

Appomattox Town Council Regular Meeting Agenda

Appomattox Municipal Building, 210 Linden Street, Appomattox, Virginia 24522

Monday, December 08, 2025

6:30 PM - Town Council Regular Meeting

(Location: Appomattox Municipal Building, 210 Linden Street, Appomattox, Virginia 24522)

Call to Order and Welcome to Visitors

Prayer & Pledge of Allegiance to the Flag of the United States of America

Mayor's Comments

Scheduled Public Appearances

Adoption of the Consent Agenda - December 8, 2025

All matters listed under consent agenda are considered routine by the council and will be approved or received by one motion in the form listed. Items may be removed from the consent agenda for discussion under the regular agenda upon motion of any council member and duly seconded.

1. Adoption of Council Meeting Minutes from the November 10, 2025 Regular Town Council Meeting.

Unfinished Business

- 2. Joint public hearing by Town Council and the Town Planning Commission for the purpose of consideration and adoption of the Town of Appomattox Comprehensive Plan.
- 3. Announcement of the names of all persons being proposed for the interim appointment to the vacancy on Town Council.

New Business

4. Consideration and approval of a one-time (post-tax) employee Christmas bonus of \$500 for each full-time employee and \$250 for each part-time employee for employees who are employed with the Town of Appomattox on or before November 30, 2025.

Council Standing Committee Reports

Citizen Comment

Closed Session

- 5. Closed sessions:
 - (1) Closed session pursuant to Code Section 2.2-3711(A)(1) for the purpose of assignment, appointment, promotion, and performance or resignation of a specific officer, appointee, or employee of any public body; and
 - (2) Closed session pursuant to Code Section 2.2-3711(A)(7) consultation with legal counsel and briefings by staff members or consultants pertaining to actual or probable litigation, where such consultation or briefing in open meeting would adversely affect the negotiating or litigating posture of the public body.

Town Manager's Report

Council Comment

Adjournment

File Attachments for Item:

1. Adoption of Council Meeting Minutes from the November 10, 2025 Regular Town Council Meeting.

The Appomattox Town Council held a Regular Council meeting on Monday, November 10, 2025, at 6:32 p.m. at the Appomattox Municipal Building, 210 Linden Street, Appomattox, Virginia with Mayor Richard Conner, presiding.

Members present: Vice-Mayor Timothy W. Garrett, Council Member James J. Boyce, Sr., Council Member Mary Lou G. Spiggle, Council Member McKinley Cardwell, and Council Member Jack Hensley.

Members absent: Council Member Nathan Simpson

Others: Carlton Duck, Alive Media; Dianne Tanner, Deputy Town Clerk; Michael Campbell, Town Manager; Frank A. Wright, Esquire, Town Attorney.

Mayor Richard Conner called the meeting to order at 6:32 p.m.

Reverend Duck led the prayer and Pledge of Allegiance to the Flag of the United States of America.

Approval of the Agenda:

Mayor Richard Conner asked if there was a motion to approve the agenda.

Council Member McKinley Cardwell made a motion to amend the agenda to add an item under New Business regarding chairing the Council for the Day Essay Committee, seconded by Vice-Mayor Timothy W. Garrett, the Council voted to amend the agenda to add this item under New Business. All members present voting aye. The Motion carried 5-0.

Mayor Richard Conner asked if there was a motion to approve the agenda as amended. All members present voting aye. The Motion carried 5-0.

Proclamation:

Council Member McKinley Cardwell presented the Proclamation in Memoriam Honoring the Life and Legacy of William "Bill" Edward Jamerson, Sr. A copy of the signed Proclamation is appended to these minutes for inclusion into the record.

Mayor's Comments:

Mayor Richard Conner presented a Proclamation Designating the Week of November 9-15, 2025, as Nurse Practitioners' Week. A copy of the signed Proclamation is appended to these minutes for inclusion into the record.

Mayor Richard Conner: I have a couple of other items under Mayor's Comments. I want to thank the community for coming together with the fortunately non-tragic collision of a school bus in Appomattox County. Uh, as far as know, all the occupants are survived. There were no

fatalities, and the community came together to support them and their families during their trying times. Secondly, I want to honor those folks who ran in the previous election. Um, Mr. Hensley, congratulations. We hope to have you for the rest of the term that you fulfilled. For you, for running. Uh, it was a very good contest. I appreciate y'all coming out. Uh, to Mr. Boyce and Mr. Simpson for running a good campaign. Congratulations to Mr. Simson for...um...moving up to the Board of Supervisors. We will miss his creative thinking and...um...his can do, get it done attitude. We appreciate that. We're glad to have Jim with his infinite guidance, experience that has...uh, helped this Council to continue to work towards improving our community. We hope that the results of the elections will be very beneficial to the entire community.

Adoption of the Consent Agenda:

Mayor Richard Conner read the rules for the Consent Agenda to the record and listed the adoption of the Council Meeting Minutes for October 14, 2025, Regular Council Meeting, and October 28, 2025, Council Workshop Meeting.

On a motion by Vice-Mayor Timothy W. Garrett, seconded by Council Member Mary Lou G. Spiggle, the Council voted to approve the Council Meeting Minutes for October 14, 2025, Council Regular Council Meeting, and October 28, 2025, Council Workshop meeting. All members present voting aye. Motion carried 5-0.

Unfinished Business:

Mayor Richard Conner asked for any items of unfinished business. There were no items presented.

New Business:

The Mayor, Richard Conner, asked for any items of new business to be presented.

Council Member McKinley Cardwell, after presenting information to Council, made a motion to chair a Committee for Council for the Day and the associated Essay Contest, seconded by Vice-Mayor Timothy W. Garrett, the Council passed the same by voice vote, with all members present voting aye. Motion carried 5-0.

Standing Committee Reports:

The Mayor, Richard Conner, asked if there were any standing committee reports. There were no standing committee reports presented.

Citizen Comment:

The Mayor, Richard Conner, opened the floor for citizen comments. There were no citizen comments.

Town Manager's Report:

Michael Campbell, Town Manager: The big news to report is that, uh, I was able to successfully able to...to get the grant application submitted on Friday for the Garment Factory property. Um, it was a...was a lot of really, really good work from staff and...and um from others. Uh, Frank was very helpful. Uh, Kathy Wright helped out with it a bit. Um, so it was a good team effort and, uh, I got it submitted on Friday afternoon. Um, looking at their scoring, you know, they're very transparent in how they do the grant. Uh, I'm hopeful that we'll get it's a 50 point that's available, you know, for scoring. There's 50 points there. I'm hopeful that I hit all of them and we've actually have 50 points. And I also will say that, uh, I did the math on what we are asking for per unit. Um, it should be extremely competitive. So, I'm...I'm very optimistic that we will get some money. Uh, and depending on the amount, I...I. feel like I'm...I'm very optimistic we'll get enough for the development to proceed. So, I'm excited about that. I'm hopeful that we get the entire amount that I asked. Uh, and it'll be very nice to see the garment factory taken down and for the town to have 34 new additional housing units...affordable housing. Um, expected rents...it's tentative...I mean, these things change, markets change, you know, we don't know what the construction cost will be exactly, but expected rents \$900 to \$1,200 a month for two- and three-bedroom townhomes are desperately needed. So, I'm not exactly sure when we'll hear when I'll get my first bit of feedback from Virginia housing, but I promise you, you all will know as soon as I do. Um, so, just fingers crossed, prayers...prayers, hopeful, and excited about that. That's all I know.

Council Member James J. Boyce, Jr.: One question. Would that qualify as section 8 housing?

Michael Campbell, Town Manager: No, it's not. It's...so, it's the way that it actually works is it's income qualified. So, um, because we're a rural designated area and there's a few other parameters that we meet. Typically, when you have income qualified housing it's 80-120% AMI. You know average median income or annual median income and, with our designation, they give us more leeway. It's 80-150%. So, the income restrictions are very, very lax. Uh...uh...if I remember correctly, when I was crunching my numbers, a single person who made \$90,000 a year could apply for an apartment. Um, however, that's really not the point. The point is...is that, you know, when we end up with \$1,000 a month apartment, we have an opportunity to...to keep our youth here, to bring other folks in for the workforce. Um...and, you know, especially with the three-bedroom units...family, have family housing, it'll be nice, new...and...and...I just...I do want to add...I didn't mention this, but I mean, this was...I've never seen this done so quickly. And again, this is thanks to all the help that everybody gave. And...and...Frank and his office. Um, but as of...as of Friday, the Garment Factory is actually in the Town's name. So, we have ownership of it for...uh, and we have a Letter of Intent...and, uh, basically we'll hold on to it until either the grant is granted and then...um...if the money that I have asked for, to keep things very simple, is to be allocated for the demolition of the building. That's it. So, we won't...I won't...we will still be involved in the project to completion because there's a...uh...one of the requirements through Virginia Housing is um...um...it's not a hard deadline, but they expect the project to be done within two years. Um, I expect the project to be done in two years if we get the...the full amount. And so, um...I think that, uh, hopefully we'll

see, hopefully, we'll see the Garment Factory start to get knocked down in January. Um, but know as far as...like...vouchers, it's not the same thing. It's...that would be...I think that the developer can do that. They have that option, I think, but that's not what this program is. The program is based on a very loose income restriction. So, it's...it's targeted at lower income individuals and families.

Mayor Richard Conner: Any other questions?

Council Member Mary Lou G. Spiggle: I'm very excited about this. Hallelujah.

Michael Campbell, Town Manager: I'm...yeah, it's uh...I mean, I'm...I'm very excited. I've never....I've been with...with my career, I've been involved with a lot of, you know, groundbreakings and things like that. I never really...that's not my thing. But to have...to have this one go through, if we can get this one done, this will be one that I'll be very, very pleased with. This is a...especially, I mean, I...I... You know, I've done massive projects, sixty-million-dollar projects, but it's different. It's, you know, it's a...it's hundreds of people. It's the state. Whatever. Um, a much larger locality. For a Town like Appomattox...for us to get something like this and to...and to take a building that's been sitting for 25 years, and falling to pieces...a massive building and...and to replace it with something beautiful, that is useful to the community...I mean, this would be one of my career accomplishments, I feel like. And I say mine, um...staffs. I mean, Dianne and Christy, um...uh, you know, Kim, we...everybody came together on this. So, it was...it's been really good and I'm just very hopeful and prayerful that it works out.

Council Member Mary Lou G. Spiggle: Yes, me, too. Two of my grandchildren are currently living in, uh, the townhouses that, um, are owned and operated by Bill Jamerson and....and Phillip. And, um, they're really...it's...we don't have any housing and they...they are in their twenties. As you've said...and if you don't, and you can't find anywhere to rent or if you're not in a position to buy right at the moment, then you're going elsewhere. And part of what we want to see is to keep our younger people, but it's not just for the younger people because there are, um, older people, seniors, single seniors that live in these townhouses. I said apartments and townhouses as well.

Michael Campbell, Town Manager: We'll see. I...I think, uh...again, I can't...we're so far early. I...I don't want to...I'm not making any promises, but part of the development plan may possibly include the single-story end units as well. So that would be great for...for...you know, anyone that needs something more accessible than a townhome. So, just very much looking forward to it, and it ought to be, you know, already decided...this is...this is certain...we're not going to allow any ingress or egress onto Confederate. So, you know, we're not going cause an issue there...the people will have to come through Patricia...and, um, yeah...just hope it works out.

Council Member Mary Lou G. Spiggle: Super good. Super good for the entire community. County and Town.

Michael Campbell, Town Manager: Absolutely.

Council Member Mary Lou G. Spiggle: That's what we want to see. So, that's very good news and fingers crossed...

Michael Campbell, Town Manager: And...and, really, it's a...uh, like, at the end of the day, it's...it'll be something like a six-million-dollar investment in the area. Um, so the...the county will reap, uh, very solid benefits off of that. Um...

Council Member McKinley Cardwell: Yeah. I think anytime we can get a win-win is always the best situation no matter what. So, anytime we're aiming for that, you know, it's awesome that we get to take down the cost of entry for many people trying to get in here and to create...to create a.. to create, you know, create a life, to create a home, to create their own American dream. So, you know, any way we can help out with that, just keep on telling us what...what we need to do and we'll keep on doing it.

Michael Campbell, Town Manager: And it won't be just another rental. I know that with the... with the rentals that we do have we're so limited. I mean, there are folks that have been living in those same units for decades. It's um...and, to your point, you know, when I came out here and I wasn't going to commute from Richmond, I had to go to Lynchburg.

Council Member Mary Lou G. Spiggle: Absolutely. It's a prime example.

Michael Campbell, Town Manager: I had to go to Lynchburg to get an apartment. I didn't want to...uh, but I had to go out there and...and...to find something that was a place where I was going to live was \$1,500 a month and it was not a three bedroom. So, yeah, it should be great.

Council Comments:

Mayor Richard Conner: Mr. Cardwell?

Council Member McKinley Cardwell: Um, I think Mary Lou may touch on it, but...tomorrow at the American Legion they will be honoring veterans at eleven o'clock. That's going to be...that's off of Oakley Avenue. That's all.

Mayor Richard Conner: Mr. Hensley?

Council Member Jack Hensley: Yes. Um, a couple of things really quick. First of all, I would like to thank everyone who voted for me. I greatly appreciate that. I also want to thank Danielle for keeping me on my toes. Yes, it was pretty interesting. Um, second, I do want to bring up something that I've heard a lot about from the community. Um, a lot of community concerns about Main Street. We all know those concerns. Uh, but I have heard a lot about it a lot lately. Um, so I know we can't turn Main Street around. I know we have had a mirror hanging up on the building. My question is, is it possible to put a stop sign at the corner of Church and Main? Right where you come out of Main Street, right there at the crosswalk. Is that a possibility to do

that to where these guys coming down Church Street is not doing 40 miles per hour and people are coming out of Main Street? I mean, they don't do 20, right? So, I mean, is that a possibility?

Michael Campbell, Town Manager: So, it absolutely is a possibility. I can coordinate with VDOT. The only issue that we may have would be figuring a way...I'm just not sure, with the measurements of a sign placement and a sidewalk with the ADA requirements. But yes, I can talk to the residency, we can see about having something done. And, since you did bring up Main Street, I did leave out one thing. Um, I would like, if you wouldn't mind...whatever...is there anything which we can actually update them on, as far as what we are doing that's appropriate for open session.

Frank A. Wright, Esquire, Town Attorney: Uh, yes. I spoke to Rob Fowler about the matter with the...I'm not quite sure what you would call it...the tower of cinderblocks that potentially seems to be a hazard on Main Street. Rob has gone out and talked to the folks in that location. Uh, based on that conversation, I believe we are going to proceed with the next steps, which would be sending a letter requesting that it be removed or at least be made safe in some manner. I understand that it is a temporary structure that is intended for use as scaffolding. But I would be concerned about the safety of it. You know, not only for the person using it, but also for anybody who passes by it on the sidewalk. So, that is what we are going to try to address. The intent is to address it as a public nuisance.

Michael Campbell, Town Manager: And, upon further inspection, apparently the concrete blocks don't just have the foam on the outside. They've actually poured concrete inside the holes of the blocks. But I am glad you brought that up so that I could let you know that staff is actually...what you know...we're efforting.

Council Member Jack Hensley: It's just been an ongoing question that I keep getting. That I keep hearing from everyone and in the whole community.

Michael Campbell, Town Manager: And there's whole...whole history to it and unfortunately there's some things that we are not able to fix, but hopefully this is not one of those things.

Council Member Jack Hensley: Well, I mean, you've got a pretty wide crosswalk right there. So, I didn't know if it could be something on the other side of the crosswalk? Right before you get to the front edge of the building or not? I didn't know.

Michael Campbell, Town Manager: About...what's the stop sign?

Council Member Jack Hensley: Yes sir.

Michael Campbell, Town Manager: The stop sign. Yeah, that's okay. Uh, but no, I mean, I think I think it's a solid idea. The main thing is, um, I just know from experience that...um...placing the signpost would be like the big...the big major concern how we would do that. There's a seven-foot clearance you have to have. It's...there's a specification for everything under the sun. I promise you. But there's also design exceptions. So, I'll talk to

Robert at the residency and see if we can't do something, because I already have another thing to talk to him about. So, um....

Council Member Mary Lou G. Spiggle: And you're wanting...we're wanting the request will be for a stop sign at the end of Main? So, people going out...driving....

Council Member Jack Hensley: It would be...it would be...it would be so you...when you come down Main Street there's already a stop sign.

Michael Campbell, Town Manager: Yeah.

Council Member Jack Hensley: So, coming from Confederate to Main Street...

Council Member Mary Lou G. Spiggle: Confederate....

Council Member Jack Hensley: There would be a stop sign right at the...I guess the front...the front corner of the sign shop, right there on where the crosswalk is.

Council Member Mary Lou G. Spiggle: Mhm. On Church.

Council Member Jack Hensley: On Church Street.

Council Member Mary Lou G. Spiggle: Church Street. The...the...

Council Member James J. Boyce, Jr.: Church at Main going south because they will not stop traffic coming across that railroad track.

Council Member Mary Lou G. Spiggle: And the railroad track. We've talked about that before in the past. I'm not saying that won't...that will stifle this request, but we were told that it would be...you cannot stop traffic, uh, that is going across that railroad track...

Michael Campbell, Town Manager: That's not the direction you're asking when you pull...yeah, when you pull down there the building obscures your sight distance. There's zero sight distance.

Council Member Mary Lou G. Spiggle: Yeah, I know.

Michael Campbell, Town Manager: So, what this would do, would be to create a stop and put a stop bar on...on the asphalt that's what we would ask for.

