emergency area which fixes the hours during which all persons other than officially authorized personnel may not be upon the public streets or other public places.

(F) Order the evacuation of persons from designated areas as necessary.

(G) To the extent sufficient funds are available and budgeted, to redirect city funds to pay expenses incurred as a result of responding to the state of emergency.

(H) Appropriate from commercial or industrial businesses merchandise, equipment or vehicles needed to alleviate the emergency. The City shall reimburse the business within 30 days of the appropriation at the customary value charged for the items during the 90 day period before the declaration of the state of emergency. Nothing in this ordinance authorizes the City to take individual personal property (including food or other goods).

SECTION 6. ADDITIONAL PROVISIONS

(A) Debris or wreckage resulting from a natural disaster or emergency situation is declared to be a nuisance, which may be abated pursuant to City Ordinance.

(B) No person shall knowingly violate any emergency measure, regulation or lawful order of an authorized city employee or agent taken pursuant to this Ordinance.

(C) In the event of an emergency this Ordinance shall control over any conflicting ordinance provision.

SECTION 7 SEVERABILITY

The sections or subsections of this ordinance are severable to the extent allowed by law. The invalidity of a section or subsection shall not affect the validity of the remaining sections or subsections of this ordinance, which shall remain in full force and effect.

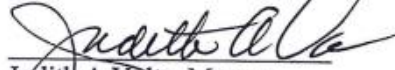
SECTION 8 EMERGENCY DECLARED

Whereas it is necessary for the general welfare of the citizens of the City of Coburg that the procedures for declaration of an emergency and for interim succession be established, an emergency is hereby declared to exist, and this ordinance shall take effect immediately upon its passage by the City Council and approval by the Mayor.

The foregoing ordinance was, by City Council consent, after public notice, public hearing and Council deliberations, read twice by title only in accordance with the City Charter on the 11th day of July, 2006, whereupon it was put to a vote, the results of which were:

YES: 5
NO: 0
ABSTAIN: 1 (Brian Pech gone)
PASSED: X
REJECTED:

SIGNED AND APPROVED this 11th day of July, 2006



Judith A Volta, Mayor

ATTEST:


Donald Schuessler, City Recorder

SAMPLE DECLARATION OF EMERGENCY

RESOLUTION 20xx -

A RESOLUTION OF THE COUNCIL OF THE CITY OF COBURG DECLARING A STATE OF EMERGENCY DUE TO COVID-19

WHEREAS, A type of coronavirus, COVID-19 was declared a pandemic by the World Health Organization March 11, 2020; and

WHEREAS, cases of COVID-19 have been detected in Lane County; and

WHEREAS, COVID-19 requires a significant amount of resources at the local level to keep the public and community informed and as safe as possible; and

WHEREAS, March 8, 2020 Governor Kate Brown declared a state of emergency due to the COVID-19 outbreak in Oregon (Executive Order 20-03), finding that COVID-19 has created a threat to public health and safety, and constitutes a statewide emergency under ORS 401.025(1); and

WHEREAS, The Lane County Board of Commissioners has declared a state of emergency relating to COVID-19 in Lane County, Oregon; and

WHEREAS, March 13, 2020 President Trump declared a nationwide emergency pursuant to Sec. 501(b) of the Robert T. Stafford Disaster Relief and Emergency Assistance Act, 42 U.S.C. 5121-5207 (the "Stafford Act")

WHEREAS, the unknown duration of the COVID-19 Pandemic may have significant financial impact to the community; and

WHEREAS, to ensure that the City of Coburg is fully prepared for the local outbreak of COVID 19 and has the resources and authority needed to respond to the disease, a declaration of emergency is necessary;

NOW THEREFORE, BE IT RESOLVED THAT THE CITY COUNCIL OF THE CITY OF COBURG

Section 1. A Local State of Emergency is declared to exist throughout the City of Coburg.

Section 2. All necessary city funds shall be redirected for emergency use, and standard city procurement procedures shall be suspended for any contract or purchase necessary to combat the COVID-19 Pandemic.

Section 3. All non-essential city commissions, committees, task forces and city events are cancelled until April 2, 2020.

Section 4. To protect the health of the City employees, the City Administrator may issue emergency rules or guidance on the use of sick leave, telework, remote work, or other policies that shall be in effect for the duration of the emergency.

Section 5. Delegate to the Emergency Manager as determined to be necessary direction to protect lives and property and to efficiently conduct activities that minimize to mitigate the effect of the emergency.

Section 6. The City Administrator shall use authority under ORD A-203 section 5 as needed during the emergency and shall take all necessary steps authorized by law to coordinate the response of this emergency, including but not limited to requesting assistance from State of Oregon and Lane County.

Section 7. The Declaration of State of Emergency will become effective immediately and will remain in effect through April 2, 2020 but may be extended for additional periods of two weeks at a time under this resolution, if conditions continue to warrant such as extension.

Adopted by the **City Council** of the **City of Coburg**, Oregon, by a vote of ___ for and ___ against, this 20th day of March, 2020.

Ray Smith, Mayor

ATTEST:

Sammy L. Egbert, City Recorder

ANNEX E – INCIDENT COMMAND ROLES

INCIDENT COMMAND ROLES					
Name	Title	COOP Team Role	Contact Information		
			Office Phone	Cell Phone	E-mail
		Incident Commander			
		Public Information Officer			
		Plans			
		Operations			
		Finance			
		Logistics			
		Safety			

MEMORANDUM

To:

From:

Date:

Subject: Delegation of Authority

The authority to take actions listed below is hereby delegated to you in your respective positions in the City Administration to the incumbents of the positions designated herein. This delegation is effective as of _____

All authority hereby delegated shall be exercised in accordance with applicable laws, rules, administrative directives, and budget allocations. This authority cannot be re-delegated.

Tasks to be covered in this delegation and to whom those delegations will be made:

(Example)

- **Purchase Requisitions/Spending Authority – Name and Title**
- **Agility Recovery Solutions Liaison – Name and Title)**

Authorized Signature:

City Administration



COBURG CITY COUNCIL ACTION/ISSUE ITEM

TOPIC: Crack Sealing Project Contract with Paverite USA

Meeting Date: September 13, 2022

Staff Contact: Brian Harmon Public Works Director

Contact: 541-682-7857 brian.harmon@ci.coburg.or.us

REQUESTED COUNCIL ACTION

RECOMMENDED MOTION: *"I move to approve the Crack Seal Project contract between the City of Coburg and Paverite USA."*

POLICIES OR CITY COUNCIL GOAL(S) ADDRESSED

BACKGROUND

ANALYSIS

As part of the pavement preservation plan, the staff identified the West side of Coburg as a starting point for preservation work. The project was scaled down to crack sealing and no seal coating due to lack of bids and getting too far into the season for this type of work. The project should take around three days to complete. The crack-sealing project will include cleaning the streets, cleaning cracks of inorganic material, and then hot rubber crack sealant will be injected into all the cracks. Paverite USA is the company that gave us the best proposal price (\$.75/lineal foot). Only two companies returned a proposal to the RFQ that was sent out earlier this summer. Pave Northwest was the other company that provided a price (\$1.50/lineal foot). Paverite USA was awarded the contract.

This Crack Sealing Project will help preserve the integrity of the older asphalt street and prevent major cracking in the future.

The project does have the potential for mild traffic impact. We will work with the Contractor and the residents that will be impacted by the activity.

BUDGET

The engineers estimate cost of this project was \$50,000.00 dollars. Paverite USA's proposal is for \$34,700.00.

RECOMMENDATIONS AND ALTERNATIVES

The alternatives for City Council include:

1. Take no action. If the Council chooses this step, the contract will not be awarded.
2. Approve the contract as drafted. The contract would become effective immediately and end with completion on October 30, 2022.
3. Adopt an amended contract. Council may make suggestions for contract changes. However, Council should consider that this contract language is the approved and required language of the City of Coburg's Capital Projects.

PUBLIC INVOLVEMENT

N/A

RECOMMENDATIONS:

Staff recommends that the Council approve the contract with Paverite USA

NEXT STEPS

- Project implementation

ATTACHMENTS

A. draft – construction contract

Reviewed by:

Anne Heath, City Administrator
Anne Davies, City Attorney



**INDEPENDENT CONTRACT SERVICES AGREEMENT
CITY OF COBURG**

Date:

Parties:

City of Coburg ("CITY")
PO Box 8316
91136 N Willamette St.
Coburg, Oregon 97408

and Paverite USA
P.O. Box 70401
Springfield, Oregon 97475

Additional Independent Contractor Information:

a. Type of Entity: Sole Proprietorship Partners ☐ Limited Liability Comp Corporation ☐

b. Address: P.O. Box 70401, Springfield, Oregon 97475

c. Telephone 541-241-7283

d. Fax No. _____

e. Email: Paveriteusa@gmail.com

f. SSN or Federal ID: _____

IN CONSIDERATION OF THE MUTUAL CONVENANTS CONTAINED HEREIN, THE PARTIES AGREE TO THE FOLLOWING TERMS, PROVISIONS AND CONDITIONS:

RECITALS

1. The Contractor was selected via an informal procurement process to provide cleaning of asphalt areas with vacuum sweeper on agreed upon streets. All cracks will be cleaned of dirt, weeds and debris. Hot rubber crack sealant will be injected into all cracks 0.25" or wider unless otherwise specified.
2. Contractor has the training, ability, knowledge and experience to provide the services desired by the City.

