



**Baldwin County Board of Commissioners  
Regular Meeting**

**May 20, 2025  
1601 N Columbia St, Suite 220  
6:00 PM**

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**MINUTES**

**PRESENT**

Andrew Strickland, Chairman  
Kendrick Butts  
Sammy Hall  
Emily C. Davis  
Scott Little

**OTHERS PRESENT**

Carlos Tobar  
Brandon Palmer  
Dawn Hudson  
Bo Danuser

**CALL TO ORDER**

Commission Chairman Andrew Strickland called the May 20, 2025 Baldwin County Board of Commissioners meeting to order at 6:00 PM.

**INVOCATION**

County Manager Carlos Tobar read scripture from Isaiah and then said a prayer.

**PLEDGE OF ALLEGIANCE**

Vice Chairman Kendrick Butts led the Pledge of Allegiance.

**PRESENTATIONS**

**Air Medical Crew**

Chairman Andrew Strickland highlighted National EMS Week and presented Certificates of Recognition and medals to air medical crew members James Caulfield, Melissa Michie, Sydney Morfoot, Katherine Bailes, and Don Heironimus; he told of their quick thinking and the lifesaving actions taken during a call. Lynne Chapel and his family came into the meeting and thanked Flight Paramedic James Caulfield and Flight Nurse Melissa Michie for saving his life.

**APPROVAL OF MINUTES**

Commissioner Davis made a motion to approve the May 6, 2025 commissioner meeting minutes and Executive Session minutes. Commissioner Hall seconded the motion and the motion passed unanimously.

**PRESENTATIONS CONTINUED**

## Certificates of Recognition

### Allen Waddell

Commissioner Scott Little read a Certificate of Recognition in honor of Allan Waddell and then presented it to Mr. Waddell. The Certificate of Recognition highlighted Mr. Waddell's entrepreneurship and leadership in Milledgeville over the decades and listed some of the many businesses he started and actions he took to create a better Milledgeville.

### Boys and Girls Club

Boys and Girls Club Board Chair Cee Cee Sinclair and Executive Director Pamela Peek presented the commissioners with an update on the activities of the Boys and Girls Club. Ms. Sinclair read their mission statement. Ms. Peek thanked the commissioners for their support stating the Club's funding was questionable. She then presented a video highlighting the STEAM activities over the 2024 calendar year and the organizations the Boys and Girls Club partnered with throughout the year. Ms. Peek discussed an increase in participation and a decrease in federal funding, the gym repairs required due to storm damage, and a \$60,000 shortfall. She requested \$50,000 from the County to help sustain their organization. She closed the presentation by giving their success statistics and stating that academics was their priority.

There was a discussion about the STEAM programs, that 300 out of 369 participants were from Baldwin County, an influx of participants caused the need to hire additional staff, collaborating with the county and the city for their funding request, and their buildings.

Commissioner Butts thanked Ms. Peek for helping raise his three children. Commissioner Strickland thanked Ms. Peek.

Commissioner Butts recognized Georgia House Representative Floyd Griffin as being in the audience.

### Keep Milledgeville Baldwin Beautiful

Dr. Jeff Wells, Chairman of the Keep Milledgeville-Baldwin Beautiful presented an update on the activities of KMBB including litter removal and the Adopt a Road Program. He discussed the environmental and economic issues caused by litter, people intentionally and willfully littering, increasing penalties for offenders, increased community engagement and education, hosting cleanups, KMBB's commitment to cleaning up Baldwin County, and building a culture of environmental responsibility especially among the youth. He thanked the commissioners for standing with KMBB to keep Milledgeville and Baldwin County beautiful, proud, clean, and united.

Commissioner Hall stated that the right-of-way mower agreement would require the contractor to pick up litter before they mow.

## **ADMINISTRATIVE/FISCAL MATTERS**

### **Right of Way Mowing**

Chairman Strickland read the caption of Resolution R-2025-49 stating the resolution authorized an agreement with C & S Landscaping for county-wide right-of-way mowing.

