



**BALDWIN COUNTY BOARD OF COMMISSIONERS**  
**REGULAR MEETING**  
**November 4, 2025**  
**1601 N Columbia St, Suite 220**  
**6:00 PM**

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**MINUTES**

**PRESENT**

Andrew Strickland, Chair  
Kendrick Butts, Vice Chair  
Sammy Hall  
Emily C. Davis (via telephone)  
Scott Little

**OTHERS**

Carlos Tobar  
Dawn Hudson  
Brandon Palmer  
Bo Danuser

**CALL TO ORDER**

Chairman Strickland called the November 4, 2025 Regular meeting of the Baldwin County Board of Commissioners to order at 6:00 PM.

**INVOCATION**

Commissioner Hall said a prayer.

**PLEDGE OF ALLEGIANCE**

Vice Chairman Kendrick Butts led the Pledge of Allegiance.

**MINUTES**

Commissioner Little made a motion to adopt the October 21, 2025 meeting minutes and executive session minutes. Commissioner Butts seconded the motion and the motion passed unanimously.

Commissioner Hall made a motion to adopt the October 14, 2025 budget work session minutes. Commissioner Butts seconded the motion and the motion passed unanimously.

**PRESENTATIONS**

Mike Young gave a presentation on a proposed 5-year master plan for Little Fishing Creek Golf Course improvements. He discussed the order of completion and a timeframe. He showed and discussed changes to the holes, tree removal, irrigation, slopes and contours. Mr. Young explained the Trackman

ranges that consisted of a screen that allowed the player to experience any kind on 600 golf courses; it increased revenue significantly and was the new deal in golf.

County Manager Tobar stated the bid would go out the next day.

Commissioner Little asked where the irrigation would come from. Mr. Young responded that the irrigation would tie into the onsite pump station drawn from the pond as well as possibly having a well.

Commissioner Little asked for the current number of balls. Golf Course Superintendent Kyle Wall responded that he did not have a ball number but the revenue was about \$22,000 this year on the range and that he could see a great potential for increasing revenue from the driving range.

Commissioner Hall stated the plan was to close the golf course at the first of the year and the Trackman would allow people who wanted to play golf to continue to play golf here in Milledgeville.

Chairman Strickland stated that Mike Young was a golf course architect. Mr. Young stated that he had done 23 golf courses in Georgia and 65 worldwide.

Vice Chairman Butts thanked Mr. Young and asked how many bays were planned. Mr. Young responded that 14 bays were planned with space for small restaurant or grille. Vice Chairman Butts asked how much water the golf course would use. Mr. Young responded that it would require a half million gallons a day while growing the grass and then would reduce to 275,000 to 300,000 gallons per day during the summer based on the weather.

Vice Chairman Butts asked for a copy of the booklets and information that Mr. Young provided.

Chairman Strickland asked how the greens were designed. Mr. Young responded that they figured the strategy of the course and then contours were built into the greens.

Carlos Tobar stated they would be issuing the design/build invitation to bid and SPLOST tax would be used.

#### ADMINISTRATIVE/FISCAL

Commissioner Little made a motion to remove the termination of the concessions contract from the agenda. Commissioner Hall seconded the motion.

County Manager Carlos Tobar explained that the termination and then reapproval of a contact would align the new contract with the basketball season but he had been reminded that all contracts had to expire at the end of the calendar year. The motion passed unanimously.

#### Baldwin County Airport Capital Improvement Plan

Chairman Strickland read the caption for Resolution R-2025-78 authorizing the Baldwin County Airport Capital Improvement Plan for fiscal years 2027-2031 be submitted to the Georgia Department of Transportation for approval.

The resolution was presented as follows:

## RESOLUTION R-2025-78

A Resolution to Authorize the Baldwin County Airport Capital Improvement Plan for the Fiscal Years 2026 through 2031 and That the FY 2027 – 2031 Plan Be Submitted to the Georgia Department of Transportation for Approval

WHEREAS, an airport capital improvement plan is required by the Federal Aviation Administration and the Georgia Department of Transportation as a planning tool for future project planning; and

WHEREAS, an approved Airport Capital Improvement plan with listed projects is a requirement for state and federal grant eligibility; and

WHEREAS, the FY 2026 – 2030 Airport Capital Improvement Plan delineated the planning, design, and environmental phases, the FY 2027 – 2031 Airport Capital Improvement Plan emphasizes project final design and construction; and

WHEREAS, the Baldwin County Airport Capital Improvement Plan is hereby presented:

Year	Project	Total	FAA	GDOT	County	County Percent of Total	Previous CIP
2027	Terminal Apron Expansion Construction	\$1,000,0000	\$950,000	\$25,000	\$25,000	5%	2026
2027	Env & Dsgn Obstruction Removal	\$75,000	\$71,250	\$1,875	\$1,875	2.5%	2026
Year	Project	Total	FAA	GDOT	County	Percent	Previous CIP
2028	DBE Update	\$13,000	\$0	\$9,750	\$3,250	25%	2027
2028	Constr. Obstruction Removal	\$150,000	\$135,000	\$7,500	\$7,500	5%	2026
2028	Airport Layout Plan (ALP) Update	\$240,000	\$216,000	\$12,000	\$12,000	5%	2028
Year	Project	Total	FAA	GDOT	County	Percent	Previous CIP
2029	Env & Dsgn Taxiway	\$375,000	\$337,500	\$18,750	\$18,750	5%	2027
Year	Project	Total	FAA	GDOT	County	Percent	Previous CIP
2030	Constr. Taxiway	\$2,000,0000	\$1,800,000	\$100,000	\$100,000	5%	2028
2030	Env & Dsgn Main Ramp	\$200,000	\$180,000	\$10,000	\$10,000	5%	2029

Year	Project	Total	FAA	GDOT	County	Percent	Previous CIP
2031	Constr. Main Ramp	\$1,500,0000	\$1,350,000	\$75,000	\$75,000	5%	2030

NOW, THEREFORE, BE IT RESOLVED, by the Board of Commissioners of Baldwin County, Georgia, and it hereby resolved by authority of the same, as follows:

1. Incorporation of Recitals. The above stated recitals are true and correct and are incorporated as though fully set forth herein.
2. Authorization of Baldwin County Airport Capital Improvement Plan. The Board of Commissioners hereby approve the heretofore referenced Baldwin County Airport Capital Improvement Plant.
3. Authorization of the Baldwin County Airport Capital Improvement Plan be submitted to the Georgia Department of Transportation. The Board of Commissioners authorized the approved Baldwin County Airport Capital be submitted to the Georgia Department of Transportation.
4. Authorization of Chairman. The Board of Commissioners hereby authorizes the Chairman of the Baldwin County Board of Commissioners to sign any documentation or take any other action necessary reasonably required to carry out, give effect to, and consummate the submission of the Baldwin County Airport Capital Improvement Plan to the proper State and Federal Agencies and to take all action necessary in conformity therewith.
5. Severability. In case any one or more of the provisions of this Resolution shall for any reason be held to be illegal or invalid, such illegality or invalidity shall not affect any other provision of this Resolution, but this Resolution shall be construed and enforced as if such illegal or invalid provision had not been contained herein.
6. Repeal of Conflicting Resolutions. Any and all resolutions in conflict with this Resolution this day passed be and they are hereby repealed.
7. Effective Date. This Resolution shall take effect immediately upon its adoption.

SO RESOLVED, this 4<sup>th</sup> day of November, 2025.

BALDWIN COUNTY, GEORGIA

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Andrew Strickland, Chairman  
Baldwin County Board of Commissioners

ATTEST:

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Bo Danuser, County Clerk  
Baldwin County, Georgia

County Manager Tobar stated the projects included:

- Design of terminal apron expansion with drainage, vault, and beacon relocation,
- design standard updates
- Construction of terminal apron with drainage, vault and beacon relocation would be done next year

- environmental and design for obstruction removal
- airport layout plan updates due in 2028
- environmental and design of taxiway and construction
- environmental and design of the main ramp

Chairman Strickland asked about the distance between the taxiway and the runway. Mr. Tobar stated the design of the airport standards may indicate what would have to be done but there was no plan to make changes. Commissioner Hall asked if there would be additional taxiways. Mr. Tobar responded that there were none planned in at least the next five years.

Vice Chairman Butts asked if the work would be finished by 2031. Mr. Tobar responded that they were doing a drainage study and there may be a construction project from that.

Commission Vice Chairman made a motion to adopt the Baldwin County Airport 2027-2031 Capital Improvements Plan. Commissioner Hall seconded the motion and the motion passed unanimously.

#### Motorola Contract

Chairman Strickland read the caption for Resolution R-2025-79 stating the resolution authorize a customer agreement with Motorola Services, Inc. for hardware, software and service upgrades to the Baldwin County communications system.