TERMS OF AGREEMENT

1. **Effective Date.** This Agreement is effective when signed by both parties. This agreement will expire on December 31, 2022, unless earlier terminated in accordance with the provisions of this Agreement or by mutual consent of the parties. Termination or expiration shall not extinguish or prejudice the City's right to enforce this Agreement with respect to any default or defect in performance that has not been cured.
2. **Services.** Contractor shall complete services previously agreed to and as listed in **Exhibit A, Proposal.**
3. **Consideration.** City shall pay the contractor \$0.75 per linear foot not to exceed \$34,700.
4. **Standard of Care.** Contractor will provide services with the degree of skill and diligence normally employed by professional performing the same or similar services at the time the services are performed. Contractor shall, at all times during the term of this Agreement be duly licensed to perform the Work, and if there is no licensing requirement for the profession or Work. Be duly qualified expert.
5. **Independent Contractor Status.** By its execution of this Agreement, Independent Contractor certifies its status as an "Independent Contractor" as that term is used under the laws of the State of Oregon, and that all performance of any labor or services required to be performed by Independent Contractor under the terms of this Agreement shall be performed in accordance with the standards set forth in ORS 670.600(1997), and incorporated herein by this reference.
6. **Conformance with Oregon Public Contracts Law** Independent Contractor shall comply with all applicable provisions of Oregon law for public contracts. This Agreement incorporates the provisions required to be in an agreement of this type by ORS 279B.200 through 279B.235 (**EXHIBIT B**).

7. **Tax Duties and Liabilities.** Independent Contractor shall be responsible for all federal, state and local taxes, if any, applicable to any payments received pursuant to this Agreement, including, but not limited to income tax, payroll tax, social security and self-employment tax. CITY shall not withhold, pay or in any other manner be responsible for payment of any taxes on behalf of Independent Contractor.
8. **Reimbursement of Expenses.** Independent Contractor shall not be entitled to reimbursement by CITY for any expenses incurred by Independent Contractor unless otherwise agreed in writing.
9. **Materials and Supplies.** Independent Contractor shall supply all materials and supplies needed to perform the services required unless otherwise agreed in writing.
10. **No Authority to Bind CITY.** Independent Contractor shall have no authority to enter into contracts on behalf of CITY, its officers, agents and employees. This Agreement shall not create a partnership or joint venture of any sort between the parties.
11. **Federal Employment Status.** In the event payment made pursuant to this Agreement is to be charged against federal funds, Independent Contractor hereby certifies that it is not currently employed by the Federal Government and the amount charged does not exceed Independent Contractor's normal charge for the type of services provided.
12. **Hold Harmless.** Independent Contractor shall defend and hold harmless CITY, its agents, servants and employees from and against all claims, demands and judgment (including attorney fees), made or recovered against them including, but not limited to damages to real or tangible personal property or for bodily injury or death to any person, arising out of, or in any manner connected with this Agreement, to the extent that any such damage, injury or death is caused by, or sustained in connection with the performance of, Independent Contractor, its employees, servants or agents. CITY shall promptly notify Independent Contractor in a reasonable manner to facilitate the defense of any such claim.
13. **Termination by City,** in whole or in part, whenever for any reason CITY shall determine that such termination is in the best interest of CITY. Thirty days' notice of termination shall be effected by delivery to the Independent Contractor of a Notice of Termination specifying the extent to which performance of the work under the Agreement is terminated and the date on which such termination is effective. Upon delivery to the Independent Contractor of a Notice of Termination under this paragraph, the Independent Contractor and CITY shall, by agreement, make an appropriate written modification to this Agreement governing completion of portions of the Independent Contractor's work and payment therefore by CITY. **A completed Federal Form W-9 shall accompany this signed document when returned by the Independent Contractor.**
14. **Independent Contractor Termination:** The Independent Contractor shall give the CITY a ninety-day notice of termination, which will be effected by deliverance of a

Notice of Termination to the City. Such notice shall include the date on which the termination is effective. The Independent Contractor and CITY shall, by agreement, make an appropriate written modification to this Agreement governing completion of portions of the Independent Contractor's work and payment therefore by the City to the Independent Contractor.

- 15. Rights in Data.** All original written material, including programs, card decks, tapes, listings, and other documentation originated and prepared for CITY pursuant to this Agreement, shall become exclusively the property of CITY. The ideas, concepts, knowhow, or techniques developed during the course of this Agreement by Independent Contractor personnel can be used by either party in anyway it may deem appropriate. Material already in Independent Contractor's possession, independently developed by Independent Contractor outside the scope of this Agreement, or rightfully obtained by Independent Contractor from third parties, shall belong to Independent Contractor. This Agreement shall not preclude Independent Contractor from developing materials which are competitive, irrespective of their similarity to materials which might be delivered to CITY pursuant to this Agreement. Independent Contractor shall not, however, use any written materials developed under this Agreement in developing materials for others, except as provided in this section.
- 16. Confidentiality.** During the course of performance hereunder, Independent Contractor or its agent, employees, or contractors, may receive confidential information. Independent Contractor agrees to use its best efforts to maintain the confidentiality of such information and to inform each agent and employee performing services of the confidentiality obligation that pertains to such information.
- 17. Assignment/Subcontract.** Independent Contractor shall not assign, sell, transfer, subcontractor sublet rights, or delegate responsibilities under this Agreement, in whole or in part, without the prior written approval of CITY. No such written approval shall relieve Independent Contractor of any obligations of this Agreement, and any transferee or subcontractor shall be considered the agent of Independent Contractor. Independent Contractor shall remain liable as between the original parties to this Agreement as if no such assignment had occurred.
- 18. Successors in Interest.** The provisions of this Agreement shall be binding upon and shall inure to the benefit of the parties to this Agreement and their respective successors and assigns.
- 19. Compliance with all Government Regulations.** Independent Contractor shall comply with all federal, state and local laws, codes, regulations and ordinances applicable to the work performed under this Agreement. Failure to comply with such requirements shall constitute a breach of contract and shall be grounds for termination of this Agreement. Damages or costs resulting from noncompliance shall be the sole responsibility of Independent Contractor.

- 20. Attorney Fees.** In the event a lawsuit of any kind is instituted on behalf of CITY to enforce any provision of this Agreement, Independent Contractor shall pay such additional sums as the Court may adjudge reasonable for attorney fees plus all costs and disbursements at trial and on any appeal.
- 21. Force Majeure.** Neither party to this Agreement shall be held responsible for delay or default caused by fire, riot, acts of God and/or war which is beyond that party's reasonable control. CITY may terminate this Agreement upon written notice after determining such delay or default will unreasonably prevent successful performance of the Agreement.
- 22. Assistance regarding Patent and Copyright Infringement.** In the event of any claim or suit against CITY on account of any alleged patent or copyright infringement arising out of the performance of this Agreement or out of the use of any material furnished or work or services performed hereunder, Independent Contractor shall defend CITY against any such suit or claim and hold CITY harmless from any and all expenses, court costs, and attorney's fees in connection with such claim or suit.
- 23. Severability.** If any provision of this Agreement is declared by a court to be illegal or in conflict with any law, the validity of the remaining terms and provisions shall not be affected; and the rights and obligations of the parties shall be construed and enforced as if the Agreement did not contain the particular provision held to be invalid.
- 24. Access to Records.** CITY and its duly authorized representatives shall have access to books, documents, papers and records of Independent Contractor which are directly pertinent to this Agreement for the purpose of making audit, examination, excerpts and transcripts.
- 25. Waiver.** Failure of CITY to enforce any provision of this Agreement shall not constitute a waiver or relinquishment by CITY of the right to such performance in the future nor of the right to enforce any other provision of this Agreement.
- 26. Amendments.** The terms of this Agreement shall not be waived, altered, modified, supplemented or amended in any manner whatsoever, without prior written approval of CITY. No modification of this Agreement shall bind either party unless reduced to writing and subscribed by both parties, or ordered by a Court.
- 27. Nondiscrimination.** Independent Contractor shall comply with all applicable requirements of federal and state civil rights and rehabilitation statutes, rules and regulations.
- 28. Dual Payment.** Independent Contractor shall not be compensated for work performed under this contract from any CITY agency other than the agency which is a party to this contract.

29. Remedies. This Agreement shall be governed by and construed in accordance with the laws of the State of Oregon, and any litigation arising out of this Agreement shall be conducted in the courts of the State of Oregon, County of Washington.

30. Entire Agreement. This Agreement signed by both parties is the parties' final and entire Agreement and supersedes all prior and contemporaneous oral or written communications between the parties, their agent and representatives. There are no representations, promises, terms, conditions or obligations other than those contained herein.

IN WITNESS WHEREOF the parties have executed this Agreement to be effective the date first set forth above.

CITY OF COBURG

Signature _____

Anne L. Heath

Title: City Administrator

Date: _____

Printed Name

PAVERITE USA

Name of Entity _____

Signature _____

Title: _____

Date: _____

Printed Name

EXHIBIT A



P.O. Box 70401 | Springfield, OR 97475
(541)-241-7283 OFFICE

PROPOSAL

CRACKFILL

crackfill

mobilization fee : \$3127
price per linear foot: \$0.75
streets included:

all streets

completion time 3 days

We will clean the affected asphalt areas with vacuum sweeper trucks to minimize dust. All cracks will be cleaned of dirt, weeds, and debris. Hot rubber crack sealant will be injected in to all cracks 0.25" or wider unless otherwise specified.