The resolution was presented as follows:

#### **RESOLUTION R-2025-49 A RESOLUTION TO AUTHORIZE AN AGREEMENT WITH C & S LANDSCAPING AND PROPERTY MANAGEMENT, LLP FOR RIGHTS-OF-WAY MOWING**

WHEREAS, The Baldwin County Board of Commissioners desire to enter into an agreement with C & S Landscaping and Property Management LLP to mow the county rights-of-way; and

WHEREAS, competitive bids were solicited with the proposal from C & S Landscaping and Property Management, LLP deemed the most beneficial to Baldwin County; and

WHEREAS, on May 6, 2025, during a commission meeting duly assembled and advertised, the Baldwin County Board of Commissioners accepted the rights-of-way mowing proposal from C & S Landscaping and authorized an agreement be prepared to mow the county rights-of-way; and

WHEREAS, the aforementioned agreement is hereby attached and by reference duly incorporated and made part of this resolution as "Exhibit A".

NOW, THEREFORE, BE IT RESOLVED, by the Baldwin County Board of Commissioners, and it is hereby resolved by the authority of the same, that:

1. Incorporation of Recitals. The above stated recitals are true and correct and are incorporated as though fully set forth herein.
2. Authorization of Agreement. The Board of Commissioners hereby authorizes an agreement with C & S Landscaping and Property Management, LLP to mow county rights-of-way.
3. Authorization of Chairman. The Board of Commissioners hereby authorizes the Chairman of the Baldwin County Board of Commissioners to sign any documentation or take any other action necessary reasonably required to carry out, give effect to, and consummate this agreement with C & S Landscaping and Property Management and to take all action necessary in conformity therewith.

4. Severability. In case any one or more of the provisions of this Resolution shall for any reason be held to be illegal or invalid, such illegality or invalidity shall not affect any other provision of this Resolution, but this Resolution shall be construed and enforced as if such illegal or invalid provision had not been contained herein.
5. Repeal of Conflicting Resolutions. Any and all resolutions in conflict with this Resolution this day passed be and they are hereby repealed.
6. Effective Date. This Resolution shall take effect immediately upon its adoption.

SO RESOLVED, this 20<sup>th</sup> day of May, 2025.

BALDWIN COUNTY, GEORGIA

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Honorable Andrew Strickland, Chairman  
Baldwin County Board of Commissioners

ATTEST:

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Bo Danuser, County Clerk  
Baldwin County Georgia

County Manager Carlos Tobar stated that litter pickup was part of the three-year contract. The cost for three mowing cycle was \$56,684 per cycle.

There was a discussion about the litter pickup by the mowing company prior to cutting grass.

Commissioner Hall made a motion to approve the agreement with C & S Landscaping and Property Management, LLP for right of way mowing. Commissioner Butts seconded the motion and the motion passed unanimously.

Lead Service Line Inventory Field Investigation

Chairman Strickland read the caption of Resolution R-2025-50 stating the resolution authorized an agreement with Utility Solutions of America, Inc. to identify the existing service line materials on metered service.

The resolution was presented as follows:

RESOLUTION R-2025-50

A RESOLUTION TO AUTHORIZE AN AGREEMENT WITH UTILITY SOLUTIONS OF AMERICA, INC.  
FOR A LEAD SERVICE LINE INVENTORY FIELD INVESTIGATION

WHEREAS, The Baldwin County Board of Commissioners desire to enter into an agreement with Utility Solutions of America, Inc. for a lead service line inventory field investigation; and

WHEREAS, competitive bids were solicited by Carter and Sloop with a recommendation to enter into an agreement with Utility Solutions of America, Inc.; and

WHEREAS, the aforementioned agreement is hereby attached and by reference duly incorporated and made part of this resolution as "Exhibit A".