The resolution was presented as follows:

#### **RESOLUTION R-2025-79**

#### **A RESOLUTION TO AUTHORIZE A CUSTOMER AGREEMENT WITH MOTOROLA SOLUTIONS, INC. FOR HARDWARE, SOFTWARE, AND SERVICE UPGRADES TO THE BALDWIN COUNTY COMMUNICATIONS SYSTEM**

WHEREAS, the Baldwin County Board of Commissioners have been informed of the need to upgrade the Baldwin County Communications system to include microwave and MPLS upgrades; and,

WHEREAS, information has been solicited and it has been determined that Motorola Solutions offers the best option for the upgrades to the communication system; and,

WHEREAS, the Motorola Solutions, Inc. Customer Agreement is hereby attached and by reference duly incorporated and made a binding part of this resolution.

NOW, THEREFORE, BE IT RESOLVED, by the Baldwin County Board of Commissioners, and it is hereby resolved by the authority of the same, that:

1. Incorporation of Recitals. The above stated recitals are true and correct and are incorporated as though fully set forth herein.
2. Authorization a Customer Agreement. The Board of Commissioners hereby approves the attached Motorola Solutions, Inc. Customer Agreement.
3. Authorization of Chairman. The Board of Commissioners hereby authorizes the Chairman of the Baldwin County Board of Commissioners to sign any documentation or take any other action necessary reasonably required to carry out, give effect to, and consummate the amendment to

the agreement with Motorola Solutions, Inc.

4. Severability. In case any one or more of the provisions of this Resolution shall for any reason be held to be illegal or invalid, such illegality or invalidity shall not affect any other provision of this Resolution, but this Resolution shall be construed and enforced as if such illegal or invalid provision had not been contained herein.
5. Repeal of Conflicting Resolutions. Any and all resolutions in conflict with this Resolution this day passed be and they are hereby repealed.
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Andrew Strickland, Chairman  
Baldwin County Board of Commissioners

ATTEST:

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Bo Danuser, County Clerk  
Baldwin County Georgia

County Manager Tobar stated this would replace the microwave link between the Meriwether tower and the Georgia College and State University tower, would add a link, and would provide redundancy.

Assistance County Manager Hudson stated the original system was installed in 2012 and the microwaves were beyond the 10-year suggested life span; parts were not available. She also stated payment would be made over the next 12 months using sales tax.

Commissioner Little made a motion to approve the Motorola contract. Commissioner Butts seconded the motion.

Chairman Strickland asked about the cost. Ms. Hudson responded that the technology had a specific life and discussed planning upgrades based on a 10-year replacement plan for technology and parts.

There was a discussion about the agencies that used the communication equipment and preparing Intergovernmental agreements to request participation in the communications system and preparing for 10-year replacement schedule.

The motion passed unanimously.

#### **WIOA Dislocated Work Grant**

Chairman Strickland read Resolution R-2025-80 by caption stating the resolution authorized a Workforce Innovation and Opportunity Act grant for funding the Dislocated Worker Program.

The resolution was presented as follows:

**RESOLUTION 2025-80**

**A RESOLUTION TO AUTHORIZE AN APPLICATION BE SUBMITTED FOR THE GEORGIA  
WORKFORCE INNOVATION AND OPPORTUNITY ACT (WIOA) GRANT FOR FUNDING THE  
DISLOCATED WORKER PROGRAM FOR THE OF PERIOD OF OCTOBER 1, 2025 THROUGH  
JUNE 30, 2027; AND FOR OTHER PURPOSES**

**WHEREAS**, the Baldwin County Board of Commissioners desire to continue to receive funding from the Georgia Workforce Innovation and Opportunity Act (WIOA) Grant Number 11-25-26-06-011 FAIN 25A55W000130; and

**WHEREAS**, the Grant provides funding of \$434,826 for the period of October 1, 2025 through June 30, 2027 for the Dislocated Worker Program.

**NOW, THEREFORE, BE IT RESOLVED**, by the Board of Commissioners of Baldwin County, Georgia, and it hereby resolved by authority of the same, as follows:

- 1. Incorporation of Recitals.** The above stated recitals are true and correct and are incorporated as though fully set forth herein.
- 2. Authorization of Grant Application.** The Board of Commissioners hereby authorizes the preparation and submission of a Georgia Workforce Innovation and Opportunity Act (WIOA) Grant.
- 3. Authorization of Chairman.** The Board of Commissioners hereby authorizes the Chairman of the Baldwin County Board of Commissioners to sign any documentation or take any other action necessary or reasonably required to carry out, give effect to, and consummate the application and administration of the Grant and to take all action necessary in conformity therewith.
- 4. Severability.** In case any one or more of the provisions of this Resolution shall for any reason be held to be illegal or invalid, such illegality or invalidity shall not affect any other provision of this Resolution, but this Resolution shall be construed and enforced as if such illegal or invalid provision had not been contained herein.
- 5. Repeal of Conflicting Resolutions.** Any and all resolutions in conflict with this Resolution this day passed be and they are hereby repealed.
- 6. Effective Date.** This Resolution shall take effect immediately upon its adoption.