Price: \$34,700.00

TOTAL PRICE OF THIS PROPOSAL AS PRESENTED: \$34,700.00

EXHIBIT B

RELEVANT PROVISIONS OF ORS CHAPTER 279B

279B.220 Conditions concerning payment, contributions, liens, withholding. Every public contract shall contain a condition that the contractor shall:

1. Make payment promptly, as due, to all persons supplying to the contractor for labor or material for the performance of the work provided for in the contract.
2. Pay all contributions or amounts due the Industrial Accident Fund from the contractor or subcontractor incurred in the performance of the contract.
3. Not permit any lien or claim to be filed or prosecuted against the state or a county, school district, municipality, municipal corporation or subdivision thereof, on account of any labor or material furnished.
4. Pay to the Department of Revenue all sums withheld from employees under ORS 316.167.

279B.230 Condition concerning payment for medical care and providing workers' compensation.

1. Every public contract shall contain a condition that the contractor shall promptly, as due, make payment to any person, copartnership, association or corporation furnishing medical, surgical and hospital care services or other needed care and attention, incident to sickness or injury, to the employees of the contractor, of all sums that the contractor agrees to pay for the services and all moneys and sums that the contractor collected or deducted from the wages of employees under any law, contract or agreement for the purpose of providing or paying for the services.
2. Every public contract shall contain a clause or condition that all subject employers working under the contract are either employers that will comply with ORS 656.017 or employers that are exempt under ORS 656.126. [2003 c.794 §76c]

279B.235 Condition concerning hours of labor.

1. An employer must give notice in writing to employees who work on a public contract, either at the time of hire or before commencement of work on the contract, or by posting a notice in a location frequented by employees, of the number of hours per day and days per week that the employees may be required to work.
2. In the case of contracts for personal services as described in ORS 279A.055, the contract shall contain a provision that the employee shall be paid at least time and a half for all overtime worked in excess of 40 hours in any one week, except for individuals under personal services contracts who are excluded under ORS 653.010 to 653.261 or under 29 U.S.C. 201 to 209 from receiving overtime.
 - a. Except as provided in subsection (4) of this section, contracts for services must obtain a provision that requires that persons employed under the contracts shall receive at least time and a half pay for work performed on the legal

holidays specified in a collective bargaining agreement or in ORS 279B.020 (1)(b)(B) to (G) and for all time worked in excess of 10 hours in any one day or in excess of 40 hours in any one week, whichever is greater.

- b. An employer shall give notice in writing to employees who work on a contract for services, either at the time of hire or before commencement of work on the contract, or by posting a notice in a location frequented by employees, of the number of hours per day and days per week that the employees may be required to work.



COBURG CITY COUNCIL ACTION/ISSUE ITEM

Topic: Finance Audit Committee Appointment

Meeting Date: September 13, 2022

Staff Contact: Sammy Egbert, City Recorder

Contact: 541-682-7852 sammy.egbert@ci.coburg.or.us

REQUESTED ACTION

Consider appointing Elise Landry to the Finance Audit Committee

Recommended Motion: I move to recommend that Mayor Smith appoint Elise Landry to the Finance Audit Committee to fill current 2-year term expiring 6/30/2023.

POLICIES OR CITY COUNCIL GOAL(S)

- Citizen Committees and Commissions
 - Bylaws adopted by 2019-07
 - 2017 Committee Manual
-

HISTORY OR BACKGROUND

Finance Audit Committee has had a vacancy since July 2021. Recruitments have been posted on the website, Facebook, and in Our Town. Elise Landry applied and was appointed to the Budget Committee June 2022. At the end of the budget season, she submitted her application for the Finance Audit Committee.

Finance Audit Committee Bylaw:

Section 1. The Audit and Finance Committee shall consist of five (5) persons, one of whom will be an incumbent City Councilor. Five members shall be City residents. Members shall be nominated by the Mayor, and confirmed by the City Council. Interested parties may submit an application for the Committee. The Mayor shall consider such applications.

Section 8. The Finance Committee shall review applications for membership to the committee and make recommendations concerning the filling of vacancies on the committee to the Mayor. Any vacancy shall be appointed by the City Council for the unexpired term of the predecessor.

At the July 27, 2022 Finance Audit Committee meeting, committee members agreed unanimously to recommend to the Mayor that Elise Landry be appointed to the Finance Audit Committee.

RECOMMENDATION AND ALTERNATIVES

Elise is a Coburg resident with a strong financial background. Staff recommendation is to appoint her to the Finance Audit Committee.

BUDGET / FINANCIAL IMPACT

None

PUBLIC INVOLVEMENT

Recruitment has been active since July 2021.

NEXT STEPS

An appointment letter will go out following City Council action.

ATTACHMENTS

A. Elise Landry application

REVIEWED THROUGH

Anne Heath, City Administrator



CITY OF COBURG

91136 N Willamette | P.O. Box 8316
Coburg, Oregon 97408

APPLICATION FOR BOARDS, COMMISSIONS AND COMMITTEES

Please indicate the position you are applying for:

- () Planning Commission (x) Budget Committee () Historic Preservation (Heritage Committee)
() Park|Tree Committee (x) Finance|Audit Committee () Other please indicate _____

Name: Elise Landry Phone: _____

Email: _____

Physical Address: 91099 Austin St., Coburg Mailing Address: PO Box 8117, Coburg, 97408

Occupation: Research Administrator/Financial Analyst

How long have you lived in Coburg? 4 months How long have you lived in Oregon? 29 years

Are you a registered Voter? X Yes _____ No

List boards, councils, or commissions, if any, that you have served on:

List and briefly describe community or service oriented organizations of which you are or have been a member:

Congregational Preschool Board, Eugene - Treasurer
O'Hara Catholic School Advisory Council
Marist High School Auction - Volunteer Chair

Describe any goals, ideas or objectives you have for the City of Coburg:

As a new resident, I look forward to learning more about Coburg and using my experience, training, and knowledge to assist the city with sound fiscal management in order to maintain and improve the livability of the city for all residents.

List any skills, training, or experience that you have that might be useful to this position:

See attached resume for complete description
Budgeting, financial analysis, monitoring and reporting, fund accounting, reconciliation
MBA, Concentration in Finance; BS, Double Major: Finance & Marketing

Why would you like to be appointed to this position?

I would like to be appointed to either the Budget Committee or Finance/Audit Committee to put my skills to their best use in support of my home town and to connect with fellow Coburg residents.

Signature: _____ Date: 2/27/2022

ELISE LANDRY

Professional Summary

Financial professional with well-rounded background in fund accounting, budgeting, financial analysis, and research administration. Experience with University of Oregon policy, processes, systems, and campus units. Exceptional written and verbal communication skills.

Skills

- Budgeting and forecasting
- Financial analysis and reporting
- Banner FIS & HRIS, Cognos, EPCS
- Customer-oriented focus
- Pre- and post-award grant administration
- Effective communicator

Work History

Sponsored Projects Administrator, University of Oregon Sponsored Projects Services, Post-Award, 2020 to Present

- Monitor multi-million dollar portfolio of research grants and contracts from receipt of award through closing including reviews, reporting, reconciliation, and invoicing
- Assess and prioritize wide variety of incoming requests, issues, and tasks, decide on appropriate action, and carry out resolutions/tasks to completion
- Assist PIs and DGAs in managing budget and expenses on grant funds
- Provide guidance to faculty and DGAs in administering grants to ensure compliance with contract requirements and successful completion of grant projects
- Create and submit accurate and timely financial reports to sponsors using Banner and Cognos financial data
- Review and approve cost transfers and purchases on grant funds
- Liaise with broad range of federal, state, and private sponsors
- Collaborate with other SPS groups and campus units to advance grants to successful completion

Fiscal Coordinator, University of Oregon Mathematics Department, 2018 to 2020

- **Develop \$10M+ Budget for Academic Unit:** complete beginning budget and carry forward processes, forecast salary and service & supplies expenses, evaluate available funding, determine and execute necessary budget and foundation transfers, monitor salary, OPE, and S&S spending making any needed corrections or additional budget transfers.
- **Payroll and Contracts:** run and review monthly payroll reports in Banner for all faculty, staff, GEs, and student workers (180 employees), research and resolve errors in payroll expenses, create and submit payroll requests for needed changes in labor distribution, additional appointments, and stipends; enter hours for classified staff and exempt staff leave in Banner; manage contract renewal process for pre-tenured TTF and NTTF
- **Department Grant Administrator:** pre- and post-award for portfolio of 30 active research grants: assist faculty with proposal preparation and submission, creating budgets and justifications, and ensuring all granting agency requirements are met; monitor expenses and effort from award to close, advise faculty on grant spending to comply with UO, federal, and private agency regulations; report on transactions and balances and interpret reporting for faculty; create and maintain grant expense and balance tracking spreadsheets; create contracts charged to grants to comply with Uniform Guidance and other applicable regulations and policies
- **Additional Responsibilities:** Lead change of Math Circle program application and payment processes from paper to electronic, inventory review and maintenance, computer purchasing, maintain office and building space use in UO Spaces, manage Courtesy Appointments

Account & Travel Coordinator/Grant Technician, University of Oregon Mathematics Dept, 2015 to 2018

- Monitor spending in, and monthly reconciliation of 132 general, gift, continuing education, royalty, and grant fund index/activity codes and 22 foundation funds; identify and research discrepancies, enter correcting journal vouchers
- Issue monthly faculty funding reports; interpret financial reports for faculty
- Post-award DGA: monitor spending on grants from award to close using Cognos reports and Excel shadows; process allowable, allocable, consistent and reasonable expenses
- Gain expertise in UO, foundation, and granting agency policies and apply to charging decisions
- Pay all invoices and reimbursements ensuring all expenses are charged to appropriate funding sources
- Maintain accurate and current shadow spreadsheets to provide department management and faculty with valid information for decision-making
- Create purchasing contracts and purchase orders in compliance with UO policy

- Process 200-300 travel reimbursements per year for all faculty, GEs, and guests accurately and efficiently