NOW, THEREFORE, BE IT RESOLVED, by the Baldwin County Board of Commissioners, and it is hereby resolved by the authority of the same, that:

1. Incorporation of Recitals. The above stated recitals are true and correct and are incorporated as though fully set forth herein.
  2. Authorization of Agreement. The Board of Commissioners hereby authorizes an agreement with Utility Solutions of America, Inc to complete a Lead Service Line Inventory Field Investigation.
  3. Authorization of Chairman. The Board of Commissioners hereby authorizes the Chairman of the Baldwin County Board of Commissioners to sign any documentation or take any other action necessary reasonably required to carry out, give effect to, and consummate this agreement with Utility Solutions of America, Inc. and to take all action necessary in conformity therewith.
  4. Severability. In case any one or more of the provisions of this Resolution shall for any reason be held to be illegal or invalid, such illegality or invalidity shall not affect any other provision of this Resolution, but this Resolution shall be construed and enforced as if such illegal or invalid provision had not been contained herein.
  5. Repeal of Conflicting Resolutions. Any and all resolutions in conflict with this Resolution this day passed be and they are hereby repealed.
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- SO RESOLVED, this 20<sup>th</sup> day of May, 2025.

BALDWIN COUNTY, GEORGIA

Honorable Andrew Strickland, Chairman  
Baldwin County Board of Commissioners

ATTEST:

Bo Danuser, County Clerk  
Baldwin County Georgia

County Manager Tobar stated that the county did not have lead water lines but there were galvanized lines and the joints in the galvanized lines may contain lead and that Carter and Sloop sent out a request for bids and prepared the agreement.



There was a discussion about a 240-day timeline to complete, being proactive in improving water, the field investigation was being funded by a grant, and there would be enough from the grant to replace some of the galvanized lines. Mr. Tobar stated that the CDBG grant target areas would get new lines through the grant.

Commissioner Little made a motion to accept the bid from Utility Solutions of America and authorize an agreement to conduct a utility line field study. Commissioner Butts seconded the motion and the motion passed unanimously.

### 300 Sparta Highway

Chairman Strickland read the caption of Resolution R-2025-51 that authorized the sale of 300 Sparta Highway.

The resolution was presented as follows:

#### RESOLUTION R-2025-51

A RESOLUTION TO ADOPT AGREEMENT TO SELL PROPERTY; AUTHORIZE THE EXECUTION AND DELIVERY OF DOCUMENTS REQUIRED IN CONNECTION THEREWITH; AUTHORIZE THE TAKING OF ALL ACTIONS NECESSARY TO THE CONSUMMATION OF THE AGREEMENT TO SELL PROPERTY; AND FOR OTHER PURPOSES.

#### WITNESSETH:

WHEREAS, Baldwin County (the "County") is a duly formed political subdivision of the State of Georgia;

WHEREAS, Baldwin County is authorized by the laws of the State of Georgia to dispose of real property for the benefit of Baldwin County and its citizens and to enter into contracts with respect thereto;

WHEREAS, the Board of Commissioners of Baldwin County, Georgia ("the Board of Commissioners") determined that it was in the public interest to dispose of real property located at 300 Sparta Highway, Milledgeville, Georgia 31061, being more fully described or depicted in the Purchase and Sale Agreement attached hereto as Exhibit "1" ("Property");

WHEREAS, the County abided by all requirements set forth by Georgia law to sell the Property to the highest responsible bidder by sealed bids after due notice was given;

WHEREAS, the Board of Commissioners has determined that the execution and entering into the Purchase and Sale Agreement ("Agreement to Sell Property") reflected in Exhibit "1" and subsequent sale of the Property to the highest responsible bidder is in the best interest of the citizens of the County;

WHEREAS, the County, by and through its Board of Commissioners, hereby adopts the following Resolution and the attached Agreement to Sell Property in the exercise of its sound judgment and discretion after giving thorough consideration to all the implications involved and keeping in mind the public interest and welfare of the citizens of the County.