Council Member Mary Lou G. Spiggle: Okay.

Council Member McKinley Cardwell: Well, like, so it's there because I know that VDOT has like a ...like a menu of options where you can even put in a raised crosswalk or like a speed

hump and everything. So basically, you're able to make the driver slow down themselves to be more mindful of the road.

Council Member Mary Lou G. Spiggle: Anything would help.

Council Member James J. Boyce, Jr.: Well...well there's already a sign that recommends you slow down to fifteen.

Council Member McKinley Cardwell: I mean...but like basically...basically taking...taking a sedan and asking them to go up...go up several feet into the air, you know?

Michael Campbell, Town Manager: Right? Well, I'll put my public works hat on and tell you that traffic...traffic calming is not what we need here.

Council Member McKinley Cardwell: Okay.

Michael Campbell, Town Manager: The...I mean it...it may be better than nothing, obviously. But, uh, it is a perfectly appropriate location for a stop sign.

Council Member Mary Lou G. Spiggle: Okay. Yeah. Any...anything would help. It's not a good intersection.

Council Member Jack Hensley: You know, when you have to pull all the way out into the street to be able to see around the building and somebody possibly already hit you, you know? It's...

Council Member Mary Lou G. Spiggle: Yeah.

Council Member James J. Boyce, Jr.: It used to be the same way at Lee Street and Church Street as well.

Council Member Jack Hensley: Say that one more time.

Council Member James J. Boyce, Jr.: It used to be the same thing at Lee Street and Church Street, but it was a fence that was blocking your view.

Council Member McKinley Cardwell: I think like most of the major accidents that occur at least on ...at least on the VDOT maps occur between Confederate and Church. Right close to like J.E. Jamerson... right at that area because that's where a lot of that's reported. Um a lot...a lot more collisions at that intersection and I know the reasons why. Because when you're...when you're coming out from Jamerson's heading towards the Middle School...the way that that light operates...like, you don't know who has the right of way and I've seen a lot of stuff happen there.

Council Member Mary Lou G. Spiggle: Yes, yes, yes, and yes. It would be wonderful if we could get something to help.

Council Member James J. Boyce, Jr.: Maybe even add to the curriculum for the Driver's Ed. Who has the right of way and in what situations. Because, like you say, you get up to this...you, I know when I get up to Confederate from Church Street, I'm making a left turn. I know the other vehicle that's going straight has the right of way, but they sit there. And they sit there, and then I'm like, "Okay, you sit there." About the time I decide to get...take off, they..."Oh well, you know what I am going to go."

Council Member McKinley Cardwell: Because of how that...like a stop light works. Because it doesn't...it doesn't actually tell you, so you're thinking that the other person is supposed to go. It's not the case for that...for that particular one. So, it is a very odd intersection, um, that almost needs to be looked at.

Mayor Richard Conner: Put the arrows in...put the arrows in that would help. If it worked as well as the one at Court and Confederate we'd be in much better shape. And I think it's just historically...coming on from Jones Street, is a whole lot better. Anyhow. Thank you sir.

Council Member Mary Lou G. Spiggle: So, to circle back around, can I...I want to please ask a question about...um, you said that the next step was going to be...uh, since Rob spoke with the, uh, owners of that building. That we will send a letter. Who will we? Are we going to send a letter to the...to the land owners?

Frank A. Wright, Esquire, Town Attorney: To the land owners.

Council Member Mary Lou G. Spiggle: Okay, gotcha.

Mayor Richard Conner: Alright. Mr. Boyce?

Council Member James J. Boyce, Jr.: Uh, just one thing. Uh, of course, near and dear to my heart. Tomorrow is Veteran's Day. Freedom is not free. And, uh, I would have really liked to have seen a Proclamation in support of the veterans, but I would like to at least get it on the calendar for next year. For the first Council meeting that we do indeed make a proclamation thanking our veterans. Only place in the world you can be as wrong as you want to be, but that's your right.

Michael Campbell, Town Manager: So, Mr. Boyce, you'd like to sponsor a proclamation?

Council Member James J. Boyce, Jr.: Absolutely.

Council Member Mary Lou G. Spiggle: Next year.

Michael Campbell, Town Manager: Okay.

Mayor Richard Conner: Thank you, sir. Ms. Spiggle?

Council Member Mary Lou G. Spiggle: And, I would like to add...that's a wonderful idea. And I would like to add a pro...I'm a member of the American Legion Auxiliary by the way. Among other things that I'm members of. And I proudly support our American Legion. We are very, very...it's a wonderful group and so are the ladies. I would like to add that we...or suggest that we have a proclamation for Memorial Day as well. And I would like to just remind the public that tomorrow morning, of course, our office will be closed, but tomorrow morning at eleven o'clock at the American Legion Hall, which I feel pretty sure will be inside...pretty sure the program will be inside because of the freezing cold weather, but sometimes when it is pretty we'll have it out on the grounds of the Legion Hall. And it's on Oakley Avenue. Just go right down Oakley Avenue past St. Ann's. Keep going and it'll...you will find it on your left and just pull in and park and we would love to have you come and be with us as we celebrate and honor our veterans. And I would also like to thank and everyone who ran for office. Um, you all did a good job campaigning and working towards your goals and um, I think that you all did a good job and I commend you for that. So that's ...that's all I have.

Mayor Richard Conner: Thank you, ma'am. Mr. Garrett?

Council Member Timothy W. Garrett: I don't have anything.

Michael Campbell, Town Manager: Mr. Mayor, just one more thing, please?

Mayor Richard Conner: Yes sir.

Michael Campbell, Town Manager: Uh, I apologize. One other thing I let slip. Um, I sent an email out a couple of weeks back and I didn't hear any objections. So, I just wanted to let you know that I'd like to put an email out on Wednesday letting staff know that we will be closed, Wednesday, November 26th in observance of Thanksgiving. Uh, for all of the hard work that they've done and continue to do. So, just making sure that everybody got my email, and having heard no objections, I'm going to move forward with that.

Council Member Mary Lou G. Spiggle: That sounds like a wonderful idea.

Mayor Richard Conner: Thank you, sir. Appreciate that.

Council Member James J. Boyce, Jr.: Mr. Mayor, might I add one more?

Mayor Richard Conner: Yes sir.

Council Member James J. Boyce, Jr.: Please. Thank you. January 1st there is going to be an open seat on Council. I would vitally recommend that someone would put in an application.

Mayor Richard Conner: Yes sir.

Council Member James J. Boyce, Jr.: And of course, we're going to have to go through the advertising and all of that. But hey, I think you ran a pretty good race. And I think we need

more levelheaded, conservative people that wants to kind of watch things to make sure that we don't get ourselves into too much trouble.

Council Member Mary Lou G. Spiggle: I would like to see us not get into any trouble.

Mayor Richard Conner: How soon can we start that process? Do we have to wait till the end of his term or can we...

Michael Campbell, Town Manager: That's maybe..well, I can put Frank on the spot, but I'll just tell you...uh, we've worked through the process as far as we know that we can seat somebody via appointment they can stay there until November. So that part we've settled. I don't..I don't...I can't imagine a reason why we couldn't do the process before January 1st. do you know of any reason why we should do..okay, so only...we just have to do the same thing. We have to do the advertisement with accepting applications. What we've all just been through here a few months back. So, we'll go ahead and get that process started and that way, uh, the first meeting in January, someone will be seated in Counselor Simpson's vacancy.

Council Member Mary Lou G. Spiggle: But he has one year left on his term next year.

Michael Campbell, Town Manager: Which is why...well that's...that's why the person will be able to serve out until November and then they'll...they'll face an election again.

Council Member Mary Lou G. Spiggle: Mhm. The regular election.

Mayor Richard Conner: Thank you, Michael. I was going to ask you that question later, but we are good. Thank you, Jim, for that. Is there any other business to come before Town Council at this time?

Adjournment:

On a motion by Vice-Mayor Timothy W. Garrett, seconded by Council Member James J. Bor., the Council voted to adjourn at 7:20 pm. All members present voting aye. Motion carried.			
Dianne Tanner Deputy Town Clerk	Richard C. Conner Mayor		

File Attachments for Item:

2. Joint public hearing by Town Council and the Town Planning Commission for the purpose of consideration and adoption of the Town of Appomattox Comprehensive Plan.



TOWN OF APPOMATTOX TOWN COUNCIL ACTION FORM

Order of Business: Consent Agenda Public Hearing Presentation-Boards/Commissions Unfinished Business Citizen/Councilor Request Regular Business Reports of Council Committees	Action: Approve and File Take Appropriate Action Receive & File (no motion required) Approve Ordinance 1st Reading Approve Ordinance 2nd Reading Set a Public Hearing Approve on Emergency Measure
COUNCIL AGENDA ITEM TITLE:	Public Hearing
ISSUE: The updates to the Town of A	ppomattox Comprehensive Plan need to be adopted.
RECOMMENDATION: Review updathe the updated comprehensive plan.	tes, listen to public comments and consider adopting
TIMING:	
BACKGROUND:	
ENCLOSED DOCUMENTS: Public I	Hearing notice and draft of updated Comprehensive
STAFF/SPONSOR: Rob Fowler	
FOR IN N	MEETING USE ONLY
MOTION:	
Roll Call	
SUMMARY:	
Y N Councilor Timothy W. Garrett Councilor Jack Hensley Councilor James Boyes, Sr. Councilor Mars Boyes, Sr.	Y N Councilor Nathan A. Simpson Councilor Mary Lou Spiggle Mayor Richard Conner (If required)

Kor. Pasking A

NOTICE OF JOINT PUBLIC HEARING TOWN OF APPOMATTOX TOWN COUNCIL AND PLANNING COMMISSION

Notice is hereby given by the Appomattox Town Council that a joint public hearing will be on Monday, December 8, 2025, at 6:30 p.m. at the Appomattox Municipal Building, 210 Linden Street, Appomattox, Virginia. The joint public hearing will be in combination with the Town Planning Commission.

The purpose of the joint public hearing is to consider adopting the Town of Appomattox Comprehensive Plan.

The purpose of the Comprehensive Plan shall be "guiding and accomplishing a coordinated, adjusted and harmonious development of the territory which will, in accordance with present and probable future needs and resources, best promote the health, safety, morals, order, convenience, prosperity and general welfare of the inhabitants" of the Town of Appomattox.

The full Comprehensive Plan may be examined at the Appomattox Municipal Building located at 210 Linden Street, Appomattox, Virginia 24522 during normal business hours, Monday through Friday, 8:30 a.m. to 4:30 p.m. Any person needing special accommodations should contact the Town Office at 434-352-8268 no later than the close of business the day prior to the public hearing.

Questions may be directed to Robert Fowler, Director of Community Development & Planning/Zoning Administrator at 434-352-8268.



2045 COMPREHENSIVE PLAN



PREPARED BY THE: Town of Appomattox Planning Commission WITH ASSISTANCE PROVIDED BY: Central Virginia Planning District Commission



TOWN OF APPOMATTOX COMPREHENSIVE PLAN

Purpose of the Plan

This Comprehensive Plan has been prepared in accordance with the Code of Virginia to guide the future physical, social, and economic development of the Town of Appomattox. It reflects the collective vision of the Town's Planning Commission, elected officials, and residents of future development and land use decisions. This Plan establishes broad goals and measurable objectives derived from community engagement activities, including a SOAR (Strengths, Opportunities, Aspirations, Results) analysis and public survey. Each goal is accompanied by action items designed to promote sustainable development, enhance quality of life, and preserve the Town's unique heritage and historic character.

The accompanying Appendix provides supporting demographic, land use, environmental, and housing data that form the analytical basis for the Plan's recommendations. This document is intended to remain a living document, with periodic updates ensuring continued alignment with evolving community priorities and conditions while adapting to the needs of a changing population.



Acknowledgments

Town Council

- ♦ Richard Conner, Mayor
- Timothy W. Garrett, Vice Mayor
- ♦ James Boyce, Sr.
- **♦ McKinley Cardwell**
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Table of Contents

Introduction	3
Goals & Objectives	5
Future Land Use Map	12
Transportation Needs	14
Planning Commission Recommendations	26
Community Facilities & Services	29
Appendix	36

Page 3

Appomattox's Historical Footprints

Nestled between the Blue Ridge Mountains and the Piedmont Plateau, Appomattox County presents a landscape that has retained much of its historical character since the nineteenth century and seems largely unchanged since the Civil War. Expansive pastures and agricultural fields, historic oaks, and quiet roads define the county's physical form and evoke nostalgic feelings like scenes from the 1860s. With a population that has only doubled since 1865—from about 7,500 to approximately 16,424 (ACS 2023) and remaining the least densely populated county in the region at 49.1 persons per square mile, the county remains a rural enclave, and one of Virginia's least urbanized localities, preserving the character and rhythm of small-town Virginia life, and demonstrating remarkable continuity in land use and settlement patterns over time.

The Town of Appomattox, established as "Nebraska" in 1855 and later renamed "West Appomattox" in 1895, serves as the county seat and administrative center. Today, it is home to a gradual but steadily growing population of approximately 2,085 residents (ACS 2023) and is best known for its proximity to the restored Appomattox Court House National Historical Park, located three miles to the east, where Confederate General Robert E. Lee surrendered to Union General Ulysses S. Grant on April 9, 1865. This event, which signaled the end of the Civil War, permanently established the Town and surrounding county as a landmark of national historical significance and anchored its Civil War heritage. The Appomattox Court House National Historic Park is preserved by the National Park Service. In 2024, the park welcomed 83,800 visitors—a 19% decrease since 2018 (NPS 2025)—reflecting broader National Park Service challenges such as funding and staffing shortages, rather than diminished interest in the site's historical importance. Nonetheless, the site generated \$5.9 million in local tourism spending in communities near the park and helped the local economy.

The Town of Appomattox has cultivated a strong sense of community identity and civic engagement. Since 1973, the annual Appomattox Railroad Festival has commemorated the Norfolk & Western Railroad's donation of the historic depot to the Town, drawing residents and visitors to downtown each year during the second full weekend in October for a two-day festival. Appomattox's traditional "old town" character is one of its defining attributes. The Town's compact scale, historic architecture, and cultural heritage contribute to its identity as a quiet, close-knit community that continues to reflect its nineteenth-century roots while adapting to modern needs.



Photo courtesy of the Town of Appomattox

Page 4

Appomattox Today in Current Trends

Recent 2023 U.S. Census data reflect both the stability and resilience of Appomattox and portrays a community experiencing modest but positive demographic trends, that are collectively positioning the community for economic growth. The Town's population saw a massive increase of approximately 11% between 2018 and 2020 during the COVID-19 pandemic. The population growth was primarily driven by net domestic migration, which is having more people moving in than moving out. During the pandemic, as remote work became more common, many people, including those leaving more expensive urban areas (like Northern Virginia, DC, Maryland), sought out quieter and more affordable rural locations to live in.

Compared to Virginia's major metro areas, Appomattox offers a lower cost of living and more affordable housing, and the census data backs up this notion (See Appendix for full economic data trends). The median household income is \$47,795—up 33% since 2018 but still about half the state median of \$90,974. About 15% of families earn under \$20,000 annually, while 22% earn between \$35,000–\$49,999, the highest proportion in the region for income distribution. Roughly 13% of residents report a disability, slightly below county (13.87%) and regional (13.80%) averages (ACS 2023).

Housing affordability continues to be a significant factor influencing inmigration and attracting new residents. The median home value is \$124,700, and 49 percent of owner-occupied homes are valued between \$100,000 and \$149,999. To understand the significance of this valuation, one only has to measure the same percentage of availability across the county (18.2%), the region (13.3%), the state (5.7%), and the nation (8.3%) (ACS 2023-B25075). This also helps when focusing on the total amount of new housing being built. In 2024, Appomattox County had the second highest increase in new homes/permits with 63 total in the region. The combination of lower property taxes, affordable housing, reduced crime rates, along with a strong sense of mutual support typical of small towns, and a lower cost of living reinforces the Town's attractiveness to families and middle-aged adults looking for a place to settle down.

Despite these advantages, limited local amenities remain a challenge. The Town offers approximately 20 restaurant options, with few shopping centers or specialty stores. Feedback from the 2025 Comprehensive Plan community survey indicates strong resident interest in expanding dining, retail, and entertainment options to enhance livability and increase visitor spending.

Appomattox's economy once revolved around large scale manufacturing, most notably the Thomasville Furniture Industries plant, which operated from 1972 to 2011 and employed nearly 1,300 workers at its peak, marking a period of industrial growth. The plant's closure in 2011, following the broader decline of domestic manufacturing and increased outsourcing to global competition, resulted in significant job losses and prompted an ongoing search for new economic identity. Since then, the community has explored tourism as a key opportunity area and potential economic driver, though visitation to the Appomattox Court House National Historical Park remains cyclical, unpredictable and subject to broader trends in heritage tourism. Diversification of the local economic base remains a priority for sustaining long-term growth.



Photo courtesy of the Appomattox Railroad Festival

"When people visit, we need to make them want to stay in this wonderful little town."
-Town citizen



Fishing at Holiday Lake

Vision Statement

We will be recognized as a cooperative, creative and conscientious community that enhances its' citizens quality of life through planning and implementation in preparing for the future while maintaining the Town's cultural heritage.

Goals

#1. Maintain and enhance the Town's community character to expand economic vitality and improve the quality of life for those living, working and visiting the Town.

#3. Support
measures that
enhance the
tourism experience,
increase visitor
numbers, duration,
and amount of local
purchases.

#5. Strive to improve the level of educational and job attainment for all citizens.

#2. Provide an efficient, safe and connected transportation system.