**SO RESOLVED**, this 4<sup>th</sup> day of November, 2025.

BALDWIN COUNTY, GEORGIA

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Andrew Strickland, Chairman  
Baldwin County Board of Commissioners

ATTEST:

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Bo Danuser, County Clerk  
Baldwin County Georgia

Assistant County Manager and Finance Director Dawn Hudson stated the County was the grant administrator for the Workforce Innovation and Opportunity Grant Program. The grant was in the amount of \$434,826 with no match.

Commissioner Little made a motion to approve the grant. Commissioner Butts seconded the motion and the motion passed unanimously.

### **WIOA Adult Program Grant**

Chairman Strickland read Resolution R-2025-81 by caption stating the resolution authorized a Workforce Innovation and Opportunity Act grant for funding the Adult Program.

The resolution was presented as follows:

#### **RESOLUTION 2025-81**

A RESOLUTION TO AUTHORIZE AN APPLICATION BE SUBMITTED FOR THE GEORGIA WORKFORCE INNOVATION AND OPPORTUNITY ACT (WIOA) GRANT FOR FUNDING THE ADULT PROGRAM FOR THE OF PERIOD OF OCTOBER 1, 2025 THROUGH JUNE 30, 2027; AND FOR OTHER PURPOSES

WHEREAS, the Baldwin County Board of Commissioners desire to continue to receive funding from the Georgia Workforce Innovation and Opportunity Act (WIOA) Grant Number 11-25-26-06-011 FAIN 25A55AT000157; and

WHEREAS, the Grant provides funding of \$588,024 for the period of October 1, 2025 through June 30, 2027 for the Adult Program.

NOW, THEREFORE, BE IT RESOLVED, by the Board of Commissioners of Baldwin County, Georgia, and it hereby resolved by authority of the same, as follows:

7. **Incorporation of Recitals.** The above stated recitals are true and correct and are incorporated as though fully set forth herein.
8. **Authorization of Grant Application.** The Board of Commissioners hereby authorizes the preparation and submission of a Georgia Workforce Innovation and Opportunity Act (WIOA) Grant.
9. **Authorization of Chairman.** The Board of Commissioners hereby authorizes the Chairman of the Baldwin County Board of Commissioners to sign any documentation or take any other action necessary or reasonably required to carry out, give effect to, and consummate the application and administration of the Grant and to take all action necessary in conformity therewith.
10. **Severability.** In case any one or more of the provisions of this Resolution shall for any reason be held to be illegal or invalid, such illegality or invalidity shall not affect any other provision of this Resolution, but this Resolution shall be construed and enforced as if such illegal or invalid provision had not been contained herein.
11. **Repeal of Conflicting Resolutions.** Any and all resolutions in conflict with this Resolution this day passed be and they are hereby repealed.

12. Effective Date. This Resolution shall take effect immediately upon its adoption.

SO RESOLVED, this 4<sup>th</sup> day of November, 2025.

BALDWIN COUNTY, GEORGIA

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Andrew Strickland, Chairman  
Baldwin County Board of Commissioners

ATTEST:

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Bo Danuser, County Clerk  
Baldwin County Georgia

Ms. Hudson stated this was for the Adult Workforce Program in the amount of \$588,024 in federal funds.

Vice Chairman Butts made a motion to accept the funds. Commissioner Little seconded the motion and the motion was approved unanimously.

#### Termination of Concession Contract

Resolution R-2025-82 terminating the concessions contract with Out of the Park, LLC was previously removed from the agenda.

#### OLD BUSINESS

Commissioner Butts asked for if they were going to do the white stripping on Harrisburg Road. Mr. Tobar responded that was his understanding.

Commissioner Little stated that he had someone rave about what had been done in Coopers Park.

#### NEW BUSINESS

Commissioner Hall stated an appointment to the Sinclair Water Authority was forthcoming, the current appointee would be assuming the chairmanship.

Commissioner Hall asked that the commissioners to consider changing the policy on how they made appointments, the process could take over 30 days. There was a discussion about the complicated process of making appointments and streamlining the process.