NOW, THEREFORE, BE IT RESOLVED by the Board of Commissioners of Baldwin County, Georgia, and it is hereby resolved by authority of the same, as follows:

1. Incorporation of Recitals. The above stated recitals are true and correct and are incorporated as though fully set forth herein.
2. Acceptance of Agreement to Purchase Property. The County hereby approves the Agreement to Sell Property attached hereto as Exhibit "1."
3. Authorization to Pursue Purchase of the Property. The County Manager, County Attorney, employees, agents, or a combination thereof, are hereby authorized and specifically directed to continue in good faith the diligent pursuit of selling the Property by the Agreement to Sell Property reflected in Exhibit "1" to the highest responsible bidder.
4. Authorization of the Chairman and County Manager. The Board of Commissioners hereby authorizes the Chairman or County Manager to sign, execute, and deliver the Agreement to Sell Property reflected in Exhibit "1."
5. Other Actions Authorized. The Chairman, County Attorney, and County Manager shall be authorized to take any other action necessary or convenient and to execute and/or attest and seal any additional documents which may be necessary or convenient to effectuate this Resolution or the transactions contemplated by this Resolution.
6. Actions Ratified, Approved and Confirmed. The signatures in the Agreement to Purchase Property from the Chairman or County Manager for the Board of Commissioners evidences the adoption by the Governing Body of this Resolution.
7. Severability. In case any one or more of the provisions of this resolution shall for any reason be held to be illegal or invalid, such illegality or invalidity shall not affect any other provision of this resolution, but this resolution shall be construed and enforced as if such illegal or invalid provision had not been contained herein.
8. Repeal of Conflicting Resolutions. Any and all resolutions in conflict with this resolution this day passed be and they are hereby repealed.
9. Effective Date. This Resolution shall take effect immediately upon its adoption.

SO RESOLVED, this 20<sup>th</sup> day of May, 2025.

BALDWIN COUNTY, GEORGIA

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Honorable Andrew Strickland, Chair  
Baldwin County Board of Commissioners

ATTEST:

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Bo Danuser, County Clerk  
Baldwin County, Georgia

Carl Harris addressed the commission regarding his bid to purchase 300 Sparta Highway being rejected because even though it was the highest bid it was not submitted on the correct form.

There was a discussion about the property having a greater value than \$500 and rejecting the bid and re-advertising the sale with a caveat that the minimum amount acceptable would be \$1,000.

Commissioner Hall made a motion to reject all bids for the sale of 300 Sparta Highway and rebid with a minimum bid of \$1,000.

Commissioner Butts expressed his concern, but other properties had had to be rebid throughout the county.

Commissioner Davis seconded the motion and the motion passed unanimously.

#### Fishing Creek Trail

Chairman Strickland read the caption of Resolution R-2025-52 that accepted the low bid from Sam Hall and Sons and authorized an agreement to construct the Fishing Creek Trail Extension.

Commissioner Little made a motion to accept the low bid from Sam Hall and Sons and authorize an agreement for the construction of the downtown connector extension of the Fishing Creek Trail in the Oconee River Greenway. Commissioner Butts seconded the motion and the motion passed unanimously.

#### Water Line Extension

Chairman Strickland stated item 9 authorized county staff to pursue a State Economic and Infrastructure grant through the Southeast Crescent Regional Commissioner to run water lines from Highway 22 to Highway 212.

County Manager Tobar stated that he had become aware of funding availability to run water lines 6,000 feet along Highway 212 via Highway 22 and asked the commissioners to authorize county staff to pursue a State Economic and Infrastructure Grant through the Southeast Crescent Regional Commission to run water lines from Highway 22 to Highway 212. He further



stated that he did not have cost estimates but would get them and provide them to the commissioners.

There was a discussion about the county being able to provide its own water for the ballfields at the Recreation Department, there being a 20% match, and how the commissioners would have an opportunity to reject bids.