#4. Promote the availability, attractiveness and diversity of the Town's housing market.

#6. Provide and maintain reliable infrastructure and services that make the town a great place to live, work, and grow.

Goal 1: Maintain Character

Maintain and enhance the Town's community character to expand economic vitality and improve the quality of life for those living, working and visiting the Town.

Community Character/Urban Design Objectives

- Yearly update prioritized HDLA Master Plan projects found within the Appomattox Brownfields Area-Wide Plan that strengthen the business and commercial districts.
- Create and implement an educational program for property owners, target blighted properties.
- Improve the community parks to expand active and passive recreational opportunities.
- Establish a marketing campaign for Appomattox Farmer's Market located at Icelands.
- ♦ Explore establishing a Med First Center.

Supporting Actions

- Implement reuse recommendations for the old Wilbun's Grocery building, Garment Factory building, and Hardware building found in the Area Wide Brownfields Plan.

Downtown. Credit: Hurt and Proffitt

- Delineate a downtown district and offer higher incentives to businesses that relocate within it.
- Continue to support and expand the ROSE Program.
- Seek grant funding and local programs that will incentivize small businesses.
- Pursue public/private investments in order to encourage downtown district revitalization.
- Install Splash Pad.
- Seek grant funding to research feasibility of Med First Center.

Goal 2: Transportation

Provide an efficient, safe and connected transportation system.

Transportation Objectives

- Implement the Route 24 corridor plan (Old Courthouse Road Corridor Study) in a phased ongoing approach.
- Establish and map priority projects in accordance with VDOT /VTrans Prioritized Mid-Term needs.
- Incorporate pedestrian and bicycle facilities (e.g. bicycle lanes, sidewalks, multi-use paths) to expand multimode options to access resources.
- Implement concepts within the Appomattox Southside Collector Plan to reroute commercial vehicles around the historic downtown streets.
- Support commuter programs that expand transportation access options.
- ♦ Explore the options of a town-wide public transit system.

Supporting Actions

- Create gateway improvements at the roundabout intersection of Old Courthouse Road and Confederate Boulevard to modulate traffic.
- Conduct a safety study at the intersection of Harrell St. and Church St.
- Seek VDOT funding to construct an engineered road at the town's southwestern boundary that connects commercial traffic between VA 727 and US 460 (Refer to Appomattox Southside Collector Plan).
- Fund sidewalk improvements in a phased approach.
- Work with VDOT on a town-wide street widening identification process.
- Conduct a public transit system feasibility study.



Goal 3: Tourism

Support measures that enhance the tourism experience, increase visitor numbers, duration, and amount of local purchases.

Tourism Objectives

- Increase regional, statewide, and national awareness through a professional marketing program.
- Continue to support the connectivity between the Town and the National Park by supporting the Route 24 Corridor Plan.
- Using existing sidewalks, trails and paths, explore additional walking/biking routes to highlight the historic features and resources.

Supporting Actions

- Conduct a feasibility study for renovations to the Train Depot according to the Town Master Plan (ongoing).
- Conduct a feasibility study on signage within the town and how it could enhance tourists' ability to navigate town businesses and resources.
- Implement gateway improvements at the Old Courthouse Road corridor, and other town entry points of significance, that details multimodal facilities and landscaping to attract tourists.
- Conduct a feasibility study on the Battlefield Park Entrance on Old Courthouse Road (ongoing).
- Development of the field opposite the Museum of the Confederacy, and the open space area around Jones Street with cohesive landscaping and the development of a multimodal trail proximal to the roadway.
- Conduct a feasibility study on a pedestrian trail according to the Town Master Plan.
- Establish a tourism steering committee to lead the marketing program efforts and initiatives.
- Identify and eliminate signs that are redundant and or could be combined.



Goal 4: Housing

Promote the availability, attractiveness and diversity of the Town's housing market.

Housing Objectives

- Establish a marketing committee and campaign to highlight advantages of living in the Town.
- Support safe and affordable housing that serves the needs of all residents.
- Identify opportunities to enhance, rehabilitate, repair, and revitalize the existing housing stock.
- Seek to expand the housing stock to provide workforce housing for current and future industries serving in Appomattox.
- Seek opportunities to provide housing alternatives for seniors.

Supporting Actions

- Start a "Live Healthy" campaign in the Town complete with publications, poster, and branding.
- Review the current zoning ordinance to determine the availability of all housing classifications, particularly multi-family housing.



Photo courtesy of Word Stock Photos

- Seek Community Development Block Grant (CDBG) and "Acquire, Renovate and Sell" (ARS) grant funding through the Virginia Department of Housing and Community Development (DHCD) to locate existing homes in need of rehabilitation and revitalization.
- Seek grant funding through Virginia Housing's Workforce Housing Investment Program to advance affordable housing options for middle-income workers in Appomattox.
- Conduct a feasibility study on creating a senior living facility within the Town.

Goal 5: Education

Strive to improve the level of educational and job attainment for all citizens.

Education Objectives

Increase post-high school graduation education, including collegiate and technical trades, opportunities.

Supporting Actions

The following actions are recommended:

- Establish a working group that will promote advancement opportunities through marketing efforts with Workforce Investment Boards and CVCC.
- Create a marketing campaign that promotes the benefits of higher education



27

Goal 6: Infrastructure

Provide and maintain reliable infrastructure and services that make the town a great place to live, work, and grow.

Infrastructure Objectives

- Implement water and wastewater master plans that support the land use goals of the Town by providing public water and sewer services to targeted areas.
- Support the development of modern communications infrastructure such as broadband Internet as resources become available, as well as electric grid upgrades to support small scale battery systems.
- Support the continued economic development strategies such as small data center developments and small business incentives to promote growth within the Town.
- Support development strategies to attract prominent manufacturing companies back to the Town.
- Participate in regional efforts for shared infrastructure and services that will be more cost effective for Appomattox County and Town citizens, and other local consumers.

Supporting Actions

The following actions are recommended:

 Implement strategies and recommendations from the Water and Wastewater Systems Master Plan. (Deliverables scheduled for January 2026)



Appomattox Water Tower,
Photo courtesy of Town of Appomattox

- Conduct feasibility study for upgrading the electric grid for the Town, complete with expanding and fortifying network lines, advancing software, and strengthening cybersecurity.
- Conduct feasibility study on the town's capacity for a Battery Management System (BMS) in the case of power outages in the area.
- Create a marketing campaign focused on attracting manufacturing companies with strategies that include social media, search engine optimization (SEO), blogs, and emails.

How to Use the Future Land Use Map

The **Future Land Use Map** is an element of the Comprehensive Plan and is advisory in nature. The Future Land Use Map is not a regulatory document. It is a policy statement on which future zoning is supported. It is intended to help achieve the town's long-range vision of growth conceived with a 2045-time horizon in mind.

Future Land Use Maps in established towns are inevitably based on the existing uses, because some land uses are much less susceptible to change once they have been established. The Future Land Use Map provides guidance and recommendations on the parcel level for the general type of new development, which may be the same or may differ from current land uses.

Six future land use categories are shown on the future land use map. They are as follows:

Residential - Low Density – These are areas in our town that are now developed as primarily single-family homes or are vacant or underdeveloped properties that due to their size, location, topography, and access are suitable for low density development. Supportive uses such as parks, schools, and places of worship are common in these areas.

Residential – Medium Density - These are areas in our town now developed as primarily smaller lot single family homes. A few locations are developed as multi-family housing (apartments, townhouses, etc.) or are vacant or underdeveloped properties that due to their size, location, topography, surrounding land uses, and access are suitable for a higher density development. Supportive uses such as parks, schools, and places of worship are also common in these areas.

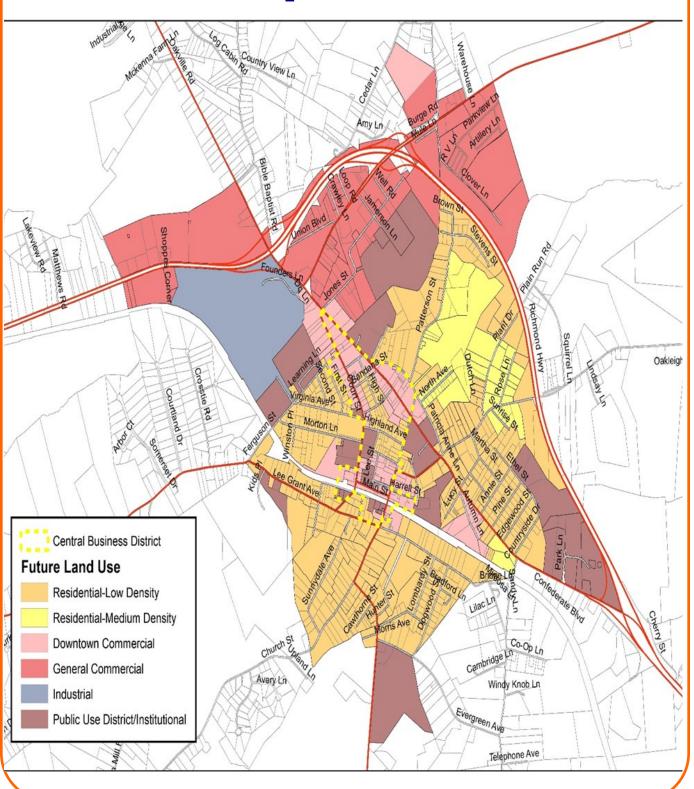
Downtown Commercial – These areas are generally located along Confederate Ave., and the Central Business District. Uses and structures in this classification should be pedestrian oriented and of an architectural design and scale that is compatible with existing uses downtown. Multi-storied buildings are preferred to promote a mixture of uses in one building. Existing buildings that are historically or architecturally significant should be preserved and/or adapted for reuse. New auto oriented land uses, and large-scale "big box" retail are not appropriate in this classification. New structures downtown should be constructed close to adjacent rights-of-way. Parking, if provided, should be located at the rear of buildings and heavily landscaped.

General Commercial - These areas are generally located along Route 460 and Route 24 and at major highway intersections. They are suitable locations for highway/auto oriented uses and large-scale commercial uses such as shopping centers and "big box" retailers. Because of traffic generated/attracted by these large uses, special concern must be given to site design issues such as access and turning movements, and the design capacity of public access roads.

Industrial – These areas which are now occupied by industrial uses but are suitable for future industrial development due to their location, topography, and/or access to rail or major highways.

Public Use District/Institutional - These are larger scale properties devoted to public or quasi-public uses such as cemeteries, schools, and larger scale places of worship.

Future Land Use Map 2045



Page 14

Introduction

Roadways, sidewalks, railroads, and emerging bikeway and pedestrian corridors form the backbone of the Town of Appomattox's transportation network, which connects residents and businesses to the region and beyond. Together, these systems support the movement of people and goods and are vital to the Town's long-term accessibility and economic health. Maintaining a reliable and balanced transportation system requires continuous planning and investment as the Town designs and operate streets to serve all users, including motorists, pedestrians, bicyclists, and those with mobility challenges. As every development decision affects traffic patterns, roadway capacity, and safety, coordination between land use policies and transportation infrastructure is essential to ensure that Appomattox's growth is supported by a safe, efficient, and sustainable network.

This chapter outlines the major components of the Town's transportation system, which highlights the public highway network while also addressing pedestrian, bicycle, rail, trucking, and air transportation connections. Lastly, in accordance with Virginia State Code, this section also identifies transportation project recommendations for inclusion in the Town's Comprehensive Plan.

Transportation Planning Process

The transportation planning framework for the Town of Appomattox is built on coordination, data analysis, and public engagement. During each Comprehensive Plan update, the Town conducts stakeholder meetings, public hearings, and community surveys to identify transportation priorities such as roadway safety, walkability, and connectivity. The Planning Commission and Town Council use this feedback to adopt transportation goals, policies, and implementation strategies that guide long-term investment and development decisions. In partnership with the Virginia Department of Transportation (VDOT), the Town of Appomattox collects and analyzes transportation data, including information from the American Community Survey and the Pathways to Planning website (found at https://vdotp4p.com/view),to guide data-driven decisions.

Transportation project planning in the Town is further articulated in the Rural Long Range Transportation Plan (RLRTP), which is updated every five years by the Central Virginia Planning District Commission (CVPDC) and executed through the Transportation Improvement Program. Potential projects are prioritized for their impact on safety, connectivity, and multimodal access. Lastly, Virginia's Statewide Transportation Plan (VTrans) accesses capacity needs for all corridors of statewide significance, regional networks, and improvements to promote urban development areas (interactive map found at https://vtrans.virginia.gov/interactvtrans/map-explorer).

The Town works with VDOT to include high-priority projects in the Six-Year Improvement Program (SYIP) and aligns its Capital Improvement Program (CIP) to secure matching funds. Because Appointant is outside a Metropolitan Planning Organization (MPO), the Town actively coordinates with VDOT and neighboring jurisdictions to maintain regional connectivity and pursue future funding.

Travel Characteristics

The U.S. Census Bureau's 2023 American Community Survey (ACS) provides insight into the commuting patterns of Appomattox residents. The average travel time to work is 23.6 minutes, which is shorter than the Appomattox County average of 26.4 minutes and slightly longer than the regional average of 22.9 minutes. Data also shows that 71.4% of residents work outside the Town and 90.4% commute by car, either alone or in a carpool, which is higher than the regional rate of 85.2% (ACS 2023-S0801). These patterns highlight the Town's reliance on automobile travel and its role as a commuter community. Over time, Appomattox may consider economic development strategies that expand local employment opportunities, enabling more residents to live and work within the Town while reducing overall vehicle miles travel and supporting a more sustainable transportation network.

Road Class	Miles	Paving Type	Miles
Primary Roads	12.68	Improved	27.35
Secondary Roads	13.73	Unimproved	0
Frontage Roads	0.94	Not Classified	2.85
Other	2.85		
TOTAL	30.2	TOTAL	30.2

Roads in the Town of Appomattox. Source: VDOT

Existing Transportation Facilities

The Town of Appomattox roadway system is composed of primary and secondary roads that together support both regional mobility and local access. The National Highway System (NHS) includes roadways deemed vital to the nation's economy, defense, and general welfare. Within the Town of Appomattox, the only roadway designated as part of the NHS is **U.S. Route 460** (Richmond Highway/Lynchburg Highway), which is a multi-lane, divided highway that serves as one of Virginia's most heavily traveled east—west corridors, stretching from Norfolk, Virginia to Frankfort, Kentucky. Approximately 3.2 miles of U.S. 460 intersect the Town's northern boundary, providing regional connectivity across Central Virginia.

Existing Transportation Facilities cont.

As shown in the previous table, the Virginia Department of Transportation (VDOT) reported approximately 12.68 miles of primary highways within the Town limits. These include:

- Virginia Route 24 (Colonial Highway/Village Highway): A two-lane paved roadway extending southeast toward Campbell and Bedford Counties and northeast toward Buckingham County, with about 1.9 miles located in Town. Route 24 serves as an important east—west corridor linking Appomattox to Routes 501, 460, 60, 30, and 29, as well as to the nearby towns of Concord, Rustburg, and Evington. It is also designated by VDOT as a Virginia Scenic Byway as a result of its scenic, rustic landscape and its connectivity to the historic village of the Appomattox Court House National Park (designation requirements found at https://www.vdot.virginia.gov/travel-traffic/travelers/virginia-byways/#Designationprocessandevaluationcriteria0). The Town supports continued efforts to improve its safety and efficiency.
- U.S. Route 460 Business (Confederate Boulevard): A two-lane roadway with a center turn lane running east—west between the two entrances of the U.S. 460 Bypass, which since its construction in 1992 has significantly reduced the amount of traffic along this road. This route serves a key commercial corridor within the Town.
- U.S. Route 460 (Richmond Highway/Lynchburg Highway): A multi-lane, divided highway intersects the Town's northern border for approximately 3.2 miles and is one of the primary east—west connectors in the Commonwealth. This highway is also designated as part of the Strategic Highway Network (STRAHNET), which is a network of highways that provide defense access, continuity, and emergency capabilities to the U.S. Dept of Defense.

Secondary roads make up the majority of the Town's local network, providing neighborhood access and internal circulation. These roads are typically two lanes wide—up to 22 feet in width—and may include a variety of surface types, ranging from asphalt and cement pavements to gravel or untreated dirt roads. With more than 13 miles of secondary roads, this network forms the backbone of Appomattox's local transportation system and supports daily travel for residents, visitors, and businesses alike.

Corridors of Statewide Significance

The Corridors of Statewide Significance (CoSS), originally introduced through the VTrans2025 initiative as *Multimodal Investment Networks (MINs)*, identifies major transportation corridors important to Virginia's economy and mobility. These corridors are multimodal, incorporating highways, rail, transit, ports, and airports, and are prioritized for investment that supports multiple modes of travel. Under House Bill 2019 (2009), Virginia's long-range transportation plan must assess the needs of all CoSS, considering all travel modes. The Commonwealth Transportation Board (CTB) established the corridors independent of local or regional plans.

A CoSS, according to VTrans 2035 Long-Range Multimodal Transportation Plan, is defined as "an integrated, multimodal network of transportation facilities that connect major centers of activity within and through the Commonwealth and promote the movement of people and goods essential to the state's economic prosperity."

To qualify, a corridor must:

- 1. Support multiple travel modes or serve as a major freight route. (Route U.S. 460)
- 2. Connect regions, states, or major activity centers.
- 3. Carry high travel volumes.
- 4. Serve a unique statewide function.