Senior Financial Analyst, Hewlett Packard, San Jose, CA, 1990 to 1993

- Provide worldwide business support for Optical Communications Division, \$250M+ business unit; interpret fiscal period financial performance of product lines, detecting and analyzing variances from targets and discrepancies in internal accounting and manufacturing data
- Prepare monthly Profit and Loss (P&L) narratives and hold monthly P&L review meetings with departmental and divisional management
- Lead quarterly financial forecasting
- Develop rock-bottom pricing model to assist marketing department in new product pricing
- Provide business support for division Research and Development (R&D) department: prepare and present financial metrics, using models such as Internal Rate of Return, Net Present Value, and Break Even Time for major R&D project phase reviews; target yearly R&D expenses; publish quarterly report of R&D projects in process; ensure reporting is accurate and metrics are calculated and presented in a manner which enhances decision making
- Assume cost accounting department manager's duties during extended leave; act as primary interface with division controller, assisting controller with quarterly forecasting; writing divisional P&L narratives for division and group management
- Supervise cost accounting staff member, train new cost accountant

Department Manager & Assistant Manager, Nordstrom, San Jose, CA, 1986-1987

- Supervise and assist department staff members in selling and merchandising inventory
- Hire and review staff members
- Schedule staff shifts
- Manage inventory in conjunction with the buyer

Education

MBA, Concentration in Finance, graduated with honors, top 10% of class

Santa Clara University - Santa Clara, California

Bachelor of Science in Commerce, Finance and Marketing double major

Santa Clara University - Santa Clara, California

Software/Systems Expertise

Excel, Word, Outlook, Adobe, Cognos, Banner, Concur, EPCS, Fastlane, Research.gov, proposalCentral, eRA Commons, GrantSolutions

Professional Certifications & Committee Memberships

- **Certified Research Administrator:** November 2020, 5-year renewable certification
- **UO Financial Stewardship Institute:** 2019-2020
- **UO DGA Advisory Committee:** 2019-2020, Selected to sit on committee of 12-14 DGAs from across campus to advise SPS on issues affecting department research support
- **UO Search Committees:** Review applications, interview candidates, and provide hiring decision input for Knight Campus Associate Director of Research, SPS Sponsored Projects Administrator, Mathematics Department Account Tech, and Psychology Department Account Tech



COBURG CITY COUNCIL ACTION/ISSUE ITEM

TOPIC: Pickleball Court at Norma Pfeiffer Park

Meeting Date: September 13th 2022

Staff Contact: Brian Harmon Public Works Director

Contact: 541-682-7857 brian.harmon@ci.coburg.or.us

REQUESTED COUNCIL ACTION

INFORMATION ONLY

BACKGROUND

In October of 2021, a member of the Community came to the Parks and Tree Committee meeting and talked about Pickleball and the idea of bringing the game to Coburg. Parks and Tree Committee loved this idea and discussed options. At the time, the discussion centered around utilizing one side of the Basketball Court at Norma Pfeiffer Park. After some research, we discovered that we would need to use the entire court for this activity. After looking at the options for resurfacing the Basketball Court compared to a tile court we went with the cheaper option of a tile court.

PROCESS

We had the Pickleball Court update in every Parks and Tree Agenda throughout the winter and spring of 2022, and was in the Public Works Reports provided to City Council as the project progressed. It was also mentioned in the 2021 Annual Report to City Council given by the Parks and Tree Committee. In the spring of 2022, Public Works met with community members including the Emerald Valley Pickleball Club, and determined the size and look of the court. In June of 2022, after sharing information with community members interested in Pickleball, as well as the Park & Tree Committee on the Versa Court tile product, and gaining approval, we ordered the tile court.

BUDGET

There was a budget of \$20,000, and we spent roughly \$17,500 on the court and net system.

ADDITIONAL DISCUSSIONS AND PROCESS

We wanted to make sure that we could move the net system in order to utilize the space for events. In August 2022, at the Parks and Tree Committee Meeting, the Public Works Director informed the Committee that it might be difficult to relocate or move the court for events, and that alternative areas for events that utilized the court area such as the Car Show and the Antique Faire, may need to be determined. At that point, it did not seem to be a problem for to do so.

More research was completed to determine if the new tile court could be driven on. It was discovered that you could drive on this court. It was also discussed that since there doesn't seem to be any full court basketball games being played on the court, that we would leave the nets up, and the basketball nets could still be utilized. We should have the new court installed by late September or early October.

ADDITIONAL CONSIDERATIONS

The Parks and Tree Committee heard testimony on the benefits of having a pickleball court in Coburg from two citizens. These included a year-round exercise activity that is for all ages. Additionally, it is the fastest growing sport in the Country and many surrounding Cities were installing or retrofitting courts. It has proven to bring people of many backgrounds and demographics together.

The Public Works Director is very apprehensive of having anyone drive on these tiles. However, it does appear that it can be done. Some of the concerns discussed at the Committee were:

- Basketball games would be impacted by the new Pickleball Court
- The Courts may have an impact on events going on in the Park.

The Committee also discussed the impacts to the events, and it was determined that it would have a little impact, and that we may be able to move the court off during those events. After the court was delivered, it was concluded that it may be time consuming to install or reinstall, but it could be done if needed.

PUBLIC INVOLVEMENT

This has been part of the Park & Tree process for over a year, and community members came to their meetings to discuss this project.

NEXT STEPS

- Install the courts and nets

Reviewed by:

Anne Heath, City Administrator

COBURG CITY COUNCIL MONTHLY REPORTS



TOPIC: City Administration Report

Meeting Date: September 13, 2022
Staff Contact: Anne Heath, City Administrator
Contact: 541-682-7871, anne.heath@ci.coburg.or.us

The following is an overview of important activities during the month of August, general administration, and upcoming work to be done. The City Administrator and Department Directors compile the information in this report.

GENERAL ADMINISTRATION

Water Project

- Well under design
- Water Rights have been successfully transferred to new well property
- Thomas Street Intertie under construction
- Coleman Street Intertie under construction soon
- Reservoir Feasibility Study- In process – will be completed in September and presented at a **City Council work session on September 27th**.
- Public Works Shop is under design

Street Projects

- **McKenzie Street Rebuild** – Will begin the week of September 12th
- **Roberts Road** – Completed
- **Roberts Court** – To begin in September
- **Collector Streets** – Under Design/Summer of 2023 Construction
- **Funding** – Loan documents have been executed and the City can now seek reimbursement for Roberts Road, Roberts Court, and Mckenzie Street projects, as we need to.

Park Projects

- **Coburg Loop** – Industrial Way – This project has been delayed due to shortage of funding. More funding has been obtained but will not be available until 2024. Therefore, this project will be pushed out until then.
- **The Board will confirm Pavilion Park – The awards for the OPRD grant** in September and then a contract will be issued for the project. Coburg can then begin the final stages of park design, which will include a chance for public input. It is anticipated that the park project will take place in the summer or fall of 2023.

Macy Street Dedication & Construction

Weichert Custom homes has dedicated a 45 foot right-of-way at the end of Macy Street in order for the road to continue through. It is anticipated that this work would take place in the summer of 2023. The City has tasked Branch Engineering to produce two concept designs that take into consideration the concerns raised by citizens with a focus on public safety. These concept designs will be available in January 2023. Citizens will be given a chance to comment on the designs and then a final design will be completed. As Macy Street was already scheduled for a water infrastructure work in the summer of 2023, we are trying to align the projects to limit the disruption to the neighborhood. Streets that will also have concept designs completed are North Harrison and North Willamette. It is anticipated that public comment will be welcomed in the month of January with the completion of design taking place in February, and the project going out to bid in March.

CIS Conference

The City Administrator, Police Chief, and Sargent Mike Lee all attended the CIS Conference in August. The conference offered many great sessions including several sessions on Public safety, Mental Health, Cyber Security, Social Media, and use of Pre-loss legal at CIS.

Mental Health Training

City staff will be participating in a two-part mental health first aid training in September. This training is for first responders, and individuals who work with the public.

Save the Date - Staff are in the process of planning a **Mayor's Ball on January 21, 2023**. This evening will be planned to honor Mayor Smith's service to the City, and welcome a new Mayor. The event will take place at the Country Inn on Coburg Road. Tickets will be sold, as well as a silent auction will take place to cover the costs. More information to come on this event.

Upcoming Meetings

Heritage Committee	9/14	
Planning Commission	9/21	
Work Session	9/27	* Water Project Feasibility Study

DEPARTMENTS AND OPERATIONS

City Recorder | Utility Billing | Office Administration - Prepared by Sammy Egbert

City Recorder

- August 10th to September 13th managed two Public Meetings. All Public meeting are noticed, electronic and paper retention completed, minutes drafted, signed and recorded.
- Completed six lien searches.
- Working with Coburg Creek Subdivision to complete 26 new sewer easements

- AV repair

Elections

- August 26, 2022 I certified to Lane County that the challenge process was complete and filed the final ballot titles for 2022 Coburg Charter and Temporary Ban on Psilocybin services centers and manufacturing products. Both measures are scheduled to be on the 2022 general election ballot.
- September 6, 2022 I submitted the Certified Statement of City Candidates for the 2022 general election ballot.
 - Office of City Councilor | 4 Year Term | Vote for three
 - John G. Lehmann
 - Alan Wells
 - Cathy Engebretson
 - Office of Mayor | 2 Year Term | Vote for 1
 - **NO CADIDATES FILED**

What happens when No Candidates file?