#### COUNTY MANAGER'S REPORT

County Manager Tobar gave a Managers Report:

- Back to back meetings for the three CDBG projects including the kickoff meeting with Southeast Piping; conducting public hearings for the 2025 and 2026 grants; meeting with the 2025 CDBG recipients; and a planning meeting for 2026 CDBG. These grants represented \$3.7 million coming into the county for sewer and housing rehabilitation
- Water park construction was progressing quickly with the good weather and should be ready by the end of the year
- Harrisburg Park was progressing with the good weather

- A housing rehab family had a moving back in day last Friday and Brighter Days Ministries brought a moving truck full of household items to outfit the family. GMC cadets helped move the item into the home
- One more house would begin in a few weeks
- He was waiting on government to open up to find out about the 2025 housing grant application
- Encouraged citizens to participate in the housing assessment survey
- Habitat for Humanity home dedication for the first of the four CHIP houses

Commissioner Little announced that there were food boxes in the Government Center that would be distributed to the food pantries. Mr. Tobar added that donations could also be made at the courthouse.

### PUBLIC COMMENT

Tony Cofield, Jr. addressed the commissioners about the Baldwin County Listening Project who were a group of renters united around the issues of having safe and affordable housing. He presented a report. He stated there was a housing crisis in Milledgeville and many people felt that not enough was being done. There were many renters affected by landlords that were not being held accountable for making repairs and ensuring healthy living conditions. There were no housing options.

Stephanie Jett addressed the commission regarding the Baldwin County Listening Project. She stated the group knocked on over 1,000 doors and surveyed over 300 households in both the city and county – mostly renters. The survey showed rent was on the rise while incomes and job opportunities were not, more landlords were charging by the room which priced out families and long-term residents, unsafe conditions like mold and unrepaired damage were common - code enforcement only addressed the exterior of homes, non-college students were denied housing and student encroachment on the southside was concerning, many residents were forced into rundown motel paying more than for apartments or a house.

Ms. Jett urged Baldwin County to expand code enforcement to include inside inspections, require landlord licensing that included inspections, form a housing equity task force with the city, establish more transitional housing and take even more advantage of state and federal housing grants.

Ms. Jett closed by stating the housing crisis was not new, there was a growing coalition of residents to work with the county. She asked Baldwin County to take bold, immediate steps to ensure that safe and affordable housing is a right not a privilege.

Angela Burdette addressed the commission regarding mold in her home; she listed causes and health effects caused by mold. She reported the mold in her home to the management but got no response. Renters deserved to have safe housing that did not make them sick and landlords must be held accountable. The Baldwin County Listening Project was fighting for the rights of renters.

Danny Register addressed the commission regarding the Coopers community. He thanked Mr. Tobar for getting the community cleaned up. He thanked commissioner Davis for taking an interest. He stated the Coopers Park was going well. He thanked the commissioners stating everything was looking good.

Fidelis Folifac addressed the commission regarding the Baldwin County Listening Project stating that Carlos had reached out to him about the housing projects the County was working on. He discussed the landlords that took advantage of their tenants and asked the city and county to hold landlords more

accountable. He stated that it affected people's livelihood and created a situation where people did not feel safe, secure, and confident in the government.

Desiree Liggins addressed the commissioners regarding the repairs on Sidney Butts Road. She discussed what had been done to this point and what had been done looked like garbage. She stated that she was upset because it had been 14 days and the problems had not been fixed. She stated that according to the US Census Bureau quick facts 41.3% of Baldwin County residents lived in poverty. It was ridiculous that people could not find homes without problems. She discussed the cost of the golf course and said the commissioners were reckless with money.

Chairman Strickland read a statement thanking Veterans for their service. He discussed the sacrifices made by his grandfather during World War II and his father during the Korean War and how the horrors of war affected his family as a whole. He shared his father's experience in the service and how it affected him. He stated he was proud of his father and grandfather and the sacrifices of those who serve our county. He asked that the veterans stand a be recognized.

Carlos Tobar stated the County was participating in Operation Greenlight where green lights would be shone at the government buildings to honor our veterans.

#### EXECUTIVE SESSION

Commissioner Little made a motion to enter into executive session. Commissioner Butts seconded the motion and the motion passed unanimously. The commissioners entered into closed session at 7:05 PM.

Commissioner Little made a motion to return to open session. Commissioner Butts seconded the motion and the motion passed unanimously. The commission returned to open session at 7:51 PM.

#### ADJOURN

Commissioner Little made a motion to adjourn the meeting. Commissioner Hall seconded the motion and the motion passed unanimously.

The November 4, 2025 Board of Commissioners meeting was adjourned at 7:53 PM.

Submitted,



Andrew Strickland, Chairman  
Baldwin County Board of Commissioners

ATTEST:



Bo Danuser, County Clerk  
Baldwin County Georgia