Eleven corridors have been designated across Virginia—five based on interstates and six on U.S. highways. One corridor passes through the Town of Appomattox:

• The Heartland Corridor (U.S. 460) links Hampton Roads to Petersburg, Lynchburg, and Blacksburg before extending west to West Virginia and Kentucky. It is a key freight route served by Norfolk Southern's Heartland Corridor rail line, connecting the Port of Virginia to the Midwest and supported by additional transit and air facilities.

Safety Improvement Needs

- Off ramp of US 460 that connects to Oakville Road (Route 26)
- Portion of US 460 near the top of the town boundary that connects Matthews Road to the on ramp and off ramp leading to Route 26
- Intersection of Old Courthouse Road (Route 131)

CoSS Needs

- Congestion Mitigation for on ramp and off ramp coming off of US 460 onto Oakville Road either eastbound or westbound
- Capacity Preservation for US 460 around the Town of Appomattox
- Transportation Demand Management for US 460, US 460 Business thru the Town onto Route 26

*VTrans 2023 Mid-Terms Needs

Urban Development Area

Appomattox County has designated the Town of Appomattox as a "Village Center". The County's zoning code defines village centers (19.6-71 V-1) as areas which will serve as the focal point for cultural and commercial activity for the rural service areas of the county, with a recommended density average between one and three units per acre. Hence, the Town was designated as an Urban Development Area in the VTRANS 2040 Plan, and the following needs were identified.

Current Place Type - Small Town or Suburban Center Planned Place Type - Small Town or Suburban Center

External UDA Needs



✓ Off-Street Parking

✓ Intersection Design

✓ Signage/Wayfinding

✓ Traffic Calming



Refer to the DRPT Multimodal System Design Guidelines for details.

Future Transportation Needs

Internal UDA Needs

miterial obstitional

High

- ✓ Street Grid
- ✓ Pedestrian Infrastructure
- ✓ Intersection Design

Moderate

- ✓ Roadway Capacity
- ✓ Street Grid
- ✓ Bicycle Infrastructure
- ✓ Complete Streets
- ✓ Safety Features

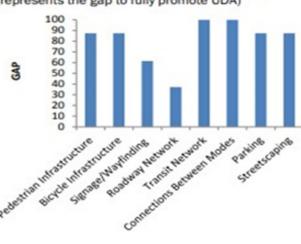
High
✓ None listed

Moderate

✓ None listed

Existing Internal Needs Gap (% shortfall)

Transportation system gap by need category (represents the gap to fully promote UDA)



Highest Rated Overall Needs within UDA

Localities ranked **transportation needs** within their UDAs (1 being the highest need, to 4 the lowest)



Access to Transportation networks beyond UDA



Functional Classification

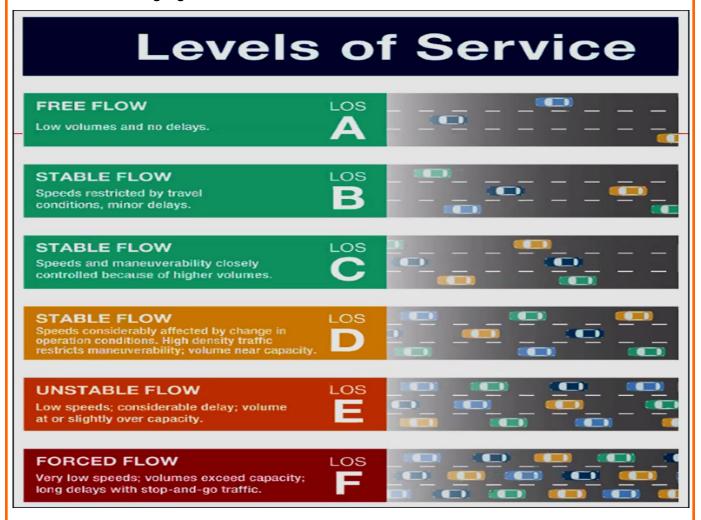
The roadways in Virginia are grouped into systems based on the type and intensity of service they provide. VDOT, through its Transportation Mobility and Planning Division (TMPD), is responsible for maintaining the Commonwealth's official Federal Functional Classification System. The TMPD applies classification standards established by the Federal Highway Administration (FHWA) to ensure statewide consistency and eligibility for federal funding. Under the FHWA framework, each roadway is categorized according to its function within the overall transportation network. These functions range from providing long-distance mobility and higher travel speeds to offering direct local access. The FHWA's primary classification categories include:



More detailed information about these classifications can be found on the VDOT website at: Virginia Department of Transportation Functional Classification Comprehensive Guide. Each roadway classification reflects its role in connecting communities, supporting economic activity, and balancing mobility with accessibility. Interstates and principal arterials provide high-speed, regional, and interstate travel, while minor arterials and collectors serve shorter trips and distribute traffic from major routes to local streets. Local roads provide direct access to homes, businesses, and community destinations. In Virginia, functional classifications are reviewed periodically by VDOT and FHWA to reflect changes in traffic patterns, land use, and development. The most recent statewide update was completed in 2014, with ongoing refinements to maintain accuracy and alignment with federal standards. In the Appendix, you will find a map of the functional road classifications that flow through the Town of Appomattox. (Appendix pg. 41)

Level of Service (Current & Projected)

The Virginia Department of Transportation (VDOT) uses Level of Service (LOS) as a key performance metric to evaluate roadway operations and inform transportation policy. LOS represents the quality of traffic flow and driver experience based on factors such as speed, travel time, congestion, traffic interruptions, safety, and delay. VDOT applies a sixtier LOS scale, ranging from A to F.



More detailed information on LOS definitions can be found in VDOT's guidance document: Level of Service Definitions Resource.pdf

Overall, roadways within the Town of Appomattox currently operate at a desirable level of service, with limited congestion and generally efficient traffic flow. Found within the Appendix are accompanying maps illustrating existing (2024) and projected (2050) LOS conditions across the Town's roadway network.

{See Appendix for Level of Service 2024 Map (pg. 39) and Level of Service Projected 2050 Map (pg. 40)}

Average Annual Daily Traffic Volumes (Current & Projected)

The Virginia Department of Transportation (VDOT) provides traffic volume data for all VDOT-maintained roadways within the Town of Appomattox. Traffic volume is measured as Annual Average Daily Traffic (AADT), which represents the total number of vehicles traveling on a roadway segment over one year, divided by 365 days. According to 2024 VDOT estimates, the highest AADT volumes in the Town occur along the U.S. 460 corridor, particularly near the interchange with U.S. 460 Business on the western side of Town, where volumes reach approximately 18,000 vehicles per day. The eastern interchange area experiences an estimated 16,000 vehicles per day, while the Confederate Boulevard (U.S. 460 Business) segment near the western interchange carries around 12,000 vehicles per day. This data illustrates that U.S. 460 serves as the Town's primary east—west traffic artery and the most heavily used route in the region. Found within the Appendix are maps that compares 2024 AADT counts with projected 2050 AADT volumes, highlighting expected growth along key corridors and intersections within the Town.

{See Appendix for AADT 2024 Map (pg.37) and AADT Projected 2050 Map (pg.38)}

Crash Data: VDOT 2020-2024

Safety is a critical factor in assessing existing roadway conditions and determining the need for future improvements. VDOT publishes crash data in five-year intervals, detailing crash frequency, type, and severity for all state-maintained roadways. In addition, VDOT identifies roadway segments or intersections with a Potential for Safety Improvement (PSI) by comparing the predicted number of crashes to the number actually observed. When observed crashes exceed expected levels, the location is designated as a PSI site for further evaluation. Within the Town of Appomattox, one PSI location has been identified: a roadway segment along the western portion of U.S. Route 460 near the northern Town boundary. This location is considered a priority for targeted safety enhancements and potential funding consideration. Between 2020 and 2024, the Town experienced a general reduction followed by a moderate increase in reported injury crashes, as reflected in the accompanying crash severity table. Ongoing monitoring and continued coordination with VDOT will help identify emerging trends and ensure that safety improvements remain a central component of the Town's transportation strategy.

Source: VDOT

Crash Severity	2020	2021	2022	2023	2024
Fatal Injury (K)	0	0	0	1	0
Severe Injury (A)	2	0	0	3	0
Visible Injury (B)	7	8	2	9	8
Non-Visible Injury (C)	1	0	0	2	1
Total	10	8	2	15	9

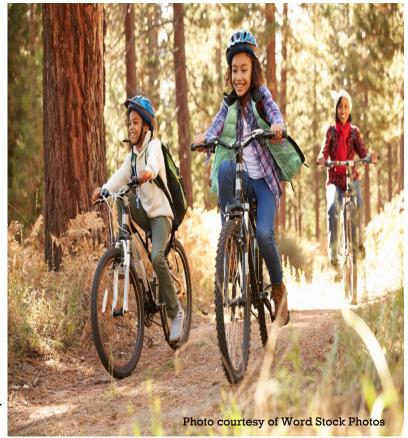
{See Appendix for 2020-2024 VDOT Potential Safety Improvement (PSI) Map (p. 43) and Crash Data Map (pg. 42)}

Bicycle and Pedestrian Infrastructure Accommodations

Cycling is becoming increasingly popular in the region surrounding the Town. The same rural road characteristics that attract cyclists—low traffic volumes, moderate terrain, and scenic views—can also contribute to vehicle—bicycle conflicts, particularly due to speed differences. Currently, the Town has no designed bicycle routes and few on-road accommodations such as signage, pavement markings, or designated lanes to

alert motorists or guide cyclists. As bicycle use grows, safety concerns for both cyclists and drivers are heightened by limited infrastructure and a lack of cycling education among some road users. These issues can be mitigated through new or expanded educational programs focused on traffic rules, safe practices, and shared road responsibilities for cyclists, motorists, and pedestrians.

As a part of the Appomattox Brownsfield Area-Wide Study in 2024, bicycle and pedestrian circulation recommendations were made to form a connective bike and pedestrian network that would increase accessibility of key community destinations within the Town-primarily in the Historic Downtown. The continued



maintenance of existing sidewalks and future additions that may improve the sidewalk network within the Town should remain a priority in the future.

Bridges and Culverts

Bridge inspection and evaluation have long been priorities for VDOT, with increased focus in recent years. In the 2017 update to the 2040 Rural Long-Range Transportation Plan for Region 2000, bridge sufficiency ratings were reviewed, and any structure scoring below 50 was classified as deficient and targeted for upgrade or replacement. No such deficient bridges are located within the Town.

(See Appendix for Structure and Railroad Map on pg. 46)

Passenger Rail Transportation

According to the Association of American Railroads, railroads "form a seamless integrated system that provides the world's most efficient, cost-effective freight service." Since 1990, the percentage of intercity freight moved by rail has increased from 43 percent to 47 percent.

Current station

Proposed station

- One main rail line—operated by CSX Transportation's James River Division serves industry and general freight customers along the James River and then along the 460 corridor and straight through the Town. This line is designated as a "high traffic density" line. Coal and scrap waste materials are the major commodities transported through the town by this line.
 - ed through the town by this line.

 The Trans Dominion Express (TDX) is a proposed passenger rail service, Source: TDXinfo.org/proposed-route-map/ crossing the Commonwealth of Virginia on existing tracks—using modern "European style" rail cars for maximum safety and comfort. A non-staffed station is proposed in Appomattox that would connect the Town to Richmond,
- Nationwide Amtrak service is accessible thru the Kemper Street Station in Lynchburg, VA.

Air Transportation

Lynchburg Regional Airport is the major air transportation facility to Town citizens. If additional services are needed, other airports in Roanoke (1.5 hours), Richmond (2 hours), Greensboro (2.5 hours), Raleigh-Durham (2.5 hours) and Washington, D.C. (3 hours) can usually be accommodated.

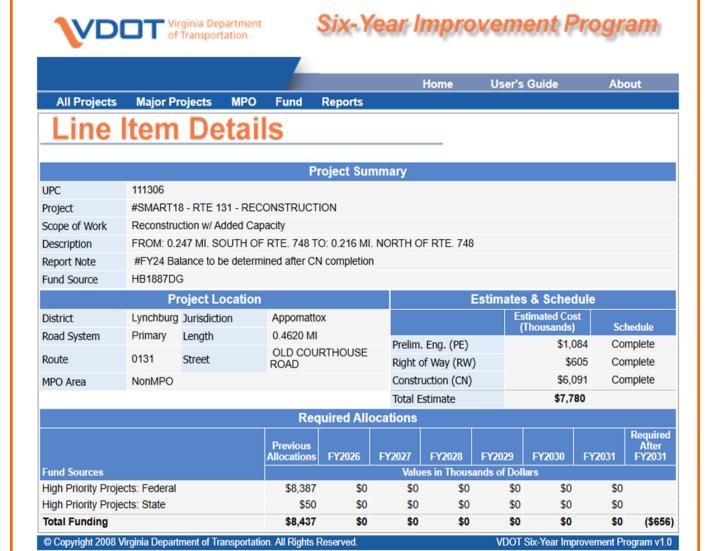
• Lynchburg Regional – is the air service provider for the greater Lynchburg area. The airport is located along U. S. 29 within Campbell County, just outside the City of Lynchburg. With 12 daily flights (6 arriving and 6 departing), Lynchburg Regional Airport provides a variety of flight times for all passengers (expansion to Chicago in 2026). The airport has two runways; one measuring 7,100 feet in length; and the other measuring 3,387 feet. Lynchburg Regional Airport also provides general aviation and air freight service.

Rural Transit/Vanpooling/Bus Service

Lynchburg 36 and other major Virginia cities.

According to the Lynchburg Connectivity Study, the DRPT has recommended expanding park -and-ride shuttle services for rural employers, along with exploring potential super-regional transit options. Vanpooling is also encouraged to provide transit-like access in rural areas that cannot support fixed-route transit services. Studies for implementation are currently underway. Nationwide Greyhound Bus service is accessible through the Kemper Street Station in Lynchburg, VA.

VDOT Six Year Improvement Plan Projects



Route 131- Old Courthouse Road: This project is designed to improve public safety and drainage by reconstructing the roadway, addressing drainage issues and constructing a shared-use path for pedestrian and bicycle travel. VDOT also plans to add lighting and landscaping. The project was selected through the 2018 SMART Scale program. There is also a resurfacing project for Appomattox County and Campbell County that is set for paving of US 460.

{See Appendix pg. 44 for Funded SYIP Project Map}

Funding Sources SMART SCALE

SMART Funding the Right Transportation Projects in Virginia

This program is a statewide initiative that allocates transportation funding based on an objective, data-driven evaluation of how effectively proposed projects support Virginia's transportation goals. Funding is distributed through two programs: the Construction District Grant Program (DGP), where projects compete within their respective construction districts, and the High Priority Projects Program (HPPP), where projects compete statewide. Final funding decisions are made by the Commonwealth Transportation Board (CTB). To qualify, projects must address needs identified in VTrans, the state's long-range multimodal transportation plan, and relate to a Corridor of Statewide Significance, Regional Network, or Urban Development Area (UDA). Eligible project types include roadway widening, operational and safety improvements, access management, intelligent transportation systems, transit and rail enhancements, park-and-ride facilities, and other transportation demand management measures. Applications may be submitted through the SMART Portal by Metropolitan Planning Organizations (MPOs), Planning District Commissions (PDCs), transit agencies, and localities that maintain their own infrastructure, with only localities eligible to submit UDA and safety-related projects. Each project is evaluated based on Safety, Congestion Mitigation, Accessibility, Environmental Quality, and Economic Development, with Land Use considered in urbanized MPO areas exceeding 200,000 in population. The SMART SCALE funding cycle occurs every two years, with funds generally applied to the final two years of the Six-Year Improvement Program (SYIP). Applications are typically accepted from spring through July, with approximately \$500-\$600 million available each cycle from state and federal sources. Additional information is available at www.vasmartscale.org.

The Town is eligible to apply for transportation funding for roads identified within several key categories: as part of a Corridor of Statewide Significance specifically the Heartland Corridor (U.S. 460); within an Urban Development Area (UDA), which encompasses the entire Town; and at Potential for Safety Improvement (PSI) locations ranks 28th out of 100. (See Appendix pg. 44 for PSI Map)

See Appendix pgs. 58-61 for detailed information on other state funding programs including Highway Safety Program (VDOT), Transportation Alternatives (VDOT), Revenue Sharing (VDOT), and State of Good Repair (for Locally Owned Bridges and Primary Extensions).

Recommendations from the Planning Commission

Land use planning and transportation planning are inherently interconnected. Decisions regarding both current and future land use directly influence the capacity, efficiency, and performance of the existing transportation network. This chapter examined the major components of the Town of Appomattox's transportation system, with particular emphasis on the public highway network.

In accordance with the Code of Virginia, each locality must identify transportation project recommendations within its comprehensive plan. As part of this process, the Town Planning Commission developed a transportation plan that identifies infrastructure improvements necessary to support anticipated growth and development. This plan designates new and expanded transportation facilities intended to enhance network efficiency, safety, and multimodal connectivity.

As noted previously, tourism has become an increasingly important source of local revenue following the decline in industrial employment. In support of this economic transition, the **Old Courthouse Road Study** established a long-term vision for the Old Courthouse Road Corridor, extending from Confederate Boulevard in the south to the Appomattox Court House National Historical Park in the north. The study concluded that the existing character of the corridor does little to attract visitors from the National Historical Park into the Town of Appomattox and recommended a series of design and development alternatives to improve both functionality and aesthetic appeal.

The study's three primary development alternatives are summarized as follows:

- Gateways: Establish distinctive gateway features at each end of the corridor, including a roundabout at the intersection of Old Courthouse Road and Confederate Boulevard to improve traffic flow. Incorporate landscaping and multimodal facilities to support tourism-related development near the northern end of the corridor.
- **Neighborhood Greens:** Create focal points for future neighborhood development at key nodes along the corridor. Each node would be centered around a public green space to foster community identity and enhance visual appeal.
- Historic Villages: Preserve and enhance the area opposite the Museum of the Confederacy and the vicinity of Jones Street as open space incorporating landscaping and a multimodal trail system adjacent to the roadway.