- The race will appear on the ballot as no candidate filed with a line for a write-in.
- Lane County will tally the write-in votes
- The person who received the largest number of write in votes are notified and have until December 21, 2022 to accept.
- If they do not accept by the deadline, the Mayors position becomes vacant on December 31, 2022.
- Council President would be Mayor Pro-tem until a Mayor is appointed by City Council to fill the 2-year term.

Utility Billing

- August Utility bills cover 7/13 to 8/10
 - Billed Water \$97,300 | Sewer \$69,950 | TUF \$12,300
 - Cash Receipts or Payments Received \$156,200
 - Past dues charged 62
 - 2 Active payment plans
 - 3 change in service
 - Created 5 new construction accounts

Administration front Office

- August Special Events, Park facility and IOOF rentals
 - 2022 Special event files for the Coburg Car Classic, Concerts in the Park & Farmers Market, Wedding Block Party, and Jamming in the Park are closed and filed for retention.
 - Park facility at Norma Pfeiffer was rented 9 times in August
 - The Veterans of Foreign Wars (VFW) and weekly use IOOF Hall monthly by senior meals. August there was two private rentals.
- Noxious Vegetation administration has sent out 9-enforcement letter to date. All but one of the properties have become compliant.

Finance

- **There will be no finance report this month.** The Finance report presented in October will cover July and August.

Planning – Prepared by Megan Winner

- SR 01-22 & CUP 01-22: Application for site review and conditional use permit for restaurant and brewery at 91032 S Willamette (old Primrose Lane Antique) deemed incomplete, additional information on wastewater pretreatment and other details requested but not yet received;
- SR 02-22: Application for building permits for industrial park at 90950 Roberts Rd currently under review;
- SUB 02-20: Construction continues. Building permit applications for two homes issued in August;
- PA 01-22: Council will hold second reading and consider adoption of zoning code amendments on September 13th;
- SN 02-22 & SR 03-22: Planning Commission will consider allowing illumination of the signs at Pape on North Coburg Industrial Way at the September 21st meeting;
- 11 Structural/Plumbing/Mechanical/Electrical Permits issued in August;
- Attended regional transportation meetings including Transportation Planning Committee, Safe Lane Coalition, Transportation Options Advisory Committee and Technical Advisory Sub-Committee (of MPC);
- Completed Oregon Economic Development Association(OEDA) Branding and Marketing Course;
- Heritage Committee and Planning Commission recessed in August and both will reconvene at regular September meetings.

Main Streets and Economic Development – Prepared by Tracey Pugh

- Completed Sept/Oct Our Town Newsletter
- Working on Wayfinding Signage for downtown Coburg
- Working on City of Coburg website - updating information, fixing broken links, getting redesign ideas

- Met with Park/Tree Committee re: mural in Norma Pfeiffer Park
- Created survey for public input regarding mural and art in Coburg
- Redesigning Chamber website for Coburg Main Street
- Coordinating vendors for Coburg Market on Thursdays (July 21-August 31)
- Coordinated/attended monthly meeting with Main Street Executive Committee
- Coordinated/attended monthly Coburg Main Street committee meeting
- Update Information Kiosk with current events/information
- Assisting Coburg Antique Fair Director
- Planning scarecrow contest/Coburg Scarecrow Festival for October
- Fixed and painted flower painter on IOOF building
- Participating in bi-weekly Oregon Main Street zoom meetings

Public Works – Prepared by Brian Harmon

Public Works

- **Streets and ROW.**
 - **Street**
 - Trees**
 - Arborist removed a broken tree on Maple St
 - Trimmed trees around stop signs throughout town.
 - **Projects**
 - Crack Sealing Project, Roberts Ct, and McKenzie St Project are all on the board for construction and through the bidding process and should be started near Council meeting in September.
 - Working with engineering on Macy St, Harrison, and N Willamette St water/street repair projects.
- Water Utility**
 - **New Service**
 - 2 new meters in the Coburg Creek Subdivision
 - **Projects**
 - Thomas St Project should be finished by the time Council meets in September.
- **Sewer Utility**
 - **Collections**
 - **New Service Install**
 - 1
 - **Inspections**
 - 7
 - **Callouts**
 - 7
 - **Tanks Pumped**
 - 5

- **Parks Dept**
 - **Parks and Tree Committee**
 - Work Party worked on the area around Jacob Spores.
 - Working on getting the Pickle ball Court installed.
 - **Park Maintenance**
 - Trimmed trees at Norma Pfeiffer Park
 - Installed another waterless urinal at the Public Restrooms
 - Replaced damaged tree at Norma Pfeiffer Park
- **Misc.**
 - **Locates** 36
 - **Work Orders** 78

Municipal Court - Prepared by Mandy Balcom

- **August 2022 Activity Measures:**
 - **Citations (Crimes and Violations)**
 - New Citations for August 2, 2022 Court Date: 35
 - **August 2022 Receipts Including Collections,**
 - **Total Fines:** \$15,874.46 (total monies taken in for the month, nothing deducted),
compared to \$12,986.38 in August of 2021
 - **Net Fines:** \$11,451.00 (City share only, NOT including collections),
compared to \$6,887.71 in August of 2021
 - **August 2022 Professional Credit Service Collections:**
 - **Total Collection Revenue:** \$ 4,423.46
compared to \$6,098.67 in August of 2021
 - **Turned over to collection:** \$ 2,076.00
compared to \$13,194.50 in August of 2021

Comparisons should only be considered when viewing the year-to-date amounts as court dates are not consistently held on the same dates each month, nor is there consistent cases presented to the court.

Other Information:

- **Upcoming Court Date: September 14, 2022, Regular Court Session
September 20, 2022, Jury Trial**

Police Department – Prepared by Chief Larry Larson

- Officer investigated fraudulent forged checks from a local business.
- Officer investigated and cited an individual for a vicious dog.
- Officer assisted the Sheriff's Office with a crash/domestic investigation.
- Officer arrested a male for violation of a No Contact Order.
- Officer purchased food for a distraught female and gave her a ride to her family.
- Officers responded a disorderly male at Serenity Lane and were able to resolve the situation.
- Officer conducted a welfare check on possibly neglected children forwarded the information to DHS.
- Officer found and returned property to a local business.
- Officer investigated a criminal mischief case where unknown suspects damaged a fence.
- Officer investigated and cited a suspect for shoplifting.
- Officer arrested a suspect for giving false information to a police officer.
- Officer investigated a fraudulent use of a credit card and obtained security footage of the suspect.
- Officer investigated several unlawful entry into vehicles.
- Officer cited a male suspect for a felony possession of methamphetamine warrant.
- Officer took a report of cut air and fuel lines to a truck at the Truck N' Travel.
- Officer arrested a male for a felony failing to report as a sex offender.
- Officer completed ODOT commercial truck inspections.
- Officer investigated a fraudulent use of company checks and obtained suspect information.
- Officer conducted compliance checks with city ordinance violations.
- Officer investigated improper use of emergency communication systems and wrote an arrest warrant.
- Officer investigated a forged \$20 bill.
- Officers investigated an unlawful entry into a vehicle and took fingerprints.
- Officers took a report of stolen items from C-2 Utilities.
- Officers completed a compliance checks on sex offender.
- Officers were dispatched to dispute and at the TA where the victim did not want to press charges.
- Officers arrested a female disorderly conduct at the Shell Gas Station.
- Officers worked bailiff duties at the Coburg Municipal Court.
- Officers worked bailiff duties at the Harrisburg Municipal Court.
- Officers responded to several alarm calls.
- Officers completed their LEDS certification.
- Officers transported a suicidal citizen to the hospital.
- Officers worked the ODOT grant for DUII enforcement.

- Officers attended the CIS conference.
- Officers tagged vehicles for unlawful parking.
- Officers investigated a menacing.

Upcoming Events:

- ODOT traffic grant enforcement pedestrian crosswalk safety
- Coburg Community Charter School starts September 7th
- Coburg Antique Fair September 11th

ATTACHED

At the 2021 City Council retreat the City Council, discussed ways to better connect with Planning Commission and City Committees. Council requested staff provide the minutes from all public meetings in the monthly City Council packets.

- A. 7/27/2022 Finance Audit Committee Minutes
- B. 8/16/2022 Park Tree Committee Minutes
- C. City Administrator weekly reports to Council



MINUTES

Coburg Finance/Audit Committee Meeting

July 27th at 5:30 P.M.

91136 N Willamette Street

In-person meeting

PRESENT: Chair Cathy Engebretson, Terry Dawson, Coleen Marshall

ABSENT: Liaison John Lehmann

STAFF PRESENT: Tim Gaines, Finance Director

GUEST: Elise Landry

RECORDED BY: Angela Kern, Lane Council of Governments (LCOG)

1. CALL TO ORDER

Chair Engebretson called the meeting to order at 5:33 pm.

2. ROLL CALL

A quorum was present.

3. MINUTES REVIEW: April 27, 2022

Ms. Marshall requested that on page 2, paragraph 7, in the statement: "She then opened the floor to county members for discussion," the phrase "county members" be amended to "committee members."

Ms. Landry noted that in paragraph 3, page 2, the word "Strategies" in the acronym GASB should instead be "Standards."

MOTION: Ms. Marshall moved, seconded by Mr. Dawson, to approve the Coburg Finance/Audit April 27th meeting minutes as amended. The motion passed unanimously – 3:0:0.

4. REVIEW FINANCE/AUDIT COMMITTEE MEMBER APPLICATION

Committee members welcomed and praised applicant Elise Landry.

MOTION: Mr. Dawson moved to make a recommendation to the City Council to approve Ms. Landry's application, seconded by Ms. Marshall. The motion passed unanimously – 3:0:0.

