



**BALDWIN COUNTY BOARD OF COMMISSIONERS  
CALLED MEETING  
November 13, 2025  
1601 N Columbia St, Suite 220  
11:00 AM**

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**MINUTES**

**PRESENT**

Andrew Strickland, Chair  
Kendrick Butts, Vice Chair  
Sammy Hall  
Emily C. Davis  
Scott Little

**OTHERS**

Carlos Tobar  
Dawn Hudson  
Brandon Palmer  
Bo Danuser

**CALL TO ORDER**

Chairman Strickland called the November 13, 2025 called commission meeting to order at 11:00 AM.

Commissioner Hall made a motion to move the executive session to the end of the agenda. Commissioner Butts seconded the motion and the motion carried unanimously.

There was a discussion about the resolution to authorize an agreement with Trackman, Inc. being put on the agenda fewer than 24 hours before the meeting date.

Commissioner Hall made a motion to amend the agenda to add Resolution R-2025-84 authorizing an agreement with Trackman, Inc. to provide a virtual driving range at Little Fishing Creek Golf Course. Commissioner Little seconded the motion and the motion passed unanimously.

**ADMINISTRATIVE/FISCAL MATTERS**

**Ocmulgee Drug Task Force**

Chairman Strickland read the caption of Resolution R-2025-83 stating the resolution authorized an Intergovernmental Agreement with the Ocmulgee Drug Task Force and Middle Georgia Gang Task Force for Baldwin County Participation in the program.

The resolution was presented as follows:

**RESOLUTION R-2025-83**

**A RESOLUTION TO AUTHORIZE AN INTERGOVERNMENTAL AGREEMENT WITH THE  
OCMULGEE DRUG TASK FORCE/MIDDLE GEORGIA GANG TASK FORCE FOR PROGRAM  
PARTICIPATION**

WHEREAS, the Baldwin County Board of desire to continue participation with the Ocmulgee Drug Task Force and the Middle Georgia Gang Task Force along 10 other governmental entities in the Ocmulgee District; and,

WHEREAS, the entities of the intergovernmental agreement are dedicated to this collaborative crime control initiative; and,

WHEREAS, this intergovernmental agreement shall become valid upon the effective date of the Byrne-JAG funding in 2026 and shall be active through the end of the grant period; and,

WHEREAS, at the expiration of the grant period, the entities shall re-examine the extent and need of this agreement and the roles of its participants and can be amended, revised or otherwise renewed upon the agreement of the entities; and,

WHEREAS, the Ocmulgee Drug Task Force/Middle Georgia Gang Task Force Intergovernmental Agreement is hereby attached and by reference duly incorporated and made a binding part of this resolution.

NOW, THEREFORE, BE IT RESOLVED, by the Baldwin County Board of Commissioners, and it is hereby resolved by the authority of the same, that:

1. **Incorporation of Recitals.** The above stated recitals are true and correct and are incorporated as though fully set forth herein.
2. **Authorization a Customer Agreement.** The Board of Commissioners hereby approves the attached Intergovernmental Agreement with the Ocmulgee Drug Task Force/Middle Georgia Gang Task Force.
3. **Authorization of Chairman.** The Board of Commissioners hereby authorizes the Chairman of the Baldwin County Board of Commissioners to sign any documentation or take any other action necessary reasonably required to carry out, give effect to, and consummate the amendment to the agreement with the Ocmulgee Drug Task Force/Middle Georgia Gang Task Force.
4. **Severability.** In case any one or more of the provisions of this Resolution shall for any reason be held to be illegal or invalid, such illegality or invalidity shall not affect any other provision of this Resolution, but this Resolution shall be construed and enforced as if such illegal or invalid provision had not been contained herein.
5. **Repeal of Conflicting Resolutions.** Any and all resolutions in conflict with this Resolution this day passed be and they are hereby repealed.
6. **Effective Date.** This Resolution shall take effect immediately upon its adoption.

SO RESOLVED, this 13<sup>th</sup> day of November, 2025.

**BALDWIN COUNTY, GEORGIA**

Andrew Strickland, Chairman  
Baldwin County Board of Commissioners

ATTEST:

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Bo Danuser, County Clerk  
Baldwin County Georgia

Assistant County Manager and Finance Director Dawn Hudson stated that the agreement was for the Drug Task Force.

Commissioner Davis made a motion to authorize the agreement with the Ocmulgee Drug Task Force and the Middle Georgia Gang Task Force. Commissioner Little seconded the motion and the motion carried unanimously.

Trackman, Inc.

Chairman Strickland read the caption for Resolution R-2025-84 stating the resolution authorized an agreement with Trackman, Inc. to provide the hardware and software for a virtual driving range at Little Fishing Creek Golf Course.

The resolution was presented as follows:

**RESOLUTION R-2025-84**  
A RESOLUTION TO AUTHORIZE AN AGREEMENT WITH TRACKMAN, INC.  
TO PROVIDE HARDWARE AND SOFTWARE FOR VIRTUAL DRIVING RANGE  
EXPERIENCES AT THE LITTLE FISHING CREEK GOLF COURSE

WHEREAS, the Baldwin County Board of Commissioners desire to offer virtual driving range experiences to the patrons of the Little Fishing Creek Golf Course; and

WHEREAS, Trackman, Inc. can provide the necessary software and hardware to provide a virtual driving range; and,

WHEREAS, an agreement with Trackman, Inc. is hereby attached and by reference duly incorporated and made a binding part of this resolution.