Commissioner Little made a motion to authorize county staff to pursue a grant to allow running water lines on Highway 212. Commissioner Davis seconded the motion and the motion passed unanimously.

### **OLD BUSINESS**

There was no old business.

### **NEW BUSINESS**

There was no new business.

### **COUNTY MANAGER'S REPORT**

County Manager Tobar updated the commissioners stating the Request for Qualifications for the Collins P. Lee Memorial Library was issued; the Middle Georgia Regional Commission would evaluate proposals and would bring a recommendation to the Board of Commissioners. The purchase order for the new community center was issued. He stated the evaluation of the qualification for the Oconee Heights Streetscape would be complete by Friday and then negotiations would begin with the chosen company and a contract would be presented.

There was a discussion about the streets in Oconee Heights being in disarray and the roads and storm drain would be redone by the RAISE grant and would include appropriate signage.

### **PUBLIC COMMENT PERIOD FOR NON-AGENDA ITEMS**

Desiree Liggins addressed the commission stating that from her perspective she had noticed favoritism and bias and that when the Caucasian/white people addressed the board, things happened and immediately got addressed. She stated she saw a lot of hidden agendas, the realtor got appointed to the Central State Hospital Board and Commissioner Butts' comments were not read before being voted on. She stated that perception was reality. Ms. Liggins discussed the roads being resurfaced, and asked for an update on the Trap and Release program, she made the commission aware that a pile of wood had been sitting on the side of the road in Allenwood for a month, and she finished by stating taxpayers were paying for people to work and nothing happened.

Commissioner Strickland responded to Ms. Liggins stating that more roads were getting repaved than ever before because TSPLOST passed and that he stated he did read Vice

Chairman Butts' statement. Commissioner Strickland finally stated that anyone could make any allegation they wanted but it did not mean they were true.

Maurice Liggins addressed the commissioners asking that the TSPLOST map be published so the public could monitor the schedule and when they would see progress; they all should be afforded some type of visibility. Mr. Liggins stated that he took offence to the chairman's previous comment.

Commissioner Hall asked if the contractor had started. Mr. Tobar responded that they would begin June 1<sup>st</sup> and they would notify the public each week by Facebook, newsletter, and website.

Ms. Liggins shouted from the audience that someone was on Sydney Butts filling potholes. Commissioner Chairman Strickland called Ms. Liggins out of order and asked that she be removed. Ms. Liggins shouted that no one told that white woman she couldn't speak out.

Commissioner Little stated that the Liggins' asked him after a commission meeting why their road couldn't be repaved first. Commissioner Little stated that he asked if it would be possible to repave Sydney Butts first and Mr. Tobar told him that it could be, but depending on the direction the contractor was coming from determined where it was most efficient to start. Commissioner Little stated that the Liggins had asked him for the very politics they were railing against, he wanted the public to understand that. County Manager Tobar stated that he asked the engineer to ask the contractor to start on Sydney Butts.

Commissioner Davis asked that they get the pile of wood moved.

### **EXECUTIVE SESSION**

Commissioner Little made a motion to go into executive session at 7:15 PM to discuss property acquisition and litigation. Commissioner Butts seconded the motion and the motion passed unanimously.

The commissioner went into closed session at 7:15 PM.

Commissioner Little made a motion to close the executive session and return to open session at 7:53 PM. Commissioner Davis seconded the motion and the motion passed unanimously.

The commissioners returned to open session at 7:53 PM.

**ADJOURNMENT**

Commissioner Hall made a motion to adjourn the meeting at 7:53 PM. Commissioner Butts seconded the motion and the motion passed unanimously.

The May 20, 2025 Baldwin County Board of Commissioners meeting was adjourned at 7:53 PM.

Submitted,

  
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Andrew Strickland, Chairman  
Baldwin County Board of Commissioners

  
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Bo Danuser, County Clerk  
Baldwin County, Georgia