5. ELECTION OF OFFICERS (Additional Item)

MOTION: Mr. Dawson moved to reappoint Cathy Engebretson as Committee Chair, seconded by Ms. Marshall. The motion passed – 3:0:0.

MOTION: Ms. Marshall moved to reappoint Terry Dawson as Committee Vice Chair, seconded by Ms. Engebretson. The motion passed – 3:0:0.

6. FINANCE REPORT

Finance Director Tim Gaines presented. He mentioned that revenues were similar to the previous year. Taxes were at 97%. He noted that in June, \$375,000 had been transferred from the Urban Renewal Agency (URA) to the sewer fund to help pay for loans recorded on the expenditure side. Mr. Gaines related that Pacific Power franchise fees were lower than usual, citing Covid closures as a possible cause. An audit was being conducted.

Ms. Landry inquired as to why the expenses were also lagging. Mr. Gaines explained that it was due to System Development Charge (SDC) balances as well as the \$5.5 million Water Project. Ms. Landry asked if that would be deferred. Mr. Gaines responded that the current expiration date was the end of 2024.

Chair Engebretson asked if the City Council had voted to retain the current auditor. Mr. Gaines said yes and praised Umpqua Valley Financial. Mr. Dawson praised the integrity of Mr. Tuchscherer. Ms. Landry inquired as to an error referred to in the April 27th minutes. Chair Engebretson explained that an outdated version of the budget had accidentally been included in a report filed with the State.

Ms. Marshall asked about software. Mr. Gaines said Springbrook software was still in use but that other options were being considered.

Ms. Marshall noted that she appreciated the additions of pages 24 and 25. Mr. Gaines explained that the City Council had requested the additional information.

Chair Engebretson inquired about the Street Fund on pages 15 and 16. Mr. Gaines said that as Transportation Utility Fee (TUF) funds accumulated, projects would be completed.

Ms. Marshall asked if TUF money would be used to pay down loans. Mr. Gaines confirmed.

7. REVIEW OF BUDGET DOCUMENT FORMAT

Mr. Gaines presented proposed document format changes. Mr. Dawson pointed out that those who used the documents daily should be the ones to decide how they were formatted. Ms. Landry preferred the account information on the left and the amounts on the right. After discussion, Mr. Gaines decided to create a hybrid document to bring to the next meeting.

8. FISCAL POLICIES AND ACCOUNTING PROCEDURES MANUAL REVIEW

The Committee reviewed page 67. Mr. Dawson suggested that sections 5, 6, and 7 could be simplified. After discussion, a consensus was reached that the three sections should generally read that: (5) The Finance Office will sign and date all journal entries each month. (6) A qualified second party shall check, sign, and date all financial documents no less than quarterly. Financial documents are understood to include, but are not limited to: journal entries, cash receipts, accounts payable, payroll entries, and bank reconciliations. (7) Qualifications for a second party are the equivalent of a CPA or 10+ years of senior or managerial experience in accounting, including governmental accounting.

It was agreed by the Committee that Chair Engebretson should note the approval of Ms. Landry's application, the new budget document format, and the reappointing of the Committee Officers in her upcoming report to the City Council. It was further agreed that the Committee would read forward in the Fiscal Policies Manual from pages 17 - 21.

9. ADJOURNMENT

Chair Engebretson adjourned at 6:38 pm.

APPROVED by the Finance Audit Committee of the City of Coburg on this ____ day of _____, 2022.

Cathy Engebretson, Chair

ATTEST:

Sammy L. Egbert, City Recorder



MINUTES

Coburg Parks | Tree Committee

City Hall, 91136 N. Willamette

August 16th, 2022 – 6:00 p.m.

COMMITTEE MEMBERS PRESENT: Chair Mary Mosier (6:15), Vice Chair Tom Beatty, Lonna Meston, Claire Smith, Joe Morneau

COMMITTEE MEMBERS ABSENT: Coleen Marshall, Karen Coury

GUESTS: Tracey Pugh, Coburg Main Street

STAFF: Public Works Director Brian Harmon

1. Call to Order

Vice Chair Beatty opened the Parks | Tree Committee meeting at 6:00 p.m.

2. Roll Call

Public Works Director Brian Harmon called roll. A quorum was present.

3. AGENDA REVIEW | Approve Minutes from July 19, 2022

Ms. Smith requested that the second sentence of the second page be amended to read “mural project” rather than just “murals.”

MOTION: Mr. Morneau moved to approve the July 19th minutes as amended, seconded by Ms. Meston. The motion passed - 4:0:0.

4. City Updates/City Administrator Report

As the reports had not been included in the Committee packets, the agenda item was shelved.

5. Committee Business

- Pickle Ball Court Update

Mr. Harmon reported that the court had arrived. He expressed concerns about the anticipated difficulty of removing it to accommodate future events.

The Committee discussed various relocation possibilities in the event that the pickle ball court interfered with use of the basketball court or community events. The consensus was that the

Committee would monitor the use of the court and community feedback to see if changes were needed.

- Upcoming Work Party Dates & Locations

Vice Chair Beatty reported that he and Ms. Marshall had cleaned around the trees and flower bed at Jacob Spores Park and removed dead wood from around the maple trees down the bike path. He noted that they had been joined by a new volunteer, Lisa Vanwinkle.

Vice Chair Beatty said that Ms. Marshall had wondered if a work party update/call for volunteers should be added to the I Love Coburg Facebook page. Ms. Smith asked Ms. Pough if such an update could be added to the Main Street webpage, as well. Ms. Pough responded favorably.

The purchase of sandwich boards was discussed.

Chair Mosier joined the meeting.

Vice Chair Beatty reported that the plantings at Trail's End had been flagged and that the new hire at Public Works had been advised not to mow in the marked areas.

A work party was scheduled to meet on September 12th at 8:00 am at Booth Kelly Trailhead.

- Coburg Creek Subdivision Park Sub Committee

Vice Chair Beatty reported that the project remained on hold.

- Artwork for Norma Pfeiffer Park Restrooms

Coburg Main Street Coordinator Tracey Pough reported that she had met with the Main Street Executive Committee, who were in favor of moving forward with the tree mural. The Art Committee was designing a survey for public input on the proposed design.

As the approval process was unclear, after some discussion, a set of steps was roughly established for the Art Committee to present a proposed mural to the Parks | Tree Committee:

- Present a proposed mural location to the Committee for input on themes
- Work with artists to mock up designs
- Post/advertise the proposed designs in various forums for public input
- Review public input and choose a design
- Submit a donation form
- Bring the selected design before the Committee for recommendation to Council
- Present to City Council

- September Recess

It was reestablished that the Committee would recess in September.

- Tree Walk with Tom August 6th Recap

Vice Chair Beatty shared that the Tree Walk in Norma Pfeiffer Park on August 6th, presented by Whitey Lueck, was a success. He noted that Mr. Lueck was very knowledgeable about the history of Coburg and its trees.

Mention was made of the Douglas Fir located in a church parking lot. Ms. Meston suggested placing the history of the tree somewhere in its vicinity.

Vice Chair Beatty related that the Big Leaf Maples, planted 150 years ago, were nearing the end of their life expectancy and that thought should be given to how to address their inevitable removal. It was also pointed out that tree topping was a bad practice which caused rot.

Ms. Smith suggested inviting Mr. Lueck to do a Tree Walk for school children. Chair Mosier said that he seemed disinclined to work with kids but was willing to do a walk with Coburg residents.

Vice Chair Beatty was asked to write a paragraph or two about Coburg's historic trees and tree donation for the October Newsletter. Mr. Morneau noted that the deadline for submission was October 15th.

- Veterans' Memorial

Mr. Harmon said that the \$5,000 budget was not enough. He explained that there was a \$50,000 surplus that needed to be spent and that it could be applied to the Memorial. He recommended bumping the cap for the preliminary design to \$20,000 and using the remaining \$30,000 as matching funds for the grant.

Chair Mosier wondered if the design needed to be adjusted to include the Space Force. After discussion, it was decided to shelve the topic.

Mr. Harmon noted that McKenzie Street would be completed by the October meeting.

6. Adjournment

MOTION: Mr. Morneau moved to adjourn, seconded by Ms. Smith. The motion passed - 5:0:0.

Vice Chair Beatty adjourned the meeting at 6:54 p.m.

(Minutes recorded by Angela Kern)

APPROVED by the Park & Tree Committee on this ____ day of _____ 2022.

ATTEST:

Sammy L. Egbert, City Recorder

Mary Mosier, Chair

8/19/2022 City Admin Weekly Report

Happy Friday Mayor and Councilors,

I want to make you aware of new rulings that were adopted and filed with the Oregon Secretary of State on August 17th.

DLCD Files Climate-Friendly and Equitable Communities Rules

The Department of Land Conservation and Development (DLCD) filed the permanent Climate-Friendly and Equitable Communities rules with the Oregon Secretary of State on August 17, 2022.

The Land Conservation and Development Commission adopted the rules at its July 21, 2022 meeting. The rules are now in effect in all affected cities and counties.

The Climate-Friendly and Equitable Communities rules aim to reduce climate pollution, increase transportation and housing choices, and create more equitable outcomes. They are the result of more than two years of intensive engagement with local partners and community members across Oregon.

If a petition for judicial review of one or more of the rules arises, the rules remain in effect unless and until the Court of Appeals declares a rule invalid. The department believes all of the rules were adopted in accordance with applicable rulemaking procedures and expects communities to implement the rules according to the schedule established in the rules.

There is a strong opposition to these rules by many cities and counties and several larger cities have banded together to challenge the legality of the ruling and will file an appeal. In my response to the DLCD opinion survey I strongly stated that if mandated rules were going to be handed down, then funding for these mandates must to be made available to cities. The Mayor also provided strong comments regarding mandates put upon "Home Rule" cities. There is also strong opinion that not enough time was given for input and discussion prior to the final decision.