NOW, THEREFORE, BE IT RESOLVED, by the Baldwin County Board of Commissioners, and it is hereby resolved by the authority of the same, that:

7. Incorporation of Recitals. The above stated recitals are true and correct and are incorporated as though fully set forth herein.
8. Authorization an Agreement. The Board of Commissioners hereby approves the attached Trackman, Inc. Agreement.
9. Authorization of Chairman. The Board of Commissioners hereby authorizes the Chairman of the Baldwin County Board of Commissioners to sign any documentation or take any other action necessary reasonably required to carry out, give effect to, and consummate the amendment to the agreement with Trackman, Inc.
10. Severability. In case any one or more of the provisions of this Resolution shall for any reason be

held to be illegal or invalid, such illegality or invalidity shall not affect any other provision of this Resolution, but this Resolution shall be construed and enforced as if such illegal or invalid provision had not been contained herein.

11. Repeal of Conflicting Resolutions. Any and all resolutions in conflict with this Resolution this day passed be and they are hereby repealed.
12. Effective Date. This Resolution shall take effect immediately upon its adoption.

SO RESOLVED, this 13<sup>th</sup> day of November, 2025.

BALDWIN COUNTY, GEORGIA

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Andrew Strickland, Chairman  
Baldwin County Board of Commissioners

ATTEST:

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Bo Danuser, County Clerk  
Baldwin County Georgia

County Manager Carlos Tobar discussed the terms of the agreement with Trackman, Inc. stating it was a sole source procurement because the system used regular golf balls.

The commissioners discussed fees, charges being per bucket of balls, generating revenue, the building construction and layout, increasing the bays from 10 outlined in the contract to 14 and updating the contract to reflect the addition of bays.

Commissioner Hall made a motion to accept the contract with Trackman, Inc. and to amend the contract to 14 bays, to include terms to allow for a 12-month renewal of the contract for up to 60 months and to include terms for either party to terminate the contract with just cause.

There was a discussion about offering concessions and at what level.

County Attorney Brandon Palmer pointed out that Trackman, Inc. was registered in Denmark and the contract would be impossible to enforce.

Commissioner Butts seconded the motion and the motion passed unanimously.

#### Budget

Chairman Strickland opened the budget discussion stating he wanted the commissioners to come to an agreement on some of the numbers.

Assistant County Manager and Finance Director Dawn Hudson discussed the departmental budget line items; she stated the 2% salary increase was included in the figures.

The Ms. Hudson reviews the department budgets and the commissioners discussed budget line items for:

Tax Assessor – Ms. Hudson stated that the Tax Assessor had requested an increase of \$46,000 to conduct a homestead audit; she further stated that the department had 4 vacant positions that if frozen would cause the proposed budget to not exceed the current budget.

Overview – Ms. Hudson stated that Overview had reduced their request for an increase to \$11,000 for a total of a \$49,000 budget. There was a discussion about Overview funding and the fact the Overview managed fundamental community programs such as Head Start, Meals on Wheels, the county's Senior Citizens Center and weathering programs.

Ms. Hudson stated that there would be a public hearing on December 16<sup>th</sup> to approve the budget.

Twin Pines Library – Chairman Strickland discussed the county's funding of the Twin Pines Library system stating that he felt they were holding the county "hostage" until 2030 because the county could not reduce the contribution to the library; he stated he was not in favor of the current agreement and that the county should carefully consider giving them any increase. There was a discussion about library funding and it was the consensus of the commissioners to keep library funding at the same level.

Pension payments – Ms. Hudson stated the pension payment was a required calculation for the contribution. She further stated that the county had a \$300,000 credit that could be used to offset the budget line item and would not affect retirees.

Ms. Hudson stated the budget deficit was down to \$1.8 million which represented about 1.1 mills of tax.

FLOST – there was a discussion about starting conversations with the City of Milledgeville to negotiate the terms of a Floating Local Option Sales Tax split agreement and putting it on a March 2026 ballot.

Fund Balance – Ms. Hudson stated the budget would be balanced by using the fund balance. There was a discussion about using fund balance to balance the budget.

Recreation Department – Commissioner Hall discussed increasing fees at the recreation department to offset operational cost. There was a discussion about getting a cost analysis of each program's cost, the cost per participant, making the programs financially viable and changing fees at the park to generate money; the park cost \$1.2 million annually, developing a plan to reduce cost while increasing revenue, discounting fees for non-profit organizations, and the county partnering with non-profits on certain project.

Board of Election – There was a discussion about a significant increase in poll worker overtime from 2021 and 2025 and setting a meeting with the Elections Superintendent and County Manager and with the Commissioners and the Elections Board members.

Trackman – County Manager Tobar discussed changing the Trackman golf system to 14 bays would lower the per month cost by \$20.00, the revenue would pay for the equipment and SPLOST would be used for the construction of a facility.

Solicitor – Commissioner Little asked that \$20,000 be moved from the Solicitor's budget to the District Attorney's budget so that the money moved with the service of prosecuting code cases. There was a discussion about moving the money with Commissioners Strickland, Butts and Little in favor and Commissioners Hall and Davis opposed.

There was a discussion about the potential for abuse of discretion.

## EXECUTIVE SESSION

Commissioner Little made a motion to go into executive session. Commissioner Butts seconded the motion and the motion carried unanimously. The commissioners went into closed session at 12:20 PM.

Commissioner Hall made a motion to adjourn the executive session. Commissioner Little seconded the motion and the motion carried unanimously. the closed session was adjourned at 12:40 PM.

Commissioner Little made a motion to return to open session. Commissioner Hall seconded the motion and the motion carried unanimously. The commissioners returned to open session at 12:40 PM.

## ADJOURN

Commissioner Little made a motion to adjourn the called meeting. Commissioner Hall seconded the motion and the motion carried unanimously. The called meeting was adjourned at 12:40 PM.



Andrew Strickland, Chair  
Baldwin County Board of Commissioners

ATTEST:



Bo Danuser, County Clerk  
Baldwin County Georgia