These concepts, along with the Planning Commission's broader transportation recommendations, provide a framework for improving traffic circulation, promoting multimodal access, and strengthening the Town's role as a tourism destination.

Recommendations from the Planning Commission cont.

The following table summarizes the transportation improvement recommendations for the Town of Appointance:

ID	Road Name	Type of Improvement	Recommended from:	
1	US 460 Bus. at VA 131 (Old Court- house Rd.)/VA 631 (Oakleigh Ave.)	IENNANCEN ANVANCE WARNING NOTITICATION	Rural Long Range Transportation Plan 2035	
2	US 460 Bus. at VA 131 (N. Court Street)	IEDDANCED ANVANCE WARNING MOUNCALION	Rural Long Range Transportation Plan 2035	
3	US 460 Bus. At VA 727 (N. Church Street)	IENNANCED MOVANCE WARNING MOTITICATION	Rural Long Range Transportation Plan 2035	
4	VA 631 (Oakleigh Ave.)/Appomattox Eastern Town Limit to US 460	Widen to urban two-lane roadway	Rural Long Range Transportation Plan 2035	
5	US 460 Bus./VA 131 W. to VA 131 E. (Old Courthouse Rd.)	Widen roadway and add turn lanes near intersections	Rural Long Range Transportation Plan 2035	
6	Old Courthouse Road/Union Blvd.	Redevelop intersection according to the neighborhood green concept	Old Courthouse Road Corridor Study	
7	Old Courthouse Road (Immediate vicinity of the American Civil War Musuem)	larea across from the Canaan Bantist	Old Courthouse Road Corridor Study	
8	Jamerson Lane/Jones Street		Old Courthouse Road Corridor Study	
9	Confederate Blvd.	Major gateway treatment of streetscape concepts with landscaping, crosswalks, lighting, flag poles, etc. linking to Main St.	Brownfields Area-Wide Plan	
10	Main Street (Downtown Historic Dis- trict)	Expansion of downtown streetscape to the west of Lee Street, including a new public plaza w/ the Historic District	Brownfields Area-Wide Plan	
11	Appomattox Southside Collector (VA 727/US 460)	Proposed road route connecting VA 727 and US 460 to handle commercial vehicles and reduce traffic load to downtown streets	Town Council Recommendation	
12	Entire Town	Conduct a feasibility study of a public transit system	Planning Commission Recom- mendation	
13	Harrell Street/Church Street	Conduct a safety study at the intersection	Planning Commission Recom- mendation	

Planning Assumptions

The Town's population grew steadily from 1940 until now. Over the next 25 years, the population is projected to remain stable and gradually increase. These projections indicate that the Town's existing road infrastructure will likely continue to provide adequate service well into the future.

Recommendations Map



*This map is the visual location aid for the Recommendations Table

Community Facilities and Services

Page 29

Water Supply and Treatment

The Town provides water and wastewater services to customers in the Town and in surrounding Appomattox County. The Town provides water services to about 1,300 accounts and wastewater services for about 1,100 accounts, of which are operated by Town staff. Water for the Town of Appomattox is supplied by the Campbell County Utility Service Authority (CCUSA) through an agreement with Appomattox County. The Town is connected to CCUSA in Concord by a water pipeline owned by Appomattox County. The Town has signed documents with Appomattox County to take ownership and maintenance responsibilities for the water line that connects the Town's water system with CCUSA's system. Maintenance responsibilities began on January 1, 2020, with intentions of ownership coming later.

Water is stored in a 1,000,000-gallon ground storage tank, a 100,000-gallon elevated tank in Town; and a 100,000-gallon elevated tank at Spout Spring. Water from the CCUSA system flows by gravity from the Concord tank and is pumped by a pumping station in Appomattox County into an elevated tank. The Town's system serves approximately 1,300 connections with an average use of 240,000 gallons per day. Prior to the installation of the waterline to connect with CCUSA, the Town's primary water source was through wells. The contract with CCUSA expires on December 31, 2030, and the Authority has indicated that it will not be renewed, therefore the Town may have to return to well water. The Town currently maintains eight (8) wells for emergency water supply and is exploring additional sites to provide for current and future needs. These wells will have to pass all the necessary local, state, and federal requirements to come back online.

The town has a Water Conservation Plan to respond to climatic, hydrological and other extraordinary conditions. The plan is intended to ensure that a dwindling water supply is conserved and managed prudently to meet the Town's needs of water supply availability. The Town projects that there is an adequate supply and treatment capacity to serve the current and projected water needs of the community's residential, commercial, and industrial customers. No capacity upgrades to the water system are planned at this time.

The wastewater treatment system in the Town of Appomattox consists of a Sequencing Batch Reactor (SBR) wastewater treatment facility, 10 pump stations, and collection infrastructure by a force main. This facility treats an average of 300,000 gallons of wastewater per day and is scheduled to have upgrades and a possible increase in capacity. Sewer collection lines ranging in size from 4 inches to 12 inches serve most of the Town. The Town is currently updating its sewer lines, including a replacement of the wastewater line along Confederate Avenue. The Town realizes the importance of maintaining the infrastructure delivery and receiving systems and is currently developing a comprehensive Water and Wastewater Master Plan to guide the future development, operations, maintenance, and expansion of the water and wastewater systems. This plan is projected to be implemented in early 2026.

The wastewater treatment facility provides an essential service to the businesses, industries, and residents of Appomattox and the surrounding area. In addition to contributing significantly to the overall health and safety of the community, and with potential for expansion, the Town's wastewater treatment system provides a foundation for our locality's future economic growth.

Update Provided by Jeff Wells, Executive Director, Campbell County USA

Solid Waste Collection and Disposal

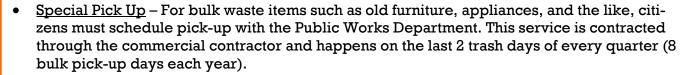
The Town's Public Works Department provides a high-level service to town residents and small businesses with regards to refuse collection. Solid waste collection is provided through a commercial contractor and is provided to all residences and small businesses located within the town limits. One garbage collection pickup per week is provided to each household and business, which is typically Tuesday each week. Each household is issued one 96-gallon rollout cart for garbage and businesses in town are allowed to have two carts. Residents have the option to add an additional cart for a monthly fee and businesses can add up to 2 additional carts for the same monthly fee. The schools and larger entities hire private haulers to provide solid waste collection and disposal services. The Town has a garbage collection policy that explains the policy and regulations regarding refuse collection and disposal procedures. All waste collected by the Town is disposed of at the Region 2000 landfill on Livestock Rd. in Campbell County.

The Town pays for its solid waste collection and operating expenditures out of its General Fund tax revenues. Town residents and small businesses pay no additional sanitation fees for the refuse services provided. The Town offers several other services for the disposal of waste in addition to regular household waste. These include

 Brush Collection – Occurring weekly, this service is provided by the Public Works Department and does not need to be scheduled.

the following:

- <u>Leaf Collection</u> Bulk collection provided in the fall (November-January) on a weekly basis as well as two weeks during the
 - Spring Cleanup Event using a leaf vacuum machine. All other times leaves must be bagged and will be picked up when a citizen calls the Public Works Department.



• <u>Snow Removal</u>- This service is contracted by VDOT and performed by the Public Works Department to clear the roads to make them safe for travel.

Update Provided by David Carter, Utilities Director



Emergency Services

Appomattox County Sheriff's Office – Provided by Sheriff Robby Richardson

The Appomattox County Sheriff's Office has law enforcement authority for the Town's corporate limits. The Department of Public Safety is responsible for operating the County's 911 Call Center. The Sheriff's Office is responsible for providing security and prisoner escort for the court system. Sheriff's deputies also serve civil process papers, criminal warrants, and all other documents required by court order.



Virginia State Police - Provided by Captain Gary Hack

The Virginia State Police Department services include a 24-hour communications system, monitoring and enforcement of state highway traffic laws, supervision of vehicle inspection stations, adoption of standards for vehicle safety programs, and drug and



narcotic investigations. The State Police office is located in Appomattox and serves sixteen (16) counties.

Fire Protection – Provided by Fire Marshall Jonathan Garrett

The Appomattox Volunteer Fire Company is a 36-member volunteer fire department chartered in the Commonwealth of Virginia by the Town of Appomattox. Located on Confederate Blvd., the department utilizes three (3) engines, one (1) ladder vehicle, two (2) brush fire fighting vehicles, one (1) tanker, and two (2) crash vehicles. The department operates as an independent corpo-

ration with funding from the Town, County, and State as well as donations and fundraisers. The town partially funds the fire company's annual operating costs.

Emergency Medical Services (EMS)-Provided by Cassie Nash, President

Emergency Medical Services (EMS) – The Appomattox County Rescue Squad (located at 763 Confederate Blvd.) provides 24-hour emergency medical services to the greater Appomattox County area. In 2025 the agency had approximately fifty-five (35) volunteer members comprised of a mixture of both basic life support and advanced life support providers. The agency also employs a staff of one (1) administrative personnel and five (10) paid EMT's. A six (6) member Board of Directors provides for total oversight of the agency's fiscal management.

Educational Services: Public Schools

<u>Appomattox County Public Schools</u> - The public schools in the Town are part of the Appomattox County Public School System. The Appomattox County Public School System serves approximately 2,350 students in two (2) elementary schools, one (1) middle school, and one (1) high school—all of which are fully accredited by the Virginia De-

partment of Education. The school division also offers adult literacy programs, GED classes, and job skill development to adults within the community. Night classes are held at the Appomattox County High Schools.

The school division is the largest employer in Appomattox County with a staff of over 250 professional and 180 support staff employees.

A fully equipped and staffed library media center is the hub of each school. A wide variety of print and technology materials enable



Photo courtesy of Word Stock Photos

students to pursue interests and school research. Furthermore, the school division has been a leader in this region in the use of technology. Each classroom is equipped with active panels to support instruction and student learning, multimedia, Internet connection and Chromebooks.

Through a cooperative arrangement with Central Virginia Community College, high school students are offered the opportunity to take college credit courses at CVCC in heating, ventilation, and air conditioning (HVAC) and welding. ACPS also provide Dual Enrollment, the Early College Academy, Governor's School and the STEM academy.

Update Provided by Superintendent Jason Tibbs

Human Services/Social Services

The Appomattox County Department of Social Services (Located at 318 Court St.) administers a variety of human service programs available to residents of the Town as well as Appomattox County in accordance with state and federal regulations. The mission of the Department is to promote self-reliance and provide protection for Virginians through community-based services. The Department has a new phone system that they anticipate will streamline phone calls and is working to hire new talent to rebuild the team.

The Department of Social Services provides services in two (2) primary areas: financial assistance and social work services. Developing and upgrading program information systems for the Department of Social Services will continue to be a priority.

Update Provided by Alisha Wright, Director of Social Services

Community Facilities and Services

Page 33

Health Services/Health Care

The City of Lynchburg is the primary medical center for Town residents. The City has two (2) hospitals, both of which are owned and administered by Centra Health, Inc. **Lynch-burg's General Hospital (LGH)**, which is a 270-bed emergency and critical care center specializing in cardiology, emergency medicine, orthopedics, neurology, and neurosurgery. LGH is recognized nationally for its orthopedic and cardiac programs.

Virginia Baptist Hospital, founded in 1924, is a 317 licensed bed facility serving Central Virginia with quality health care for the whole family. It is the regional hospital for cancer care, women's and children's care, mental health and chemical dependency treatment, outpatient surgery, physical rehabilitation, and home health. Virginia Baptist Hospital has received Press Ganey's prestigious Summit Award, healthcare's most coveted symbol of achievement in patient satisfaction. Of the 6,000 hospitals in the United States, only one percent received this honor, making Virginia Baptist Hospital only one of 60 hospitals in the nation to earn this award.

In addition to the two hospitals in Lynchburg, the *Southside Community Hospital in Farmville*—also owned and administered by Centra Health, Inc.—is an additional resource to Town residents. Centra Southside Community Hospital is an 86-bed, state-of-the-art facility committed to meeting the needs of the community through quality cost effective healthcare, delivered by a progressive, highly trained medical staff and an efficient, friendly workforce.

There are also several family physician offices in the Town: the *Appomattox Family Practice Center* and the *Blue Ridge Medical Center*. Although these smaller facilities can generally provide for the general health maintenance needs of Town citizens, their hours of operation and facilities are not designed to respond to the urgent care needs of local citizens. Lynchburg hospitals are the closest option for emergency/urgent care patients.



Source: https://www.centrahealth.com

Community Facilities and Services

Page 34

Library Facilities

The J. Robert Jamerson Memorial Library is a library in the historic county and town of Appomattox. Since 1992, it has been located at 157 Main Street, Appomattox, VA 24522. The Appomattox County Library had its beginnings in 1936 with it being made possible by a donation from David K. Bruce, a member of the Virginia House of Delegates and diplomat. Under the direction of the Appomattox County School Board, the library opened on April 12, 1940, on Church Street next to the Appomattox County High School (currently the Middle School). In May of 1992 the library got a new name (J. Robert Jamerson Memorial Library) and a new building, on Main Street, where it still resides to this day.

Library cards are freely available for anyone who lives and works in the state of Virginia, but a photo ID and proof of current address are needed to obtain a card. Library cards are available for all ages, but minors under the age of eighteen must have a parent or legal guardian fill out the application and pick up their card.

The J. Robert Jamerson Memorial Library offers many services for the community, including books, magazines/newspapers, DVDs, online streaming services, online databases, job-seeker services, educational programing, study tables and an office pod. A library card grants access to eBooks and audiobooks through Libby, magazines through Magzter and movies, tv series and documentaries through Kanopy. It also offers access to online classes through Universal Classes and Transparent Language, help with homework through Homework HelpNow and EBSCO Learning Accel and access to JobNow for resume and job help. The library also has a Community Room that is open to public use for meetings.

Currently programs for ages zero to 100 are available several times a week, with the programs focusing on S.T.E.A.M. (science, technology, engineering, art, and math), art and handicrafts, and book clubs for all ages. In the summers, there is an expanded Summer Reading Program that brings together the community through programs and activities to keep children reading through the summer.

The J. Robert Jamerson Memorial Library welcomes community residents from both the Town of Appomattox and the County of Appomattox to join the library and participate in library programming throughout the year.

Update Provided by Cindy Scheu, Director



Source: https://www.jrjml.org

Public Recreation Areas and Facilities

The Town offers its residents and guests many different forms of recreation. Watkins M. Abbitt, Sr. Memorial Park is located on Main St. next to the Jamerson Library. The park offers picnic tables and a quiet setting for lunch. The park is available to rent for special occasions. The Appomattox Town Park (also known as the Kiddie Park)—located near the Appomattox County High School—is a popular park



for families that contains a walking trail, picnic pavilion, playground and an original caboose. The Master Plan effort—carried out in 2014—offers various possibilities for new Town Parks in the future. Town Planning Commission members have noted that the parks and recreation opportunities in the Town contribute significantly to quality of life and are therefore open to exploring possibilities for new parks in the future.

The Appomattox County Parks, Recreation, and Tourism Department also provides a variety of quality recreational programs and leisure activities for Appomattox County and Town residents along with providing of parks, recreation areas, and civic facilities.