These changes in design code require professional contract assistance and will be costly. Coburg staff are still trying to figure out what all of these mandates mean, how we will achieve them, and which planning documents will need to be changed.

My point today is to make the Council aware that this is coming, and it will affect Coburg.

The following will affect Coburg and challenge us to meet the requirements in the below areas.

1. **Rules regarding parking** and required parking for new development will need to be updated in the City zoning code in fiscal year - **2023**.
2. **Electric Vehicle Conduit requirements** will need to be updated in the City Zoning code in fiscal year - **2023**
3. **Transportation modeling** used for land use decisions will need to be updated by fiscal year - **2024**
4. **Transportation performance measures** that achieve community livability goals - **2025**
5. **Update to Transportation Plan 2026**

See attached Climate-Friendly and Equitable Communities document for more information on the above areas.

Hope you have a great weekend.

Anne L. Heath
City Administrator
541-682-7871
Anne.heath@ci.coburg.or.us



Climate-Friendly and Equitable Communities

Why this Rulemaking

In 2007, Oregon legislators adopted a goal to reduce Oregon's climate pollution by 75% by 2050. That's what the science calls for, if we're going to avoid catastrophic impacts to our environment, communities, and economy.

Fifteen years later, we're far off track in our efforts to meet those goals – and we're already experiencing real-world impacts of climate disruption, with increasing wildfires, in size, severity, and timing, and record heat waves that have cost Oregonians their homes, and their lives.

We're particularly off-track in reducing pollution from transportation, responsible for about 38% of Oregon's climate pollution. On our current path, Oregon will only reduce transportation pollution by about 20% by 2050. That means we're polluting far more than we hoped, meaning more extreme weather events, more wildfires, more ocean acidification, and more record heat waves. In response, Governor Brown directed state agencies to promote cleaner vehicles, cleaner fuels, and less driving.

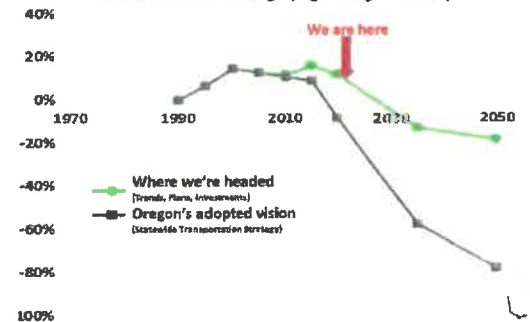
Meanwhile, the State of Oregon is grappling with a troubling history and current patterns of inequity and discrimination, including in our land use, zoning, and transportation investment (and disinvestment) decisions. Wealth and health have been concentrated in the privileged, at the expense of others. This rulemaking aims to take some steps in redressing past harms.

Rulemaking Overview and Desired Outcomes

The Land Conservation and Development Commission launched the Climate-Friendly and Equitable Communities rulemaking in response to Governor Brown's order. It directed the Department of Land Conservation and Development (DLCD), Oregon's land use planning agency, to draft changes in Oregon's planning system for communities in Oregon's eight most populated areas (see map at right).

The rules require those communities to change their local transportation and land use plans to do more to ensure Oregonians have more safe, comfortable ways to get around, and don't have to drive long distances just to meet their daily needs. The rules also aim to improve equity, and help community transportation, housing, and

Climate Pollution Change (Light Duty Vehicles)



Oregon is dramatically off-track. If current trends continue, Oregon will release more than 4 times more transportation pollution than our goal by 2050.



Thousands of Oregonians have lost their homes in recent wildfires. Missing our climate goals will mean more extreme and more frequent weather events such as heat bombs, droughts, and wildfires.



The rules apply in Oregon's eight metropolitan areas shown above.

planning serve all Oregonians, particularly those traditionally underserved and discriminated against.

What does that mean on the ground? It means having some areas where rules don't get in the way of more walkable neighborhoods. The draft rules ask cities to designate climate-friendly areas, and to allow people to build taller buildings providing more housing. The rules don't *require* taller buildings, but make sure those buildings are *allowed*. In climate-friendly areas, a minimum density standard would help ensure transit can serve the neighborhood.

Other provisions of the rulemaking call for new buildings to support the growing electric vehicle transformation, reduce one-size-fits-all parking mandates, and increase local planning requirements to address critical gaps in our walking, biking, and transit networks. The rules ask communities to identify transportation projects needed so our climate goals could be met.

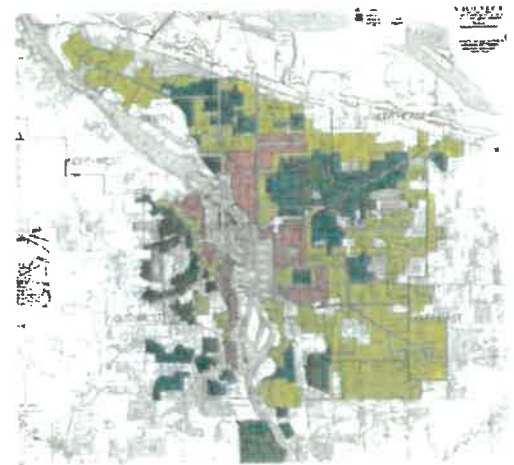
The rulemaking is mainly about letting climate-friendly development happen where people want to build it and the market calls for it. There's a lot of demand for housing where people can walk to where they want to go. While single-family homes will continue to be allowed and provide most housing, Oregonians have a diverse set of housing desires and deserve more affordable and climate-friendly choices. Those could better meet the changing shape of American households, as nearly a third of homes hold just one person. But again, people can choose what best meets their needs.

Equitable Mapping, Engagement and Decision-Making

One central outcome of this rulemaking is an increased emphasis on equity. The rulemaking has worked to integrate equity, starting with the rulemaking charge and title. Equity was key as DLCD attempted to have the composition of the advisory committee reflect the diversity of Oregon's communities, and equity was one of the first tasks tackled by the group.

The rulemaking advisory committee spent significant time at many of its meetings discussing equity, and developed an [Equitable Outcomes Statement](#) to guide the rulemaking drafting and implementation. The rulemaking conducted a racial equity analysis of the rules and an analysis on how the rules could be improved to serve people with disabilities. The committee subsequently reviewed a table listing how each item in the Equitable Outcomes Statement was or was not brought forth into the draft rules, and what next steps might be.

The rules define traditionally underserved populations to include Black and African American people, Indigenous people, People of Color, people with limited English proficiency, people with disabilities, low-income Oregonians, youth and seniors, and more. They require mapping of traditionally underserved populations, local consideration of a set of anti-displacement actions should decisions contribute toward displacement, centering the voices of underserved populations in decision-making, and regular reporting on efforts to engage traditionally underserved populations.



1938 Redlining map of Portland. Redlining allowed white people to build wealth through homeownership.

Climate-Friendly Areas

A climate-friendly area is an area where residents, workers, and visitors can meet most of their daily needs without having to drive. They are urban mixed-use areas that contain, or are planned to contain, a greater mix and supply of housing, jobs, businesses, and services. These areas are served, or planned to be served, by high quality pedestrian, bicycle, and transit infrastructure to provide frequent, comfortable, and convenient connections to key destinations within the city and region.

Why are climate-friendly areas important? A key component of Oregon's plan to meet our climate pollution reduction and equity goals is facilitating development of urban areas in which residents are less dependent upon the single occupant vehicle. Before the automobile became common in American life, cities grew more efficiently, with a variety of uses in city centers and other areas that allowed for working, living, and shopping within a walkable or transit accessible area. Over the last 100 years, the automobile and planning practices have served to separate activities, creating greater inequities within cities and widespread dependence upon climate-polluting vehicles to meet daily needs. Climate-friendly areas will help to reverse these negative trends, with some actions taking place in the short term, and others that will occur with development and redevelopment over time.



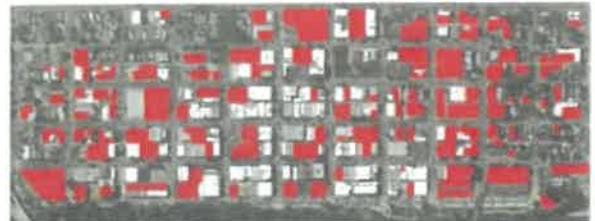
Oregon already has some climate-friendly areas, pleasant places to meet one's needs without needing to drive.

The rules require cities, and some urbanized county areas, with a population over 5,000 within the seven metropolitan areas outside of Portland Metro to adopt regulations allowing walkable mixed-use development in defined areas within urban growth boundaries. The rules for the Portland Metro area support implementation of the region's 2040 Growth Concept. Areas will be sized to accommodate a portion of the community's housing, jobs, and services. Local governments will determine where these areas will be located, but many of these areas will likely be established in existing downtowns that may currently allow for mixed uses and higher densities.

Associated requirements will ensure high quality pedestrian, bicycle, and transit infrastructure is available within these areas to provide convenient transportation options. The rules provide a process for local governments to first identify potential climate-friendly areas, then later to adopt development standards for the areas best-suited for this purpose. The rules provide some minimum requirements for climate-friendly areas, with a set of clear and objective standards that may be adopted, or a process for local governments to craft their own standards. Cities of more than 10,000 will monitor housing production within these areas over time and develop strategies to facilitate desired development.

Reforming Costly Parking Mandates

Excess parking has a significant negative impact on housing costs, business costs, the feasibility of housing development and business redevelopment, walkability, air and water pollution, climate pollution, and general community character. Parking mandates force people who don't own or use cars to pay indirectly for other people's parking. Carless households tend to be the poorest households. Parking demand varies significantly



Parking uses a huge amount of high-value land. Off-street parking in downtown Corvallis in red.

from development to development, and about one-sixth of Oregon renter households own zero vehicles. Planning practices of the past have imposed a one-size-fits-all requirement everywhere, creating incentives to own more cars and drive more.

The rules encourage the diversity of parking needs to be met by the diversity of development. The rules would reduce or remove costly parking mandates for desired types of development, such as smaller housing types, small businesses, childcare facilities, multi-family housing, and historic buildings. The rules would completely remove parking mandates within one-half mile of frequent transit and three-quarters of a mile of rail stops, where parking demand is lower per unit.

The rules give communities options to improve parking management. Those who adopt best practice parking policies would get more flexibility. The rules require cities with over 100,000 population that choose to continue to mandate off-street parking to eventually charge at least 50 cents per day for 10% of on-street parking spots.

Getting Ready for Oregon's Electric Vehicle Future

Making our vehicles cleaner is a key part in meeting Oregon's climate goals. Oregon has a vision where 90% of new vehicles will be electric by 2035. To meet that goal, we need to ensure people can charge their vehicles. The most convenient place to do so is at home, but many Oregonians live in older multi-family homes that would be very expensive to retrofit.

Thus, the rules require *new* housing and mixed-use development with at least five units would include electrical conduit (pipes) to 40% of spots, ready for adding wiring and charging stations to support electric vehicles as the market expands.



Building a complete network of EV charging stations at commercial and multi-family housing locations could cut up to 11.9% of climate pollution

Planning for a Future of Transportation Options

DLCD and other state agency partners including the Oregon Department of Transportation will provide a range of new and amplified services to help meet greenhouse gas reduction goals, including grants, technical assistance, tools, and publications, to help local governments adopt plans that meet or exceed the state's greenhouse gas reduction goals.

Local governments in Oregon have been required to make coordinated land use and transportation plans for decades. The updated rules would require local governments in metropolitan areas to:

- Plan for greater development in transit corridors and downtowns, where services are located and less driving is necessary;
- Prioritize system performance measures that achieve community livability goals;
- Prioritize investments for reaching destinations without dependency on single occupancy vehicles, including in walking, bicycling, and transit;
- Plan for needed infrastructure for electric vehicle charging; and
- Regularly monitor and report progress.

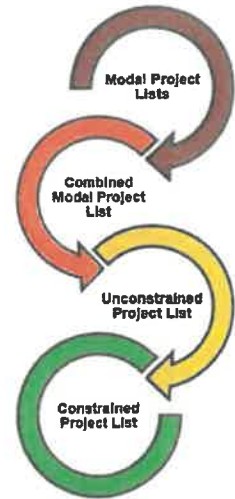


Transportation options are critical for everyone, but particularly the roughly one-in-three Oregonians who cannot drive.

Planning to Meet Our Climate Goals

DLCD's regional greenhouse gas reduction program allows areas to work together to consider statewide, regional, and local needs and issues. The flexible regional planning process allows communities to study economic development, fiscal impacts, resource use, pollution impacts, and the effects of different choices on the state, region, community, or households. The results are intended to help local government community members, elected and appointed leaders better understand issues and quantify the effect of potential policies as they review and update the area's long-range plans and make investment decisions.

The rules would expand requirements for regional plans to meet the state's climate pollution reduction targets from the Portland metropolitan area to the next largest metropolitan areas in the state (Eugene-Springfield and Salem-Keizer) initially. Other metropolitan areas will be required to evaluate their local plans towards meeting the state's climate pollution reduction targets and amend their local plans towards meeting the target.



Community Engagement

We've heard from lots of Oregonians over the past eighteen months. We've heard from a 40-person advisory committee including representatives from all of Oregon's impacted eight urban areas, several people who are home builders, realtors, representatives of the trucking industry, affordable housing advocates, land use advocates, community-based and other community-serving organizations.

To supplement those deliberations, staff held two separate series of virtual community conversations in 2021 – five in the spring, and four in the fall. Staff have hosted a series of nine technical work group meetings on specific topics, a series of practitioner meetings with local government staff in each region, and dozens of additional meetings with local elected officials, planning staff, and interest groups.

Upcoming conversations include events focused on what will be needed at the community level to support implementation and ongoing engagement strategies.

We've heard from hundreds of Oregonians who have attended one or more of the scores of meetings, community conversations, work groups, or practitioner meetings, and from hundreds of people who've submitted comments ([summary here](#)). Our rules are better for it, having continued to evolve and improve.

But the engagement won't end there – the rules require local governments to engage their communities as they make key decisions on how the rules apply locally. If you're interested in these issues, we encourage you to stay engaged.



Some members of the rulemaking advisory committee

Implementing the Rules: Resources and Timelines

Local governments are responsible for implementing the rules. Many of the rules take effect when a community next conducts a major update of its Transportation System Plan (TSP), a community's core document describing its transportation needs and future plans. The rules state most plans should be updated by December 31, 2029. The rules have Salem-Keizer and Eugene-Springfield areas on a schedule to do regional scenario plans and update their TSPs by the end of 2027.

The land use components of the rules have specific deadlines. Communities are asked to study potential Climate-Friendly Areas by December 31, 2023, and adopt Areas by December 31, 2024. Parking reform is scheduled to happen in two phases - the first at the end of 2022, and the second by June 30, 2023. Communities may ask for some flexibility around most of these dates.

DLCD is providing or working to find resources for local governments to do this work, along with our agency partners at the Oregon Department of Transportation (ODOT) and the Oregon Housing and Community Services Department. The Oregon Legislature provided \$768,000 to assist with implementation on land use, and ODOT has identified another \$18 million to assist with transportation plan updates.

Learn More

Information on how to get implementation updates via email and many additional materials can be found at www.oregon.gov/lcd/CL/Pages/CFEC.aspx

Contact Information

Evan Manvel, Climate Mitigation Planner
evan.manvel@dlcd.oregon.gov
 971-375-5979

Cody Meyer, Land Use and Transportation Planner
cody.meyer@dlcd.oregon.gov
 971-239-9475

Kevin Young, Senior Urban Planner
kevin.young@dlcd.oregon.gov
 503-602-0238

July 2022

COBURG CITY COUNCIL WEEKLY REPORT



TOPIC: City Administration

Report Date: Thursday, August 25, 2022
Staff Contact: Anne Heath, City Administrator
Contact: 541-682-7871, anne.heath@ci.coburg.or.us

WATER PROJECTS

Water Rights 3rd well – The City's water rights have been confirmed. There is a 30-day comment period, which we are in right now. Once 30 days is over, we will be granted our water rights.

Well Development – Design is in process for development of the actual well and well building.

Feasibility Study – Is in process and is expected to be completed in mid-September. There will be a work session at 6:00 p.m. on **September 27th** for the Council to receive the study. Please mark your calendars for this meeting.

STREET PROJECTS

Roberts Road has been completed. Councilors should take a drive down to see the finished project.

Roberts Court has been awarded and will be taking place very soon.

Mckenzie Street is scheduled to begin on the Monday after the antique fair in order to avoid construction during a festival.

Pavement Preservation – there will be a contract in the Council packet on September 9th for pavement preservation in the Northwest area of town.

MACY STREET RIGHT OF WAY

The City has received the final dedication document for the right of way on Macy Street. Weichert dedicated 45 feet which is more than what was presented to the City Council for consideration. What happens next?

1. City staff will meet with the engineering staff to discuss designs for Macy, North Harrison, and North Willamette. It is likely that all work on these streets will be combined into one project and the entire corridor will be considered in the design.

2. Engineering will prepare at least two designs that the community can view and provide comment on.
3. Once the public has been given an opportunity for feedback, a final design will be completed.
4. It is likely that construction will take place next summer, and is aligned with the water project on Macy Street.

PICKLEBALL COURTS

Councilor Blain has raised a concern regarding the pickle ball courts to be installed in park and on the basketball court. Staff will be prepared to present information regarding this at the September 9, 2022. There is much misinformation being shared in the community regarding these courts and the concern that they will take away the basketball courts, and make them unavailable for events and festivals. Basketball may be played on the courts, and the basketball hoops will remain in place. Parking may take place on the courts and therefore, they could be used for festivals and events. However, Public Works does not prefer parking on the courts. Public Works will be prepared to answer questions regarding this at the City Council meeting. Thank you Councilor Blain for raising the question and giving the staff an opportunity to provide information to the City Council.

1973 WATER BOND

Several months ago, I made the City Council aware of a water bond that had been found in the legal paperwork of a deceased woman. Her son was unaware she had it and was questioning whether it was still viable. This \$5,000 bond reached maturity in the late 90's. I questioned the \$5,000 bond that was on the City's debt schedule several years ago. However, there was no information on it, and staff could not identify the bond number, or who purchased it. Kathy Taylor and our auditors recommended that we remove it from the debt schedule, as we did not have any information on it. Because the family member was able to produce the bond, staff were able to research it by number and name, track the interest payments and determine that while the interest on the bond was paid up to the maturity date, payment of the bond itself was not requested. This is likely due to the death of the owner of the bond, and a spouse who held on to it after his death. The family must produce proof of ownership of the heirs and formally request payment of the bond. This will be reviewed by the City Attorney prior to the City paying out the bond.

Reminder to Councilors – Do not reply all with questions or comments regarding this newsletter. Do feel free to contact me with any questions or concerns you may have.

Anne Direct Phone – 541-682-7871
Anne.heath@ci.coburg.or.us