The Appomattox County Parks and Recreation Department currently manages five sites:

- Appomattox County Community Center
- Appomattox County Ball Park
- Appomattox County Community Park
- Oakville Ruritan Building
- Courtland Festival Park (Newly renovated with stage and pavilions)



Update Provided by Teresa Davis, Community Engagement Coordinator for Appomattox County

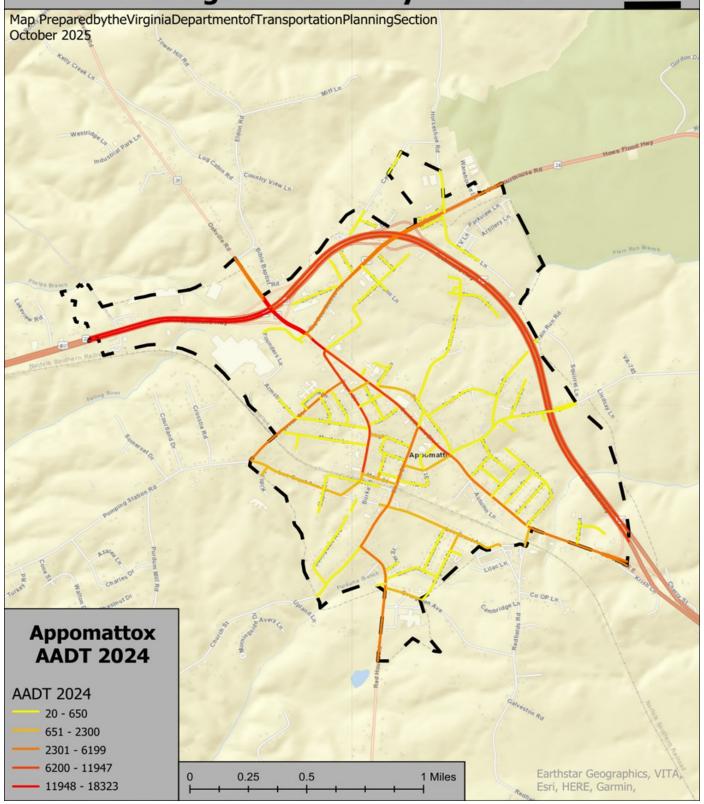
Appendix Page 36

Appendix Contents

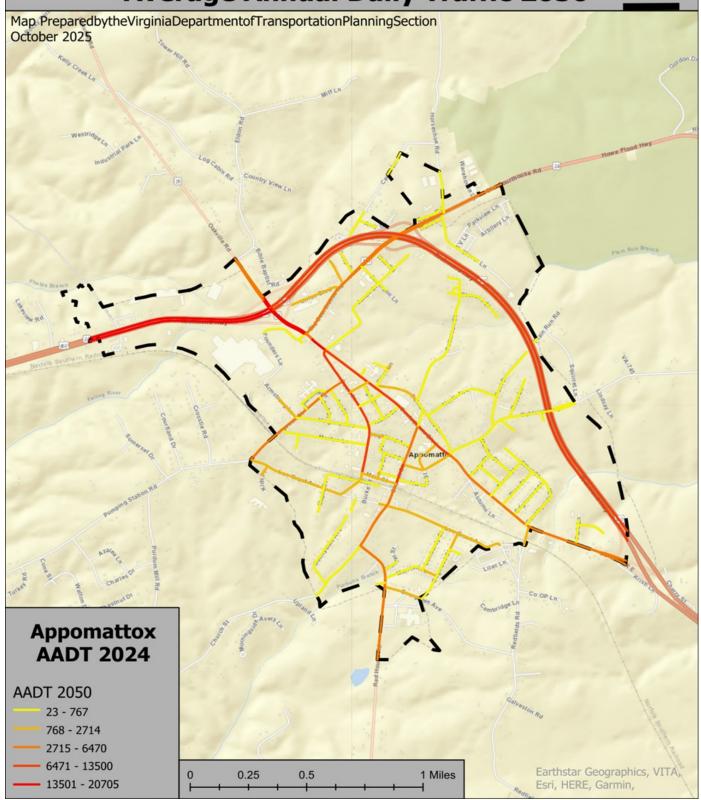
Transportation Maps	37
Additional Transportation Recommendations	47
Demographics	50
Housing Trend Data	52
Employment	56
Education	57
Transportation Funding Sources	58
Building Reuse Recommendations	62
Community Survey Responses	66
Zoning Map	69



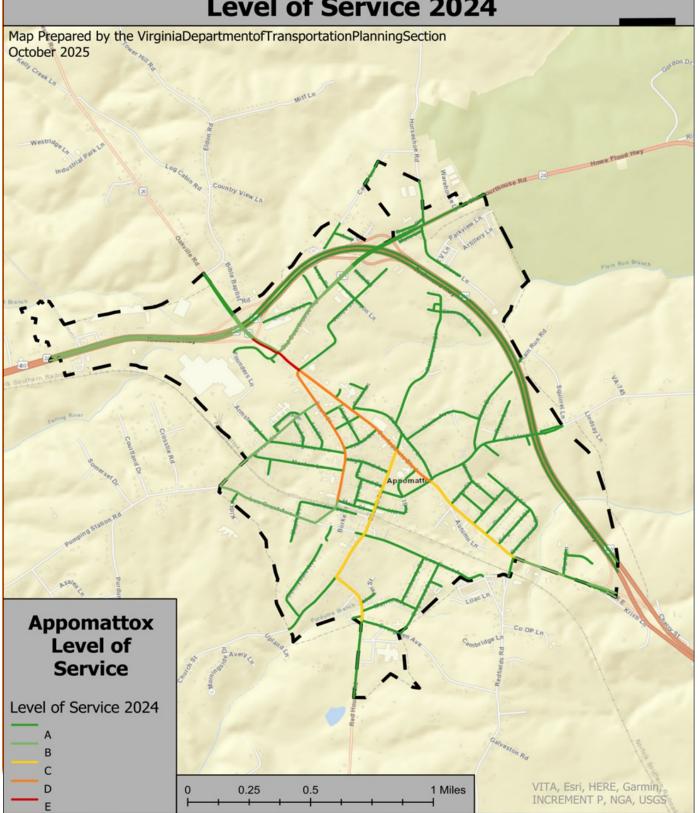
Town of Appomattox Average Annual Daily Traffic 2024



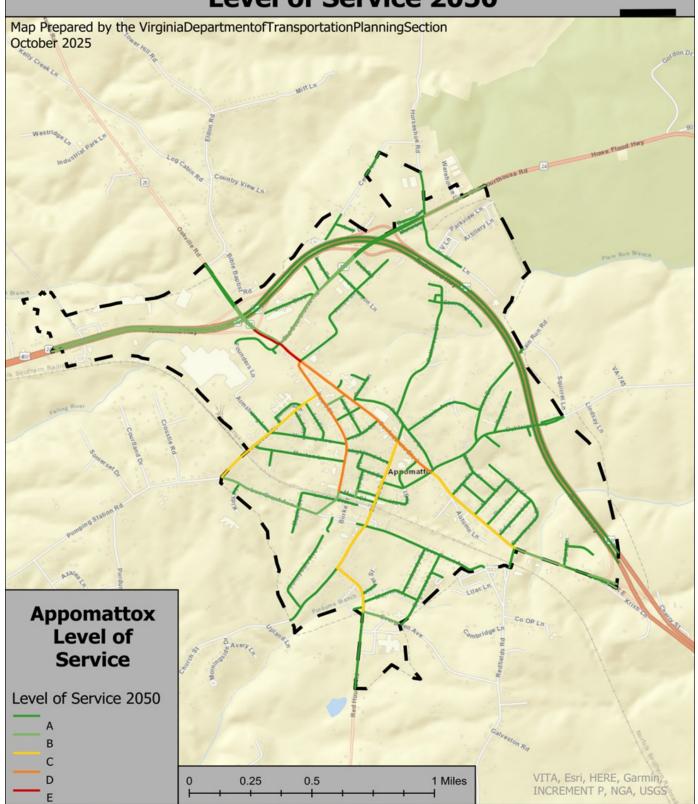
Town of Appomattox Average Annual Daily Traffic 2050



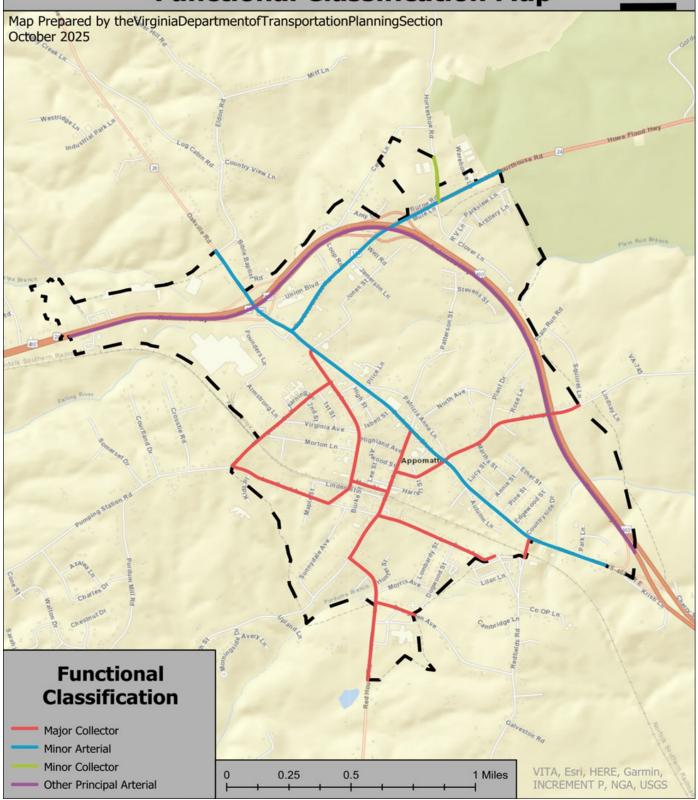
Town of Appomattox Level of Service 2024



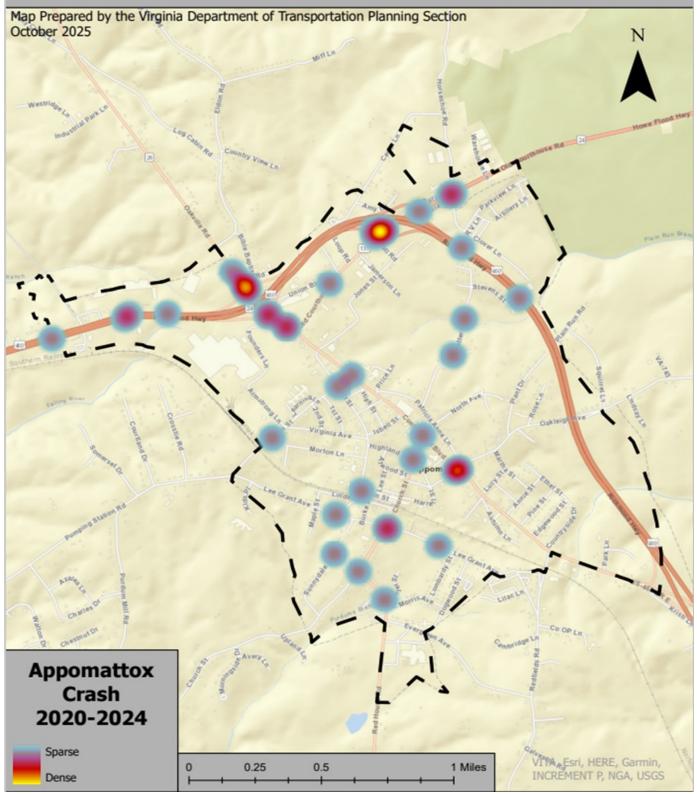
Town of Appomattox Level of Service 2050



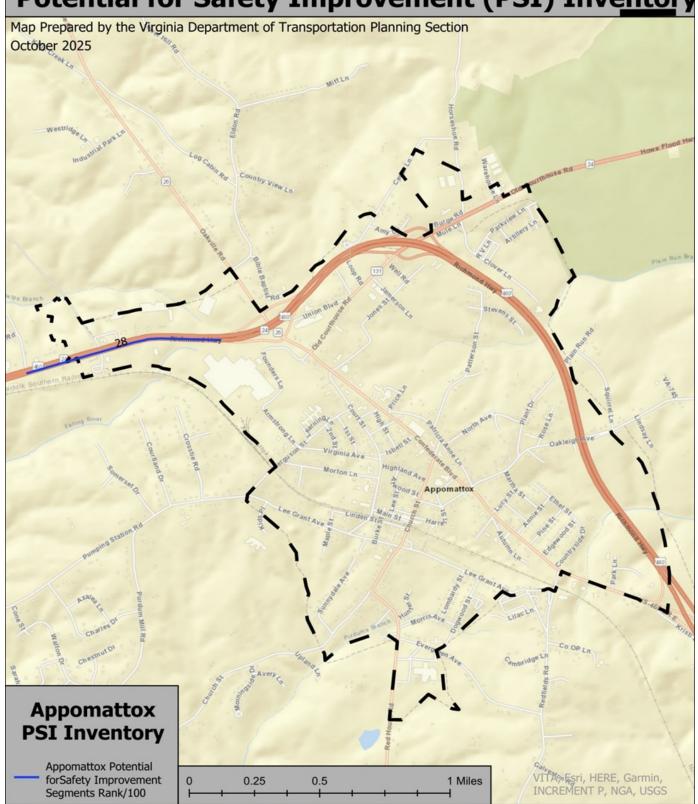
Town of Appomattox Functional Classification Map



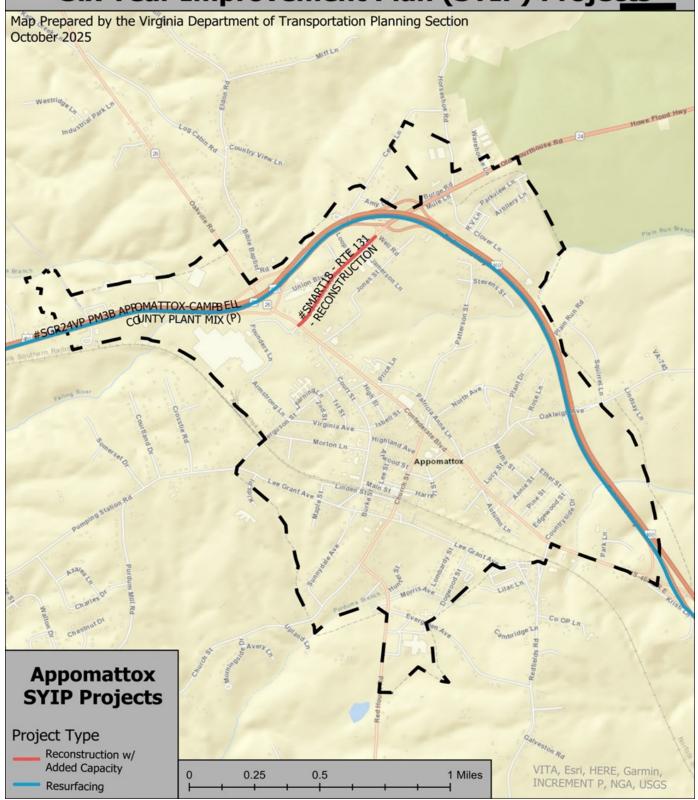
Town of Appomattox Crash Heat Map 2020 - 2024



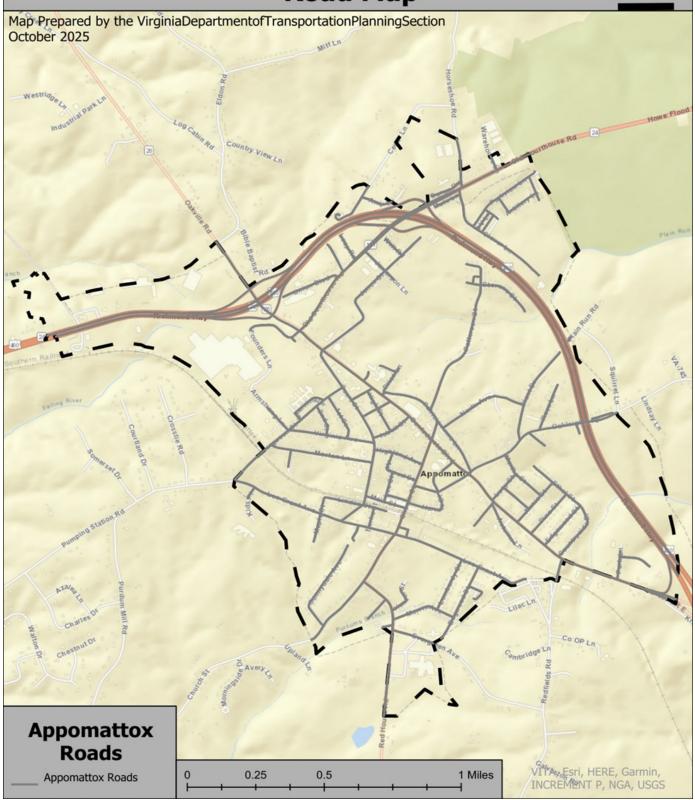
Town of Appomattox Potential for Safety Improvement (PSI) Inventory



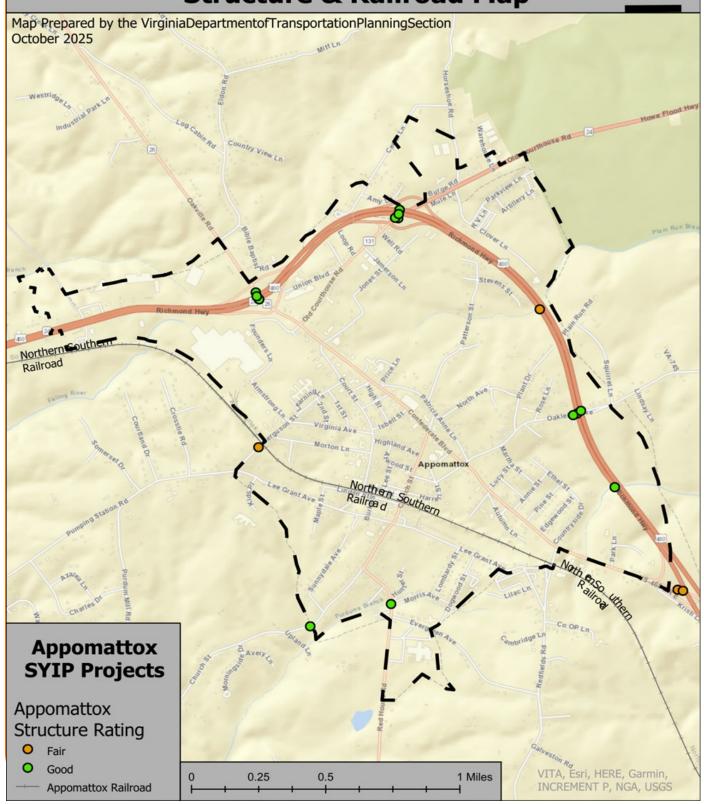
Town of Appomattox Six Year Improvement Plan (SYIP) Projects



Town of Appomattox Road Map



Town of Appomattox Structure & Railroad Map



Additional Transportation Recommendations

Appomattox Southside Collector

A route proposal for the southwestern boundary of the Town, authored by Town Council Member, Nathan A. Simpson in March 2024, suggests the construction of a new 1.5-mile road project to divert commercial traffic away from the downtown historic district, preserving its character and reducing traffic congestion.

Background

Currently, there is no direct route connecting VA 727 and US 460, leading commercial traffic to pass through Evergreen Avenue or Church Street, affecting the Downtown Historic District. An alternate truck route was previously established but has been challenging to enforce effectively.

Proposal

The project involves constructing an engineered road at the town's southwestern boundary, functioning as a connector for commercial traffic between VA 727 and US 460. This road would be specifically designed to handle commercial vehicles, thereby reducing the traffic load on the historic downtown streets.

Benefits

- Preservation of the historic downtown district by reducing the impact of commercial traffic.
- Improvement in traffic flow and safety for both commercial and residential road users.
- Encouragement of economic growth by providing a more efficient route for commercial activities.

<u>Implementation</u>

The proposed road will be designed in accordance with the Virginia Department of Transportation's Functional Classification Map, ensuring it meets all requirements for a major collector. The design will focus on minimizing environmental impact and maintaining the town's historic aesthetics.

Route Details

The proposed 1.5-mile route aims to manage the flow of commercial traffic and reduce school related congestion by connecting Appomattox County High School and Appomattox Elementary School. Starting from Evergreen Avenue, the route will extend to Booth Drive, where potential enhancements, such as the installation of a four-way stop, may be considered to manage traffic flow safely.

Additional Transportation Recommendations cont.

The route will then intersect with Church Street and continue towards the elementary school. At this juncture, a redesigned intersection involving Lee Grant Avenue, Pumping Station Road, and Ferguson Street will be created.

The path will proceed along Ferguson Street, crossing the railroad bridge to Founders Lane. From there, the road could either border the Thomasville plant to the west, linking with US 460 at the traffic light near the CVS/Taco Bell, or continue on the eastern side, connecting at the Founders Lane and Confederate Boulevard traffic light.

This strategic route provides a direct connection for commercial traffic while simultaneously serving important community hubs.

Land Acquisition

The majority of the land necessary for the new road is presently undeveloped, which simplifies the acquisition process. The developed properties along the proposed route are primarily owned by public entities such as the County of Appomattox or the Commonwealth of Virginia, or by commercial and multifamily landlords. These stakeholders are anticipated to be cooperative in selling their land, reducing the need for eminent domain. The design of the route is such that it requires minimal, if any, land acquisition from owner-occupied single-family residences, thereby minimizing the impact on individual property rights and existing residential areas.

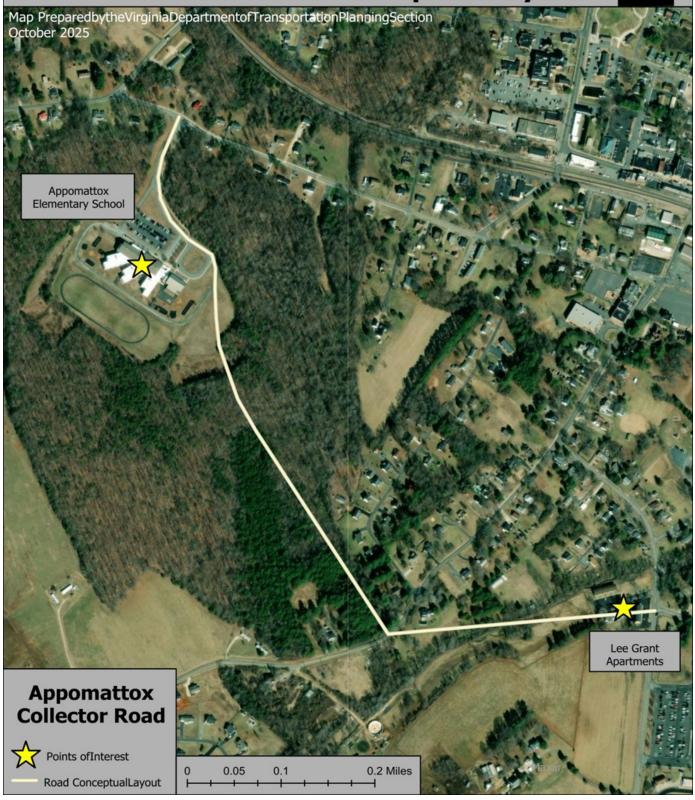
Conclusion

Building a new road for commercial traffic is crucial to preserve the historic downtown district's integrity and accommodate the region's growing transportation needs. This project will provide a long-term solution to traffic congestion and protect the character of the Appomattox Historic District for future generations.

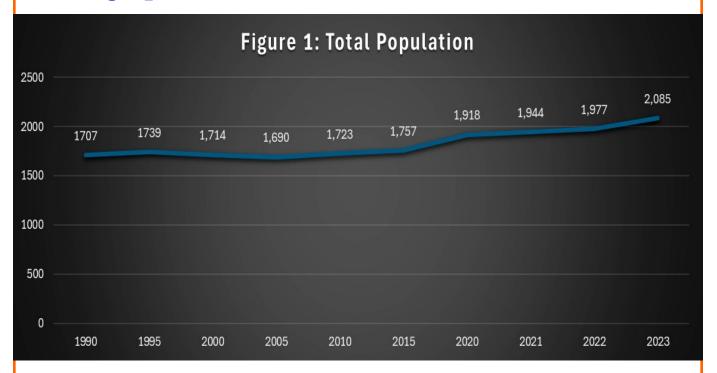


Photo courtesy of the Town of Appomattox

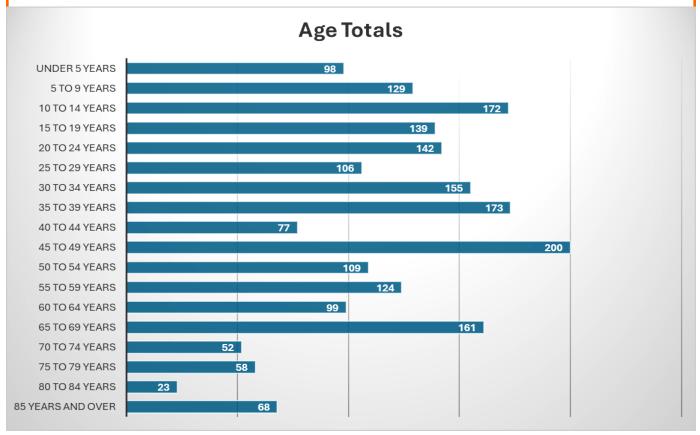
Town of Appomattox Collector Road Conceptual Layout



Demographics



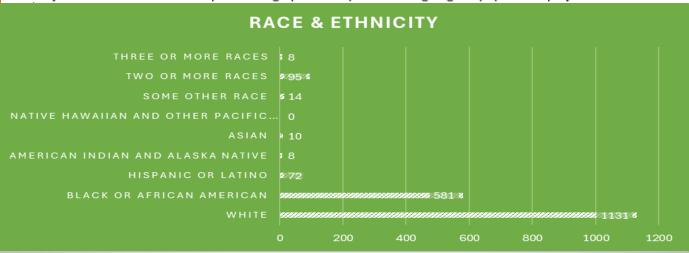
Current Population: 2,085 (Increase of 234 since 2018, 11% increase in 2020)

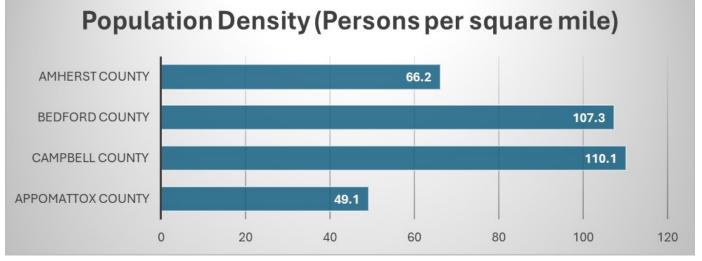


Demographics

	2020 Population (US Census)	Projected 2030 Population	Projected 2040 Population	Projected 2050 Population	Projected change from 2020 to 2050
Amherst County	31,307	30,647	29,412	28,945	-8%
Appomattox County	16,119	17,627	18,653	19,742	18%
Bedford County	79,462	82,238	86,248	92,092	14%
Campbell County	55,696	56,329	56,818	58,775	6%
Lynchburg City	79,009	83,228	86,116	92,433	14%
Appomattox Town	1,919	2,099	2,221	2,350	18%
Virginia	8,631,393	9,060,433	9,628,974	10,343,481	16%

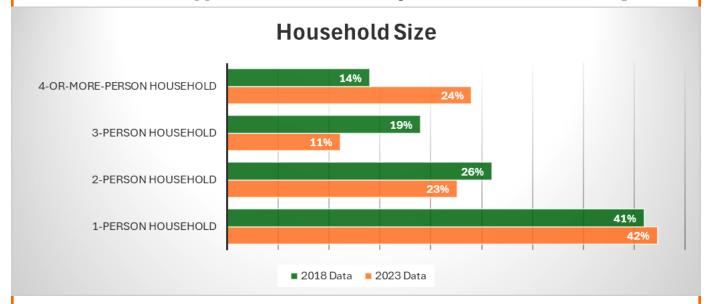
University of Virginia Weldon Cooper Center, Demographics Research Group (2025). Virginia Population Projections. Retrieved from https://demographics.coopercenter.org/virginia-population-projections



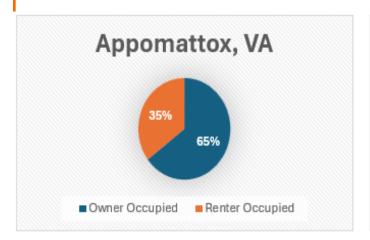


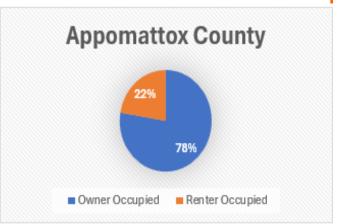
Housing Trend Data

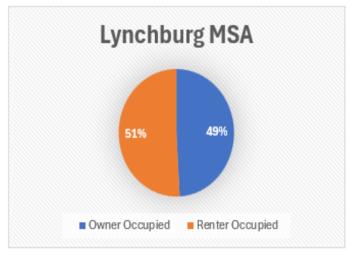
745 Households in Appomattox, VA with Average Household Size of 2.7 People-

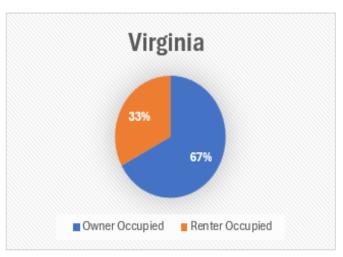


Owner vs. Renter Occupied Households

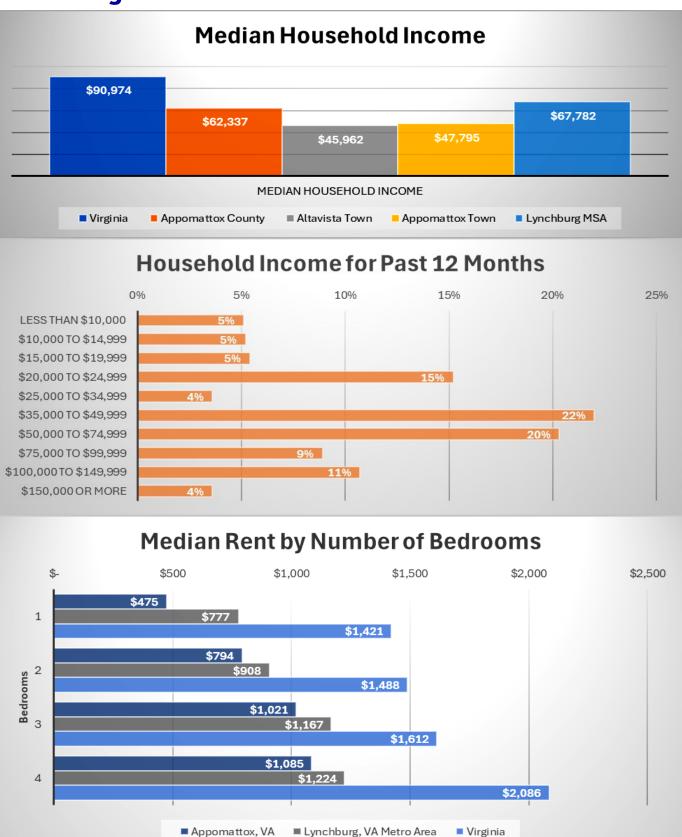




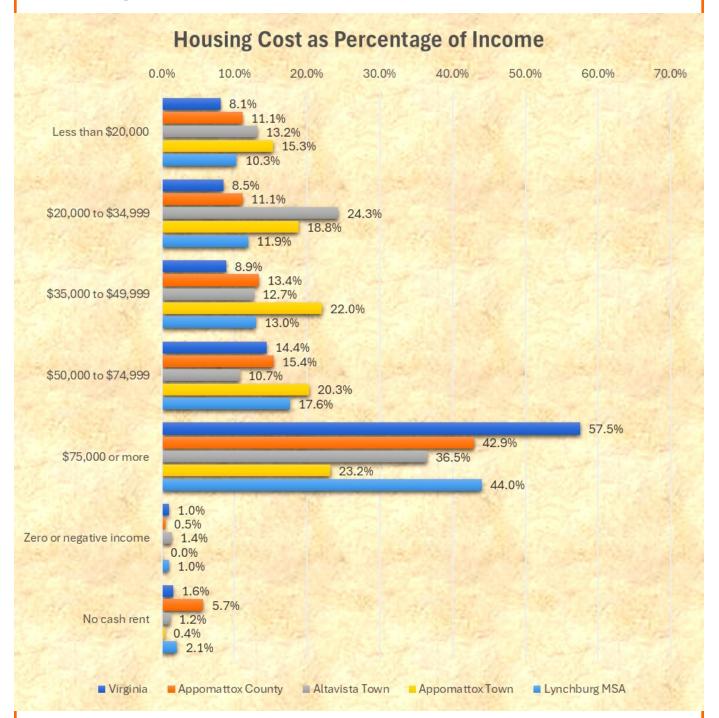




Housing Trend Data

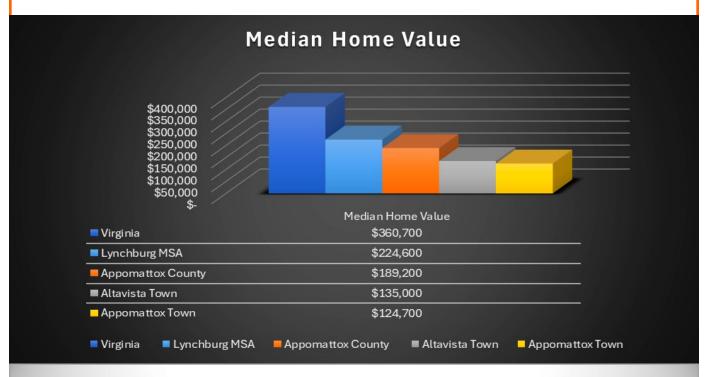


Housing Trend Data

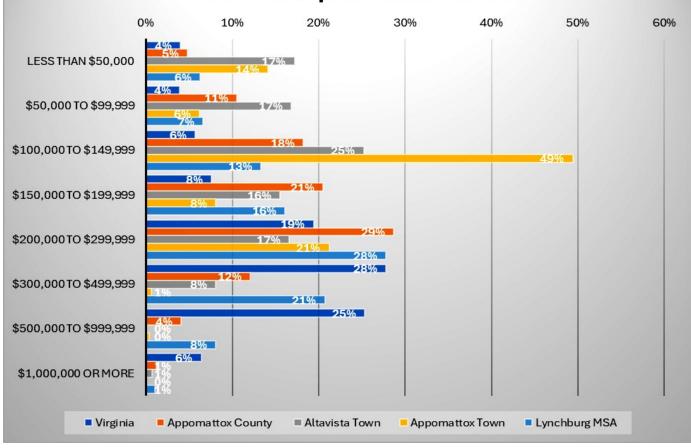


Rental Costs range for affordability (30%) is \$875 to \$1,750 for income range \$35,000 to \$70,000. Town of Appomattox leads both income categories where the median income levels fall. (\$10,000 for every \$250)

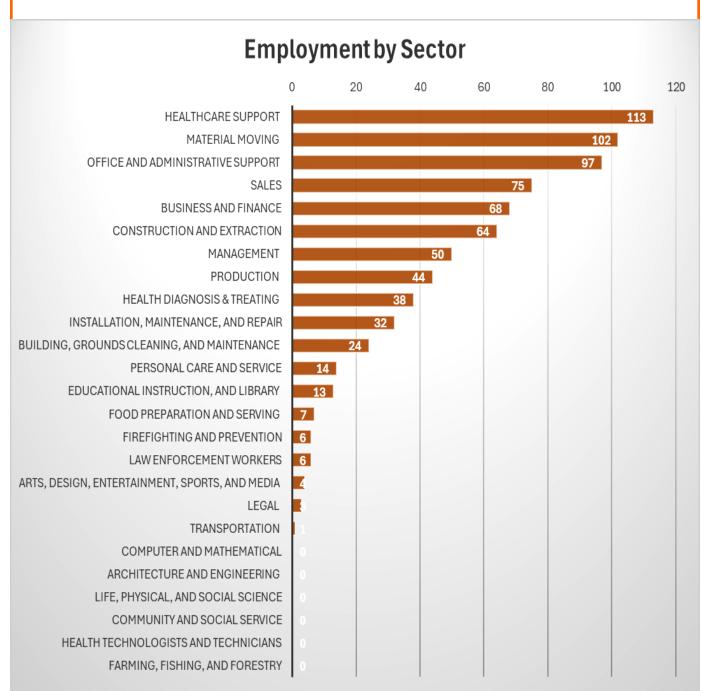
Home Values



Owner Occupied Home Values

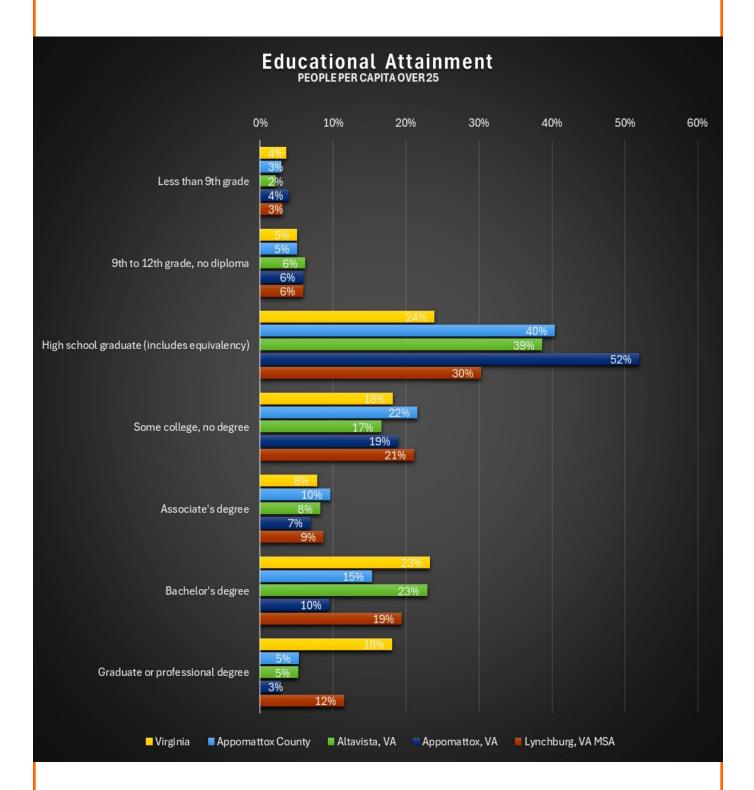


Employment Data



*Measured by number of people

Educational Attainment



Highway Safety Programs by VDOT

Purpose

This federal transportation program is structured and funded to identify and improve locations where there is a high concentration, or risk, of vehicle crashes that result in deaths or injuries and to implement strategies to attain Virginia's Towards Zero Deaths vision.

Funding

There are several core safety programs, including Highway Safety, Systemic Safety, Bicycle and Pedestrian Safety, and Highway-Rail Safety.

Eligible Projects

Projects involve the identification of high-crash spots or corridor segments, an analysis of crash trends and existing conditions, and the prioritization and scheduling of improvement projects. Submitted projects must demonstrate a cost benefit and must:

- Be relevant to the program purpose of reducing severe crashes or risk to transportation users.
- Address hazardous situations through good safety planning and identified by safety data driven network screening.
- Demonstrate compliance with the appropriate VDOT design guideline and standards.

Eligible Applicants

The Highway Safety Programs (HSP), Rail-At-Grade-Crossing (Rail) and the Bicycle Pedestrian Safety Program (BPSP) applications must be submitted through the SMART Portal by local governments, VDOT District and Regional Staff.

Evaluation Criteria

The eligibility criteria and process for the safety programs are different. The Portal automatically scores each application based upon the various factors such as: Benefit/Cost ratio, PSI listing, supporting documents, complete cost estimate/schedule etc. The (HSP) application targets vehicle only crashes and requires a benefit-cost (B/C) ratio analysis, or the Systemic Safety Improvement (SSI) application can utilize a risk assessment methodology that addresses these risks throughout a network of roadways. The Rail Safety and Bicycle and Pedestrian Safety applications require a risk analysis due to the unpredictability of the crash types.

Funding Cycle

The funding cycle for the Highway Safety program will be every year. Approximately \$60 million is available per year. Applications are generally accepted August through October of each year. All funding is federal.

Website

http://www.virginiadot.org/business/ted app pro.asp

Transportation Alternatives Program by VDOT

Purpose

This program is intended to help sponsors fund projects that expand non-motorized travel choices and enhance the transportation experience by improving the cultural, historical, and environmental aspects of transportation infrastructure. It focuses on providing pedestrian and bicycle facilities and other community improvements.

Funding

TAP is not a traditional grant program and funds are only available on a reimbursement basis. The program will reimburse up to a maximum 80% of the eligible project costs and requires a minimum 20% local match. These are federal transportation funds and therefore require strict adherence to federal and state regulations including Americans with Disability Act (ADA) design standards. Funding is allocated statewide and to specific population areas as set forth in federal regulation. Funds are awarded by the CTB and the MPOs in Virginia's Transportation Management Areas (TMAs).

Eligible Projects

- Pedestrian and bicycle facilities such as sidewalks, bike lanes, and shared use paths
- Infrastructure-related projects and systems that will provide safe routes for non-drivers to access daily needs
- Conversion and use of abandoned railway corridors for rails-to-trails facilities
- Construction of turnouts, overlooks and viewing areas
- Inventory, control or removal of outdoor advertising (billboards)
- Preservation and rehabilitation of historic transportation facilities including train depots, lighthouses and canals
- Vegetation management practices in transportation rights-of-way
- Archeological activities relating to impacts from implementation of a transportation project
- Environmental mitigation activities to decrease the negative impacts of roads on the natural environment
- Wildlife mortality mitigation activities to decrease negative impacts of roads on wildlife and habitat connectivity

Eligible Applicants

Applications may be submitted through the SMART Portal by local governments, regional transportation authorities, transit agencies, natural resource or public land agencies, school districts, local educational agencies, schools, tribal governments, and any other local/regional entity with responsibility for oversight of transportation or recreational trails.

Evaluation Criteria

- Project funding
- Project concept
- How the project improves the existing transportation network
- Sponsor's experience administering federal-aid projects
- Project's readiness to proceed

Funding Cycle

Beginning with the FY2019-2024 SYIP Update, the application cycle will alternate every other year with allocations available in the first and second year of the SYIP. Approximately \$20 million is available per year with a maximum request of \$1M per year (\$2M per application). Applications are generally accepted August through October of every other year. All funding is federal.

Website: http://www.virginiadot.org/business/prenhancegrants.asp

Revenue Sharing Program by VDOT

Purpose

This program provides additional funding for use by a county, city, or town to construct, reconstruct, improve, or maintain the highway systems within such county, city, or town and for eligible rural additions in certain counties of the Commonwealth. Locality funds are matched, dollar for dollar, with state funds, with statutory limitations on the amount of state funds authorized per locality.

Funding

Application for program funding must be made by resolution of the governing body of the jurisdiction requesting funds. Project funding is allocated by resolution of the CTB. The Revenue Sharing program will match, dollar for dollar, eligible project costs up to limitations specified in CTB Policy.

Eligible Projects

- Supplemental funding for projects listed in the adopted in the SYIP
- Construction, reconstruction, or improvement projects not including in the adopted SYIP
- Improvements necessary for the specific subdivision streets otherwise eligible for acceptance into the secondary system for maintenance (rural additions)
- Maintenance projects consistent with the department's operating policies
- New hard surfacing (paving)
- Deficits on completed construction, reconstruction, or improvement projects

Eligible Applicants

Applications may be submitted through the SMART Portal by any county, city, or town in the Commonwealth.

Evaluation Criteria

- Priority 1: Construction projects that have previously received Revenue Sharing funding
- Priority 2: Construction projects that meet a transportation need identified in the Statewide Transportation Plan or projects that will be accelerated in a locality's capital plan
- Priority 3: Projects that address deficient pavement resurfacing and bridge rehabilitation
- Priority 4: All other projects

Funding Cycle

Beginning with the FY2019-2024 SYIP Update, the application cycle will alternate every other year with allocations available in the first and second year of the SYIP. Approximately \$100 million in state funding is available per year. Applications are generally accepted August through October of every other year. All funding is non-federal.

Website:

http://www.virginiadot.org/business/local-assistance-accessprograms.asp#Revenue_Sharing

State of Good Repair Program

In 2015, House Bill 1887 was passed and incorporated into the Code of Virginia (§ 33.2-369) to create the State of Good Repair (SGR) Program. Also, Code of Virginia (§ 33.2-232) and Code of Virginia (§ 33.2-214) have requirements regarding the SGR program.

Purpose

Known as State of Good Repair (SGR), the program provides funding for deficient bridges and pavements owned or maintained by the Virginia Department of Transportation and or localities, as approved by the Commonwealth Transportation Board (CTB).

Funding

State of Good Repair funds are allocated by the Board to projects in all nine construction districts based on a priority ranking system that takes into consideration (a) the number, condition, and costs of bridges with a general condition rating of no more than five for at least one major bridge component and (b) the mileage, condition, and costs to replace deteriorated pavements, and further provides that the Board shall ensure an equitable needs-based distribution of funding among the highway construction districts, with no district receiving more than 17.5 percent or less than 5.5 percent of the total funding allocated in any given year.

Evaluation Criteria

The CTB approved a <u>revised State of Good Repair Prioritization Process</u> in July 2024 to guide the prioritization and allocation of funds.

Eligible Applicants

Virginia localities must submit applications for SGR Primary Extension through the SMART Portal. The application period typically opens in the first week of October and closes by mid-December each year. A notification of the application period is sent to eligible localities each year.

For a full description of program details, please visit: https://www.vdot.virginia.gov/doing-business/for-localities/local-assistance/state-of-good-repair/

Building Reuse Recommendations

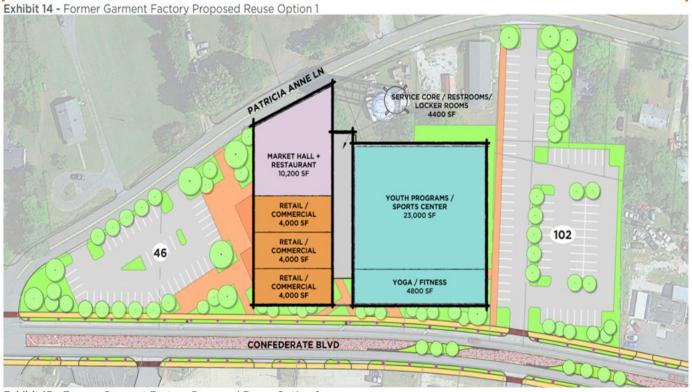
Appomattox Brownfields Area-Wide Plan

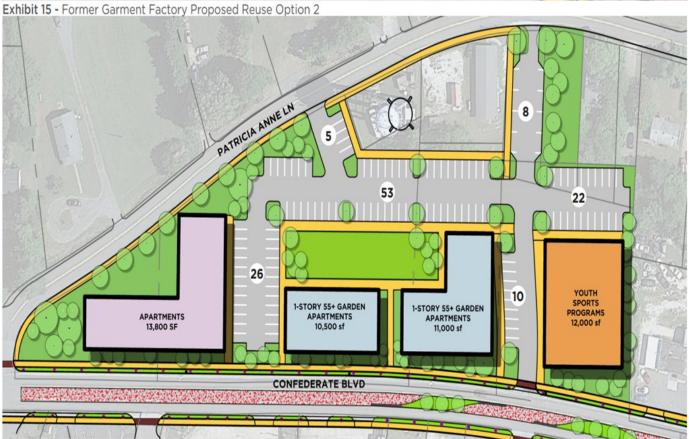
U.S. EPA Brownfields Community-Wide Assessment Grant Town of Appomattox, VA May 16, 2024



There are a number of reuse recommendations for the Wilbun's Grocery building, Garment Factory building, and Downtown Hardware building found within the Area Wide Brownfields Plan. The following pages details those multiple reuse options. For the full plan, click the following link: 2024 0516 Appomattox AWP Report - FINAL (1).pdf

Building Reuse Recommendations





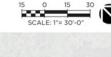
Building Reuse Recommendations

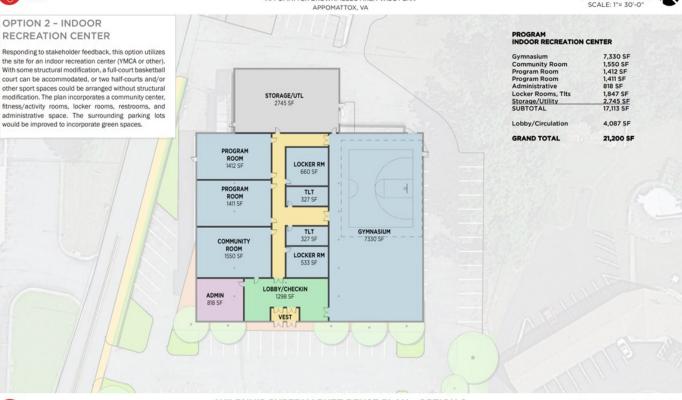




FORMER WILBUN'S SUPERMARKET REUSE PLAN - OPTION 1

APPOMATTOX BROWNFIELDS AREA-WIDE PLAN

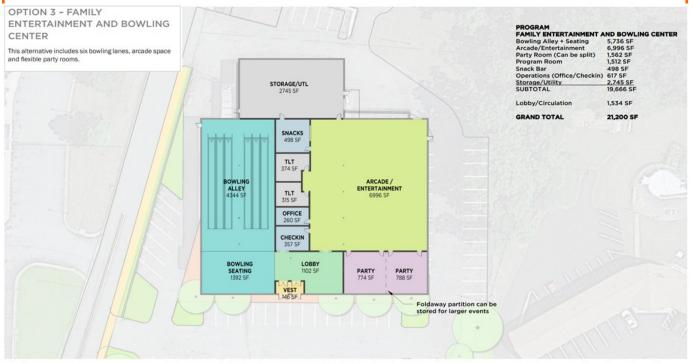








Building Reuse Recommendations





WILBUN'S SUPERMARKET REUSE PLAN - OPTION 3

APPOMATTOX BROWNFIELDS AREA-WIDE PLAN APPOMATTOX, VA







Community Survey Responses

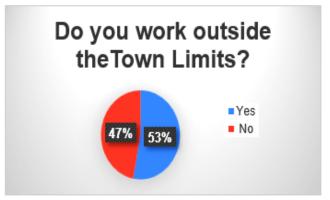
*Community Survey Template

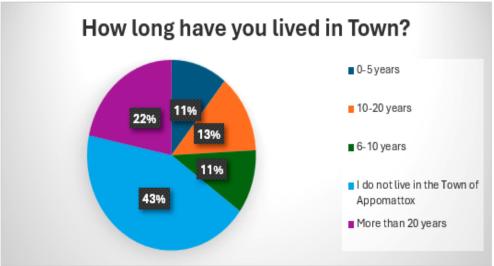
Town of Appomattox Comp Plan Survey
Do you currently live in the Town limits?
o Yes o No
If yes, how long have you lived in the Town of Appomattox?
 0 -5 years 0 6-10 years 10-20 years More than 20 years I do not live in the Town of Appomattox
Do you work outside of the Town limits?
o Yes o No
What are two things you want to see changed in the Town of Appomattox?
What are the top two things you want to see created in the Town of Appomattox? (What new activities, features, or amenities do you want to see created in the Town of Appomattox?)

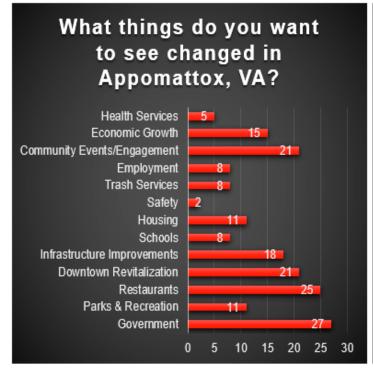
Community Survey Results Summary

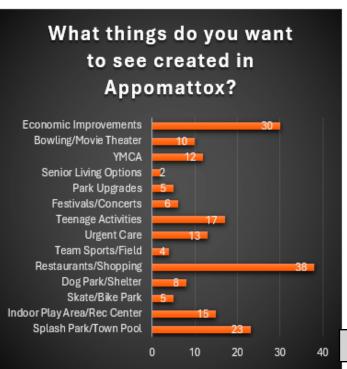
Number of Survey Responses: 126 Total (114 online, 12 hard copy)











84

Summary of Survey Findings

Key Takeaways from "Changes" Question

- Consistent follow-through of code enforcement with better transparency. Lower property/food tax and room for fresh perspectives within Council.
- Better cooperation between Town & County.
- More variety of restaurant options beside pizza and Mexican (suggestions include Chick Fil A, KFC, Applebee's, Texas Roadhouse, Starbucks, Babcock House).
- Clean up Downtown and revitalize old buildings for mixed use.
- More activities for the Youth/Teens and more community involvement/activities (i.e. Concerts, Festivals).
- Improve walkability with extended sidewalks and improve roadways (i.e. Confederate Blvd., Lee Grant).
- Repurposing the Wilbun's Grocery Store into a mixed use/town center area with apartments and stores or a health care facility.
- Improvement to Town Parks with an added Splash Pad.

Key Takeaways from "Create" Question

- Want a better variety of restaurant and shopping options in Town. Want something that the Town can call their own. Feel that they must go to other localities to have a "good" experience with food & shopping.
- Economic Improvements to make better use of abandoned buildings for reuse (i.e. Thomasville Building, Wilbun's Grocery).
- Create tourism to help ease taxes by making Appomattox a top line area that is attractive to bring tourists in to eat and stay longer than a day trip.
- Attractions such as a Splash Park or Town Pool, Dog Park/Shelter, Skate Park, Bowling, Movie Theater, and a YMCA (or indoor recreation center).
- Urgent Care Facility and senior living options (55+).
- Better softball field options.
- Activities aimed for teenagers like paintball, movies, motor sport tracks.
- Increase of festivals, concerts and community events to highlight town amenities and offerings.



